

# EARLY ACTION PROTOCOL OPERATIONS UPDATE

**Mozambique | Cyclone**

8 March 2025



*CVM Volunteers during beneficiary registration. (Photo: Mozambique Red Cross Society)*

EAP №: <b>EAP2023MZ03</b>	Operation №: <b>MDRMZ021</b>	EAP approved: <b>02/02/2024</b>
Trigger date: <b>08/03/2025</b>	Early action timeframe: <b>2 days (48 hours)</b>	Timeframe covered by this update: <b>8/03/2025-9/03/2025</b>

**Budget: 181,832 CHF**  
**To assist: 10,000 people**

# EARLY ACTION PROTOCOL

## Summary of revisions to the operation



Based on National Institute of Meteorology (INAM) forecast Mozambique Red Cross Society (CVM) activated its Early Action Protocol for cyclone on 8 March 2025. The activation of the Cyclone EAP was based on a pre-approved trigger, which allowed for a 2-day lead time to address a mitigate or reduce the series of expected cyclone impacts.

The situation in Nampula province, district of Ilha de Mozambique, Mossuril and Angoche raised significant concerns due to the imminent risk of a cyclone making landfall between 22:00 on 9 March and 10:00 on 10 March. The increase in precipitation in this region created a precarious environment, posing threats to both the local population and livestock.

In response to this imminent cyclone, the Mozambican Red Cross decided to activate the Early Action Protocol for Cyclones. This decision was made on 7 March 2025, and confirmed on 8 March following the confirmation of the forecast issued by the INAM that the cyclone had reached 100 km/h.

In the event of cyclone, approximately 100.000 people could be affected in the district of Mossuril and 150.000 people in the district of Angoche. The operation engaged around 65 volunteers.

The early actions concentrated on communities of Mossuril district, identified as the most severely affected by the cyclone, struggling with limited access to essential services. The intervention took two days, between 8 - 9 March and reached approximately 10,000 thousand individuals, including children, women, the elderly, and people with disabilities.


Due to heavy rain, road conditions and logistical constraints, some household items were distributed after the EAP lead time (some 120 hours later). Part of the stock was with the community on the 9 March; however, distribution of shelter tool kit and WASH kit was not possible due to time constraints; since it was already night, making it unsafe to proceed with the distribution.

Activities in Nampula were conducted by 65 volunteers, 3 local staff, 4 HQ staff, 1 GRC, 1 IFRC and 5 INGD government technicians, who reached the risk areas in advance of cyclone.

With this operations update, CVM are requesting a no cost extension to the operational timeframe, instead of ending on 30 June 2025, the operational timeframe will now finish on 31 July 2025. The activation report will be published 3 months after the end of the operational timeframe, on 31 October 2025. For more information on the extension, please see the partnership and coordination section, under the enabling approaches


## Early Action Overview

### PLANNED OPERATIONS

 <b>Shelter, Housing and Settlements</b>	Female > 18: 1040	Female < 18: N/A	<b>3,850 CHF</b>
	Male: > 18: 960	Male < 18: N/A	<b>AP Code: 005</b>

<b>Indicator planned:</b>	Number of people reached with shelter, housing and settlement interventions in advance of a hazard
<b>Priority Early Actions:</b>	<ul style="list-style-type: none"> <li>• Demonstration of how to reinforce the houses</li> <li>• Distribution of home reinforcement materials (Shelter Kit)</li> <li>• Reinforcement of houses and schools</li> </ul>
<p><b>Progress against targets:</b></p> <p>1.Demonstration of how to reinforce the houses: The activity was conducted to increased resilience of houses to extreme weather conditions, empowered communities with practical disaster risk reduction skills and strengthened coordination between volunteers and local builders. 2012 households from Mossuril community benefited from the demonstration.</p> <p>2.Distribution of home reinforcement materials (Shelter Kit): The volunteers distributed Shelter tool kits for home reinforcement for 2012 households (Ratane 678, Ramuntho 655, Mingurine 679).</p> <p>On 9 March 2025, distribution of shelter and NFIs was not possible due to time constraints; it was already night, making it unsafe to continue the activity. A small initial distribution of shelter kits was made for 10 families. 1,000 shelter tool kits were en route from the Mopeia warehouse to the Nampula warehouse to complete the distribution. By 10 March 2025, the second truck from Mopeia regional warehouse arrived in Nampula province, and distribution resumed in the morning of 11 March. The team visited Anchilo, to assess the conditions and feasibility of transporting household items from Zambezia to Mossuril, which were allocated to the communities of Mingurine and Ramuntho. On-site, it was observed that an alternative dirt road was being constructed alongside the interruption. According to one of the engineers responsible, the forecast was that this route would be available by the end of the day, allowing the passage of trucks carrying cargo.</p> <p>On 13 March 2025, shelter tool kit and household items were distributed to 678 families in Mossuril (Ratane community). However, 322 items remained undistributed due to the absence of beneficiary families at the location.</p> <p>On 14 March 2025 part of the team planned to travel to Mossuril to complete this distribution. The remaining items have been stored in the Mossuril Municipality warehouse. The team coordinated with CVM HQ and planned for mobilization and distribution of the remaining 1000 shelter tool kit to complete the distribution of 2000 HH as registered.</p> <p>Two (2) pickups and two (2) trucks were mobilized to transport household items to the communities, 3 from Nampula warehouse and 1 from Mopeia Warehouse.</p> <p>3. Reinforcement of houses and schools: The CVM shelter manager coordinated the activity under shelter and three shelter tool kit for schools was distributed.</p> <p><b>Challenges</b></p> <ul style="list-style-type: none"> <li>• Short activation lead time 48h and weekend (8 and 9 March 2025), contributed for the delayed fund transfer to the Nampula branch which affected the implementation of Early Action activities.</li> <li>• The truck rental experienced delays: however, German Red Cross and IFRC helped solve through direct payment.</li> <li>• The tire of the vehicle transporting the advance team for early actions unfortunately got punctured during the journey to Mossuril.</li> <li>• There were challenges with coordination among CVM administration, finance, logistics, and provincial administrators, which impacted the alignment of the planned activities.</li> </ul>	

- The second truck transporting 1,000 shelter kits from Mopeia warehouse have not reached Nampula before the landfall day (9 March 2025, arrived on 10 March 2025 due to heavy rain and road conditions.

 <b>Water, Sanitation and Hygiene</b>	Female > 18: 1040	Female < 18: N/A	<b>CHF 1,890</b>
	Male > 18: 960	Male < 18: N/A	AP Code: <b>110, 111</b>
<b>Indicator:</b>	Number of people reached with WASH interventions in advance of a hazard		
<b>Priority Early Actions:</b>	<ul style="list-style-type: none"> <li>• Wash PGI and CEA refresher training</li> <li>• Demonstration of how to use chlorine/Certeza and other hygiene material (refresher for volunteers)</li> <li>• Distribution of wash kit (Buckets, mugs, jerrycan, bingo soap and water purifier)</li> </ul>		

### Progress against targets:

1. The refresher training on WASH (Water, Sanitation, and Hygiene), PGI (Protection, Gender, and Inclusion), and CEA (Community Engagement and Accountability) aimed to reinforce the knowledge and practical skills of volunteers. This initiative ensures effective implementation of Anticipatory action, enhances community participation, and promotes inclusive practices. 65 volunteers were trained to ensure best WASH practices: Proper water treatment and storage techniques, Hygiene promotion and prevention of waterborne diseases, Safe sanitation and waste management strategies. This activity was done during the lead time on 9 March, 2025.

2. Demonstration activity on how to use chlorine/Certeza and other hygiene material was conducted to equip 65 volunteers in Nampula with the knowledge and practical skills needed to correctly use chlorine (Certeza) and other hygiene materials to ensure safe water and improved sanitation, this activity was done during the lead time on 9 March 2025 by following the steps:

Water purification information shared:

- 1: Collect water in a clean bucket or jerry can.
- 2: Add the recommended amount of Certeza (following dosage guidelines based on water volume).
- 3: Stir the water thoroughly to distribute the chlorine evenly.
- 4: Let the treated water sit for at least 30 minutes before use.
- 5: Use only covered containers for storing purified water to prevent contamination


Handwashing with Bingo Soap information shared:


- 1: Wet hands with clean, running water.
- 2: Apply Bingo soap, ensuring good coverage.
- 3: Scrub hands for at least 20 seconds, including between fingers, under nails, and wrists.
- 4: Rinse thoroughly with clean water.
- 5: Dry hands with a clean towel or allow to air dry.

### Safe Water Storage & Handling information shared:

Always use clean containers (buckets/jerrycans) with lids. Avoid direct hand contact with stored drinking water. Regularly clean and disinfect storage containers using chlorine solution to prevent bacterial buildup.

3.: The volunteers distributed to 2012 households, wash kits (1 bucket, 1 jerrycan, 3 bingo soaps and 2 Certeza each), in Nampula Mossuril to Improved hygiene and sanitation practices within the affected communities, and reduce waterborne diseases, increased awareness of proper water storage and handling techniques. This activity was done on 13 March 2025, outside of the lead time (48 hours).

 <b>Risk Reduction, climate adaptation and recovery</b>	Female> 18: <b>XX</b>	Female < 18: N/A	<b>135,960 CHF</b>
	Male> 18: <b>XX</b>	Male < 18: N/A	AP Code: <b>104</b>
<b>Indictor:</b>	Number of people reached with risk reduction and/or climate adaptation interventions in advance of a hazard.		
<b>Priority Early Actions:</b>	1.Select focus districts based on 72-hour forecast information. and community selection criteria established. 2. Activation of CVM volunteers and dissemination of. information on the phenomenon in question. 3.Disseminations messages on community radios. 4.Post distribution monitoring.		
<b>Progress against targets:</b> 1. During the coordination meeting with the government, CVM decided to activate the Cyclone EAP in Mossuril district as one of the high vulnerabilities and potential impacted district according to INAM forecast. Evacuation and mapping of safe areas, selection and registration of 2,000 households (HH) in at-risk communities, this activity was done during the lead time of 48 hours.  2. Activation of CVM volunteers and dissemination of information about the expected event involved the mobilization and induction of 65 volunteers in Mossuril was carried out within the 48-hour lead time.  3. Local radios coordinated by INGD, ensured wide coverage - To avoid duplication, the CVM did not carry out this activity on the radio but disseminated it in the communities’ true volunteers, this activity was done during the lead time 48hours.  4. Post distribution monitoring - Was done as part of the TC activation lead time, in April,2025 (second month of the operational timeframe) with IFRC support.			

 <b>Community Engagement and Accountability</b>	Female> 18: N/A	Female < 18: N/A	<b>0 CHF</b>
	Male> 18: N/A	Male < 18: N/A	AP Code: <b>129</b>
<b>Indicator:</b>	Number of people reached with community engagement and accountability interventions in advance of a hazard		
<b>Priority Early Actions:</b>	1. Distribution of T-shirts, Bibs and caps. 2. Distribution of Protection kit (boots and raincoats).		



### Progress against targets:

1. Distribution of T-shirts, Bibs and caps - Procurement process was still ongoing.
2. Distribution of Protection kit (boots and raincoats) - This activity was not done due to logistic pre-position stock delays and inaccessibility of roads due to heavy rainfall (transported by truck). During the Cyclone EAP activation, the volunteers wore bibs that they use in their daily activities. The remaining stock in the warehouse from this activation, according to the planned budget, will be pre-positioned for the next activation after action review.

100 Boots and Raincoats

100 T-shirts,

100 bibs, and

100 Caps

## Enabling approaches

 <b>Coordination and Partnerships</b>	Female > 18: N/A	Female < 18: N/A	<b>16,660 CHF</b>
	Male > 18: N/A	Male < 18: N/A	AP Code: <b>104, 118</b>
<b>Objective:</b>			
<b>Priority Early Actions:</b>		<ul style="list-style-type: none"><li>• Lesson Learn workshop (After activation)</li><li>• Trigger review workshop</li><li>• Post distribution Monitoring</li><li>• Visibility, stationery, translation for LLW and trigger review</li></ul>	

### Progress against targets:

1. Lesson Learn workshop – Planned for June, 2025
2. Trigger review workshop – Planned for June, 2025
3. Post Distribution Monitoring was done during the activation operational timeframe
4. Visibility, stationary, translation for LLW and trigger review – Planned for June, 2025

### Context and Challenges

#### Overlapping EAP Activations:

- On 21 February 2025, CVM activated the Floods EAP in Gaza and Zambezia, followed by the Cyclone EAP in Nampula on 8 March 2025. These activations occurred within a 15-day window, straining human resources as key team members were shared across both responses.
- The compressed timeline delayed subsequent actions, including finalizing the Floods Post-Disaster Monitoring (PDM) by 30 April 2025, leaving insufficient time to conduct structured After-Action Reviews (AARs) within the standard 3-month reporting window.

#### Operational Synergies:

- A significant portion of personnel involved in both activations are the same. Combining the AAR workshops for floods and cyclones will optimize limited resources, reduce costs, and foster cross-learning between teams.

### Justification for Extension

- a) Harmonization with Government of Mozambique Timelines

The Government of Mozambique plans to conduct its own AAR in mid-June 2025, focusing on harmonizing early action triggers (triggers) and reviewing national disaster protocols. Participation in this review is essential for CVM to:

- Explore an alignment of our EAP triggers with national systems to ensure future interoperability and consistency.
- Ensure our lessons learned and trigger recommendations are ready to inform the government's review.

#### **Combined AAR Workshops for Efficiency**

- Conducting a joint AAR workshop for both EAPs will:
- Reduce logistical costs (venue, travel, per diem), as confirmed by CVM's Finance Department.
- Enable knowledge exchange between flood and cyclone response teams, improving future preparedness.

#### **Comprehensive Post-Activation Deliverables**

##### **1. The extension will allow CVM to finalize:**

- After Action Reviews (AARs) for both EAPs, with actionable recommendations.
- Trigger Review Workshops to refine activation thresholds based on lessons learned.
- Final Reports for floods and cyclones, including financial and impact narratives.

#### **Strategic Benefits of the Extension**


- Strengthened Partnerships: Alignment with government protocols builds trust and operational synergy.
- Sustainable Protocols: Revised triggers and processes will improve future responses.

#### **Terms of the Request**

- No Additional Costs: The extension will utilize existing allocated funds under the EAP grants.

#### **Revised Timeline:**

- 31st July 2025: Submission of all final reports, AARs, and trigger reviews.
- Mid-June 2025: Participation in the Government of Mozambique's AAR.

 <b>Secretariat Services</b>	Female > 18: N/A	Female < 18: N/A	<b>2,170 CHF</b>
	Male > 18: N/A	Male < 18: N/A	AP Code: 049

#### **Early actions:**

- 1. IFRC Monitoring visit**

#### **Narrative description of achievements**

1. IFRC Monitoring visit: The Disaster Management Coordinator joined the team on the field for the cyclone EAP activation in Mossuril district and supported with government (COE meetings) and interagency coordination with WFP, UNICEF and others, also brought together the CVM staff, volunteers and German Red Cross staff, also was able to start the rapid needs assessments, in coordination with government, NGOs and UN agencies.


Pre-Cyclone Mobilization- Participation in the COE meeting to share collective actions aimed at supporting readiness and EAP activation for Cyclone:

8 March 2025 – The technical support team from Maputo arrived in Nampula

9 March 2025 – Technical Coordination Meeting held with the entire CVM and Federation team at the CVM delegation in Nampula.

9 March 2025 – After coordination meetings with humanitarian teams and INGD, the government recommended CVM to focus on one of the following districts: Ilha de Moçambique, Nacala, or Mossuril. CVM selected Mossuril, which ultimately became the most affected region by Cyclone Jude.

9 March 2025 – INAM confirmed that the cyclone would make landfall in Nacala and Mossuril.

 <b>National Society Strengthening</b>	Female> 18: N/A	Female < 18: N/A	<b>23,471.38 CHF</b>
	Male> 18: N/A	Male < 18: N/A	AP Code: <b>124</b>
<b>Objective:</b>	NS is strengthened and ready to implement the early action once the EAP is activated		
<b>Priority Early Actions:</b>	1.Transport of NFI to the community 2.CVM Saff Coms (film crew)		
<b>Progress against targets:</b> Printing of EW messages- during the EAP activation INGD shared the messages true CLGRD, via SMS, and CVM decided to spread message true volunteers and radio and did not print the EW messages. The cost allocated to this activity will be reimbursed to the Federation-DREF pot.  CVM Saff Coms (film crew)- The Communication officer joined the Cyclone EAP FbF team to capture real-time photos and videos, providing immediate visual documentation to support the operation. This media coverage helps enhance situational awareness, facilitates timely communication with stakeholders and ensures accurate storytelling of the Anticipatory action followed by the emergency response. The images and videos captured during the activation have been duly published on social media (Facebook, LinkedIn, Anticipation Hub), ensuring extensive dissemination and engagement with the target audience. Below are some media content produced during the activation: <a href="https://www.linkedin.com/feed/update/urn:li:activity:7304752169935630337">https://www.linkedin.com/feed/update/urn:li:activity:7304752169935630337</a> <a href="https://www.linkedin.com/feed/update/urn:li:activity:7304879055630163968">https://www.linkedin.com/feed/update/urn:li:activity:7304879055630163968</a> <a href="https://www.linkedin.com/feed/update/urn:li:activity:7304884805970632705">https://www.linkedin.com/feed/update/urn:li:activity:7304884805970632705</a> <a href="https://www.linkedin.com/feed/update/urn:li:activity:7315644723417747457">din.com/feed/update/urn:li:activity:7315644723417747457</a>			



## Budget

The details will be provided in the Activation Report. The remaining budget will be reimbursed to IFRC-DREF.

## Contact information

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### Reference



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- Early Action Notification