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Emergency Appeal Nigeria: Floods

 International Federation
of Red Cross and Red Crescent Societies

Emergency Appeal n° MDRNG014
GLIDE n° FL-2012-000138-NGA
29 September 2012

This preliminary Emergency Appeal seeks CHF 899,094 in cash, kind or services to support the Nigeria Red Cross Society to assist 10,000 beneficiaries for 6 months, and will be completed by 25 March 2013. A final report will be made available by 25 June 2012, 3 months after the end of the operation,

CHF 200,000 was allocated from the International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) to support this operation. Unearmarked funds to replenish the DREF are encouraged.



NRCS staff and volunteers consult with people affected by floods in order to assess damages.
Photo NRCS

Summary: the rainy season in Nigeria has delivered more precipitation than earlier years, causing flooding in 18 of 38 states. The excessive water run-off was initially contained through contingency measures, but the heavy rain in the last couple of weeks has led to the overflow of water reservoirs, forced release of dam water and breaching of river boundaries and banks, resulting in damage to roads, bridges and other infrastructure, loss of property and livestock and displacement of people. To date, the floods have affected 134,371 people, displaced 64,473 people, injured 202 and killed 148 people. The displaced population is residing with host families or in makeshift camps.

The rainy season is not yet over, and the forced release of additional dams and reservoirs is expected to increase the extent and impact of these floods. Some bridges have been cut off by flooding from the Benue River and the release of water from the Kiri Dam in Adamawa State and from Lagdo Dam in Cameroon.

The Nigerian Red Cross Society (NRCS) released emergency stocks, mobilized volunteers and mobilized resources through private community and humanitarian partners in response to the floods in 14 branches. The NRCS in cooperation with other humanitarian agencies and state and national authorities is sensitizing communities on the flood plains of the major rivers on the risks and possible mitigation of this crisis.

This preliminary Emergency Appeal seeks to support the NRCS in providing immediate support to 10,000 beneficiaries in 5 districts in the areas of emergency shelter and basic non-food items, health and water, sanitation and hygiene promotion activities simultaneously with detailed needs assessments to support a full Emergency Appeal which will be published within

3-4 weeks.

The IFRC deployed a Field Assessment and Coordination team (FACT) to support the NRCS in assessments of the current needs and possible evolution of the crisis, and to develop a plan of action. A possible deployment of a shelter RDRT member to support the FACT team and coach the volunteers to support the beneficiaries with the construction of emergency and temporary sheltering.

[<click here for the Appeal budget;](#)
[here for contact details;](#)
[here to view the map of the affected area>](#)

The situation

The 2012 rainy season in Nigeria has been worse than earlier years, and heavy rains at the end of August and the beginning of September led to serious floods in most parts of the country. The Nigerian authorities contained the initial excess run-off through contingency measures, but during the last week water reservoirs have over flown and authorities were obliged to open dams to relieve pressure in both Nigeria and neighboring countries of Cameroon and Niger, leading to destroyed river banks and infrastructure, loss of property and livestock and flash floods in many areas.

On 17 September 2012, spillways for the Shiroro dam on the River Niger were opened. Kainji dam is also expected to release excess water as a follow-up to a similar action in neighboring Niger Republic. The States affected by flood are: Nassarawa, Niger, Plateau (North Central) Adamawa, Bauchi- Gombe, Taraba, Yobe (North East), Jigawa, Kaduna, Kano, Katsina, Kebbi (North West); Ebonyi, Enugu, Anambra (South East); Cross River (South); Lagos, Oyo (South West).

The Nigerian National Emergency Management Agency (NEMA) and the Interagency Emergency Preparedness and Response Working Group (IA-EPRWG) coordinated meetings and activated the National Contingency Plan, but the needs exceed the current intervention capacity. To date, the floods have killed 148, injured 202 and displaced 64,473, distributed geographically as per below table:

States	No of Local Gvmt Areas	No. of people affected	No. of displaced	No. of injured	No. of Dead
Adamawa	10	46,030	10,456	50	18
Anambra	4			Nil	Nil
Bauchi	15	7,853	6586	Nil	Nil
Benue	5	8750	6000	Nil	8
Cross River	4	832	105	2	3
Ebonyi	3		156	Nil	Nil
Gombe	6	791	658	Nil	3
Jigawa	11	350	234	Nil	6
Nasarawwa	2	5000	4200	6	2
Niger	4	250	200	2	7
Kaduna	3	3410	3112	Nil	Nil
Kano	7	16,125	5386	106	18
Katsina	2	3,215	2,730	8	6
Kebbi	1	3500	2700	27	2
Lagos	1	150	150	Nil	16
Plateau	7	10,000	9,489	2	38
Taraba	5	23,750	10420	Nil	21
Yobe	2	4,375	1,891	Nil	Nil
TOTAL	93	134,381	64,473	202	148

The displaced population is currently residing in schools and with host families and in makeshift camps. The authorities are planning to move the displaced population from the schools to more regular IDP camps in order to restore education activities.

Actions taken by Government: NEMA and NIMET issued early warning message in March 2012 about impending flooding in the north and coastal states in Nigeria. The government through its National Emergency Management Agency, UN and stakeholders, has been instrumental in supporting the affected population. The Federal Government has set an inter-ministerial committee headed by the Minister of Environment to assess the impact of flood disaster in Nigeria.

Coordination and partnerships

The main response has been initiated by national authorities, but it is difficult to map the extent of the response as only little information is shared at this time. At this initial stage, most of the humanitarian actors planned their response based on assessment information shared by the NRCS branches in the affected states.

At the Inter-Agency Emergency Preparedness and Response Working Group (IA-EPR) organized on 14 September, it was agreed that it was necessary to scale the response to the floods, the main needs identified, and to seek international assistance to support further assessments. The geographical intervention areas and sectors were shared with the meeting participants.

The NRCS plays a significant role in the coordination mechanism, especially at community level, working in close coordination with UNICEF, NEMA, and MSF among other organizations.

Existing MoUs between the NRCS, UNICEF and UNHCR is expected to facilitate coordination and partnerships.

Red Cross and Red Crescent action

The NRCS branches have responded in all affected states in coordination and collaboration with the authorities and other stakeholders. The NRCS has been providing support in camp management in virtually all the camps that sprung up as a result of displacement. National Society volunteers have distributed Food and NFIs contributed by Government, corporate entities, individuals and UN agencies such as UNICEF, UNHCR to support families affected by the floods in all affected states.

The following items were released from the NRCS pre-positioned emergency stocks:

- 1,000 sleeping mats.
- 1,500 blankets.
- 3,000 mosquito nets.
- 500 Jerry cans.
- 500 plastic buckets.
- 3000 bars of soap.
- 500 kitchen sets.

The local NRCS branches teamed up with government (Federal, States and Local Governments and other stakeholders) in attending to the needs of the affected in all the states. The branches have mobilized resources from individuals and corporate bodies to help the displaced persons in these states.

On 22 September 2012, the IFRC deployed a Field Assessment and Coordination Team (FACT) consisting of a team leader, a shelter/NFI member and a Watsan member to support the NRCS in further assessment and analysis of the situation. The deployment of a shelter RDRT member is under consideration to support this team and the Nigerian RC. The support from FACT and RDRT team is expected to be on ground from September 25th for up to 4 weeks.

Response coordination activities:

- At the NRCS headquarters level: participation in coordination meetings (IA-EPR WG) and development of detailed response plan
- At State and Local Government/ community levels: participation in district and local coordination meetings and activities

The needs

The IA EPR Working Group and the NRCS have identified the following as the major gaps and identified needs:

- Some severely affected communities yet to be reached due to inaccessible terrain and widespread flooding.
- Need for reconstruction of basic infrastructure (bridges).
- Food, non-food items, and clothing.
- Additional support in health and care, water and sanitation, and nutrition.
- Need for intensification of security and protection around displaced persons.
- Need for temporary shelter.

The proposed operation

The NRCS is represented in all affected states and have mobilized resources at the branch level, but this centralized response will focus on the most affected villages in the 5 most affected states of Adamawa, Cross River, Katsina, Plateau and Taraba with materials and support for emergency shelter, basic household items, household water purification items, first aid, sensitization of flood related health risks and water, sanitation and hygiene promotion activities, targeting 10,000 people. The quantity and selection of relief items is based on SPHERE standards.

Beneficiary selection has identified the most vulnerable displaced households (with focus on female and child-headed households, elderly and physically handicapped) who have lost all property. Detailed selection criteria will be agreed with the communities.

The situation on the ground has still not stabilized, and the NRCS, supported by the FACT/RDRT, will monitor the situation and conduct detailed needs assessments to develop a plan of action leading to a full emergency appeal that will reflect activities to meet the remaining immediate needs of the affected population as well as activities to strengthen the capacity of the NRCS and disaster risk reduction in the affected communities. Activities to support recovery from the disaster will also be considered once detailed assessment is available.

Emergency shelter

Outcome: Some 2,000 households (10,000 beneficiaries) benefit from emergency shelter distribution in the five targeted states within 3 months.

Output: 2,000 households are provided with appropriate emergency shelter and use them.

Planned activities:

- Identify and register beneficiaries, in coordination with other partners
- Rapid sensitization of the volunteers for the emergency sheltering activities.
- Provide emergency shelter materials containing 2 tarpaulins, basic tools, nails, rope, iron wire and timber.
- Provide IEC materials to the beneficiaries to support the construction of emergency sheltering
- Support the beneficiaries with the erection of temporary shelter, providing technical support and raising the awareness of proper construction practices.
- Monitor, evaluate and report on the provided activities of the NS and the beneficiary satisfaction.
- Deployment of regional disaster response team shelter

	<p>expert to support the implementation.</p> <ul style="list-style-type: none"> Evaluate the emergency sheltering response and organize a lessons learned workshop.
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Relief distributions (basic non-food items)

Outcomes: 2,000 households have basic non-food items in the five targeted states within 3 months

<p>Output: 2,000 identified families have received basic NFIs (mats, blankets, kitchen sets).</p>	<p>Planned activities</p> <ul style="list-style-type: none"> Identify and register families. Distribute non food items to selected beneficiaries. Monitor, evaluate and report on distribution activities. Rapid volunteer orientation, distribution and assessment.
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Emergency health

Objective: Reduce the immediate floods related health risks on 10.000 people through community-level activities in the 5 targeted states for 6 months.

<p>Output: Up to 10,000 people (2,000 households) are targeted in disease prevention and health promotion activities at Communities level in 5 States.</p>	<p>Planned activities:</p> <ul style="list-style-type: none"> Develop / use appropriate tools for site assessment of the beneficiaries and to gather / analyze other information on health needs of 1,000 families. Initiate activities for disease prevention and health messages through the development of IEC materials. Train volunteers in first aid and provide necessary materials (including first aid kits). Distribute mosquito nets and provide necessary information. Monitor the situation and ensure adequate reporting.
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Water, Sanitation, and Hygiene promotion

Outcome: The risk of water borne diseases is reduced through improvement of drinking water quality, access to basic sanitation and hygiene promotion activities for 2,000 households (IDPs and host communities) during 6 months.

<p>Output: The risk to water bone diseases is reduced through Social mobilization, hygiene promotion activities and the improvement of access to water and sanitation meting sphere standards for 2,000 households during 6 months.</p>	<p>Planned activities:</p> <ul style="list-style-type: none"> Elaborate/use the relevant tools to assess the beneficiaries setting and other information related to hygiene needs for 2,000 households. Organize house to house or site to site local sensitization sessions on treatment and conservation of drinking water as well as awareness on good hygiene practices. Conduct Social mobilization and engage the beneficiaries for management of water and sanitation infrastructures and monitor the use and the level of acceptability within the communities. Construct 2 modified type A water points on IDP sites (with chlorine dosing option and aeration tank when necessary). Disinfect and rehabilitated 10 strategic water point in communities hosting IDPs. Regular chlorination of water point. Construct 80 emergency latrines on IDP sites. Control and report on distribution and activities. Distribute household water treatment and storage items and provide the necessary information. (buckets, jerry cans, aqua tabs/PUR). Supplement hygiene promotion activities with distribution of soap and leaflet on the proper use of latrines and hand washing. Rapid volunteer orientation, hygiene promotion and social mobilization.
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Logistic

Outcome: The logistic capacity of the NRCS is strengthened efficient management of the supply chain, the storage and distribution

Output: an efficient management of the response from the reception of goods to storage and distribution.

Planned activities:

- Purchase and transport non-food items (NFIs) for 1,000 families in accordance with IFRC procurement procedures.
- Receive relief supplies and distribute in accordance with the procedures of the International Federation logistics system;
- Coordinate logistics and transportation with partners and local organizations.
- Replenish disaster preparedness stocks released in response to these floods.
- Provide reports on logistics and transportation.

Disaster risk reduction

Outcome: Floods and landslide risk is reduced for targeted communities

Output: flood and landslide affected communities are better prepared to predict, respond and recover to disasters.

Activities planned:

- Train 50 volunteers on Vulnerability Capacity Assessment (VCA) guidelines and tools.
- Conduct VCA with communities in targeted districts.
- Conduct Shelter risk mitigation training for 25 volunteers involved in the shelter activities.
- Develop community hazard maps for each of the communities
- Development community contingency plans and community based early warning systems.
- Public awareness and public education for DRR activities.

Communications – Advocacy and Public information

Maintaining a steady flow of timely and accurate information between the field and other major stakeholders is vital for fundraising, advocacy and maintaining the profile of emergency operations. During an operation, communications between affected populations and the Red Cross and Red Crescent, as well as with the media and donors, is an essential mechanism for effective disaster response and the cornerstone to promote greater quality, accountability, and transparency. The communications activities planned for this operation is aimed at supporting the National Society to improve their communications capacities and develop appropriate communications tools and products to support effective operations. These activities are closely coordinated with the Communications department of the IFRC's Secretariat in Geneva.

Capacity of the National Society

The NRCS has a long history of responding to various types of disasters, including floods, health epidemics and population movement and civil unrest. The disaster management function of the NRCS is managed by the NRCS DMC and counts a number of staff and a strong roster of National Disaster Response Team trained volunteers. The IFRC recently organized a training in distribution and application of shelter tools and materials for NRCS NDRT members and staff.

Capacity of the IFRC

Following a request from the NRCS, the IFRC has alerted and mobilized a 3 member FACT team consisting of team leader, emergency shelter and Watsan experts. One RDRT member has been requested to support the implementation of the emergency shelter activities. The IFRC Regional Representation for Africa West Coast is located in Anidjan and is supporting the NRCS with administrative and technical assistance. Technical support missions from the Africa Zone office and the West Coast Regional Representation are planned. Deployment of an operations manager has been planned in order to support the NRCS in implementation of the planned operation in compliance with IFRC policies and regulations.

Budget summary

See attached budget (Annex 1) for details.

Jagan Chapagan
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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

EMERGENCY APPEAL

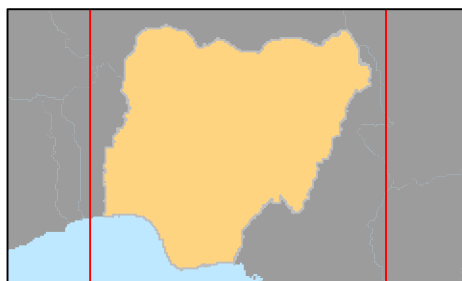
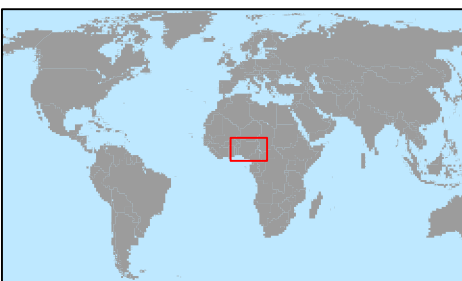
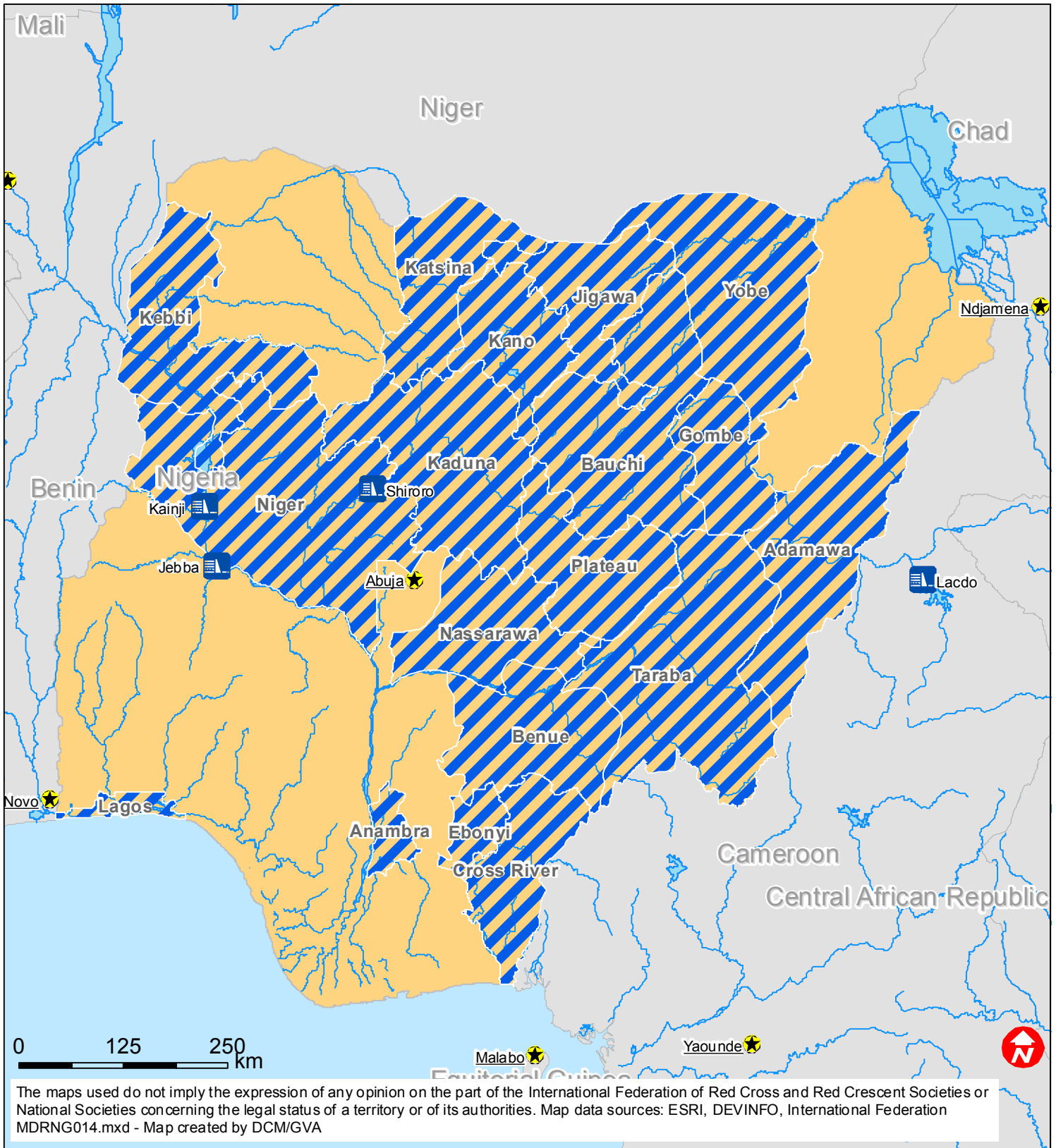
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N° MDRNG014 Nigeria Floods

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief	188,623			188,623
Shelter - Transitional				0
Construction - Housing				0
Construction - Facilities	16,200			16,200
Construction - Materials	69,943			69,943
Clothing & Textiles				0
Food				0
Seeds & Plants				0
Water, Sanitation & Hygiene	85,388			85,388
Medical & First Aid	24,696			24,696
Teaching Materials	4,400			4,400
Ustensils & Tools	126,659			126,659
Other Supplies & Services				0
Emergency Response Units				0
Cash Disbursements				0
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	515,909	0	0	515,909
Land & Buildings				0
Vehicles Purchase				0
Computer & Telecom Equipment	7,000			7,000
Office/Household Furniture & Equipment	700			700
Medical Equipment				0
Other Machinery & Equipment				0
Total LAND, VEHICLES AND EQUIPMENT	7,700	0	0	7,700
Storage, Warehousing				0
Distribution & Monitoring	5,090			5,090
Transport & Vehicle Costs	16,167			16,167
Logistics Services				0
Total LOGISTICS, TRANSPORT AND STORAGE	21,257	0	0	21,257
International Staff	82,000			82,000
National Staff				0
National Society Staff	50,659			50,659
Volunteers	32,635			32,635
Total PERSONNEL	165,294	0	0	165,294
Consultants				0
Professional Fees				0
Total CONSULTANTS & PROFESSIONAL FEES	0	0	0	0
Workshops & Training	49,593			49,593
Total WORKSHOP & TRAINING	49,593	0	0	49,593
Travel	16,000			16,000
Information & Public Relations	7,485			7,485
Office Costs	7,186			7,186
Communications	8,796			8,796
Financial Charges	5,000			5,000
Other General Expenses	40,000			40,000
Shared Support Services				0
Total GENERAL EXPENDITURES	84,467	0	0	84,467
Partner National Societies				0
Other Partners (NGOs, UN, other)				0
Total TRANSFER TO PARTNERS	0	0	0	0
Programme and Supplementary Services Recovery	54,874	0	0	54,874
Total INDIRECT COSTS	54,874	0	0	54,874
TOTAL BUDGET	899,094	0	0	899,094
Available Resources				
Multilateral Contributions				0
Bilateral Contributions				0
TOTAL AVAILABLE RESOURCES	0	0	0	0
NET EMERGENCY APPEAL NEEDS	899,094	0	0	899,094



Nigeria: Floods



Dams



States affected by flood