

Mid-Year report



International Federation
of Red Cross and Red Crescent Societies

Indonesia

Appeal No. MAAID002

20 August 2010

This report covers the period 1 January to 30 June 2010



A group of PMI Satgana volunteers practicing first aid skills during a simulation session in Situ Lembang, Bandung district, West Java. In May 2010, PMI organized a national Satgana training course in basic disaster response skills for 100 selected members from 33 chapters in Indonesia. (Photo: M. Uus Husni/Indonesian Red Cross)

In brief

Programme outcome: The purpose of the International Federation of Red Cross and Red Crescent (IFRC) programme is to support the institutional capacity building of the Indonesian Red Cross (*Palang Merah Indonesia/PMI*) and facilitate a coordinated approach of the Movement in supporting PMI's programmes in Indonesia.

Programme summary:

As a result of the election of a new PMI national governing board that took office in January 2010, PMI divisions with whom IFRC cooperates went through a restructuring process and had to focus on revising operational plans to reflect new programming priorities. This still ongoing process has had a significant impact on Federation-linked activities in the first half of the year.

Financial situation: The total 2010 budget is CHF 3,100,332 (USD 2,582,871 or EUR 2,094,053), of which CHF 2,630,597 (84 per cent) covered during the reporting period (including opening balance). Overall expenditure during the reporting period was CHF 1,181,746 (38 per cent) of the budget.

[Click here to go directly to the attached financial report.](#)

See also [Tsunami Emergency and Recovery Revised Plan and Budget 2005-2010](#)

No. of people we have reached: The IFRC country office primarily supports the capacity building of the PMI; hence the main direct beneficiary is the PMI governance and management.

Our partners: With the phasing out of the tsunami programmes, some of the partner national societies such as the American, Australian, Canadian, French, German, Japanese, Spanish Red Cross and the Hong Kong branch of the Society of China have started shifting some funding support to a longer term development programme under PMI's five-year strategic plan. Both the Danish and Netherlands Red Cross continue their

support to the current programmes, most of which are derived from initiatives which have already started before the tsunami struck in 2004. The country plan also receives support from the UK Department for International Development (DFID) and USAID.

PMI's relationship with technical departments continues to be strengthened, including the national agency for disaster management (*Badan Nasional Penanggulangan Bencana/BNPB*), with which PMI has signed an agreement earlier this year. It has also engaged in a partnership with Thomson Reuters Foundation and the US based outsource company InSTEDD (Innovative Support to Emergencies, Diseases and Disasters), to develop emergency information systems to ensure effective communications with disaster affected people.

Context

In December 2009, a new chairman and board were elected to govern Indonesian Red Cross (Palang Merah Indonesia/PMI). Led by the former vice president of Indonesia, ambitious targets for PMI have been set requiring rapid modernization of systems and a multi-level institutionalization of capacities. A re-prioritization of PMI activities has been made including the allocation of regional responsibilities to board members to assist with equity of service delivery. The top two priorities of the PMI are blood services and disaster response.

The first six months of 2010 has thus been a period of transition and limited activity for the national society. This in turn has slowed down the pace of activity of Federation-funded programmes.

By January 2010, earthquake operation activities in West Sumatra moved from the relief to recovery phase with programmes scaling up to meet the still acute demand for shelter and adequate water and sanitation. Shelter activities in West Java also scaled up during the reporting period.

The IFRC tsunami response programme in Nias Island ended in June and the sub-delegation office is expected to close in September. At the same time, completion of IFRC and partner national society programmes in Aceh will see the Aceh service centre close by December 2010.

Progress towards outcomes

Disaster management

Programme purpose
The Indonesian Red Cross (Palang Merah Indonesia/PMI) efficiently delivers emergency response and recovery assistance for communities affected by disaster and assists communities in building resilience and reducing vulnerability to disasters.

The disaster management programme budget is CHF 1,636,364 (USD 1.5 million or EUR 1.08 million) for 2010.

Programme component 1: Organizational preparedness
Outcome: PMI has an effective mechanism and improved capacity to deliver emergency response

Achievements

To improve the capacity of PMI to deliver emergency response from the context of organizational preparedness, several training courses took place in May including sessions on Satgana (*satuan penanggulangan bencana* or disaster response team) and forest fire preparedness. In Satgana training, 100 PMI volunteers and staff from 33 provinces were trained on several basic skills for Red Cross volunteers including: disaster response operational systems, first aid, ambulance services, assessments, restoring family links, logistics, shelter, water and sanitation, radio communications and some additional skills including mountain rescue, rappelling, helicopter operation assistance, water rescue and survival skills.

In June, also under the organizational preparedness component, IFRC supported PMI to conduct forest fire preparedness training-of-trainers (ToT) sessions particularly for volunteers from forest fire prone regions such as West Kalimantan, South Kalimantan, Central Kalimantan, East Kalimantan, Riau, Jambi, and Bengkulu. Volunteers were trained on how to work with the community to prevent forest fires, re-planting in the aftermath of a forest fire and how to increase public awareness to keep forests safe. These volunteers will be the focal points of forest fire preparedness in their respective region. Forest fire preparedness training is a

part of PMI's national long-term programme on linking disaster risk reduction and climate change adaptation (CCA).

Besides training, to ensure the readiness of the PMI Satgana teams in times of disaster, IFRC supported the procurement of Satgana basic equipment including uniforms, shoes, rubber boots, back packs, flashlights, compasses and first aid tools.

Related to PMI's logistics systems, IFRC together with the Norwegian Red Cross, supported the construction of the PMI central warehouse in Serang, Banten province. The warehouse will cover emergency relief operations for the western region of Indonesia including Sumatra, Kalimantan, and the western part of Java. Construction of the warehouse is expected to finish by the end of 2010. In line with this, IFRC supported PMI to procure and replenish stocks of relief items including family kits, baby kits, sleeping mats, blankets, mosquito nets and tarpaulins.

Programme component 2: Community preparedness
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Outcome: Communities have a reduced vulnerability to disasters

Achievements

Through the integrated community-based risk reduction (ICBRR) phase 1 project in Jakarta (two urban slum communities in East Jakarta and two in West Jakarta), which was supported by a consortium comprising IFRC, Netherland Red Cross and German Red Cross, the capacity and resiliency of the community to deal with floods has been increased. In the first half of the year, community-based action teams (CBATs or community volunteers) formed under this project were able to demonstrate their roles by helping their own neighbourhoods during floods. To reduce the impact of floods the teams, together with the local authorities, used an early warning system to alert their community, prepared community evacuation or gathering points and organized public kitchens using their own resources.

During the reporting period, CBAT members were involved with local authorities in activities such as monitoring stagnant water sources (water containers, flower pots and so on) in the community to reduce the outbreak of dengue, environmental climate change ('green and clean') campaigns, tree planting, and the creation of a soil drainage systems (*biophori*) to reduce the risk of floods. Furthermore, as part of a risk transfer mechanism, saving and loans institutions were established in the community. In order to ensure the sustainability of the institution, a number of selected CBAT volunteers were trained on how to manage the institution, generate profit, avoid and prevent fraud, and develop a savings and loan programme to improve the sustainability of the community's livelihood.

Through PMI, IFRC has helped finance the community to carry out small-scale mitigation projects and to procure tools and equipment needed to improve capacity to reduce disaster risks. For example, the community now has its own fogging machine and selected community members have been trained to use it properly. In this way, the spread of dengue fever has been reduced. Another project that has been introduced is a community-based waste management system that has enabled the community to recycle their own waste and create compost.

With phase 1 of the ICBRR project now completed preparations are underway for phase 2, which will start in August. The focus in phase 2 will be to improve the sustainable implementation of CBAT activities and the savings and loan institutions programme in the current communities. In addition, the project will expand to include two new communities from Central Jakarta and Kepulauan Seribu region with current CBAT members acting as facilitators.

Programme component 3: Coordination
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Outcome: PMI's involvement and coordination within and outside the Red Cross Red Crescent Movement is increased.

Achievements

PMI has been actively involved in the national platform for disaster risk reduction (DRR) that comprises government agencies, NGOs, the media, private companies and universities. Under this platform, representatives from PMI have been chosen as co-facilitators for the disaster risk reduction global platform of the Hyogo Framework for Action (HFA) reporting team, which aims to assess the Indonesian government's progress regarding the five HFA priorities.

To develop the forest fire preparedness programme, PMI has been working closely with the Indonesian government's Department of Forestry and Fire Brigade. Meanwhile, in developing PMI's national framework on disaster risk reduction and climate change adaptation, PMI coordinated with the National Council on

Climate Change and Department of Agriculture. Moreover, under the ICBRR Jakarta project the microfinance institution, PT. Rekadesa, has been actively involved in the microfinance and savings and loan programme. In relation to this, PMI has been invited by other agencies to share its experience in linking DRR and CCA.

In July, IFRC will continue its contribution by supporting a PMI workshop on DRR and CCA. Together with IFRC, PMI will identify future potential partnerships with other institutions in the national priority programme areas of forest fire preparedness, first aid, road safety, food security, and 'green and clean' activities. One of the expected outcomes of the workshop is a draft memorandum of understanding between PMI and other potential institutions including government agencies, the media, universities, schools, police, NGOs, and private companies.

Health and care

Programme purpose
The Indonesian Red Cross (Palang Merah Indonesia/PMI) efficiently delivers a public health emergency response for communities affected by disaster, and assists communities in building resilience and reducing vulnerability to disease.

The health and care programme budget is CHF 333,258 (USD 312,332 or EUR 218,971) for 2010.

Programme component 1: Emergency health
Outcome 1: PMI has an effective mechanism and improved capacity to deliver response during health emergencies
Outcome 2: PMI has a contingency plan in place for pandemic preparedness

Achievements

In the first half of 2010 IFRC, in collaboration with the German Red Cross, supported PMI to improve their capacity to deliver response during emergencies, specifically on health issue through medical action team (MAT) training and procurement of basic medical equipment for the MAT's.

In early May, one of two MAT training courses planned for 2010 was successfully completed with 28 participants including doctors, nurses, and administration and logistics staff from four chapters - West Java, Yogyakarta, West Sulawesi and Gorontalo. These trained MAT volunteers are now on standby and able to respond to potential disaster situations. The procurement of basic medical equipment started in June and with delivery expected in the last quarter of 2010.

Challenges

The restructuring process at PMI national headquarters has affected its programmes and consequently many of IFRC's planned activities in the first half of 2010.

Programme component 2: Community-based health and first aid
Outcome 1: Communities have an increased knowledge of potential risks to health and have adopted appropriate behaviour to reduce risk
Outcome 2: Reduced morbidity and mortality rates from identified community health risks (e.g. malaria, HIV/AIDS, dengue, injuries, etc.)

Programme component 3: Voluntary, non-remunerated blood donor recruitment
Outcome: Increased supply of safe blood from voluntary, non-remunerated blood donors.

Programme component 4: Partnership and networking
Outcome 1: PMI efficiently exchanges information and mobilizes resources across all levels and with other stakeholders.
Outcome 2: PMI is an active contributor to national policy and planning on public health emergency response and primary health risk reduction.

No progress to report on the above three components due to restructuring process at PMI, which has delayed the start of programme activities.

Organizational development/capacity building

Programme purpose

The Indonesian Red Cross is a respected, efficient partner of community, civil society and the government in Indonesia in responding to the needs of the vulnerable.
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The organizational development/capacity building programme budget is CHF 766,952 (USD 718,793 or EUR 503,934) for 2010.

Programme component 1: National society organizational development process

Outcome: Modernization of PMI headquarters core management competencies
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Achievements

In the first half of 2010, and as a result of the election of a new national governing board, PMI divisions with whom IFRC cooperates in the areas of organizational development and capacity building had to focus on revising operational plans to reflect new programming priorities while several division heads were moved to new divisions or bureau the work of which they were not familiar with. At the same time the new leadership needed space to reflect on the working relationship between PMI and the IFRC delegation and to develop ideas of what their organizational development and capacity building priorities are.

As a result, only a limited amount of organizational development and capacity building work was undertaken in this reporting period, which could be termed one of transition. This transition is ongoing and will continue to influence the work of the country office in the second half of 2010. At the same time we enter the second half of 2010 with clearer PMI work plans and a developing understanding between the new PMI leadership and the IFRC delegation of how we can work together, with other Partner National Societies working in Indonesia, to build PMI capacity to respond to disasters and reduce risk and vulnerability in the varying contexts that exist in this very large, archipelagic nation which is subject to a huge range of natural and man-made disasters.

An HR (human resources) consultancy begun in late 2009 continued throughout the reporting period and will be completed in July. The overall aim of this initiative was to develop a comprehensive set of HR systems, regulations and procedures for PMI. The changes described above resulted in less than optimal participation in this process from the key HR decision makers and thus a negative impact on the extent to which the outputs from the consultancy have informed strategic HR decision making. However, it has produced relevant and potentially useful HR-related standard operating procedures and provided very much appreciated technical support for the newly appointed head of PMI's HR bureau.

Programme component 2: National society leadership development

Outcome 1: Greater coordination between PMI headquarters and chapters
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Outcome 2: Efficient communications and knowledge sharing with stakeholders
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Achievements

PMI elected a new national governing board at their General Assembly in December 2009 which took office in January 2010. Only four of the 15 members of the new board had served on the previous governing board and none of the 11 new members had served with PMI previously so this represented a major change in leadership.

The new board, led by the recently retired vice president of Indonesia, inherited the 2009-14 Strategic Plan developed in 2009 but at the same time announced plans to introduce a number of new programme initiatives of a rather substantial nature. At the same time they initiated reviews of the PMI national headquarters structure, staffing, HR systems and salary scales.

IFRC's support for PMI's organization division focused on revision and streamlining of the capacity assessment tool for chapters and branches which was first developed several years ago. To ensure that chapter and branch opinions, needs and contexts are reflected in the assessment tool, and to make sure that its function as a needs assessment tool for chapters and branches was better and more comprehensively understood, IFRC provided technical and financial support for a series of workshops attended by chapter representatives who provided input on the assessment tool and were the target for extensive socialisation on how it could be used at chapter and branch level.

To promote improved training capacity, IFRC provided technical and financial support for a national training-of-trainers workshop to improve the training skills of 28 qualified trainers from all parts of Indonesia as well as a technical working group meeting to review and develop the overall training curriculum.

In April, with financial support from IFRC, the ambitious and highly motivated head of PMI resource mobilisation division was an active participant in the Asia Pacific fundraising network meeting hosted by New Zealand Red Cross Society. In this meeting, PMI won an award for the most innovative idea on corporate branding partnership.

Principles and values

Programme purpose

The Indonesian Red Cross (Palang Merah Indonesia/PMI) is recognized as a reliable, trustworthy and impartial source of humanitarian assistance to vulnerable people.

The principles and values programme budget is CHF 72,727 (USD 68,160 or EUR 47,786) for 2010.

Programme component 1: Promotion of humanitarian principles and values

Outcome 1: Increased internal and external understanding on the Red Cross Red Crescent Fundamental Principles and humanitarian values, as well as PMI's role.

Achievements

Since 2009, IFRC has been involved with both PMI and the International Committee of the Red Cross (ICRC) in facilitating a series of Red Cross training-of-trainers (ToT) dissemination courses. By 2011, PMI aims to reach a target of 400 Red Cross disseminators in all chapters and branches throughout Indonesia. In the first half of 2010, PMI had conducted three ToT courses in Sumatra, Java and North Sulawesi region resulting in 140 trained disseminators (of the target 200 for this year). In each training course participants practiced dissemination of selected Red Cross Red Crescent values to specific audiences including local police officers, students, and communities.

In the same period, PMI with IFRC's support, organized the first videography skills training for 17 staff and volunteers from 15 PMI chapters at PUSKAT Audio-Visual Centre in Yogyakarta. The training aimed to provide skills for PMI communicators to be able to produce audio-visual products of PMI's work. Over two weeks, participants learned tips and tricks of using a video camera and producing various kinds of audio-visual products. Based on pre- and post- test skills, training had, on average, increased participants' knowledge by 33 per cent. Participants also produced four short documentary videos as part of their final assignment.

Programme component 2: Anti-discrimination, and violence prevention and reduction programmes

Outcome 1: Vulnerable people are empowered with enhanced abilities to combat discrimination, intolerance and violence

Achievements

In the last two years, IFRC has been supporting PMI with the production of 2,500 copies of the national society's *Suara PMI* quarterly newsletter. PMI has added a four-page special supplement to raise awareness on HIV/AIDS and to promote anti-stigma and reduce discrimination against people living with HIV/AIDS. In the April 2010 edition, the topic focused on preventing the spread of HIV through provision of safe blood.

Together with ICRC, IFRC supported PMI with celebrations for the 147th World Red Cross and Red Crescent Day on 8 May. With the theme on the challenges posed by urbanization, PMI launched an "alert blood donors" pilot project for the Pejaten urban community in South Jakarta where 150 community members from various social levels registered themselves as blood donors. As part of the project, PMI provided stickers that were placed in the front of each residence with information about the blood type of all family members. A database with this information has been maintained by the local authorities and will be useful for the community to identify potential donors in case someone in the area needs blood.

To celebrate World Blood Donor Day on 14 June, PMI with support from IFRC, launched the first blood donor counter at Senayan City Mall in Jakarta. PMI is working to achieve a target of collecting 4 million blood bags per year, within the next few years, by establishing blood donor counters at public sites such as malls and universities to attract more voluntary blood donors.

Constraints

With PMI's annual work plan finalized only after the first quarter of 2010, several activities scheduled for the first half of 2010 have had to be postponed to the next reporting period. This has included the production of

some publications and a basic communications and public relations training course for PMI staff and volunteers.

With IFRC's decision to fund only one edition of *Suara PMI*, the national society now needs to seek funding to sustain production of the newsletter. Discussions are underway about the possibility of using other communications channels to promote humanitarian values including enhanced use of the PMI website at www.pmi.or.id.

Working in partnership

In support to PMI, the IFRC in Indonesia has continued its threefold role of project coordination, service provision to Red Cross and Red Crescent national societies and technical support to multilaterally funded programmes.

The new governing board's focus in re-positioning, promoting and publicising their current work and vision has set the scene for new partners in the corporate sector and the humanitarian field to engage with PMI. In 2010, IFRC has and will continue its crucial role of providing good advice as coordinator and negotiator to PMI and partner national societies in Indonesia.

Effective support to this change process requires the IFRC delegation to work closely to integrate into PMI and add value in areas determined by PMI needing 'hands-on' support. Prioritizing skills transfer to PMI counterparts through a learning-by-doing approach and establishing a mentoring programme is a focus of the IFRC delegation.

The proximity of the 15 in-country partner national societies and IFRC on adjacent floors in PMI's newly acquired office building, all working on PMI programmes, has meant that cooperation between partners now comes more easily.

Looking ahead

The transition in PMI is ongoing and will continue to influence the work of the IFRC country office in the second half of 2010. At the same time the second half of 2010 will bring clearer PMI work plans and a better understanding between PMI's new leadership and the IFRC delegation of how we can work together.

In support of coordination, IFRC is working with PMI this year to develop a single plan and indicators for Indonesia that includes all partner activity, with the delegation playing a key role to assist PMI in monitoring its delivery for 2011.

How we work

All Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to:

Inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Contact information

For further information specifically related to this plan, please contact:

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International Federation of Red Cross and Red Crescent Societies

MAAID002 - Indonesia

Interim Report

Selected Parameters	
Reporting Timeframe	2010/1-2010/5
Budget Timeframe	2010/1-2010/12
Appeal	MAAID002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

I. Consolidated Response to Appeal

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
A. Budget	1,636,364	624,289	766,952	72,727	0	3,100,332
B. Opening Balance	1,364,217	98,101	61,268	0	0	1,523,586
Income						
<u>Cash contributions</u>						
<i>Australian Government</i>	342,510					342,510
<i>DFID - British Government</i>		178,698				178,698
<i>Netherlands Red Cross (from Rockefeller Foundation)</i>		63,247				63,247
C1. Cash contributions	342,510	241,945				584,455
<u>Outstanding pledges (Revalued)</u>						
<i>Netherlands Red Cross (from Rockefeller Foundation)</i>		63,783				63,783
<i>United States Government - USAID</i>		458,773				458,773
C2. Outstanding pledges (Revalued)		522,556				522,556
C. Total Income = SUM(C1..C6)	342,510	764,501				1,107,011
D. Total Funding = B + C	1,706,727	862,603	61,268	0	0	2,630,597
Appeal Coverage	104%	138%	8%	0%	#DIV/0	85%

II. Balance of Funds

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL
B. Opening Balance	1,364,217	98,101	61,268	0	0	1,523,586
C. Income	342,510	764,501				1,107,011
E. Expenditure	-462,235	-603,848	-115,663			-1,181,746
F. Closing Balance = (B + C + E)	1,244,492	258,754	-54,395	0	0	1,448,851

International Federation of Red Cross and Red Crescent Societies

MAAID002 - Indonesia

Interim Report

Selected Parameters	
Reporting Timeframe	2010/1-2010/5
Budget Timeframe	2010/1-2010/12
Appeal	MAAID002
Budget	APPEAL

All figures are in Swiss Francs (CHF)

III. Budget Analysis / Breakdown of Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A		B					A - B	
BUDGET (C)		1,636,364	624,289	766,952	72,727	0	3,100,332	
Supplies								
Teaching Materials	29,190		85,342				85,342	-56,152
Utensils & Tools		60					60	-60
Other Supplies & Services	121,435		35,692				35,692	85,743
Total Supplies	150,625	60	121,035				121,094	29,531
Land, vehicles & equipment								
Land & Buildings	74,000							74,000
Computers & Telecom	68,000			606			606	67,394
Others Machinery & Equipment	190,700							190,700
Total Land, vehicles & equipment	332,700			606			606	332,094
Transport & Storage								
Storage	11,600	359					359	11,241
Distribution & Monitoring		12,997	28,671				41,668	-41,668
Transport & Vehicle Costs	25,200	16		828			845	24,355
Total Transport & Storage	36,800	13,372	28,671	828			42,872	-6,072
Personnel								
International Staff	330,000	104,572		26,997			131,568	198,432
Regionally Deployed Staff			6,680				6,680	-6,680
National Staff	363,000	-10,193	334	47,594			37,734	325,266
National Society Staff	158,484	2,300	6,279	15,991			24,569	133,915
Consultants	20,000		824	18,760			19,585	415
Total Personnel	871,484	96,678	14,116	109,342			220,136	651,348
Workshops & Training								
Workshops & Training	963,966	91,159	288,964	50,398			430,521	533,445
Total Workshops & Training	963,966	91,159	288,964	50,398			430,521	533,445
General Expenditure								
Travel	77,569	6,508	3,295	7,303			17,106	60,463
Information & Public Relation	97,942		708	12,668			13,377	84,566
Office Costs	339,324	118	1,031				1,148	338,176
Communications	17,400	1,703	238	1,095			3,036	14,364
Professional Fees	10,000							10,000
Financial Charges	1,000	75	21	96			192	808
Other General Expenses			-0				-0	0
Total General Expenditure	543,235	8,403	5,293	21,162			34,858	508,377
Contributions & Transfers								
Cash Transfers National Societies		227					227	-227
Total Contributions & Transfers		227					227	-227
Programme Support								
Program Support	201,522	29,081	36,855	7,203			73,139	128,383
Total Programme Support	201,522	29,081	36,855	7,203			73,139	128,383
Operational Provisions								
Operational Provisions		223,255	108,915	-73,877			258,294	-258,294
Total Operational Provisions		223,255	108,915	-73,877			258,294	-258,294
TOTAL EXPENDITURE (D)	3,100,332	462,235	603,848	115,663			1,181,746	1,918,585
VARIANCE (C - D)		1,174,129	20,440	651,289	72,727		1,918,585	