

## Emergency appeal operation update Philippines: Tropical Storm Washi

**Emergency appeal n° MDRPH008**  
**GLIDE n° TC-2011-000189-PHL**  
**Operation update n° 7**  
**16 November 2012**

**Period covered:** 1 July 2012 to 19 October 2012

This update adjusts some budget lines, and extends the operation timeframe until 28 February 2013.

[<Click for revised budget>](#)

**Appeal target (current):**  
CHF 5,705,280

**Appeal coverage:** The appeal is 78 per cent covered. Further funding is required as significant early recovery needs remain.

[<Click for donor response:  
attached financial report<sup>1</sup> or  
contact details >](#)

**Appeal history:**

- An [emergency appeal](#) was launched on 23 January 2012 for CHF 5.69 million to assist 20,000 families (100,000 persons) in 12 months
- An [preliminary emergency appeal](#) was launched on 21 December 2011 for CHF 2.6 million to assist 5,000 families (25,000 people) in nine months
- Disaster Relief Emergency Fund (DREF): CHF 200,000 allocated to support the initial response.



Philippine Red Cross has reached some 2,650 students and 170 staff in Cagayan de Oro and Iligan City with school-based health and hygiene education.  
Photo: Community health services/PRC

**Summary:** Philippine Red Cross (PRC) continues to deliver early recovery assistance to families affected by Tropical Storm Washi which hit the northern part of Mindanao Island in mid-December 2011. During the reporting period, 372 families in Cagayan De Oro and Iligan City completed construction of their transitional shelters, bringing the total number of families that have received such assistance to 602, since the start of the International Federation of Red Cross and Red Crescent Societies (IFRC) emergency appeal operation. Procurement of shelter materials for an additional 400 families in Iligan City and 150 families in Bukidnon is underway and construction is set to start during November. Based on the financial resources mobilized to date, this operation will deliver transitional shelter to 1,150 of the 2,000 families targeted in the emergency appeal.

Preparations to distribute PHP 5,000 (approximately CHF 112) unconditional cash grants to the 602 families who have already moved into their homes have been completed. The families received necessary orientation in

<sup>1</sup> The financial report attached covers the period up to 30 September 2011 and does not reflect adjustments to budget lines under this operations update.

September; the required amounts were transferred to the remittance company; and actual provision of the grants to respective families – by the remittance company – is scheduled to be done in the coming days. The grants will enable assisted families to meet multi-dimensional needs, including replacing lost assets, improving existing income-generating activities, starting up new livelihood activities, and improving their homes, among others.

As delivery of shelter assistance and related unconditional cash grants continues, the team leading implementation on the ground has made some adjustments to the implementation plan. Since construction of 400 units in Iligan City and 150 units in Bukidnon is set to start in the course of November, completion may not be achieved by 31 December. This takes into account the reality that there will be a lull in implementation when community members and suppliers take time off for Christmas holidays. Consequently, this update is extending the operation timeframe until 28 February 2013. The extension is to allow for effective completion of shelter interventions and subsequent distribution of unconditional early recovery grants – which are provided to beneficiary families once they have moved into their new homes. The extension will also allow adequate time for PRC and IFRC to undertake a house occupancy survey, prior to the closure of the operation.

Meanwhile, having reached some 25,600 families with information on preventing waterborne, water-related and infectious diseases as of the previous reporting period, during the period under review, PRC focused on health and hygiene education, targeting students and staff of ten schools in Cagayan De Oro and Iligan City. The targeted schools have a combined population of 13,900 students and 400 staff. Between 1 July and 19 October 2012, some 2,650 students and 170 staff in the ten schools – five schools each in Cagayan De Oro and Iligan City – were reached with sessions on classroom-based and peer education on hygiene promotion, and maintaining the cleanliness of school water and sanitation facilities.

Over the same period, IFRC supported the Cagayan De Oro and Bukidnon chapters of PRC to form and equip water search and rescue teams. Procurement of equipment for the teams was completed during the first half of October, with training of staff and volunteers that now form the teams already undertaken in August 2012. Additionally, the operation supported procurement of one vehicle (geared for rough terrain and flood conditions) for PRC's Cagayan De Oro chapter. The vehicle arrived in Manila from IFRC's fleet base in Dubai during the first half of October and is currently going through customs and registration requirements before it is handed over to the chapter.

Red Cross Red Crescent partners who have contributed to this operation are American Red Cross, British Red Cross, Canadian Red Cross/Canadian government, Danish Red Cross/Danish government, French Red Cross, Finnish Red Cross/Finnish government, Hong Kong branch of Red Cross Society of China, Irish Red Cross Society, Japanese Red Cross Society/Japanese government, Netherlands Red Cross/Netherlands government, New Zealand Red Cross/New Zealand government, Norwegian Red Cross, Red Cross of Monaco, Swedish Red Cross/Swedish government, and Swiss Red Cross. Contributions to this operation have also been received from institutional partners, including the European Commission's Directorate General of Humanitarian Aid and Civil Protection (DG ECHO) and WHO staff Voluntary Emergency Relief Fund (VERF). A donation has also been made by the government of Czech Republic.

On behalf of Philippine Red Cross, IFRC would like to thank all partners for their generous and invaluable contributions to this appeal. Partners are encouraged to make further cash contributions to support the provision of safer shelter solutions for families still living in temporary or unsafe situations i.e. evacuation centres or makeshift structures.

## The situation

Tropical Storm Washi (known locally as Sendong) made landfall at the north-eastern coast of Mindanao island, Philippines, on the night of 16 December 2011. The storm traversed the provinces of Agusan Del Sur, Bukidnon, Misamis Oriental and Lanao Del Norte, with heavy rain that caused massive flooding in Cagayan De Oro of Misamis Oriental province, Iligan City of Lanao Del Norte province and Valencia City of Bukidnon province in the early hours of 17 December 2011. The flash floods gave residents little warning, and swept away entire villages in Cagayan De Oro and Iligan City, killing hundreds of people as they slept.

The effects of the tropical storm were most severe in Region X (Northern Mindanao) especially in areas of Cagayan De Oro and Iligan City along the Cagayan De Oro, Mandulog and Iligan rivers. An update released by the Department of Social Welfare and Development (DSWD) in March 2012 indicates that 1,472 lives were lost in Region X, with more than 1,000 people still missing. As well as causing human casualties, the tropical storm caused massive destruction to homes and infrastructure. A total of 11,431 houses were destroyed and 27,973 damaged in Northern Mindanao region, mainly in Cagayan De Oro and Iligan cities.

The authorities, the Red Cross Red Crescent and other humanitarian actors responded swiftly to the situation on the ground, and launched a massive emergency and relief intervention. Now, some ten months on, while the humanitarian assistance delivered has contributed to improving conditions of affected populations, thousands of families are still in need of shelter assistance, with several still staying in temporary shelters in Iligan City. Such vulnerable families need support to transfer to safer and adequate homes, with access to basic facilities such as latrines.

## Coordination and partnerships

**Movement coordination:** From the outset, PRC has implemented emergency and relief interventions with the support of IFRC, ICRC and partner national societies with in-country presence. IFRC and German Red Cross partnered for an ECHO-funded action relating to this operation, covering the relief phase. Movement partners — PRC, IFRC, ICRC, Australian Red Cross, German Red Cross, Spanish Red Cross, and Netherlands Red Cross — continue to hold coordination meetings to discuss the progress made in all ongoing operations and latest developments on the ground.

**Coordinating with authorities:** Through its wide network that extends from the national headquarters to sub-chapters, PRC coordinates with — and participates in meetings of — disaster risk reduction and management councils at the national, provincial, municipal and *barangay* (village) levels. The National Society continues to work closely with local government units, to coordinate with the Department of Social Welfare and Development (DSWD), and to engage with local authorities. Close collaboration has also been maintained with the Department of Education and principals of schools that are being supported by the school-based health and hygiene education project.

**Inter-agency coordination:** During the reporting period, PRC and IFRC continued to ensure that the wider humanitarian community was informed about the activities being implemented under this emergency appeal operation. This was done through participation in meetings of the Humanitarian Country Team (HCT), led by the United Nations (UN) resident coordinator, as well as cluster meetings.

Inter-agency coordination also extended to providing regular and important updates to partners, including DG-ECHO and the Government of Japan — through its embassy in Manila. On 18 October 2012, a ceremony to hand over transitional shelters that were provided under this operation through funding from the Government of Japan was held in Cagayan De Oro. The ceremony was graced by officials from the Embassy of Japan in Philippines, including the ambassador.



A ceremony to hand over transitional shelters that were funded by the Government of Japan was held in Cagayan de Oro on 18 October 2012.

Photo: Hajime Matsunaga/IFRC

## Red Cross and Red Crescent action

During the reporting period, 372 families completed construction of their transitional shelters, bringing the total that has received such assistance to 602 families. Preparations to distribute PHP 5,000 (approximately CHF 112) unconditional cash grants to these families have been completed and distribution of the grants to respective families is scheduled to be done in the coming days. Over the same period, PRC also focused on health and hygiene education in schools, targeting students and staff of ten schools in Cagayan De Oro and Iligan City — i.e. five schools in Cagayan De Oro and five schools in Iligan City. Construction of water and sanitation facilities for the schools was completed while implementation of early recovery activities continued.

As well as extending the operation's timeframe until 28 February 2013, this update is adjusting some appeal budget lines and activities. The adjustments to the budget and plan reflect realistic targets, taking into account activities that were actually implemented (and are now closed components), new activities that were implemented based on the needs on the ground, and the approach adopted to deliver early recovery grants.

As outlined in [operations update 6](#), 35,000 food packages have been provided to 20,000 families. An additional 2,000 families were targeted with food for workers – linked to shelter. Provision of these food-for-worker packages will ensure that the families whose homes were totally destroyed have access to food during the period of rebuilding. The budget line for food item has therefore been increased from CHF 135,000 to CHF 215,000 in line with this adjustment.

There are no changes to the outcome of non-food relief items. As outlined in the last appeal document, non-food relief distributions targeted a total of 15,000 families. This outcome has been achieved, with some 15,000 families in Bukidnon, Cagayan De Oro and Iligan City having received hygiene kits and non-food packages. Nevertheless, adjustments have been made to the budget lines for non-food items because hygiene kits were obtained at a lower cost compared to the estimate provided in the original appeal budget.

In connection with health and hygiene promotion, specifically the outcome for water and sanitation, a new activity on provision of 24 community water points has been included while the provision of sanitation kits has been removed. Provision of community water points – tube wells fitted with hand pumps – was undertaken as it was considered cost effective and sustainable when compared to prolonged water trucking. Furthermore, it would ensure that affected families had continuous access to water for other household use pending full restoration of water supply systems which were destroyed by storm-induced flooding. The wells will also act as back-up water sources in case of future potential disruption of the supply systems.

As regards to shelter, the overall number of families targeted to receive shelter repair kits and transitional shelter assistance remains as was outlined in the last Emergency Appeal document, i.e. 2,000 respectively. Although the overall number of families targeted by the shelter programme has not changed, adjustments have been made to the budget lines for this outcome. The budget line for shelter repair kits has increased from CHF 400,000 to CHF 500,000 to reflect the actual that was spent on delivery of shelter repair materials. While the output for shelter repair kits has been fully attained, based on the financial resources mobilized to date, this operation can deliver transitional shelter to 1,150 of the targeted 2,000 families.

Finally, to complement the shelter programme, each family assisted with transitional shelter will be provided with a PHP 5,000 (CHF 115 at current exchange rate) unconditional cash grant to meet multi-dimensional needs, including replacing lost assets and improving existing income-generating activities. The one-off grant will be delivered using the cash transfer modality once beneficiary families have completed construction of their new homes. Consequently, an appropriate budget line of CHF 230,000 – cash disbursements – has been included in the budget, i.e. CHF 115 each for the 2,000 families targeted to receive transitional shelter.

## Progress towards outcomes

Relief distributions (food items)	
<b>Outcome:</b> 30,000 emergency food parcels are provided in adequate quantities and quality within six months.	
Output (expected result)	Activities planned
The immediate 30,000 food parcels are distributed to displaced families are met through food distributions (two-day rations).	<ul style="list-style-type: none"> <li>• Establish a beneficiary focusing strategy and distribution protocols.</li> <li>• Mobilize volunteers and provide them with orientation on distribution protocols.</li> <li>• Identify, register and verify beneficiaries.</li> <li>• Mobilize validated beneficiaries for food distributions.</li> <li>• Arrange pre- and post-relief distribution volunteer meetings.</li> <li>• Provide 30,000 food parcels (rice, noodles and sardines)</li> <li>• Conduct post-distribution surveys.</li> <li>• Monitor and report on distributions.</li> <li>• Food parcels provided will include food-for-work for beneficiaries who will be constructing their own shelter.</li> </ul>

## Progress

This objective is fully achieved and closed. Food distributions were completed as of the previous reporting period and reported in detail in [operations update 6](#). At the conclusion of food distributions, a total of 35,000 food packages had been provided to some 20,000 families in Bukidnon, Cagayan De Oro and Iligan City. In addition 2,000 families were targeted with food for workers – linked to shelter. However, only 602 families that have received transitional shelter assistance to date have been provided with food for workers, i.e. against the 2,000 families targeted.

During the reporting period, PRC provide food packages to families that were constructing their transitional shelter. Some 372 families in Cagayan De Oro and Iligan City received the packages, bringing the total number that has received such assistance since the start of this operation to 602 families. Within this context, food is provided for families who are rebuilding their own shelters under this operation during the construction period. The package comprises 25 kilos of rice, eight 155-gram cans of meat loaf, eight 155-gram cans of corned beef, twelve 155-gram cans of sardines, 20 packs of noodles, four kilos of green grams (locally known as mungo bean), one kilo of salt, 1.5 kilos of sugar and one litre of cooking oil.

<b>Relief distributions (non-food items)</b>	
<b>Outcome:</b> The status of up to 15,000 affected families improved through provision of appropriate non-food items within three months.	
<b>Output (expected result)</b>	<b>Activities planned</b>
The immediate needs of up to 15,000 affected families that incurred losses or damage to household items are met through distribution of non-food items.	<ul style="list-style-type: none"> <li>• Develop a beneficiary targeting strategy and registration system.</li> <li>• Mobilize volunteers and provide them with orientation on distribution protocols.</li> <li>• Register and verify beneficiaries.</li> <li>• Mobilize validated beneficiaries for distributions.</li> <li>• Arrange pre- and post- distribution volunteer meetings.</li> <li>• Distribute blankets (two per family) and sleeping mats (two per family) to 15,000 families (75,000 persons).</li> <li>• Provide jerry cans (one per household for 20-litre or two per household for 10-litre) for household level water storage, to 15,000 families (75,000 persons)</li> <li>• Provide hygiene kits to 15,000 families (75,000 persons).</li> <li>• Provide mosquito nets to 5,000 families (two per family).</li> <li>• Track movement of items from point of dispatch to end-user.</li> <li>• Undertake real-time needs/capacity assessments to identify gaps.</li> <li>• Monitor and report on distributions.</li> </ul>

### Progress

This objective is fully achieved and closed. Distribution of non-food items and hygiene kits was completed as of the previous reporting period and reported in detail in [operations update 6](#). At the completion of non-food relief distributions, some 15,000 families in Bukidnon, Cagayan De Oro and Iligan City had received hygiene kits and non-food item packages that comprised two blankets, one jerry can and two sleeping mats while 5,000 families in Cagayan De Oro also received mosquito nets.

<b>Health and hygiene promotion</b>	
<b>Outcome:</b> The immediate health risks of 15,000 families (75,000 persons) are reduced through targeted health prevention and promotion activities for 12 months.	
<b>Outputs (expected results)</b>	<b>Activities planned</b>
15,000 affected families have improved knowledge and practices essential for infectious disease prevention and health promotion.	<ul style="list-style-type: none"> <li>• Mobilize existing trained community health volunteers.</li> <li>• Undertake surveys to determine baseline and end-line levels of awareness and preventive/care practices on priority infectious diseases in communities impacted by the tropical storm and floods.</li> <li>• Mobilize community members for disease prevention, health and hygiene promotion.</li> <li>• Disseminate relevant disease prevention, health and hygiene messages to 15,000 families (75,000 people) in the target communities.</li> <li>• Distribute information, education and communication (IEC) materials to 15,000 families (75,000 people) in the target communities.</li> <li>• Promote proper disease prevention, health and hygiene practices among pupils in targeted schools.</li> <li>• Collaborate with relief and water and sanitation sectors in the conduct of disease prevention and health promotion activities integrated with relief item distributions, water trucking or latrine construction work.</li> <li>• Monitor and report on activities.</li> </ul>

The scope and quality of the Philippine Red Cross disease prevention and health promotion services are improved.	<ul style="list-style-type: none"> <li>• Recruit and train community health volunteers.</li> <li>• Produce IEC materials relevant for disease prevention, health and hygiene promotion.</li> <li>• Coordinate with national and local health authorities, ensuring activities are in line with priorities.</li> <li>• Support staff and volunteers on psychosocial health.</li> </ul>
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### Progress

Dissemination of disease prevention, health and hygiene messages in evacuation centres and communities was completed as of the previous reporting period and reported in detail in [operations update 6](#). At its conclusion, some 500 community health volunteers (CHVs) had reached some 25,600 families (approximately 128,000 persons) with sessions that covered topics like prevention of dengue, diarrhoea and leptospirosis, proper hand washing, and good sanitation practices.

During this reporting period, PRC focused on health and hygiene education in schools, targeting students and staff of ten schools in Cagayan De Oro and Iligan City – i.e. five schools in Cagayan De Oro and five schools in Iligan City. The targeted schools have a combined population of 13,907 students and 403 staff. Between 1 July and 19 October, 2,653 students and 171 staff from the ten targeted schools in Cagayan De Oro and Iligan City were reached through classroom-based and peer education hygiene promotion. The sessions organized focused on personal hygiene, environmental sanitation and maintaining the cleanliness of school water and sanitation facilities. The activities contributed to equipping pupils and staff with knowledge on proper hand washing and the critical times to practice hand washing, such as before eating and after using the toilet.

**Table 1: Summary of pupils and staff reached with health and hygiene education sessions**

	School	Total no. of pupils	Total no. of staff	Pupils reached	Staff reached
Cagayan De Oro	Bonbon Elementary School	1,180	34	232	27
	Canitoan Elementary School	887	24	735	19
	Kauswagan Elementary School	2,297	60	70	2
	Macanhan Elementary School	1,671	44	381	27
	Pagatpat Elementary School	537	17	124	13
Iligan City	Hinaplanon Elementary School	520	24	90	4
	Iligan City East Central School	4,380	120	317	49
	Luinab Elementary School	1,033	25	239	9
	North East 2B Central School	301	19	247	16
	Ubaldo D. Laya Memorial Central School	1,101	36	218	5
	<b>Total</b>	<b>13,907</b>	<b>403</b>	<b>2,653</b>	<b>171</b>

The sessions conducted in the schools were led by water and sanitation committees that comprise selected pupils and teaching staff. The sessions were supported by teaching aids and flip charts which were initially developed during a previous intervention in response to Typhoon Ketsana — and were adapted from existing IFRC tools, including the participatory hygiene and sanitation transformation (PHAST) toolkit — and had been successfully pre-tested after consultation with the Department of Education. Implementation will be completed by end-October and a lessons learnt forum will be organized prior to the closure of the project in December 2012.

## Water and sanitation

**Outcome:** The risk of water and sanitation-related diseases in targeted communities (10,000 families) has been reduced through the provision of safe water supply and improved sanitation facilities in 14 months.

Outputs (expected results)	Activities planned
Safe water is provided to 10,000 affected families as damaged systems are restored	<ul style="list-style-type: none"> <li>• Provide safe drinking water (through trucking) in areas where restoration of safe water supply systems is likely to take time.</li> <li>• Identify families in need of emergency household water treatment and provide them with appropriate water purification solutions.</li> <li>• Provide guidance to families assisted with water purification solutions on the proper use of the same.</li> <li>• Collaborate with the relief sector in providing safe water storage containers and hygiene kits to targeted families.</li> <li>• Collaborate with the health promotion sector in highlighting the linkage between safe water handling and storage at household level and prevention of waterborne and water related diseases.</li> <li>• Rehabilitate/construct 24 water points (tube wells fitted with hand pumps) in communities where restoration of damaged water supply systems will take more than three months.</li> <li>• Monitor and report on activities.</li> </ul>
Appropriate water and sanitation facilities provided to 2,000 families and facilities	<ul style="list-style-type: none"> <li>• Support construction of 2,000 pour-flush latrines and septic tanks as integral components of transitional shelters.</li> <li>• Ensure that construction of pour-flush latrines takes into account unique needs of people with disabilities, where required.</li> <li>• Rehabilitate water and sanitation facilities for targeted schools used as evacuation centres or affected by the tropical storm.</li> <li>• Monitor and report on activities.</li> <li>• Provision of wells and washing areas in relocation sites if not provided by local governments.</li> </ul>

## Progress

Activities relating to the expected result on provision of safe water were completed during the previous reporting period and were reported in detail in [operations update 6](#). At the end of that support, PRC had distributed more than 9 million litres of water in affected areas of Cagayan De Oro and Iligan City.

In connection with health and hygiene promotion, a new activity on provision of 24 community water points has been included while the provision of sanitation kits has been removed. Provision of community water points – tube wells fitted with hand pumps – was done as it was considered cost effective and sustainable when compared to prolonged water trucking. Furthermore, it would ensure that affected families have continuous access to water for other household use pending full restoration of water supply systems which were destroyed by storm-induced flooding. The wells will also act as back-up water sources in case of future potential disruption of the supply systems. To date and under this operation, PRC has supported the reconstruction of 22 community water points (tube wells fitted with hand pumps) in Hinaplanon Proper, Iligan City, to help improve access to water for other household use.

During the reporting period, PRC completed the construction/rehabilitation of water and sanitation facilities for Canitoan Elementary School in Cagayan De Oro and Luinab Elementary School in Iligan City. The assistance rendered included construction of sanitation blocks such as latrines and urinals, installation of boreholes (fitted with pumps), and provision of hand washing facilities, including taps. However, for Canitoan Elementary School, rehabilitation of the school's water point was not necessary as it has already been undertaken by the INGO consortium. This project has not only contributed to improved access to water and sanitation facilities by pupils and teachers in the schools assisted but has also positioned the schools to cater for an additional caseload of evacuees should they serve as evacuation centres during potential future disasters.

In connection with the shelter component, an integrated approach continues being maintained in that each of the 602 transitional shelter units completed has a pour-flush latrine and a septic tank. The design utilizes materials available locally and is common in the Philippines.

### Transitional shelter and shelter repair kits

**Outcome:** 4,000 affected households have safer shelter solutions through the provision of locally appropriate materials, tools and guidance on improved building techniques within 14 months.

Outputs (expected results)	Activities planned
2,000 families whose houses were destroyed as a result of the tropical storm have rebuilt transitional shelters applying typhoon- resilient techniques.	<ul style="list-style-type: none"> <li>• Undertake detailed sector-specific assessments for shelter to inform prioritization by locality.</li> <li>• Assess the extent of the shelter needs and shelter solutions preferred by affected communities in priority localities.</li> <li>• Conduct advocacy for access to appropriate land sites.</li> <li>• Conduct orientation of volunteers to be involved in shelter project.</li> <li>• Select beneficiaries from lists provided by DSWD.</li> <li>• Undertake door-to-door surveys to validate beneficiaries.</li> </ul>
2,000 families whose houses were damaged have received shelter repair materials.	<ul style="list-style-type: none"> <li>• Provide carpenters and project volunteers with training that promotes awareness and understanding of typhoon resilient construction.</li> <li>• Conduct orientation of beneficiaries (by project volunteers).</li> <li>• Construct model houses in select localities within operational areas.</li> <li>• Provide appropriate transitional shelter materials and tools to 2,000 families whose houses were destroyed.</li> <li>• Promote safer, typhoon resilient shelter, where possible, by providing technical assistance and guidance.</li> <li>• Ensure shelter programming takes into account unique needs of people with disabilities, where required.</li> <li>• Provide house repair materials and tools to 2,000 families whose houses were damaged or destroyed by the tropical storm (using a cash voucher system)</li> <li>• Promote increased awareness and understanding of shelter response programming with the national society and affected communities.</li> <li>• Monitor and report on activities.</li> </ul>

### Progress

Activities relating to the provision of shelter repair kits were completed during the previous reporting period and reported in detail in [operations update 6](#), with all the targeted 2,000 families having received shelter repair materials.

During the reporting period, PRC continued to deliver transitional shelter assistance to families whose houses were totally destroyed as a result of the tropical storm, with priority on the most vulnerable families that lacked the capacity to rebuild. Some 372 families in Cagayan De Oro and Iligan City received full shelter materials and completed construction of their transitional shelters. This brings the total number of families that have received such assistance since the start of this operation to 602.

Meantime, the procurement process relating to the delivery of shelter materials to an additional 400 families in Iligan City and 150 families in Bukidnon has been completed and delivery to identified families as well as construction is set to start during November 2012. In Cagayan De Oro and Iligan City, shelter assistance has focused on families that have/had their own land or obtained permission from the legal lot owner(s) to inhabit the pieces of land concerned for a period of not less than five years – as long as the land is outside the 'no build zone' and the families have been granted permission by the authorities to rebuild on that land.

In Bukidnon, shelter assistance will be delivered on a relocation site that has been donated by the local government to resettle families that used to live along the banks of Pulangi River. Basic site preparation has already been done by the authorities. The preparatory work entailed site clearing, lot sub-division/demarcation and construction of a road network. The authorities have also committed to provide piped water from the main pipeline, which is less than 400 metres from the site, and to ensure that electricity is connected to the site in the coming weeks. The site is easily accessible as public transport is available within a walking distance. Essentials such as markets, schools, health facilities and livelihood sources are also within reasonable reach from the site. It is expected that full completion of this component will be attained in early 2013.

### Livelihoods (Early recovery grants)

**Outcome:** Coping mechanisms of 2,000 affected families improved in 14 months through inputs for enhancing livelihoods opportunities and return to normalcy.

Outputs (expected results)	Activities planned
Tropical storm-affected families that incurred losses or damage to livelihoods and homes have accessed inputs that set the basis for pursuing self-reliance.	<ul style="list-style-type: none"> <li>• Organize orientation sessions for targeted households on the scope of livelihoods assistance to be provided.</li> <li>• Provide targeted households with application forms for livelihood assistance for each to outline their preferred combination of solutions to a maximum of CHF 150 per family.</li> <li>• Consult targeted beneficiary families on their preferred livelihood solutions, review and endorse the livelihood assistance applications that they submit.</li> <li>• Cluster the 2,000 beneficiary families according to preferred solutions for ease of providing appropriate assistance.</li> <li>• Provide livelihood assistance (including farm inputs, seedling, fingerling, asset replacement and repair material) to 2,000 families through identified shops/suppliers.</li> <li>• Obtain invoices from shops/suppliers from which the targeted families obtain their livelihood inputs and process payments.</li> <li>• Monitor and report on activities.</li> <li>• The possibility of using cash transfer programme will be explored and implemented where possible.</li> </ul>

### Progress

During the reporting period, preparations to distribute PHP 5,000 (approximately CHF 115) unconditional cash grants to the 602 families that have already moved into their homes were completed. In September, PRC organized orientation sessions for the 602 families who completed construction of – and moved into – their new homes.

Subsequently, the required amounts were transferred to the remittance company and actual provision of the grants to respective families by the remittance company is scheduled to be done in the coming days. The grants will help families to meet multi-dimensional needs, including replacing lost assets, improving existing income-generating activities, starting up new livelihood activities, and improving their homes, among others.



**Beneficiaries attend an orientation session in Iligan City. Some 600 families have received necessary orientation and will soon receive unconditional cash grants.**

**Photo: Reynato Cano/IFRC**

### National society disaster preparedness and response capacity building

**Outcome:** The disaster preparedness and response capacity of PRC national headquarters and selected chapters in affected regions strengthened within 14 months.

Outputs (expected results)	Activities planned
<p>PRC national headquarters and chapters in operational areas have improved their disaster response capacities.</p>	<ul style="list-style-type: none"> <li>• Form, train and equip two land and water search-and-rescue teams.</li> <li>• Form and train 2 national/chapter disaster response teams.</li> <li>• Upgrade chapter offices and warehouse for pre-position and stocking of preparedness stocks.</li> <li>• Equip one PRC chapter with a land cruiser, geared for flood situations.</li> <li>• Support two PRC chapters in improving on their volunteer management structures.</li> <li>• Provide technical materials and technical support to PRC national headquarters and chapters targeted by operation.</li> <li>• Conduct on-the-job training in logistics core areas (procurement, warehousing, and transport and fleet management) for PRC staff and volunteers at national headquarters and targeted chapters.</li> <li>• Assist PRC in their training activities by providing delegates as facilitators based on their expertise.</li> <li>• Identify and map the overall and essential preparedness gaps in capacities and resources.</li> <li>• Support the two chapters with basic office equipment, like computers, overhead projector among others, in order to carry out the operations effectively.</li> <li>• Awareness on disaster risk reduction (DRR) related issues.</li> </ul>

### Progress

IFRC delegates and staff continued to work alongside their PRC counterparts, thereby providing on-the-job coaching and mentoring. Additionally, IFRC supported the Cagayan De Oro and Bukidnon chapters of PRC to form and equip water search and rescue teams. Procurement of equipment for the teams was completed during the first half of October, with training of staff and volunteers who now form the teams, having already been undertaken in August 2012.

During the same period, the operation supported procurement of one vehicle (geared for rough terrain and flood conditions) for PRC's Cagayan De Oro chapter. The vehicle arrived in Manila from IFRC's fleet base in Dubai during the first half of October and is currently going through customs and registration requirements before it is handed over to the chapter.

### Challenges

During the period of late July until late August, there was a need to postpone implementation of activities relating to the project on health and hygiene education in schools, specifically in some schools in Iligan City. This was done to accommodate the needs of Muslim pupils and staff who were observing Ramadan. Implementation of postponed activities ultimately restarted after the end of Ramadan and is on track to be completed within the timeframe provided in the original action plan.

Some ten months after the tropical storm, thousands of families are still in need of shelter assistance, with several still staying in temporary shelters, especially in Iligan City. While the humanitarian assistance delivered has contributed to improving conditions of affected populations, the delivery of early recovery assistance under this operation will not meet the appeal target, owing to the current appeal coverage. Based on the donations received towards the IFRC emergency appeal, PRC can deliver transitional shelter and related early recovery grant needs to a maximum of 1,150 families out of the targeted 2,000 families. Partners are requested and encouraged to make further contributions that can support vulnerable families to transfer to safer and adequate homes, with access to basic facilities such as latrines.

## Logistics

All relief items planned under this emergency appeal have been provided and there are no outstanding needs relating to such items. With the exception of 15,000 hygiene kits, which were procured through IFRC's zone logistics unit (ZLU) in Kuala Lumpur, all food and non-food relief items provided under this operation were procured locally. The ZLU also supported with international procurement of galvanized corrugated iron sheets (CGI) and galvanized plain sheets.

The IFRC in-country logistics team – which comprises one logistics delegate and two logistics officers – continues to support PRC with local procurement processes. Logistics support also entails identifying suppliers, preparing contracts, follow-up with suppliers, and support in tracking the movement of shelter material from suppliers or Red Cross warehouses to respective distribution points. With the bulk of shelter activities now in Iligan City, a field warehouse has been leased in Iligan City to store CGI, galvanized plain sheets and shelter materials pending distribution to beneficiaries.

## Communications – Advocacy and Public information

Since Tropical Storm Washi hit, IFRC and PRC have maintained a steady flow of information to Red Cross Red Crescent partners and other key stakeholders. Since the start of this operation, various communications materials, including photos and a video, have been shared with partners to highlight the needs on the ground and the progress made thus far. Previous articles can be found on the Philippine field operations page of the [IFRC public website](#).

Throughout the operation, PRC has provided press releases on key milestones and invited the local media and news agencies to cover important events on the operation. Most recently, the following two articles were published as a result of continued media engagement: A story issued on 19 October 2012 by Sun Star ([Japan, Red Cross turn over houses to Sendong survivors](#)), a local daily, a news release titled "[Red Cross to build 150 shelters for displaced families in Bukidnon](#)" issued by Philippine Information Agency on 23 October 2012, and news article titled "[P10.5-M Housing Plan In Cagayan](#)" issued by Manila Bulletin on 24 October 2012.

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## Contact information

**For further information specifically related to this operation, please contact:**

- **Philippine Red Cross:**
    - Gwendolyn Pang, secretary-general; email: [gwendolyn.pang@redcross.org.ph](mailto:gwendolyn.pang@redcross.org.ph)  
phone +63 2 525 5654; fax +63 2 527 0857;
  - **IFRC Philippine country office:**
    - Selvaratnam Sinnadurai, country representative; email: [selvaratnam.sinnadurai@ifrc.org](mailto:selvaratnam.sinnadurai@ifrc.org)  
phone +63 2 309 8622; mobile +63 917 880 6844
    - Necephor Mghendi, operations manager; email: [necephor.mghendi@ifrc.org](mailto:necephor.mghendi@ifrc.org)  
phone +63 2 309 8622; mobile +63 928 471 2335;
  - **IFRC regional office for Southeast Asia, Bangkok:**
    - Anne Leclerc, head of regional office; email: [anne.leclerc@ifrc.org](mailto:anne.leclerc@ifrc.org)  
phone +66 2 661 8201; mobile +66 85 661 7464;
  - **IFRC Asia Pacific zone office, Kuala Lumpur:**
    - Alan Bradbury, a.i. head of operations, email: [alan.bradbury@ifrc.org](mailto:alan.bradbury@ifrc.org);  
phone: +603 9207 5775
    - Raul Paredes Toledo, operations coordinator, email: [raul.paredes@ifrc.org](mailto:raul.paredes@ifrc.org);  
mobile: +60 12 230 8249
    - Chris Staines, a.i. head of resource mobilization and PMER; email: [chris.staines@ifrc.org](mailto:chris.staines@ifrc.org)  
phone: +60 3 9207 5769

Please send all pledges of funding to [zonerm.asiapacific@ifrc.org](mailto:zonerm.asiapacific@ifrc.org)
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1. [Financial statement](#) below
2. [Return](#) to the title page

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## How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.



IFRC's work is guided by [Strategy 2020](#), which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

# EMERGENCY APPEAL

11-06-12

## MDRPH008 TROPICAL STORM WASHI

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Appeal Budget CHF
Shelter - Relief	500,000		500,000
Shelter - Transitional	2,794,000		2,794,000
Clothing & Textiles	236,500		236,500
Food	215,000		215,000
Water, Sanitation & Hygiene	302,500		302,500
Ustensils & Tools	37,500		37,500
Other Supplies & Services	10,000		10,000
Cash Disbursements	230,000		230,000
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>4,325,500</b>	<b>0</b>	<b>4,325,500</b>
Vehicles Purchase	30,000		30,000
Computer & Telecom Equipment	3,500		3,500
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>33,500</b>	<b>0</b>	<b>33,500</b>
Storage, Warehousing	105,000		105,000
Distribution & Monitoring	7,500		7,500
Transport & Vehicle Costs	54,000	900	54,900
Logistics Services	25,200		25,200
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>191,700</b>	<b>900</b>	<b>192,600</b>
International Staff	462,000		462,000
National Staff	54,000	3,000	57,000
National Society Staff	10,800		10,800
Volunteers	50,000		50,000
<b>Total PERSONNEL</b>	<b>576,800</b>	<b>3,000</b>	<b>579,800</b>
Consultants	10,000	42,770	52,770
Professional Fees	8,000	5,000	13,000
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>18,000</b>	<b>47,770</b>	<b>65,770</b>
Workshops & Training	53,000		53,000
<b>Total WORKSHOP &amp; TRAINING</b>	<b>53,000</b>	<b>0</b>	<b>53,000</b>
Travel	23,550	250	23,800
Information & Public Relations	15,000		15,000
Office Costs	24,000	500	24,500
Communications	12,000	900	12,900
Financial Charges	1,200		1,200
Other General Expenses	2,400	1,100	3,500
Shared Support Services	26,000		26,000
<b>Total GENERAL EXPENDITURES</b>	<b>104,150</b>	<b>2,750</b>	<b>106,900</b>
Programme and Supplementary Services Recovery	344,672	3,537	348,210
<b>Total INDIRECT COSTS</b>	<b>344,672</b>	<b>3,537</b>	<b>348,210</b>
<b>TOTAL BUDGET</b>	<b>5,647,322</b>	<b>57,957</b>	<b>5,705,280</b>
Multilateral Contributions	4,388,610	57,460	4,446,070
<b>TOTAL AVAILABLE RESOURCES</b>	<b>4,388,610</b>	<b>57,460</b>	<b>4,446,070</b>
<b>NET EMERGENCY APPEAL NEEDS</b>	<b>1,258,712</b>	<b>497</b>	<b>1,259,210</b>

Selected Parameters	
Reporting Timeframe	2011/12-2012/9
Budget Timeframe	2011/12-2012/12
Appeal	MDRPH008
Budget	APPROVED

All figures are in Swiss Francs (CHF)

## I. Funding

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL	Deferred Income
<b>A. Budget</b>	<b>5,705,280</b>					<b>5,705,280</b>	
<b>B. Opening Balance</b>	<b>0</b>					<b>0</b>	
<b>Income</b>							
<b><u>Cash contributions</u></b>							
<i>American Red Cross</i>	255,743					255,743	
<i>British Red Cross</i>	196,000					196,000	
<i>China Red Cross, Hong Kong branch</i>	23,770					23,770	
<i>Czech Government</i>	81,868					81,868	
<i>Danish Red Cross</i>	42,072					42,072	
<i>European Commission - DG ECHO</i>	967,258					967,258	
<i>Finnish Red Cross</i>	409,860					409,860	
<i>French Red Cross</i>	48,292					48,292	
<i>Irish Red Cross Society</i>	24,380					24,380	
<i>Japanese Government</i>	466,418					466,418	
<i>Japanese Red Cross Society</i>	187,800					187,800	
<i>New Zealand Red Cross</i>	375,250					375,250	
<i>Norwegian Red Cross</i>	31,993					31,993	
<i>Red Cross of Monaco</i>	24,140					24,140	
<i>Swedish Red Cross</i>	143,314					143,314	
<i>Swiss Red Cross</i>	100,000					100,000	
<i>The Canadian Red Cross Society</i>	520,596					520,596	
<i>The Netherlands Red Cross</i>	423,582					423,582	
<i>VERF/WHO Voluntary Emergency Relief</i>	300					300	
<b>C1. Cash contributions</b>	<b>4,322,634</b>					<b>4,322,634</b>	
<b><u>Inkind Goods &amp; Transport</u></b>							
<i>Swiss Red Cross</i>	55,572					55,572	
<b>C2. Inkind Goods &amp; Transport</b>	<b>55,572</b>					<b>55,572</b>	
<b><u>Other Income</u></b>							
<i>IFRC at the UN Inc allocations</i>	64,732					64,732	
<i>Programme &amp; Services Support Recover</i>	3,553					3,553	
<b>C4. Other Income</b>	<b>68,285</b>					<b>68,285</b>	
<b>C. Total Income = SUM(C1..C4)</b>	<b>4,446,490</b>					<b>4,446,490</b>	
<b>D. Total Funding = B + C</b>	<b>4,446,490</b>					<b>4,446,490</b>	
<b>Coverage = D/A</b>	<b>78%</b>					<b>78%</b>	

## II. Movement of Funds

	Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination	TOTAL	Deferred Income
<b>B. Opening Balance</b>	<b>0</b>					<b>0</b>	
<b>C. Income</b>	<b>4,446,490</b>					<b>4,446,490</b>	
<b>E. Expenditure</b>	<b>-3,203,927</b>					<b>-3,203,927</b>	
<b>F. Closing Balance = (B + C + E)</b>	<b>1,242,564</b>					<b>1,242,564</b>	

Selected Parameters	
Reporting Timeframe	2011/12-2012/9
Budget Timeframe	2011/12-2012/12
Appeal	MDRPH008
Budget	APPROVED

All figures are in Swiss Francs (CHF)

### III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
<b>BUDGET (C)</b>		<b>5,705,280</b>					<b>5,705,280</b>	
<b>Relief items, Construction, Supplies</b>								
Shelter - Relief	400,000	592,413				592,413	-192,413	
Shelter - Transitional	2,800,000	941,829				941,829	1,858,171	
Construction Materials		2,433				2,433	-2,433	
Clothing & Textiles	244,500	224,982				224,982	19,518	
Food	135,000	168,252				168,252	-33,252	
Seeds & Plants	300,000						300,000	
Water, Sanitation & Hygiene	561,650	220,451				220,451	341,199	
Utensils & Tools		32,626				32,626	-32,626	
Other Supplies & Services	30,000	1,333				1,333	28,667	
Cash Disbursement		64,584				64,584	-64,584	
<b>Total Relief items, Construction, Supplies</b>	<b>4,471,150</b>	<b>2,248,903</b>				<b>2,248,903</b>	<b>2,222,247</b>	
<b>Land, vehicles &amp; equipment</b>								
Vehicles	30,000						30,000	
Computers & Telecom		3,217				3,217	-3,217	
<b>Total Land, vehicles &amp; equipment</b>	<b>30,000</b>	<b>3,217</b>				<b>3,217</b>	<b>26,783</b>	
<b>Logistics, Transport &amp; Storage</b>								
Storage	55,000	33,215				33,215	21,785	
Distribution & Monitoring	12,500	1,839				1,839	10,661	
Transport & Vehicles Costs	36,900	41,402				41,402	-4,502	
Logistics Services		21,702				21,702	-21,702	
<b>Total Logistics, Transport &amp; Storage</b>	<b>104,400</b>	<b>98,158</b>				<b>98,158</b>	<b>6,242</b>	
<b>Personnel</b>								
International Staff	504,000	202,803				202,803	301,197	
National Staff	65,400	41,613				41,613	23,787	
National Society Staff	19,200	6,244				6,244	12,956	
Volunteers	17,000	32,723				32,723	-15,723	
<b>Total Personnel</b>	<b>605,600</b>	<b>283,384</b>				<b>283,384</b>	<b>322,216</b>	
<b>Consultants &amp; Professional Fees</b>								
Consultants	52,770	45,892				45,892	6,878	
Professional Fees	5,000	6,168				6,168	-1,168	
<b>Total Consultants &amp; Professional Fees</b>	<b>57,770</b>	<b>52,061</b>				<b>52,061</b>	<b>5,709</b>	
<b>Workshops &amp; Training</b>								
Workshops & Training	13,000	28,792				28,792	-15,792	
<b>Total Workshops &amp; Training</b>	<b>13,000</b>	<b>28,792</b>				<b>28,792</b>	<b>-15,792</b>	
<b>General Expenditure</b>								
Travel	20,250	20,743				20,743	-493	
Information & Public Relations	20,000	5,043				5,043	14,957	
Office Costs	12,500	17,982				17,982	-5,482	
Communications	12,900	9,905				9,905	2,995	
Financial Charges	2,400	-4,920				-4,920	7,320	
Other General Expenses	7,100	1,372				1,372	5,728	
Shared Office and Services Costs		19,052				19,052	-19,052	
<b>Total General Expenditure</b>	<b>75,150</b>	<b>69,178</b>				<b>69,178</b>	<b>5,972</b>	
<b>Contributions &amp; Transfers</b>								
Cash Transfers National Societies		193,097				193,097	-193,097	
<b>Total Contributions &amp; Transfers</b>		<b>193,097</b>				<b>193,097</b>	<b>-193,097</b>	
<b>Operational Provisions</b>								
Operational Provisions		16,371				16,371	-16,371	

MDRPH008 - Philippines - Tropical Storm Washi

Appeal Launch Date: 20 dec 11

Appeal Timeframe: 20 dec 11 to 20 dec 12

Interim Report

Selected Parameters	
Reporting Timeframe	2011/12-2012/9
Budget Timeframe	2011/12-2012/12
Appeal	MDRPH008
Budget	APPROVED

All figures are in Swiss Francs (CHF)

### III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Disaster Management	Health and Social Services	National Society Development	Principles and Values	Coordination		
A							B	A - B
<b>BUDGET (C)</b>		<b>5,705,280</b>					<b>5,705,280</b>	
<b>Total Operational Provisions</b>		<b>16,371</b>					<b>16,371</b>	<b>-16,371</b>
<b>Indirect Costs</b>								
Programme & Services Support Recov	348,210	194,496				194,496	153,713	
<b>Total Indirect Costs</b>	<b>348,210</b>	<b>194,496</b>				<b>194,496</b>	<b>153,713</b>	
<b>Pledge Specific Costs</b>								
Pledge Earmarking Fee		12,370				12,370	-12,370	
Pledge Reporting Fees		3,900				3,900	-3,900	
<b>Total Pledge Specific Costs</b>		<b>16,270</b>				<b>16,270</b>	<b>-16,270</b>	
<b>TOTAL EXPENDITURE (D)</b>	<b>5,705,280</b>	<b>3,203,927</b>				<b>3,203,927</b>	<b>2,501,353</b>	
<b>VARIANCE (C - D)</b>		<b>2,501,353</b>				<b>2,501,353</b>		