



# SIMPLIFIED EARLY ACTION PROTOCOL OPERATIONS UPDATE

Fiji | Tropical Cyclone

10/12/2025



A total of 57 communities benefit from the aid distributed by Fiji Red Cross Society in response to Tropical Cyclone Yasa (December 2020). Photo Credit: Fiji Sun

sEAP No: <b>EAP2024FJ01</b>	Operation No: <b>MDRFJ008</b>	sEAP approved: <b>16/05/2025</b>
sEAP triggered (if applicable): <b>DD/MM/YYYY</b>	Early action timeframe: <b>2 years</b>	Timeframe covered by this update: <b>16/05/2025 - 16/12/2025</b>

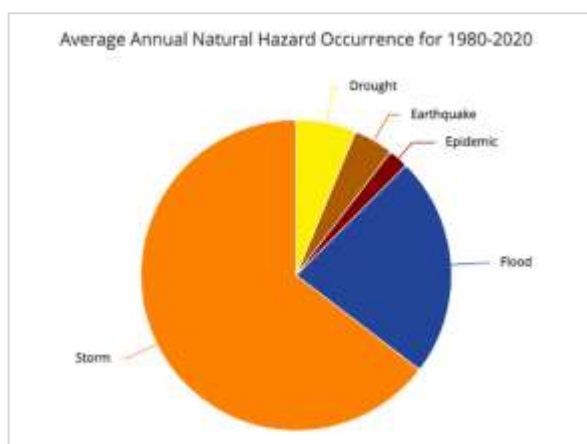


**Budget: CHF 111,812**  
**To assist: 2,000 people**

# SIMPLIFIED EARLY ACTION PROTOCOL

## Summary of revisions to the operation

*Fiji is one of the world's most vulnerable nations to climate change and climate-related disasters<sup>1</sup>. The country is exposed to multiple hazards including earthquakes, tsunamis, landslides, coastal flooding, tropical cyclones, and wildfire. One of the principal hazards affecting Fiji is tropical cyclones (TCs).*



According to the Fiji Meteorological Service, Fiji is affected by an average of seven TCs per season (between November to April). Following the inaugural Pacific Anticipatory Action week, held in Nadi, Fiji in March 2023, UNOCHA and the Government of Fiji convened UN Agencies and Operational Partners, including Fiji Red Cross, to develop a collective framework for anticipatory action for TCs in Fiji. Financed through OCHA-managed pooled funds, the pilot framework was launched in November 2023. It was officially endorsed by the Government of Fiji in February 2024.

Following the two year pilot phase (2023-2025), the Fiji Government and its stakeholders agreed to extend the Framework into a second phase, covering the 2025-2027 cyclone seasons. The revised Phase 2 Framework (2025-2027) consolidates the achievements of the pilot phase while addressing identified gaps, ensuring that AA is further institutionalized and aligned with Fiji's disaster risk management priorities. This simplified EAP has been updated to ensure it is aligned with the collaborative Anticipatory Action Framework for Tropical Cyclones in Fiji and amplifies the role and contribution of Fiji Red Cross to locally led anticipatory action in Fiji.

The table below summarises the original (2023-2025) and revised (2025-2027) triggers. The minimum windspeed element is the same threshold as previously but there is no longer a different threshold related to distance offshore, rather it is purely focused on the 120 and 72 hour forecasts. The forecast provider remains the Regional Specialized Meteorological Centre (RSMC) in Nadi (Fiji Met Services). The difference for the readiness and action triggers in the new framework is the population impacted threshold ( $\geq 5000$  people). As Fiji Red Cross is one of many stakeholders acting under this framework, the new trigger threshold does not jeopardise the ability of Fiji Red Cross to reach a minimum population threshold of  $\geq 2000$  people.

The Phase 2 National Framework also includes a post-event observational rainfall trigger. In the event that **only** the observational trigger threshold is met, Fiji Red Cross will seek rapid response funding from the DREF Response Pillar to conduct its pre-agreed actions. This will enable Fiji Red Cross Society to align with and take action at the same time as other stakeholders in line with the National Framework.

The trigger is the only element of the simplified Early Action Protocol (sEAP) that has been updated. There are no changes to the geographical area, targeted population, activities, intervention strategy, timeframe or budget.

Old Trigger (2023)	New Trigger (2025)
<p>This framework will be triggered by a tropical cyclone forecasted by RSMC Nadi that is:</p> <p><b>Category<sup>1</sup> 4 or 5 while within 250 km of Fiji</b>  <b>OR</b>  <b>Category 3, 4, or 5 while making landfall in Fiji</b></p> <p>The trigger comprises 2 stages, each of which is triggered based on the lead time of the points in the forecast:</p> <ol style="list-style-type: none"> <li><b>Readiness<sup>2</sup> trigger:</b> If any point in the 120-hour forecast meets the trigger conditions, the readiness<sup>3</sup> trigger is met.</li> <li><b>Action trigger:</b> If any point in the forecast up to a lead time of 72 hours meets the trigger conditions, the activation trigger is met.</li> </ol>	<p>This framework will be triggered by a tropical system<sup>4</sup> that either:</p> <p>is forecasted by RSMC Nadi to cause <b>winds of at least 64 knots<sup>5</sup></b> in zones where <b>at least 5,000 people</b> live<sup>6</sup>  <b>OR</b>  is observed to cause <b>at least 190 mm of rainfall<sup>7</sup> over two consecutive days</b>, averaged over the whole country.</p> <p>The framework follows a 3-stage trigger activation, each part of which is triggered based on the lead time of the points in the forecast, or the observational data:</p> <ol style="list-style-type: none"> <li><b>Readiness trigger:</b> If the wind field indicated by the 120-hour forecast meets the trigger conditions, the readiness trigger is activated.</li> <li><b>Action trigger:</b> If the wind field indicated by the forecast truncated up to a lead time of 72 hours meets the trigger conditions, the action trigger is activated.</li> <li><b>Observational trigger<sup>8</sup>:</b> If the average rainfall over the whole country during two consecutive days meets the threshold (190 mm), the observational trigger is activated.</li> </ol>

<sup>1</sup> The Category in the Australian scale, corresponding to 10-minute sustained wind speeds of >107 kn for Cat 5, 86-107 kn for Cat 4, and 64-85 kn for Cat 3.

<sup>2</sup> Preparedness phase trigger

<sup>3</sup> Ibid

<sup>4</sup> This includes tropical depressions, tropical storms, and tropical cyclones

<sup>5</sup> Same minimum wind speed threshold as previous trigger


<sup>6</sup> Based on the WorldPop 2020 1km UN-adjusted population distribution <https://hub.worldpop.org/geodata/summary?id=46199>

<sup>7</sup> Based on the IMERG v07b Late satellite precipitation measurement [https://gpm1.gesdisc.eosdis.nasa.gov/data/GPM\\_L3/GPM\\_3IMERGDL.07/](https://gpm1.gesdisc.eosdis.nasa.gov/data/GPM_L3/GPM_3IMERGDL.07/)


<sup>8</sup> FRCS will request funds from DREF Response Pillar for rapid response in the event **only** this trigger threshold is met

## Early Action Overview


### PLANNED OPERATIONS


	<b>Shelter, Housing and Settlements</b>	<b>Budget</b>	CHF 18,525	
		<b>No. people targeted</b>	2,000	
<b>Indicator:</b>	# of reinforced HHs in affected areas that withstand the impact of the Tropical Cyclone	<b>Target:</b>	400HH	
<b>Readiness activities:</b>	<ol style="list-style-type: none"> <li>1. Identify/document most at risk dwellings that would benefit from SSKs across all operational areas (in consultation with local leaders and communities).</li> <li>2. Training of staff and volunteers on how to use the SSKs.</li> </ol>			
<b>Prepositioning activities:</b>	<ol style="list-style-type: none"> <li>1. Procurement of shelter support items to complement IOM kits</li> <li>2. Prepositioning of SSKs across Fiji Red Cross divisional warehouses for distribution to identified locations when trigger conditions are met.</li> </ol>			
<b>Prioritized Early Actions:</b>	1. Distribution of SSKs to identified HHs.			


	<b>Livelihoods</b>	<b>Budget</b>	CHF 2,284	
		<b>No. people targeted</b>	2,000	
<b>Indicator:</b>	# of fishing folks and small farmers who are able to sustain their livelihood	<b>Target:</b>	2,000 (400HH)	
<b>Readiness activities:</b>	<ol style="list-style-type: none"> <li>1. Training of staff and volunteers on how to use boat strengthening kits</li> <li>2. Training of staff and volunteers on seed storage</li> </ol>			
<b>Prepositioning activities:</b>	<ol style="list-style-type: none"> <li>1. Procurement of boat strengthening kits and hermetic bags (through the FAO partnership agreement)</li> <li>2. Prepositioning of kits and bags across Fiji Red Cross divisional warehouses for distribution to identified locations when trigger conditions are met</li> </ol>			
<b>Prioritized Early Actions:</b>	1. Distribution of kits and bags to identified HHs			

	<b>Health &amp; Care</b>	<b>Budget</b>	CHF 8,722	
		<b>No. people targeted</b>	2,000	
<b>Indicator:</b>	# of HH that take early actions as a result of receiving early messages.	<b>Target:</b>	400HH	


<b>Readiness activities:</b>	1. <i>Development of health promotion IEC materials and other communication materials.</i> 2. <i>Training for staff and volunteers on disease outbreak awareness and prevention.</i>
<b>Prepositioning activities:</b>	1. <i>N/A</i>
<b>Prioritized Early Actions:</b>	2. <i>Conduct health EW messaging outreach</i>

	<b>Water, Sanitation and Hygiene</b>	<b>Budget</b>	CHF 15,451	
		<b>No. people targeted</b>	2,000	
<b>Indicator:</b>	# of HH that take early actions because of receiving early messages.	<b>Target:</b>	400HH	
<b>Readiness activities:</b>	1. <i>Procurement of jerry cans and soap.</i>			
<b>Pre-positioning activities:</b>	1. <i>Prepositioning of jerry cans and soap across Fiji Red Cross divisional warehouses for distribution to identified locations when trigger conditions are met.</i>			
<b>Prioritized Early Actions:</b>	3. <i>Distribution of jerry cans and soap to identified HHs.</i>			


	<b>Protection, Gender and Inclusion</b>	<b>Budget</b>	CHF 4,237	
		<b>No. people targeted</b>	2,000	
<b>Indicator:</b>	# of individuals at greatest risk of vulnerability who benefit from early actions	<b>Target:</b>	2,000 (400HH)	
<b>Readiness activities:</b>	1. <i>Identification of most at risk individuals and HHs across the operational areas.</i> 4. <i>PGI training for staff and volunteers.</i>			
<b>Prepositioning activities:</b>	1. <i>N/A</i>			
<b>Prioritized Early Actions:</b>	1. <i>Prioritise those at greatest risk in the intervention locations for assistance.</i>			

	<b>Risk Reduction, climate adaptation and Recovery</b>	<b>Budget</b>	CHF 22,927	
		<b>No. people targeted</b>	2,000	
<b>Indicator:</b>	# of people reached with risk reduction and/or climate adaptation interventions in advance of a hazard	<b>Target:</b>	2,000	
<b>Readiness activities:</b>	1. <i>Sensitisation and training on AA for branch staff and volunteers.</i>			


	<ol style="list-style-type: none"> <li>2. Sensitisation and training on AA for local communities and leaders.</li> <li>3. Conduct drill simulation exercise with all key stakeholders.</li> <li>4. Develop and Produce Early Warning communications materials for dissemination to communities.</li> </ol>
<b>Prepositioning activities:</b>	1. N/A
<b>Prioritized Early Actions:</b>	1. Disseminate Early Warning messages to community level via digital platforms and through staff and volunteers


	<b>Community Engagement and Accountability</b>	<b>Budget</b>	CHF 2,160	
		<b>People targeted</b>	2,000	
<b>Indicator:</b>	# of people reached with community engagement and accountability interventions in advance of a hazard	<b>Target:</b>	2,000	
<b>Readiness activities:</b>	1. Meetings with local leaders & communities for engagement and feedback			
<b>Prepositioning activities:</b>	1. N/A			
<b>Prioritized Early Actions:</b>	5. Collect feedback during the activation			

## ENABLING APPROACHES

	<b>Secretariat services</b>	<b>Budget</b>	CHF 10,591	
		<b>No. People targeted</b>		
<b>Indicator:</b>	IFRC are able to provide the necessary Secretarial support to facilitate the smooth implementation of the sEAP	<b>Target:</b>	Yes	
<b>Readiness activities:</b>	1. Accompany Fiji Red Cross on monitoring visits to selected sites			
<b>Prepositioning activities:</b>	6. Provide logistical support to Fiji Red Cross, including for procurement of international items.			
<b>Prioritized Early Actions:</b>	<ol style="list-style-type: none"> <li>1. Facilitate quick transfer of EA funds when activation trigger threshold is met</li> <li>2. Participate in lessons learned workshop</li> </ol>			

		<b>Budget</b>	CHF 26,665
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	<b>National Society Strengthening</b>	<b>People targeted</b>	2,000
<b>Indicator:</b>	# of Fiji Red Cross Branches, staff and volunteers engaged in AA across Fiji Red Cross HQ and Branches	<b>Target:</b>	16 Branches 160 volunteers
<b>Readiness activities:</b>	<ol style="list-style-type: none"> <li>1. Salary contribution for Project Manager</li> <li>2. Salary contribution for Project Officer</li> <li>7. 3. Salary contribution for Monitoring and Evaluation Officer</li> </ol>		
<b>Prepositioning activities:</b>	1.N/A		
<b>Prioritized Early Actions:</b>	<ol style="list-style-type: none"> <li>1. Communications with all stakeholders (HQ and branches).</li> <li>2. Volunteers local transport.</li> <li>3. Volunteer per diem.</li> <li>4. Volunteer insurance.</li> <li>5. Lessons learned workshop.</li> </ol>		

	<b>Partnership and Coordination</b>	<b>Budget</b>	CHF 249
		<b>People targeted</b>	N/A
<b>Indicator:</b>	# of stakeholders who are engaged with FRCS in both phases	<b>Target:</b>	tbc
<b>Readiness activities:</b>	<ol style="list-style-type: none"> <li>1. Meetings and coordination with line ministry representatives (NDMO, MHMS, MoAg etc) at national and divisional levels</li> <li>2. Continuous coordination with all stakeholders involved in the national AA Framework</li> </ol>		
<b>Prepositioning activities:</b>	1.N/A		
<b>Prioritized Early Actions:</b>	1.N/A		

# BUDGET



## Early Action Protocol Summary

EAPcode - Fiji Red Cross Society  
Hazard

### Operating Budget

	Readiness	Pre-Pos Stock	Early Action	TOTAL
<b>Planned Operations</b>	<b>29,573</b>	<b>17,112</b>	<b>27,621</b>	<b>74,306</b>
Shelter and Basic Household Items	3,572	8,307	6,646	18,525
Livelihoods	415	0	1,869	2,284
Multi-purpose Cash	0	0	0	0
Health	7,061	0	1,661	8,722
Water, Sanitation & Hygiene	0	8,805	6,646	15,451
Protection, Gender and Inclusion	4,237	0	0	4,237
Education	0	0	0	0
Migration	0	0	0	0
Risk Red., Climate Adapt. and Recovery	12,959	0	9,968	22,927
Community Engagement and Accountability	1,329	0	831	2,160
Environmental Sustainability	0	0	0	0
<b>Enabling Approaches</b>	<b>22,055</b>	<b>0</b>	<b>15,451</b>	<b>37,506</b>
Coordination and Partnerships	249	0	0	249
Secretariat Services	9,345	0	1,246	10,591
National Society Strengthening	12,461	0	14,205	26,665
<b>TOTAL BUDGET</b>	<b>51,628</b>	<b>17,112</b>	<b>43,072</b>	<b>111,812</b>

*all amounts in Swiss Francs (CHF)*

## Contact information

For further information, specifically related to this simplified EAP please contact:

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