

SIMPLIFIED EARLY ACTION PROTOCOL

Yemen | Floods



Photo credit: YRCS-Assessment by YRCS team in 2023 flood affected areas.

sEAP No: sEAP2023YE01	Operation No: MDRYE015	Total Budget CHF 220,000		Readiness: CHF 51,577
				Prepositioning: CHF 39,086
				Early Action: CHF 129,338
People targeted: 15,785 People	sEAP approved: 23/07/2024	sEAP timeframe: 2 Years	sEAP lead time: 7 (days)	Operational timeframe: 3 months
Prioritized geographical areas:				
Abs district, Hajjah Governorate, Yemen				

RISK ANALYSIS AND EARLY ACTION SELECTION

Prioritized hazard and its historical impact.

Natural hazards represent a major threat to the lives, livelihoods, and well-being of many communities across Yemen, often contributing to displacement and increased vulnerability, and putting additional pressure on infrastructure and essential services.

Against the backdrop of more than nine years of civil conflict, seasonal, rain-induced flooding has inflicted devastating consequences upon the Yemeni population, causing loss of life and property damage among other adverse impacts.

Yemen has an [INFORM Climate Change Risk Index for 2022](#) of 8.2, ranking third among the most vulnerable countries to climate change and least prepared for climate shocks, after Somalia and South Sudan. Yemen is prone to natural hazards and experiences disasters, in particular flooding, on an annual basis.

According to the 2023 HRP, “Natural hazards and disasters doubled related displacement in 2022, damaged public and civilian infrastructure and impacted the delivery of essential services.” Heavy rains and flooding impacted more than 517,000 people in 2022 and led to over 160,000 new and secondary displacements between July and September 2022.

Throughout the last three years (2021, 2022, 2023), all governorates in Yemen witnessed moderate to heavy rainfall and torrential floods. Between April and September 2022, torrential rains and flooding hit several areas across the country, affecting 74,000 households (over 500,000 people) in 19 governorates. Most of those affected live in displaced sites and settlements where shelters, livelihoods, and water sources were damaged. This resulted in a dire humanitarian situation for the affected families amid limited funding. Hajjah, Al Jawf, Al Hodeidah, Al Bayda, Amanat, Al Asimah, Amran, Ma’rib, and Sana’a Governorates were hit the most by torrential rains and flooding. Aid organizations provided immediate relief to affected families with the limited resources available. However, the lack of partners in some of these affected districts resulted in slow responses.

In 2023, different types of natural disasters have taken place including landslides, and heavy rainfall, this year's rainy season started early in March 2023 in Yemen resulting in heavy flooding.

The rain and floods in Yemen continued till September 2023. According to Yemen National Shelter/NFIs cluster, the number of households reported affected was 44,000 (308,000 individuals), and those assessed and verified reached 33,000 HHs (231,000 people). Out of the total reported 30,000 HHs required assistance, and the number of governorates affected reached 21 out of a total of 22 governorates in Yemen, and 111 districts were affected by the floods across the country. YRCS reports also indicate that the number of HHs affected reached up to 38,800 (271,600 individuals).

According to Yemen Red Crescent Society reports and data from the Branches, the heavy rains and floods resulted in the loss of livelihoods, shelter, infrastructure, lives, injuries, evictions, and destruction of infrastructure including roads and bridges, land/fields and properties in the affected areas, 59 IDPs sites including in Hajjah governorate, Abs district, were massively affected by the floods and also as a result of floods, lightning and thunder, and rockslide 183 people were injured and 248 people have lost their lives.

According to initial projections, 1.2 million people in 168 districts are living in areas susceptible to floods and torrential rains. Of them, 383,500 people are living in 330 IDP settlements which are at high risk of flooding.

Explain which risks have been selected for this protocol and why

Considering the impacts of floods based on historical trends and through previous experience during the flood response, the two priority risks that will be addressed through this simplified EAP include:

- 1- Injuries and loss of lives/Deaths
- 2- Destruction or damages to houses/shelters leading to displacement of people

In Yemen during 2022 only flooding impacted around 80 percent of the country, leaving 74,000 households in need across 175 districts and 19 governorates. Flooding destroyed homes and property, farms and livelihoods, damage to critical infrastructure such as roads, water sources, sewage systems and shelters for internally displaced people (IDP) and, in some areas, human deaths. Reports indicate that flooding has moved unexploded ordinance to residential and agricultural areas, posing a grave risk to civilians, especially children. Flooding, like other climatic shocks, also heightens the risk of disease outbreaks while exacerbating food insecurity in a country where up to 19 million are already food insecure.

According to Yemen Red Crescent Society reports and data from the Branches, during 2023 the heavy rains and floods resulted in the loss of livelihoods, shelter, infrastructure, lives, injuries, evictions, and destruction of infrastructure including roads and bridges, land/fields and properties in the affected areas. In relation, 59 IDPs sites were massively affected by the floods, HHs

affected reached up to 38,800 (271,600 individuals) and also as a result of floods, lightning and thunder, and rockslide 183 people were injured and 248 people lost their lives.

Describe the selected early actions and explain how they will address the risks and lead to the intended outcome

The below early actions, readiness and pre-positioning activities will be carried out to minimize the impact of the flooding and the associated risks. The planned targeted sites are mainly IDPs sites at high risk of flooding.

- Designing, Dissemination of early warning and prevention messages for disaster risk reduction and early action
- Multi-purpose cash assistance: This early action will allow the targeted communities to mitigate the impact of the floods on their lives by reinforcing and protecting their shelters, evacuating/relocation to safe sites before the floods hit their area or use funds immediately after the shock to address their most urgent needs.
- Cleaning of drainage system inside and surroundings of the camps/sites
- Provision to communities and IDP site sandbags, and other flood mitigation solutions.
- Provision of Basic Emergency shelter/repair kit (Including Tarpaulin sheets etc.) to households with unprotected and weak shelters
- Train community committees and local authorities engaged in emergency response and early actions e.g. civil defence etc. in targeted sites on disaster management & response and first aid modules.
- Procurement and provision of first aid kits and stretchers to community committees

Some other early actions will be coordinated with camp coordination and camp management (CCCM) and local authorities e.g. Protection/reinforcement of sites and evacuation of communities to safer areas where needed to minimize the loss of lives, injuries and spread of disease/outbreaks as a result of floods and WASH activities.

No direct environmental activities will be implemented under this action, but YRCS will make sure that the activities implemented under this action does not have any negative impact on the environment and does not cause any environmental degradation.

EARLY ACTION INTERVENTION


<u>Overall objective of the intervention</u>	The main objective of the proposed early action interventions is to provide timely collective humanitarian action to people at risk of predicted flooding due to heavy rains to mitigate the impact of flooding by providing vulnerable residents in highly flood-prone areas with early warning, early action information accompanied by shelter strengthening, flood mitigation, multipurpose cash and other interventions.
<u>Potential geographical high-risk areas that the simplified EAP would target</u>	<p>According to the recent rains and flooding in last few years (2020,2021, 2022, 2023), Hajjah, Al Jawf, Al Hodeidah, Al Bayda, Amanat, Al Asimah, Amran, Dhamar, Ma'rib, and Sana'a Governorates were the hardest hit by torrential rains and flooding. However, considering the scope and limitations of the sEAP, and NS capacities, this simplified EAP will only prioritize the following governorate and district that are at high risk of flooding according to 2023 Flood Hazard Analysis for IDP sites conducted by REACH and the CCCM cluster specifically for anticipatory action.</p> <ul style="list-style-type: none"> • Hajjah Governorate: Abs district <p>Area based approach will be used initially and the final selection of the specific intervention areas/IDP sites for early actions in the above-mentioned districts will be done considering the weather forecast and alerts and in consultation with local authorities (Civil Defense and Met Department), UNOCHA and Yemen AA working group. In addition, the High risk/severity score as per the 2023 CCCM flood hazard analysis for Yemen will be taken into consideration.</p> <p>Why these areas were selected, rational:</p> <p>The historical and most recent data shows that the rainy season in Yemen starts and continues between the months of April and September and during this time, the</p>

	<p>level of floods in the highly probable flood risks zone is generally higher than average.</p> <p>In Yemen, flood impacts have historically been most severe for IDP populations living in mostly substandard hosting sites, and the identified/targeted districts have more numbers of IDP sites at high risk of flooding.</p> <p>The targeted district and IDPs sites are flood prone and based on the exercise conducted with YRCS Branches in Hajjah, it has been observed that these districts and the IDPs sites were continuously affected by the floods during last 4 years (2020, 2021, 2022, 2023). In addition, these districts and the IDPs sites are identified as high-risk districts and IDPs locations by the CCCM cluster and Yemen AA working group. The impact of floods on the population of the targeted areas has also been noted to be high, especially in the areas of agriculture, livelihood and livestock, infrastructure, spread of diseases/epidemic outbreaks and the environment.</p>
<p><u>Who will be assisted through this operation and what criteria will be used for their selection?</u></p>	<p>The target population for these early actions is around 2,255 households (15,785 people), which can vary based on actual needs. The cash assistance will support 400 of the most vulnerable households, while 250 households with unprotected and weak shelters will receive emergency shelter/repair kits. The dissemination of early warning messages, sandbags, and other flood mitigation solutions will target the overall population in the targeted IDP sites.</p> <p>The following criteria will be used for the selection of beneficiaries, specifically for cash assistance and emergency shelter/repair kits. The initial list will be compiled by camp management, community committees, and local authorities based on the criteria below:</p> <ol style="list-style-type: none"> 1. People at high risk of being affected by flooding in flood-prone areas/IDP sites. 2. Households (HHs) with weak/poor, damaged housing/shelter structures or temporary shelters <p>Once the households are identified that meet the above-mentioned criteria, a further analysis will be done to prioritize the HHs, specifically for the MPCA/cash support considering the below criteria, noting that HHs who meet at least 4 out of the below-listed criteria will be prioritized for the MPCA/cash support.</p> <p>The vulnerability criteria will be used to identify the direct beneficiaries for the early actions specifically MPCA and emergency shelter/repair kits:</p> <ul style="list-style-type: none"> • Households (HHs) with weak/poor, damaged housing/shelter structures or temporary shelters • Female/child-headed households. • HHs with elderly people (60 and above) • HHs with Pregnant or lactating women • HHs with no regular income • HHs with people with disabilities • HHs with children under 5 • HHs with people having chronic diseases. <p>The initial list of households will be collected from camp/site management by engaging community committees and local authorities in the targeted areas/IDP sites expected to experience imminent flooding. This will be done well in advance as part of readiness activities. Further YRCS volunteers will conduct verification of HHs and collect the additional information to analyze and draft the final list of beneficiaries for MPCA and shelter assistance. Camp/site management and community committees will be further consulted to vet and endorse the list of beneficiaries to finalize the beneficiaries list to move forward with the distribution process once the sEAP is activated.</p>


	<p>1. For the cash assistance and shelter repair activities, priority will be given to</p> <ul style="list-style-type: none"> • Female/child headed households. • HHs with elderly people (60 and above) • HHs with Pregnant or lactating women • HHs with people with disabilities <p>Part of the initial readiness activities in year 1, to create a list of beneficiaries by applying targeting criteria: After the HH verification is done, households that meet 3-4 or more of the agreed upon criteria will be registered into the beneficiary list. If the list exceeds available resources, households that meet more than 3 vulnerability criteria will be prioritized. If the list is too strict and there are insufficient numbers, the threshold of 3 or more listed agreed-upon criteria will be lowered to 2 and 1 as needed to reach the targeted number of beneficiaries.</p> <p>As other partners are already providing assistance and services in the targeted sites, referral pathways/mechanisms will be used. Populations needing additional assistance and services will be referred to the relevant humanitarian organizations operating in the sites through YRCS volunteers or camp management committees.</p> <p>Both male and female volunteers will be engaged in both readiness and early action activities and will be trained on first aid.</p> <p>No stand-alone PGI activities will be carried out under this action, therefore no budget is required, but PGI will be mainstreamed in the action through the following actions.</p>
<u>Trigger(s) statement</u>	<p>Readiness Trigger: The <u>readiness trigger</u> will be met when the median ensemble member of the ECMWF forecast indicates that 24-hour rainfall totals will be 20mm or above, looking at a time window of 7 days ahead across western Yemen (including Hajjah Governorate).</p> <p>Activation Trigger: The <u>activation trigger</u> will be met when the median ensemble member of the ECMWF forecast indicates that 24-hour rainfall totals will be 20 mm or above, looking at a time window within 3 days (72 hours) over the northwestern part of the country (including Hajjah Governorate).</p>
<u>Trigger threshold justification</u>	<p>The trigger was set considering the Hajjah experience from August 03, 2022, when 24.6 mm of rain fell in 24 hours and led to 9 deaths due to flash flooding. This rainfall amount is further confirmed by initial data assessments provided. The forecast to be used is accessible to the National Society and additionally, the National Society is looking to work closer with the Anticipatory Action working group, UNOCHA and Yemen Metrology Department to gain access to more detailed meteorological products which can also be used to monitor and activate the triggers as applicable.</p> <p>The YRCS Emergency Operation Centre (EOC) officer at headquarters, along with the IFRC Yemen Delegation team, will closely monitor the ECMWF weather forecast directly and in coordination with the Yemen meteorology authorities and other internal and external sources to triangulate the information. Updates will be regularly shared with the YRCS DM coordinator and IFRC DRM coordinator, who will review the information and decide on the next steps immediately.</p> <ul style="list-style-type: none"> • Following the readiness trigger with a 7-day lead time, YRCS will activate the branch disaster response team and begin the dissemination of Early Warning Early Action messaging including advisories alongside rechecking the list of HHs from Camp/site management also by engaging community committees and local authorities, in the areas/IDP sites expected to experience imminent flooding. Further YRCS volunteers will conduct quick re-verification of HHs and collect additional information to analyze and finalize the list of beneficiaries for MPCA and emergency shelter/repair kit. • The readiness trigger with a 7-day lead time will also be used to notify financial service providers to begin with their preparedness activities like identifying locations for cash distribution points, allocating staff, etc.

	<ul style="list-style-type: none"> • Training for community committees and civil defense on disaster response, first aid, and related topics will be conducted in advance during year 1 as part of the readiness activities in two identified high-risk sites in Hajjah, Abs district. Additionally, signposts containing early warning and prevention messages will be installed at these two identified sites in the targeted governorate/district. • The first aid kits and stretchers etc. will be procured and prepositioned in the relevant branches and will be distributed/handed over to the community committees following the trigger with a 3-day lead time as part of EA activities. • The emergency shelter/repair kits will be prepositioned in Year 1 and distributed upon activation of the early action trigger (3 days) before the shock. • For sandbags and related supplies, local suppliers will be identified in year 1, and a framework agreement will be signed. This agreement will be used to provide sandbags to communities. Upon activation of the readiness trigger (7 days), the supplier will be notified to prepare, and upon activation of the EA trigger, the supplier will deliver the sandbags to targeted locations before the shock to protect the IDP sites and shelters from the impact of floods.
<u>Next steps - For National Societies that intend to develop a full EAP (Optional)</u>	As a next step considering the need, YRCS is aiming to develop and adopt the full early action protocols (EAPs). Based on the lessons learnt from the activation of the Simplified Early Action Protocol, YRCS will review and refine the triggers and the early actions selected which will be further incorporated into the Full EAP. As floods are recurrent in Yemen, therefore YRCS also aims to get funding support through the anticipatory pillar of the IFRC's Disaster Response Emergency Fund (DREF).

PLANNED OPERATIONS


	<u>Shelter, Housing and Settlements</u>	Budget	51, 120 CHF	
		No. People targeted	2,255 HHs, 15,785 individuals	
Indicator:	1.1- # of systems drained 1.2- # of cleaning tools procured 1.3- # of emergency shelter/repair kits pre-positioned 1.4- # of people reached with shelter, housing and settlement interventions in advance of a hazard	Target:		1.1- 2 sites 1.2- 2 sites 1.3- 250 1.4- 15,785
Readiness activities:		<ol style="list-style-type: none"> 1. Coordination with community committees and local authorities to define the list of tools needed for the drainage cleaning activity. 2. Identify potential local suppliers to provide sandbags for protection of sites and signing framework agreement. 3. Prepare a list of people who will be engaged in cash for work activities. 4. Finalize list of HHs who will receive emergency shelter repair kit. 		

Prepositioning activities:	1. Pre-positioning of emergency shelter/repair kits for households with extremely poor shelter. 2. Procurement of cleaning tools
Prioritized Early Actions:	<p>The below early actions will be carried out upon activation of the EA trigger.</p> <p>1. Cleaning of drainage system inside and surroundings of the camps/sites: This early action aim to minimize the surface runoff of water and level of water due to the blockages of drainage system inside and surrounding of IDP sites in case of heavy rains which will contribute to minimize the loss and damages of shelters and houses in the targeted sites. This action will be carried out upon activation of the trigger 3 days prior to the expected flooding, also the cleaning tools will be provided prior to starting the work. The activity will be closely coordinated and implemented in collaboration with Camp management, CCCM and shelter cluster, community committees and other organizations operating in the same locations. The cost includes the cost of tools, transportation of waste from the sites, labor in addition to other costs that might be added as per need.</p> <p>2. Provision to communities and IDP site sandbags, and other flood mitigation solutions.</p> <p>3. Distribution of emergency shelter/repair kits for households with extremely poor shelter.</p>


	<u>Multi-purpose Cash</u>	Budget	94, 785 CHF	
		No. People targeted	400 HH and 2,800 individuals 20 YRCS Volunteers and FSP staff	
Indicator:	2.1 # of people reached with multi-purpose cash in advance of a hazard 2.2 # of Volunteers/staffs trained on CVA tools and processes		Target:	2.1- 2800 2.2- 10
Readiness activities:	<p>1. Meeting with and Orientation for pre-identified FSP teams: YRCS team will conduct meeting with pre identified FSPs with whom YRCS have already worked in the past or will work in near future as the selection of new FSPs is in process, to discuss and agree on modalities (cash/mobile money/voucher), revisiting terms and conditions in case trigger is not reached and followed by training of FSPs in distribution methodology, code of conduct, data protection, RC principles and respect and dignity for beneficiaries.</p> <p>2. Review targeting criteria: Reviewing targeting criteria along with CVA team, branch teams, and updating criteria as needed,</p>			


	<p>checking communication messages on usage of cash transfers, finalizing HH registration questionnaires.</p> <p>3. Training YRCS volunteers: Train YRCS volunteers on PGI sensitive CVA checklist, Beneficiary Registration and Cash Distribution process, Key Messaging, Code of Conduct, Use of CEA Specific Tools etc.</p> <p>4. Sensitization of community Committees and camp management: Orient and sensitize community Committees and camp management on cash Assistance, and to help them understand the targeting criteria to ensure proper identification of vulnerable HHs for MPCA.</p> <p>5. Initial Beneficiary registration and selection: The identification, registration, and selection of beneficiaries for MPCA will be done as part of initial readiness activities to be prepared in advance of the peak of Flooding where possible. The trained YRCS volunteers and community committees, camp/site management will be engaged in this process.</p>
Prepositioning activities:	N/A
Prioritized Early Actions:	<p>The below readiness early actions will be carried out upon activation of the first trigger of the sEAP.</p> <p>1. Coordination with Cash and Market working group (CMWG), UNOCHA, CCCM and other actors operating in the area: Once the trigger is activated, YRCS will coordinate immediately with CMWG, UNOCHA, CCCM and other actors operating in the area to discuss about the MPCA assistance in targeted locations to avoid duplication of efforts and resources.</p> <p>2. Preparation and issuance of Purchase Order for the FSPs: Upon activation of EA trigger, the PO will be issued 3 days prior to expected flooding, along with sharing the beneficiary list, to initiate disbursement processes.</p> <p>Communication to selected beneficiaries for cash assistance about the time and venue of distribution at least 24-48 hours prior to distribution once confirmed.</p> <p>The below early actions will be carried out upon activation of the EA trigger.</p> <p>3. Distribution of cash: Cash Distribution will be done to select targeted population upon activation of the trigger 2-3 days before peak of the floods. This early action will allow the targeted communities to mitigate the impact of the floods on their lives and livelihoods by reinforcing and protecting their shelters, evacuation/relocation to safe sites before the floods hit their area to minimize the deaths and injuries or use funds immediately after the shock to address their most urgent needs including Food, HH items, Hygiene items, rental payments etc.</p> <p>4. Post distribution monitoring: PDM will be conducted after 2 weeks of distribution, where possible physically or telephonically in case the HHs are relocated. Sample size and sampling methodology will be adopted based on Yemen CMWG guidelines.</p>

	<p>The cash will be distributed one off/time, and the value will be according to the minimum expenditure basket recommended by Yemen cash and market group and anticipatory action working group. The current budget is prepared in accordance with the current/updated Yemen CMWG minimum expenditure basket which may change.</p>
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	Health & Care	Budget	6,390 CHF	
		No. People targeted	50 people through first aid training The actual reached with first aid and rescue will be reported based on actual.	
Indicator:	3.1- # of first aid kits and stretchers procured 3.2- # of first aid kits and stretchers distributed 3.3- # Number of people trained on first aid 3.4- # of community committees equipped with FA kits and stretchers		Target:	3.1- 30 3.2- 30 3.3- 50 3.4- 03
Readiness activities:		<p>1. Consultation with YRCS, IFRC health team to finalize the content, specifications etc. of first aid kit and stretcher</p> <p>2. First aid training for community committees and local authorities/civil defense: The community committees from the identified high-risk communities/sites and civil defense staff will be trained in first aid and disaster management & response. This action will enhance the capacity of local stakeholders engaged in disaster response and early actions and will contribute to minimizing the impact of injuries and loss of lives. This activity is linked with below activity under partnership and coordination section "Train community committees and local authorities engaged in emergency response and early actions", the training will be total 6 days (4-5 days on disaster preparedness, response, and early actions and 1-2 day on the basic first aid.</p>		
Prepositioning activities:		<p>1-Procurement of 30 first aid kit and stretchers: IFRC will support YRCS in procurement of 30 first aid kits and stretchers to be prepositioned and distributed in the targeted community committees.</p>		
Prioritized Early Actions:		<p>The below early actions will be carried out upon activation of the EA trigger.</p> <p>Equipping community committees with first aid kits and stretchers: The community committees will be</p>		

	<p>notified upon activation of readiness trigger, but this action will be carried out upon activation of the EA trigger 3 days prior to expected flooding and the FA kits will be provided to relevant community committees. The community committees and local authorities/civil defense will be equipped with first aid kits and stretchers etc. so they are able to provide first aid and rescue the injured people in case of flooding. 30 First kits and stretchers will be provided to the community committees</p>
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	<u>Risk Reduction, climate adaptation and Recovery</u>	Budget	8,520 CHF	
		No. People targeted	2,255 HHs, and 15,785 individuals	
Indicator:	4.1- # of early warning devices procured 4.2- # of people reached with IEC Material and key messages in advance of the hazard 4.3- # of signposts installed near sites at risk	Target:		4.1- 6 4.2- 15, 785 4.3- 6
Readiness activities:		<p>The below Disaster risk management and capacity building activities will be carried out as a readiness activity in the two targeted identified high-risk sites.</p> <ol style="list-style-type: none"> 1- Design early warning and mitigation and prevention messages in consultation with relevant branches including translation to relevant local languages. 2- Printing IEC Material (posters, brochures etc.) contain early warning messages including thematic posters and messages on shelter safety (basement protection, roof anchoring, sandbags etc) and hygiene messages. 4. Installation of signposts near the sites which are at high risk of flooding containing mitigation and prevention messages 		
Prepositioning activities:		<ol style="list-style-type: none"> 1. Procurement of early warning devices (megaphones etc.) 2. Printing IEC materials 		
Prioritized Early Actions:		<ol style="list-style-type: none"> 1- Distribution of IEC Material (posters, brochures etc.) contain early warning messages including thematic posters and messages on shelter safety (basement protection, roof anchoring, sandbags etc) and hygiene messages upon activation of readiness trigger. 2- In collaboration with community committees and local authorities, dissemination of early warning messages to communities at risk of being affected by floods/Awareness campaigns by using local methods and means upon activation of early action trigger. 		

	<u>Community Engagement and Accountability</u>	Budget	4,793 CHF	
		No. People targeted	TBC- According to recommended Sample size for PDM	
Indicator:	5.1- % Of HHs reporting the cash support provided to them met their immediate needs and minimized the impact of the hazard on their family 5.2- # of collected feedback and % of the feedback that has been acted on (closing the loop)		Target:	5.1- 80% 5.2- 80% of complaint/feedback received
Readiness activities:		1. Preparation of PDM tools and guidelines (No budget required for this activity).		
Prepositioning activities:				
Prioritized Early Actions:		1. Monitoring, evaluation, accountability, and Learning: <ul style="list-style-type: none"> YRCS PMER team will conduct monitoring visits during the early actions including cash and emergency shelter/repair kit distributions to ensure the activities are carried out in compliance to the set minimum standards. 5. YRCS PMER team will ensure the minimum accountability standards are in place, which includes the complaints and feedback from targeted communities during the distributions etc. 6. Post distribution monitoring (PDM) for cash: PDM will be conducted after 2 weeks of cash distribution, where possible physically or telephonically in case the HHs are relocated. Sample size and sampling methodology will be adopted based on Yemen CMWG guidelines.		

ENABLING APPROACHES

	Secretariat services	Budget	17,870 CHF	
		People targeted	30 volunteers, communities, and staff	
Indicator:	# of lessons learned workshops conducted		Target:	01
Readiness activities:		1. IFRC Delegation cost including DRM-WASH Co HR and travel cost to support YRCS in Readiness and prepositioning activities.		
Prepositioning activities:		N/A		

Prioritized Early Actions:	<p>The below early actions will be carried out upon activation of the EA trigger.</p> <ol style="list-style-type: none"> 1. IFRC Delegation team Monitoring and evaluation visits 2. IFRC Delegation cost including DRM-WASH Co HR and travel cost to support YRCS in sEAP activation and early actions
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	National Society Strengthening	Budget	23,743 CHF	
		People targeted	30	
Indicator:	# of volunteers and staff oriented on AAs and those who participated in AA activities	Target:	30	
Readiness activities:		1. Orientation/planning session with Branch DM teams and disaster response team on Anticipatory and planned actions in Hajjah This session will be conducted in advance after approval of the sEAP. 2. Branch support (Monitoring & Supervision visits, support visits etc.)/for readiness activities 3. YRCS HQ (Monitoring & Supervision visits, support visits etc.)/for early readiness 4. Simulation exercise to test the feasibility of the sEAP		
Prepositioning activities:		N/A		
Prioritized Early Actions:		1. The trained volunteers and staff will be engaged in anticipatory action activities including cash distribution, awareness raising, emergency shelter/repair kit distribution etc. 2.Branches (Monitoring & Supervision visits, support visits etc.) 3. YRCS HQ DM team (Monitoring & Supervision visits, support visits etc.) 4. Lesson learned workshop will be conducted after completion of the early action activities by engaging community committees, local authorities, YRCS branch and HQ staff, IFRC staff who were engaged in the overall activities and process. This will help YRCS to capture challenges, facilitating factors/good practices to replicate in other areas and hindering factors to improve the early actions in future.		

	Partnership and Coordination	Budget	12,780 CHF	
		People targeted	50 individuals	
Indicator:	# of people trained on disaster management and response modules at community level.		Target:	50
Readiness activities:		1. Train community committees and local authorities engaged in emergency response and early actions e.g., civil defense etc. on disaster management and response and first aid: 3 community committees and local authorities engaged in emergency response and early actions e.g. civil defense etc. in targeted sites will be trained on disaster management and response and first aid (2 community committees and 1 group of local authorities, in hajjah. This action will enhance the capacity of local stakeholders engaged in disaster response and early actions and will contribute to minimizing the impact of injuries and loss of lives. The activity is linked with the first aid activity under health component and the beneficiaries will be counted one time (40 people) as unique beneficiaries without double counting.		
Prepositioning activities:		N/A		
Prioritized Early Actions:		1. Support by community committees, civil defense/local authorities to YRCS during anticipatory action activities in their relevant targeted communities.		

CONDITIONS TO DELIVER THE EARLY ACTION

<p><u>Experience and/or capacity to implement the early actions.</u></p> <p><i>Assumptions or minimum conditions needed to deliver on the early actions (including issues to be resolved)</i></p>	<p>The YRCS maintains a presence across Yemen in all 22 governorates with more than 5000 staff and active volunteers and is particularly active and provide support in first aid, primary health care, disaster risk management and disaster preparedness & response, water, sanitation and hygiene, evacuating the wounded, facilitating the exchange of human remains between the parties, and delivering cash, food and household items to those in need, including those affected by natural disasters such as recurrent floods.</p> <p>In 2022 YRCS have supported over 287,000 people under the flood response; more than 1.3 million people in livelihood interventions; approximately 792,700 people with food parcels and household items; approximately 566,800 people with cash assistance; 236,000 people in water and habitat assistance; 7,500 people received psychosocial support; and supported over 220,000 internally displaced persons (IDPs).</p> <p>YRCS have a dedicated disaster management department including trained staff and already have been oriented on the anticipatory actions. YRCS have branch disaster response teams in both targeted governorates who are trained on BDRT and first aid modules. YRCS also have trained CVA staff in the headquarters and some Branches who will be engaged in the MPCA activities and have implemented several cash</p>
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	<p>projects recently. YRCS have good relationships with local authorities and regularly engage with these authorities during implementation of programs and specifically in disaster preparedness and response. An MOU between YRCS and the civil defense and metrology authorities is in process where YRCS will enhance further collaboration with these authorities on disaster preparedness, disaster response and early actions.</p> <p>IFRC also have full time DRM-WASH Coordinator based in Yemen Delegation, who have provided full support to YRCS in designing and preparation of the sEAP and have knowledge and trainings on anticipatory action who will provide support to YRCS during the implementation and will also seek support from IFRC MENA HDCC team where needed.</p>
<p><u>Red Cross Red Crescent Movement partners.</u> <u>Governmental / other agencies consulted/involved on this simplified EAP</u></p>	<p>As UNOCHA is technically leading the AAs file in Yemen, several bilateral meetings have been conducted with UNOCHA to discuss the advancement of AA in Yemen and establishing the AA working group for Yemen.</p> <p>The Yemen AA working group has been established together with UNOCHA and IFRC is part of the AA working group, more than 4 working group meetings has been conducted to define the AA framework/scope of activities and the prioritization of high-risk locations which are at risk of being affected by floods.</p> <p>Meeting conducted with Yemen Metrology department to understand their role, capacities etc. related to weather forecasting, and on the triggers also with civil defence and will continue coordinating with them.</p> <p>Several consultation meetings have been conducted by YRCS HQ with initially two YRCS branches (Hajjah and Al Bayda) and prioritization of locations/districts has been finalized in consultation with the branches, which was further decreased to one governorate considering limitations of the sEAPS.</p> <p>YRCS/IFRC will continue coordination with UNOCHA, Yemen AA working group, Cash and market working group, CCCM cluster, shelter/NFIs cluster, FAO, and other humanitarian actors during the implementation of the early actions in Yemen.</p> <p>During 2022, RCRC climate centre have supported YRCS to conduct the feasibility study for forecast based/Anticipatory actions in Yemen and further support was provided by the RCRC climate centre and IFRC MENA Delegation to finalize the trigger statement and trigger thresholds for this sEAP.</p>

BUDGET

Below is the summary of the budget, detail budget is attached as Annex



Early Action Protocol Summary

EAPcode - Yemen Red Crescent Society Floods

Operating Budget

	Readiness	Pre-Pos Stock	Early Action	TOTAL
Planned Operations	10,863	39,086	115,659	165,608
Shelter and Basic Household Items	3,728	31,950	15,443	51,120
Livelihoods	0	0	0	0
Multi-purpose Cash	3,408	0	91,377	94,785
Health	0	6,390	0	6,390
Water, Sanitation & Hygiene	0	0	0	0
Protection, Gender and Inclusion	0	0	0	0
Education	0	0	0	0
Migration	0	0	0	0
Risk Red., Climate Adapt. and Recovery	3,728	746	4,047	8,520
Community Engagement and Accountability	0	0	4,793	4,793
Environmental Sustainability	0	0	0	0
Enabling Approaches	40,714	0	13,679	54,393
Coordination and Partnerships	12,780	0	0	12,780
Secretariat Services	16,751	0	1,118	17,870
National Society Strengthening	11,183	0	12,561	23,743
TOTAL BUDGET	51,577	39,086	129,338	220,000

all amounts in Swiss Francs (CHF)

Contact information

For further information, specifically related to this simplified EAP please contact:

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