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## DREF operation update Benin: Floods

 International Federation  
of Red Cross and Red Crescent Societies

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### DREF operation n° MDRBJ012 GLIDE n° FF-2013-000118-BEN Update n°1 - 9 December, 2013

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The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

#### **Period covered by this update:**

20 September to 28 November 2013.

**Summary:** CHF 193'944 was allocated from the IFRC's Disaster Relief Emergency Fund (DREF) on 20 September 2013 to support the Benin Red Cross National Society in delivering assistance to some 7'000 beneficiaries for 3 months.

The floods disaster that occurred in September displaced about 10,000 persons in the municipalities of Malanville and Karimama. The Benin Red Cross targeted its assistance to the most affected population in the affected villages and temporary camp sites.

The National Society with support from IFRC has distributed non-food relief items (NFI) to 600 households most affected in 15 communities and camps sites in Karimama and Malanville districts.

Some of the items distributed include shelter kits, kitchen sets, soap, sleeping mats, buckets, blankets, mosquito bed nets and jerry cans. About 50 Red Cross volunteers who had been trained are presently carrying out sensitization activities on good health and hygiene practices in the target communities and camp sites. The rehabilitation and construction of water and sanitation facilities has commenced while emergency latrines constructed at camp sites are now being used by the beneficiaries.

The National Society is working in collaboration with local authorities, the National Directorate for Civil Protection and humanitarian actors including Care-Benin. The collaboration has ensured that there is no duplication in the delivery of relief and emergency services.

With implementation set to take longer than originally planned due to the delay in the delivery of relief items meant for the replenishment the regional stock, a one month no-cost extension is being requested to allow the completion of the replenishment process and all related financial administration activities, as well as an internal review to take place. As such, the operation will now be completed by 20 January 2014, and the Final Report made available by end April 2014.



**A Red Cross volunteer sensitizing a group of women on water treatment in Karimama District in Benin.  
Photo/IFRC**

The Netherlands Red Cross, Belgian Red Cross and Belgian Government, The European Commission Humanitarian Aid and Civil protection (DG ECHO), the Canadian Red Cross and Canadian Government contributed towards the replenishment of the DREF allocation made for this Operation.

The major donors and partners of DREF include the Australian, the Netherlands Red Cross and government; American and Belgian governments, DG ECHO, the Canadian Red Cross and government, the Austrian Red Cross, Danish Red Cross and government, the Irish and the Italian governments, the Japanese Red Cross Society, the Luxembourg government, the Monaco Red Cross and government, the Norwegian Red Cross and government, the Spanish Government, the Swedish Red Cross and government, the United Kingdom Department for International Development (DFID), and other corporate and private donors.

[<click here to view contact details or here for the interim financial report>](#)

## The situation

Heavy rains during the third quarter of 2013, which led to the River Niger overflowing its banks, caused flooding in the Malanville and Karimama districts north of Benin. The flooding mostly affected communities living around the river bank as it caused severe damage to property, farmland, crops, houses and social infrastructure, subsequently increasing the risk of food insecurity. According to the communal platform, the flash flood destroyed more than 3,000 houses and affected 13,000 hectares of farmland, leaving more than 10,000 people displaced and more than 30,000 affected.

Although the flood water has receded and some of the displaced have started returning to their damaged houses, many households remain in temporary camp sites in Malanville and Karimama districts where humanitarian actors including the Red Cross are providing basic immediate support to them. Many of the affected persons are farmers who have started sourcing for means of re-starting their daily farming or fishing activities. However, as the rains give way to the dry season, the region is faced with scourging heat and its consequences especially on children, some of whom are facing nutritional challenges.

## Coordination and partnerships

The Benin Red Cross (BRC) as an active member of the communal platform for risk reduction actively participates in response intervention. The local branches of BRC with technical support from the regional resource persons deployed in the Japanese government/IFRC supported recovery and resilience project carried out preliminary assessment and assisted some of the most affected families with immediate relief assistance. The National Society worked closely with country's National Agency for Civil Protection (ANPC<sup>1</sup>) in monitoring the situation in the affected districts.

## Red Cross and Red Crescent action

The local branches of the BRC in Karimama and Malanville mobilized volunteers to carry out rapid assessment of the situation and sensitization on hygiene promotion of internally displaced persons (IDPs) sites or regrouping sites. The Malanville branch in addition provided tarpaulins to some of the displaced families for emergency shelter. IFRC through its Regional Representation based in Abidjan and the country team continue to work with National Society to provide further immediate relief assistance to some of most affected families. The local branches of the Red Cross mobilized volunteers who carried out identification and registration of Red Cross targeted beneficiaries in the affected villages.

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<sup>1</sup> ANPC – Agence Nationale de la Protection Civile

## Progress towards outcomes

### Emergency Assessments

<b>Outcome: Adequate assessments data are collected and analysed in the affected areas to develop appropriate response plans.</b>	
<b>Outputs</b>	<b>Planned activities</b>
<ul style="list-style-type: none"> <li>Detailed needs assessment data is collected and analysed.</li> <li>An appropriate action plan is developed.</li> </ul>	<ul style="list-style-type: none"> <li>Orientation session / training of 50 volunteers in needs assessment, beneficiary registration and distribution.</li> <li>Carry out detailed assessments and analyse collected information.</li> <li>Develop detailed implementation plans for each operational objective and establish operational priorities.</li> </ul>

**Progress:** The National Society with technical support from an IFRC deployed regional resource person has developed a detailed operation implementation plan and the implementation is ongoing. All stakeholders are clear on their activities and guided on the targets and timeframe.

The 50 volunteers trained in needs assessments, beneficiary registration and distribution of relief items techniques were taken through a refresher training session to ensure their effective service delivery in the operation.

BRC collaborated with the local authorities and the ANPC to collect and analyse data collected during preliminary assessments prior to the launch of this operation. This task was facilitated by the existence of the communal platform on risk reduction, which mobilized and deployed its human resources to support the assessments. The results of the assessments were useful to the finalisation of plan of action and implementation of activities. With the support of this DREF, a more detailed assessment was carried out, with focus on the water and sanitation facilities to be rehabilitated and sites for the new ones to be constructed. Further information on this is detailed under the water and sanitation section.

### Emergency shelter and non-food items

<b>Outcome: Meet the immediate emergency shelter and basic non-food item needs of 600 households (3,000 beneficiaries) in Karimama and Malanville</b>	
<b>Outputs</b>	<b>Planned activities</b>
<ul style="list-style-type: none"> <li>600 most vulnerable households have received emergency shelter materials and construction support.</li> <li>600 most vulnerable households have received household kit consisting of two sleeping mats, two blankets and one kitchen set.</li> </ul>	<ul style="list-style-type: none"> <li>Identification and registration of beneficiaries in coordination with others partners</li> <li>Procure and distribute emergency shelter and non-food items (1,200 tarpaulins, 600 sets of tools and material for framing, 1,200 blankets, 1,200 sleeping mats and 600 kitchen sets) to the targeted beneficiaries</li> <li>Replenish distributed items released from IFRC stocks</li> <li>Trained volunteers assist the affected population with erection of temporary</li> </ul>

	<p>shelters</p> <ul style="list-style-type: none"> <li>• Monitoring and reporting of the distribution and construction of temporary shelters</li> <li>• Conduct sectorial detailed assessments to establish strategy for the re-construction of damaged houses with mitigation measures to reduce impact of floods in the areas affected.</li> </ul>
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**Progress:** The BRC has identified and registered 600 most vulnerable households sheltered in temporary camp sites and with relatives and friends (350 families in Karimama and 250 others in Malanville). Some of the beneficiary selection criteria used during the exercise includes the family size, availability of water and sanitation facilities and extent of damages to houses.

Following the identification exercise, a coordination meeting of partners with Care and municipal authorities was organized at the municipal council to harmonize the intervention of actors in order to avoid duplication of tasks. The meeting also enabled other actors to be aware of and cover identified gap after the Red Cross presented its areas of interventions.

The Red Cross has this far distributed non-food items to the registered 600 households (3,283 beneficiaries) in 15 communities of Karimama (10) and Malanville (5). Items distributed included 1,200 blankets, 600 jerry cans, 600 sleeping mats, 600 buckets, 600 kitchen sets and 12,000 bars of soap (200g) and shelter kits. The beneficiaries were supported by the Red Cross volunteers in mounting their temporary shelter using the shelter kits.

The process of replenishing the regional stock from where non-food items (NFI) were deployed was initiated with Dubai for items such as shelter kits, tarpaulins, jerry cans and kitchen sets. The others items (mats, mosquito nets, blankets, buckets, soap) have been procured from the local market. Other items procured locally include rain boots and coats, and 12 life jackets for the safety of volunteers who have to travel on water to reach beneficiaries with relief items and sensitization.

#### **Challenges:**

Due to various constraints, the shipment that initially was supposed to arrive on 5 December 2013 is delayed due to congestion in transshipment port towards West Africa as the final destination. The new date of arrival scheduled for 22 December 2013.

Following this unforeseen development, a one-month non-cost extension request is being made through this update for the completion of all activities related to the replenishment including all financial bookings.

## Emergency Health/Nutrition

<b>Objective: Meet the basic health needs for at least 7,000 people (1,400 households)</b>	
<b>Outputs</b>	<b>Planned activities</b>
<ul style="list-style-type: none"> <li>At least 7,000 people (1,400 households) are targeted in the health promotion activities and disease prevention at the community level and in both municipalities</li> <li>The 600 households targeted for emergency shelter and non-food items receive mosquito nets</li> </ul>	<ul style="list-style-type: none"> <li>Conduct an assessment of the health needs of the affected population</li> <li>Organize activities to promote hygiene and health education within the affected population to prevent outbreaks. (develop disease prevention activities and health messages through the duplication of IEC materials)</li> <li>Monitor and report on activities</li> <li>Identification and registration of beneficiaries in coordination with others partners.</li> <li>Distribute 1,200 mosquito nets to target population.</li> <li>Replenish IFRC country stocks.</li> </ul>

**Progress:** The Red Cross has procured and subsequently distributed 1,200 mosquito bed nets. The information, education and communication (IEC) material has been produced and being used by the trained Red Cross during sensitization activities on good health and hygiene practices with focus on influencing behaviour change. One hundred and fifty sensitization sessions on good hygiene practices were carried out in 15 camp sites/communities in Malanville and Karimama as of last week of November 2013 as summarized in the table below:

**Table 1: Summary of sensitisation sessions conducted and people reached.**

Districts	Number of communities/ camp sites	Number of Sessions	Number of Households reached	Number of Females reached	Number of Males reached	Number of Children reached
Karimama	5	90	240	323	367	533
Malanville	10	60	390	684	454	526
<b>Total</b>	<b>15</b>	<b>150</b>	<b>630</b>	<b>1,007</b>	<b>821</b>	<b>1,059</b>

## Water, Sanitation and Hygiene promotion

<b>Outcome: Reduce the risk of waterborne diseases on the 1,400 targeted households through health promotion, improving access to drinking water and sanitation basic services.</b>	
<b>Output</b>	<b>Planned activities</b>
<ul style="list-style-type: none"> <li>The 600 households targeted for emergency shelter and non-food items have access to adequate safe water.</li> <li>The total target population benefit from the activities of hygiene promotion.</li> <li>The target population has access to basic sanitation facilities in sufficient quantity</li> </ul>	<ul style="list-style-type: none"> <li>Train/refresh volunteers in household water treatment and storage techniques.</li> <li>Procure and distribute 600 jerry cans, 600 buckets and 300,000 aqua tabs.</li> </ul>

<p>respecting the sphere standards.</p>	<ul style="list-style-type: none"> <li>• Rehabilitation of 4 water points.</li> <li>• Training / retraining of 50 volunteers on key messages to convey on hygiene and carry out activities to promote hygiene</li> <li>• Procure and distribute 12,000 soaps</li> <li>• Monitor and report on activities</li> <li>• Conduct pre-diagnostic and feasibility studies on existing health facilities and IDP sites.</li> <li>• Purchase tools and materials for the construction of emergency latrines and showers.</li> </ul>
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**Progress:** Fifty (50) community volunteers who were identified for rapid assessment activities have been trained on hygiene promotion and social mobilization techniques in Karimama and Malanville.

The DREF operation team has carried out an assessment and identified latrines and water facilities to be rehabilitated. In addition, a feasibility study for new water points and latrines facilities to be constructed was also carried out. The selection process of sites for institutional latrines to be rehabilitated has been concluded whilst the selection of external partners to carry out the rehabilitation is ongoing.

The Red Cross team has completed the construction of emergency latrines in camps sites, which are now being used by the beneficiaries. Beneficiaries were also sensitized on the maintenance of the latrines. In addition, 12,000 bars of soap have been distributed since the start of the operation in promoting good hygiene.



**Red Cross volunteers erecting an emergency latrine in one of the camp sites. Photo/ IFRC**

## Logistics

<b>Outcome: Adequate logistic support is provided for the implementation of the operation</b>	
<b>Output</b>	<b>Planned activities</b>
<ul style="list-style-type: none"> <li>• Coordinate the mobilization of relief items, the receipt and made available for distribution on the identified sites</li> </ul>	<ul style="list-style-type: none"> <li>• Provide logistical support to transport items, staff and Volunteers on the intervention sites</li> <li>• Coordinate logistics and transport with partners and local organizations if needed</li> <li>• Produce a report on logistic activities</li> </ul>

**Progress:** The ongoing Japanese government/IFRC recovery and resilience project team provided logistic support to the DREF operation team as some of the affected areas are within the project operational area. Where necessary, the operation team secured other transport means to complement the support from the recovery/resilience project team. To facilitate access to some target areas accessible by waterway, the National Society procured 12 life jackets for use by the volunteers.

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## Contact information

**For further information specifically related to this operation, please contact:**

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## How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

**Disaster Response Financial Report**

MDRBJ012 - Benin - Floods

Timeframe: 20 Sep 13 to 20 Dec 13

Appeal Launch Date: 20 Sep 13

Interim Report

**Selected Parameters**

Reporting Timeframe	2013/9-2013/	Programme	MDRBJ012
Budget Timeframe	2013/9-2013/	Budget	APPROVED
Split by funding source	Y	Project	*

All figures are in Swiss Francs (CHF)

**I. Funding**

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>A. Budget</b>		193,944				193,944	
<b>B. Opening Balance</b>		0				0	
<b>Income</b>							
<u>Other Income</u>							
<i>DREF Allocations</i>		193,944				193,944	
<b>C4. Other Income</b>		193,944				193,944	
<b>C. Total Income = SUM(C1..C4)</b>		193,944				193,944	
<b>D. Total Funding = B +C</b>		193,944				193,944	

\* Funding source data based on information provided by the donor

**II. Movement of Funds**

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>B. Opening Balance</b>		0				0	
<b>C. Income</b>		193,944				193,944	
<b>E. Expenditure</b>		-106,108				-106,108	
<b>F. Closing Balance = (B + C + E)</b>		87,836				87,836	

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### III. Expenditure

Account Groups	Expenditure						TOTAL	Variance
	Budget	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
<b>BUDGET (C)</b>						<b>193,944</b>	<b>193,944</b>	
<b>Relief items, Construction, Supplies</b>								
Shelter - Relief	39,000							39,000
Construction Materials	6,000							6,000
Clothing & Textiles	20,400							20,400
Water, Sanitation & Hygiene	17,400							17,400
Utensils & Tools	24,000							24,000
<b>Total Relief items, Construction, Sup</b>	<b>106,800</b>							<b>106,800</b>
<b>Land, vehicles &amp; equipment</b>								
Others Machinery & Equipment	1,440							1,440
<b>Total Land, vehicles &amp; equipment</b>	<b>1,440</b>							<b>1,440</b>
<b>Logistics, Transport &amp; Storage</b>								
Distribution & Monitoring	3,000							3,000
Transport & Vehicles Costs	6,800		1,650			1,650		5,150
Logistics Services	9,000							9,000
<b>Total Logistics, Transport &amp; Storage</b>	<b>18,800</b>		<b>1,650</b>			<b>1,650</b>		<b>17,150</b>
<b>Personnel</b>								
International Staff	10,000		1,039			1,039		8,961
National Society Staff	5,800		56			56		5,744
Volunteers	14,200		56			56		14,144
<b>Total Personnel</b>	<b>30,000</b>		<b>1,151</b>			<b>1,151</b>		<b>28,849</b>
<b>Workshops &amp; Training</b>								
Workshops & Training	11,300							11,300
<b>Total Workshops &amp; Training</b>	<b>11,300</b>							<b>11,300</b>
<b>General Expenditure</b>								
Travel	9,000							9,000
Information & Public Relations	2,367							2,367
Office Costs	900							900
Communications	700		263			263		437
Financial Charges	800		457			457		343
<b>Total General Expenditure</b>	<b>13,767</b>		<b>720</b>			<b>720</b>		<b>13,047</b>
<b>Operational Provisions</b>								
Operational Provisions			96,110			96,110		-96,110
<b>Total Operational Provisions</b>			<b>96,110</b>			<b>96,110</b>		<b>-96,110</b>
<b>Indirect Costs</b>								
Programme & Services Support Recove	11,837		6,476			6,476		5,361
<b>Total Indirect Costs</b>	<b>11,837</b>		<b>6,476</b>			<b>6,476</b>		<b>5,361</b>
<b>TOTAL EXPENDITURE (D)</b>	<b>193,944</b>		<b>106,108</b>			<b>106,108</b>		<b>87,836</b>
<b>VARIANCE (C - D)</b>			<b>87,836</b>			<b>87,836</b>		

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**IV. Breakdown by subsector**

Business Line / Sub-sector	Budget	Opening Balance	Income	Funding	Expenditure	Closing Balance	Deferred Income
<b>BL2 - Grow RC/RC services for vulnerable people</b>							
Disaster response	193,944	0	193,944	193,944	106,108	87,836	
Subtotal BL2	193,944	0	193,944	193,944	106,108	87,836	
<b>GRAND TOTAL</b>	<b>193,944</b>	<b>0</b>	<b>193,944</b>	<b>193,944</b>	<b>106,108</b>	<b>87,836</b>	