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# Disaster relief emergency fund (DREF) Philippines: Central Visayas Earthquake

 International Federation  
of Red Cross and Red Crescent Societies

**DREF operation n° MDRPH013**  
**GLIDE n° EQ-2013-000134-PHL**  
**19 October 2013**

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

**CHF 499,911 has been allocated from the IFRC's Disaster Relief Emergency Fund (DREF) to support the National Society in delivering immediate assistance to some 10,000 families. Un-earmarked funds to repay DREF are encouraged.**

**Summary:** Following a deadly 7.2 magnitude earthquake which struck Central Visayas, Philippines, on 15 October 2013 - leaving at least 173 people dead, as per the latest National Disaster Risk Reduction and Management Council (NDRRMC) update - the Philippine Red Cross (PRC) has launched a response. Red Cross volunteers and staff have been on the ground delivering a range of services to meet urgent needs in the affected provinces of Bohol and Cebu. As a clearer picture of the quake's impact emerges, the National Society has prioritized addressing the needs in Bohol, which is the worst-affected province.

PRC is coordinating response efforts with the authorities at national and local levels, and together with the International Federation of Red Cross and Red Crescent Societies (IFRC), is coordinating interventions with other humanitarian partners.

While the overall needs will be determined upon completion of rapid needs assessment, based on the impact of the disaster, PRC has requested IFRC to advance funding support to meet immediate needs of quake-affected families, especially those who are not likely to return to their damaged homes in the immediate-term. This operation is expected to be implemented over three months, and will therefore be completed by 31 January 2014; a final report will be made available three months after the end of the operation by 30 April 2014.



**Damage to buildings and infrastructure by the earthquake in Bohol exacerbates difficulty in reaching those affected, especially in isolated areas.**  
(Photo: IFRC/Eve Leonard)



[<click for the DREF budget; a map of the affected area; and contact details>](#)

## The situation

A deadly 7.2 magnitude earthquake struck Central Visayas in the Philippines on 15 October 2013 around 0800 hrs. local time. The latest National Disaster Risk Reduction and Management Council (NDRRMC) update indicates that 173 people have been confirmed dead and 375 injured. However, the death toll may rise as responders reach some of the hardest-hit towns which were isolated. According to the US Geological Survey, the quake's epicentre was located some two kilometers south of Carmen municipality on Bohol island, with an approximate depth of 33 kilometers. This is the strongest earthquake to hit these islands in more than 20 years. The Philippine Institute of Volcanology and Seismology (PHIVOLCS) has recorded more than 1,600 aftershocks so far, of which more than 24 were strong enough to be felt. The provinces of Bohol and Cebu have been placed under a state of calamity.

At the moment, some 34,590 houses are reported to have been damaged by the quake. These figures are likely to increase as responders reach some of the hardest-hit isolated towns. Reports from teams on the ground indicate extensive damages to concrete houses in the municipality of Maribojoc (which has a population of 20,491 according to the 2010 census) and municipality of Loon (which has a population of 42,800 according to the 2010 census). The two municipalities are close to the epicentre of the quake, and had been isolated after bridges collapsed and roads were rendered impassable due to landslides or physical damage.

An estimated 104,000 people (21,000 families) are currently in evacuation centres and are in need of relief as well as emergency shelter. Most survivors are apprehensive of returning to their homes or going inside concrete buildings for fear of aftershocks.

## Coordination and partnerships

PRC is participating in national coordination meetings of the NDRRMC, to which it is a member, as well as in coordination meetings of disaster risk reduction and management councils at Bohol and Cebu province levels.

The PRC leadership, the IFRC country representative, and representatives of partner national societies with offices in-country visited Bohol on 17 October for a quick survey of the situation and for solidarity with the affected populations. The IFRC country representative will remain in Bohol until 19 October. Based on an analysis of the situation following the visit, and based on the scale of response that PRC plans to mount, the support of partners is envisioned. Movement partners housed at PRC's national headquarters are currently discussing how they will best support the National Society to deliver urgent relief in quake-affected areas.

Coordination has also been maintained with the European Commission Humanitarian Aid and Civil Protection (ECHO) focal person for Philippines, who is also visiting Bohol, and a briefing session on Red Cross interventions is being organized. PRC and IFRC are coordinating with other agencies through the Humanitarian Country Team (HCT). It is in this context that they are participating in a multi-cluster rapid needs assessment, with IFRC focusing on the emergency shelter needs as the co-lead of the emergency shelter cluster.

## Red Cross and Red Crescent action

Since the earthquake struck, the PRC operation centre at the national headquarters has been coordinating response with the chapters, and also to consolidate updates on the situation. The PRC Bohol chapter has served hot meals to 3,000 people who sought safer shelter in evacuation centres, while further relief support is ongoing. The PRC Cebu chapter deployed four teams, with two ambulances, to support rescue efforts and for rapid survey of affected areas. The teams helped to transport six injured persons to hospital.

As a clearer picture of the quake's impact emerges, the PRC response is now focusing on Bohol, and additional personnel, supplies and equipment have been deployed to augment the chapter's capacity. PRC has released relief items for 1,500 families from its preparedness stocks and dispatched them to Bohol for immediate assistance. The National Society has also deployed an emergency health station and Rubb hall to augment damaged hospital buildings in accommodating patients. The teams deployed includes five persons to focus on rapid assessments as well as personnel assigned for specific sectors, including health, water and

sanitation, psychosocial support, logistics and camp management. The teams are already on the ground, having arrived on the morning of 17 October. Members of water search and rescue teams, equipped with boats, have been deployed, while not primarily for search and rescue, to assist in transporting relief items to isolated towns that are only reachable via sea.

On 16 October, IFRC deployed a shelter surge delegate to participate in a multi-cluster rapid needs assessment, which is underway in Bohol, carried out jointly by the Humanitarian Country Team (HCT) and the government. On the morning of 17 October, IFRC deployed communications staff to Bohol to obtain photographs and video material for distribution to National Societies and the media, and to generate news-related content.

### The needs

The overall needs to be covered under this DREF will be determined once rapid needs assessments are complete. However, based on the extent/impact of the disaster, and in view of its capacity, PRC has identified the following as the needs it will address immediately: non-food relief, provision of hygiene-related items, health and hygiene promotion, support to damaged health facilities, distribution of clean water and emergency shelter. Psychosocial support is also of a high priority due to a high number of people suffering trauma, including that relating to aftershocks.



Response with relief items is already being carried out by the Philippine Red Cross to community members affected by the earthquake. This DREF seeks to augment this capacity to reach more people affected. (Photo: IFRC/Afrhill Rances)

### The proposed operation

This DREF operation aims at meeting immediate needs of quake-affected families, especially those who are not likely to return to their damaged homes in the immediate-term. It also aims to alleviate the conditions of displaced families affected by providing them with emergency shelter, relief items, health assistance, psychological first aid, water and sanitation assistance, and welfare services. Finally, assessments will be undertaken to determine the nature and extent of needs. Assessment findings will inform the design of a realistic action plan and lead to an accurate reflection of needs in an emergency appeal scheduled to be launched in the course of the coming week.

Needs assessments	
Outcome 1: Multi-sector emergency relief/response plan developed	
Outputs (expected results)	Activities planned
<p><b>Output 1.1</b> Immediate needs established to inform development of an action plan</p>	<ul style="list-style-type: none"> <li>• Deploy joint PRC, IFRC and PNS teams to conduct immediate assessments</li> <li>• Collaborate with the authorities and other actors in determining the needs on the ground</li> <li>• Consolidate assessment reports and develop action plan</li> <li>• Support PRC in establishing the operation's set up</li> </ul>

Relief	
<b>Outcome 2: Essential household needs of 4,000 affected families met within two months.</b>	
Outputs (expected results)	Activities planned
<b>Output 2.1</b> Affected families have access to non-food items	<ul style="list-style-type: none"> <li>• Mobilize volunteers and provide them with orientation on distribution protocols.</li> <li>• Identify, register, verify and mobilize beneficiaries for distributions.</li> <li>• Distribute blankets (two per family), sleeping mats (two per family) and mosquito nets (two per family) to 4,000 families (20,000 persons).</li> <li>• Conduct a post-distribution survey</li> </ul>

Health	
<b>Outcome 3: Immediate health and psychosocial risks of 10,000 affected families reduced within three months.</b>	
Outputs (expected results)	Activities planned
<b>Output 3.1 :</b> Community-based disease prevention and health promotion is provided to the affected population	<ul style="list-style-type: none"> <li>• Mobilize PRC and community health volunteers</li> <li>• Undertake rapid surveys to determine baseline and end-line levels of awareness on priority infectious diseases in affected communities</li> <li>• Produce and distribute information, education and communication (IEC) materials relevant for disease prevention and health promotion, and distribute to families in target communities alongside awareness/education campaigns</li> <li>• Mobilize 10,000 families for the dissemination of relevant disease prevention, health and hygiene messages and conduct activities to promote health.</li> </ul>
<b>Output 3.2:</b> Affected health facilities provided with support to manage injuries and diseases	<ul style="list-style-type: none"> <li>• Deploy medical tents and Rubb halls to affected areas</li> <li>• Install medical tents and Rubb halls to augment damaged health facilities</li> <li>• Mobilize and induct/train short-term health staff/workers and volunteers to manage and implement community health services</li> <li>• Coordinate and collaborate with health authorities and humanitarian partners at different levels</li> <li>• Demobilize medical tents and Rubb halls, and ship them back to main warehouses</li> </ul>
<b>Output 3.3:</b> Daily access to safe water which meets Sphere and WHO standards in terms of quantity and quality is provided to the target population	<ul style="list-style-type: none"> <li>• Deploy water distribution capacity including trucks, tanks, bladders and tap stands to affected areas</li> <li>• Setup of temporary water storage points in affected communities</li> <li>• Distribute clean water, including through trucking, in affected communities</li> <li>• Conduct sessions on safe household water storage and treatment with follow up monitoring on use of distributed items (aquatabs, water filters, etc.)</li> <li>• Demobilize the distribution capacity and ship them back to main warehouses</li> </ul>

<p><b>Output 3.4:</b> Hygiene-related goods which meet Sphere standards are provided to 4,000 families within two months</p>	<ul style="list-style-type: none"> <li>• Mobilize volunteers and provide them with orientation on distribution protocols.</li> <li>• Identify, register, verify and mobilize beneficiaries for distributions.</li> <li>• Distribute hygiene kits (one per family) and 10-litre jerry cans (two per family) to up 4,000 families (20,000 persons).</li> <li>• Conduct a post-distribution survey</li> </ul>
<p><b>Output 3.5:</b> Psychosocial wellbeing of affected communities and emergency responders is promoted</p>	<ul style="list-style-type: none"> <li>• Train/retrain psychosocial support providers</li> <li>• Provide psychosocial support to affected community members and responders involved in the operation</li> <li>• Monitor and report on activities</li> </ul>

### Emergency shelter

<b>Outcome 4: The immediate shelter needs of 5,000 families are met within one month</b>	
<b>Outputs (expected results)</b>	<b>Activities planned</b>
<p><b>Output 4.1:</b> Emergency shelter assistance is provided to the target population</p>	<ul style="list-style-type: none"> <li>• Conduct rapid emergency needs and capacity assessments</li> <li>• Identify volunteers and staffs to support the operation and provide them with orientation on distribution protocols</li> <li>• Identify, register, verify and mobilize beneficiaries for distributions</li> <li>• Distribute tarpaulins to 50,000 families (250,000 persons).</li> <li>• Monitor and report on activities</li> </ul>

### Communications and advocacy

Strong and well-coordinated external communications activities will remain an important component of the operation. IFRC will continue to highlight the humanitarian needs and raise the visibility of the PRC response by engaging with the international media and generating a variety of communications materials including news stories, opinion pieces, blogs, social media posts, photographs, and video content. The IFRCs communications platforms including the [IFRC public website](#) and the digital newsroom will be used to promote this content which will also be shared with National Societies to support domestic fundraising efforts.

Further details on beneficiary communications and how this will be conducted within the scope of this response operation will be included in the anticipated forthcoming emergency appeal.

## Contact information

**For further information specifically related to this operation, please contact:**

- **Philippine Red Cross, Manila:** Gwendolyn Pang, secretary-general; phone +63 2 525 5654; fax +63 2 527 0857; email: [gwendolyn.pang@redcross.org.ph](mailto:gwendolyn.pang@redcross.org.ph)
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  - Martine Zoethoutmaar, relationship manager, email: [martine.zoethoutmaar@ifrc.org](mailto:martine.zoethoutmaar@ifrc.org)
  - Peter Ophoff, head of planning, monitoring, evaluation and reporting (PMER); email: [peter.ophoff@ifrc.org](mailto:peter.ophoff@ifrc.org)
- Please send all pledges of funding to [zonerm.asiapacific@ifrc.org](mailto:zonerm.asiapacific@ifrc.org)
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[Click here](#)

1. DREF budget and map of affected areas [below](#)
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## How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.



IFRC's work is guided by [Strategy 2020](#) which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
  2. Enable healthy and safe living.
  3. Promote social inclusion and a culture of non-violence and peace.
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# DREF OPERATION

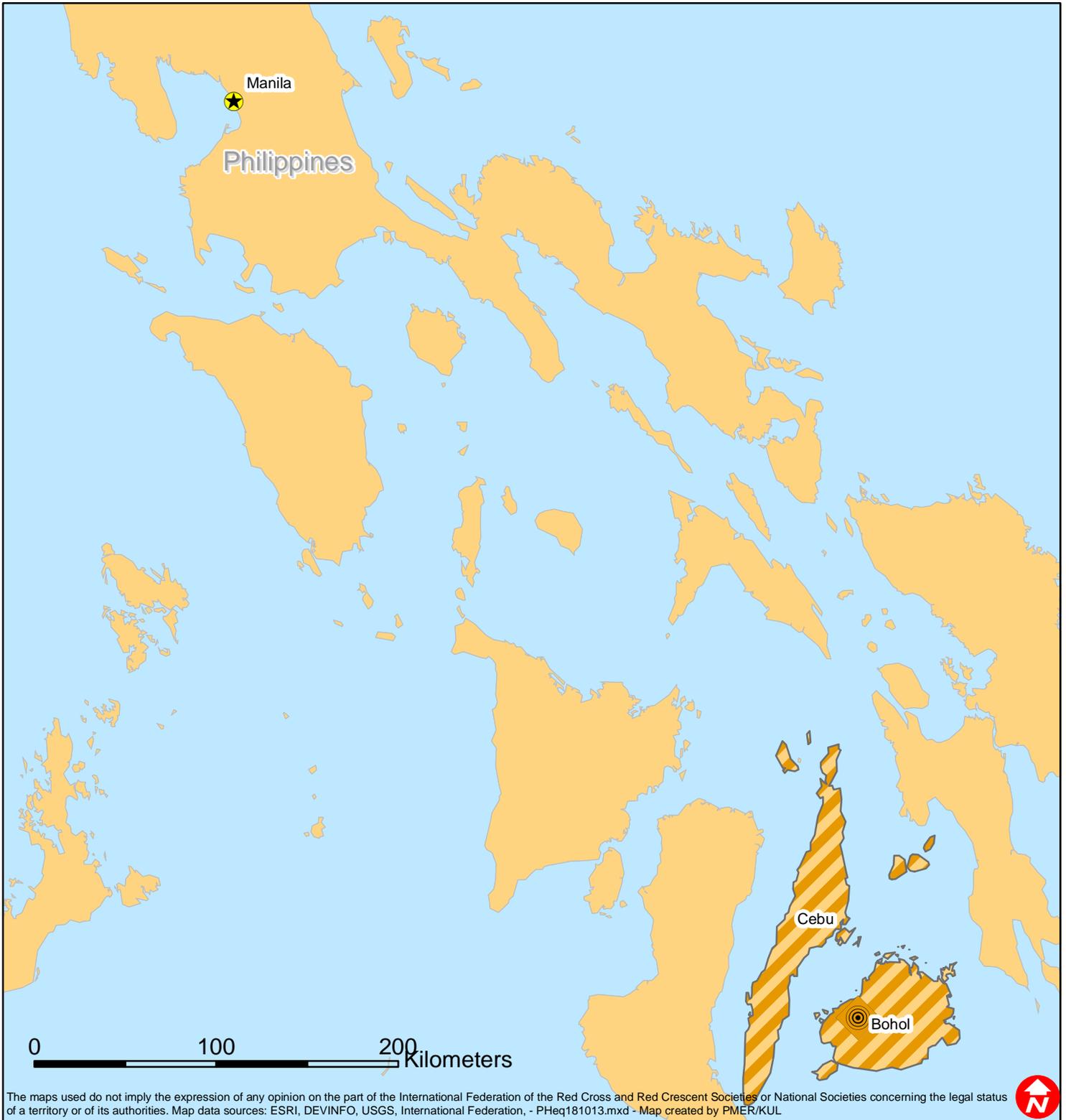
18/10/2013

## MDRPH013 Philippines : Central Visayas Earthquake

<b>Budget Group</b>	<b>DREF Grant Budget CHF</b>
Shelter - Relief	185,000
Clothing & Textiles	90,400
Water, Sanitation & Hygiene	110,000
Medical & First Aid	13,000
Utensils & Tools	24,000
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>422,400</b>
Storage, Warehousing	3,000
Distribution & Monitoring	3,000
Transport & Vehicle Costs	3,000
Logistics Services	10,000
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>19,000</b>
National Society Staff	4,500
Volunteers	5,200
<b>Total PERSONNEL</b>	<b>9,700</b>
Travel	8,300
Information & Public Relations	5,000
Other General Expenses	5,000
<b>Total GENERAL EXPENDITURES</b>	<b>18,300</b>
Programme and Services Support Recovery	30,511
<b>Total INDIRECT COSTS</b>	<b>30,511</b>
<b>TOTAL BUDGET</b>	<b>499,911</b>



# Philippines: Earthquake



Epicentre



Affected provinces