



REPUBLIC OF MOLDOVA

2026-2028 IFRC network country plan



22 January 2026

In support of the Red Cross Society of the Republic of Moldova



21

National Society branches



21

National Society local units



65

National Society staff



1,550

National Society volunteers

People to be reached in 2026



10,000

Climate and environment



26,000

Disasters and crises



21,000

Health and wellbeing



12,000

Migration and displacement



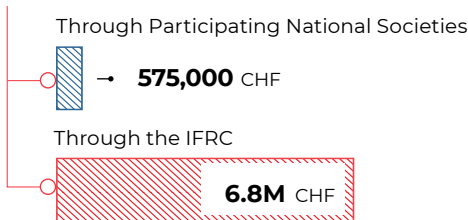
2,000

Values, power and inclusion

IFRC network Funding Requirements

2026

Total 7.4M CHF



2027

Total 2.2M CHF

2028

2.8M CHF

Projected funding requirements

Participating National Societies

American Red Cross*

Austrian Red Cross

British Red Cross

Canadian Red Cross

French Red Cross

Italian Red Cross

The Netherlands Red Cross

Norwegian Red Cross*

Swedish Red Cross

Swiss Red Cross

IFRC Appeal code

Emergency Appeal:

**MGR65002
(MDRMD007)**

Ukraine and impacted countries crisis

Longer-term needs:

MAAMD003

*National Societies which have contributed only multilaterally through the IFRC in 2025.

Hazards



Population movement



Drought



Floods



Severe weather

IFRC network multi-year focus

Emergency response

- Population Movement

Longer term needs

- Early warning and disaster risk reduction
 - Climate change adaptation
 - Health needs
 - Migration-related needs
- Inclusion of vulnerable groups

Capacity development

- Sustainable resource mobilization and fundraising
 - Partnerships
- Financial management
- Branch development
- Communications

Key country data links

INFORM Severity rating

Medium

INFORM Climate Change Risk Index

Low

Human Development Index rank

86

World Bank Population figure

2.4M

World Bank Population below poverty line

32%



Moldova Red Cross Society volunteers continue supporting people from Ukraine with hot drinks and food. (Photo: Moldova Red Cross Society)

Detailed funding requirements

	2026	2027	2028
	IFRC	IFRC	IFRC
Ongoing emergencies	5.3M		
Longer-term needs			
Climate and environment	100,000	100,000	100,000
Disasters & crises	400,000	500,000	750,000
Health & wellbeing	250,000	350,000	400,000
Migration & displacement	250,000	300,000	400,000
Values, power & inclusion	100,000	150,000	250,000
Enabling local actors	450,000	500,000	800,000
Total	6.8M	1.9M	2.7M

Participating National Societies bilateral support

National Society	Year	Funding Requirement	Confirmed Funding	Climate and environment	Disasters and crises	Health and wellbeing	Migration and displacement	Values, power and inclusion	Enabling Functions
Austrian Red Cross	2026	300,000	150,000			300,000			
	2027	300,000	150,000			300,000			
	2028	150,000	150,000			150,000			
British Red Cross	2026				-		-		
Canadian Red Cross Society	2026				-				
French Red Cross	2026					-			-
Italian Red Cross	2026				-				
Netherlands Red Cross	2026				-				
Swedish Red Cross	2026	275,000	275,000	15,000	50,000	70,000	50,000	50,000	40,000
Swiss Red Cross	2026			-	-	-	-		-

See back page for explanatory note on funding requirements

NATIONAL SOCIETY PROFILE

The **Red Cross Society of the Republic of Moldova** (Moldova Red Cross Society) was established in 1992 through a Presidential Decree which recognized it as an autonomous public organization that carries out its activity based on the Fundamental Principles of the International Red Cross and Red Crescent Movement. It was admitted into the International Federation of Red Cross and Red Crescent Societies (IFRC) in 2001.

The Moldova Red Cross Society serves as an auxiliary to public authorities in the humanitarian field. Its mission is to indiscriminately prevent and alleviate human suffering in all settings, in strict accordance with the fundamentals principles of the Movement and the Law of the Republic of Moldova.

The Moldova Red Cross Society focuses on health, particularly on first aid and mental health and psychosocial support (MHPSS), disaster preparedness, youth programme, volunteering, protection and restoring of family links (RFL) and advocating for International Humanitarian Law (IHL) in the country. The Moldova Red Cross Society also recently established a disaster risk management strategi plan to guide the National Society's disaster risk management operations and programmes in the short and long-term to support the building of a resilient and health community. This involves paying special attention to differentiated needs for protection, gender and inclusion (PGI) and community engagement and accountability (CEA).

In 2023, the Moldova Red Cross Society reached 31,000 people through its migration services.



Map of the branches of Moldova Red Cross Society

The map does not imply the expression of any opinion on the part of the IFRC or the National Society concerning the legal status of a territory or its authorities

JOINT SITUATIONAL ANALYSIS

Moldova, a small landlocked country in Eastern Europe bordered by Romania and Ukraine, continues to undergo significant demographic, economic and political transitions. As of 2024–2025, the population is estimated at approximately 2.4 million, reflecting sustained demographic decline driven by a low birth rate and high levels of emigration, particularly among young people seeking better opportunities abroad. This out-migration continues to shrink the workforce and place structural pressures on the labour market.

Economically, Moldova remains one of the poorest countries in Europe. Its economy is still largely dependent on agriculture, industry and remittances from its extensive diaspora. Despite the government's efforts to attract investment and implement reforms aligned with EU standards, poverty levels remain high and regional economic disparities persist, limiting equitable access to services such as healthcare and education. Unemployment and underemployment remain pressing challenges that exacerbate social vulnerability, particularly in rural areas.

Politically, the country continues to grapple with polarization between pro-European and pro-Russian orientations. In 2024, Moldova held a presidential election and a referendum on codifying EU integration into its constitution. While pro-EU incumbent Maia Sandu won the presidency, the referendum passed by only 50.35 per cent, highlighting deep societal

divisions. The ruling pro-European PAS party retained a parliamentary majority, but concerns persist about the potential for instability ahead of the September 2025 parliamentary elections. Nevertheless, Moldova has accelerated reforms in governance, the rule of law, and anti-corruption as part of its EU accession process, which is projected to conclude around 2029.

The unresolved status of Transnistria remains a significant source of political and security tension, and its dynamics have been further complicated by the ongoing international armed conflict in Ukraine. Since February 2022, Moldova has received approximately 1.25 million people fleeing Ukraine, with around 135,000 still residing in the country as of mid-2025—equivalent to roughly 5 per cent of Moldova's population. Although the peak influx has declined, nearly 1,000 displaced people remain accommodated in public buildings, temporary shelters or with host families. This sustained displacement continues to strain Moldova's social services, infrastructure and local labour markets, creating ongoing needs for long-term housing, integration support, healthcare and education.

Looking ahead, Moldova faces the intertwined challenges of boosting economic development, managing demographic decline, and ensuring political stability in a polarized environment. Its path toward EU integration—supported by international partners—offers the strongest prospects for structural reform and long-term resilience. However, progress will depend on tackling persistent issues such as corruption, regional disparities, the impacts of migration, and the pressures created by hosting displaced populations.

ONGOING EMERGENCY RESPONSE

For real-time information on IFRC emergencies, visit IFRC GO page [Republic of Moldova](#)

Emergency Appeal name	Ukraine and Impacted Countries Crisis
IFRC Emergency Appeal code	MGR65002 (MDRMD007)
People to be assisted	22.7 M (total); 150,000 (in Moldova)
Duration	70 months (28 February 2022 to 31 December 2025, extended till 31 December 2027 in Ukraine, Russia and Moldova)
Funding requirements	CHF 30 M IFRC CHF 40 M Federation-wide
Emergency Appeal	Revised Emergency Appeal
Operational Strategy	Revised Operational Strategy Moldova Response Plan
Last operation update	Operation Update No.12

The international armed conflict in Ukraine continues, inflicting a devastating toll on the lives of people. The protracted crisis has resulted in massive civilian casualties, severe harm to critical infrastructure and livelihoods, and widespread displacement from front-line communities, leading to an alarming escalation in humanitarian needs, inside and outside of Ukraine. Millions of people have crossed borders from Ukraine into neighbouring countries and beyond. Most of these individuals have been displaced for nearly two years, and the gaps in meeting their needs are still increasing. Displaced people from Ukraine still require safety, assistance, and critical protection to lead dignified lives and restore their wellbeing and livelihoods.

First launched in February 2022, the IFRC Emergency Appeal was revised in May 2023, in support of the work of 18 National Societies including the Moldova Red Cross Society who are responding to the crisis. Originally scheduled to conclude at the end of 2025, the appeal has been extended by 24 months for Ukraine, the Russian Federation and the Republic of Moldova, and will now run until December 2027 in these three countries. The revised Emergency Appeal presents a substantial increase in people targeted, funding requirement and geographical coverage, to support the National Societies in assisting people in Ukraine and other impacted countries affected by the crisis. It also represents a shift in response from an emergency phase to a protracted crisis scenario, while recognizing the need to remain agile and proactive in what continues to be a highly dynamic environment.

As the armed conflict continues, the humanitarian needs are spreading far beyond Ukraine itself to many countries across Europe and around the world. The number of people affected by the ongoing crisis is estimated to be near 27 million in and outside of Ukraine.

Short description of the emergency operational strategy

The IFRC will continue supporting the Moldova Red Cross Society under the Ukraine and Impacted Countries Emergency

Appeal until 31 December 2027, in line with the Moldova Unified Plan 2025–2027. Since the start of the conflict in February 2022, nearly 1.95 million displaced people have crossed into Moldova, with around 135,000 refugees, including 4,000–6,000 in Transnistria, remaining in the country. The Moldova Red Cross Society, with the support of the IFRC and partners, has provided multisectoral assistance including cash and voucher assistance ([CVA](#)), in-kind distributions, health and hygiene services, [psychosocial care](#) and Humanitarian Service Points ([HSPs](#)) at borders and transit sites.

In 2025, the Moldova Red Cross Society revised its National Society Response Plan to address evolving needs and transition toward integrated, community-based programming. Priorities include cash assistance as the preferred modality, in-kind support, fixed and mobile HSPs and Community Centres promoting social and economic inclusion. Protection, Gender and Inclusion ([PGI](#)) and Community Engagement and Accountability ([CEA](#)) are embedded across all sectors, supported by feedback mechanisms and safe referral pathways.

Alongside response activities, the Moldova Red Cross Society is strengthening institutional capacities in logistics, finance, HR, volunteer management and information systems, while enhancing emergency preparedness through mobile volunteer teams and public awareness campaigns.

In case of renewed escalation, the Moldova Red Cross Society will prioritize border assistance and temporary accommodation support, while during stability, efforts will focus on social inclusion, health access and livelihoods through community-based approaches.

Through these actions, the Moldova Red Cross Society, supported by the IFRC, continues to reinforce its [auxiliary role](#) and operational readiness, ensuring a smooth transition from emergency response to sustainable, inclusive programming.



Climate and environment

Moldova has a temperate continental climate characterised by warm summers, cold winters and increasingly unpredictable weather patterns. Recent decades show a clear warming trend, with national [climate projections](#) indicating a temperature rise of 2–4°C by the end of the century. Moldova is already experiencing longer and hotter summers, more frequent and prolonged droughts, and increasingly erratic rainfall. While annual precipitation totals may remain broadly stable, rainfall is shifting toward short, intense downpours that trigger flash floods, alternating with extended dry spells. These climate extremes including droughts, floods and heatwaves, are becoming more severe and frequent, with major implications for public health, food security and infrastructure.

Climate impacts are [most pronounced in agriculture](#), which remains a central part of Moldova's rural economy and livelihoods. Recent droughts have contributed to falling yields, soil degradation, and heightened rural poverty. Although historical examples illustrate the [scale of risk](#), the most recent significant losses occurred in 2022, when maize and wheat yields dropped by approximately 30 per cent, reflecting increasing climate stress on staple crops. Water resources are also under mounting pressure: droughts diminish water availability for irrigation and domestic use, while floods damage infrastructure and settlements. Flooding affects an estimated 70,000 people annually, particularly in northern regions such as Briceni, Ocnîța, Edineț and Dondușeni. Meanwhile, the southern and central districts—including Cahul, Taraclia, Ștefan Vodă, Căușeni, Găgăuzia, Basarabeasca and Anenii Noi—face intensified drought exposure and growing risks of desertification.

Environmental degradation compounds climate vulnerabilities. Moldova's land use remains dominated by agriculture, but unsustainable practices have accelerated soil erosion, nutrient depletion and land degradation. [Forest cover remains extremely low](#) at around 11 per cent of national territory and continues to decline due to illegal logging, weak enforcement and land conversion. This reduces the country's carbon sequestration capacity and weakens ecosystem resilience. Urban areas face rising air pollution linked to outdated energy and transport systems, and hotter, longer summers are expected to worsen air quality, particularly affecting older people and persons with disabilities. Solid waste management challenges also persist, posing growing environmental and public health risks.

The Government of Moldova has advanced several climate-related policies and international commitments to respond to these risks. Moldova remains a party to the

Paris Agreement and has submitted updated National Communications under the UNFCCC. It has adopted a National Adaptation Programme, a Low Emissions Development Strategy, and key environmental frameworks such as the [National Environmental Strategy](#) and National Biodiversity Strategy and Action Plan, all intended to promote climate resilience, restore degraded ecosystems, expand renewable energy, and strengthen natural resource governance. As part of Moldova's EU [integration agenda](#), climate and environmental legislation is increasingly aligned with EU standards. However, implementation remains constrained by limited financial resources, weak institutional capacity, and persistent governance gaps, slowing progress on climate resilience and environmental protection.

Overall, Moldova's climate and environmental landscape is defined by accelerating climate risks, significant exposure across vulnerable sectors—especially agriculture and water—and deepening pressures on ecosystems. Strengthening resilience requires sustained investment in climate-smart agricultural practices, improved water and land management, afforestation, sustainable infrastructure, and stronger enforcement of [environmental laws](#). Efforts to protect vulnerable groups, especially rural communities, smallholder farmers, women, older people, and low-income households, remain central to ensuring an equitable and climate-resilient future.

Multi-year high level objectives of the National Society

From 2026–2028, the Moldova Red Cross Society aims to reach 30,000 people through its climate and environment initiatives, strengthening community resilience and adaptive capacity to climate-related risks. To achieve this, the National Society will continue to:

- Support climate adaptation in communities, tailored to local contexts and needs, through strengthened collaboration with local authorities
- Integrate climate change adaptation into community-based disaster risk management ([CBDRM](#)) and resilience programming
- Ensure all disaster management activities systematically include climate change considerations (preparedness, response and recovery)
- Focus on integrating climate adaptation and mitigation measures into relevant policies and operational plans, promoting awareness campaigns that build

understanding of climate-related risks among staff and communities

- Disseminate timely and accessible information to support climate-informed decision-making and enhance community resilience

- Strengthen branch and community capacity to plan, implement and monitor climate-smart disaster risk reduction and response actions

Planned activities in 2026

- Develop climate adaptation tools
- Integrate climate change adaptation into the disaster management capacity building tools
- Develop and distribute informational materials and organize community-based initiatives
- Enhance coordination and dialogue with local authorities and communities through regular joint meetings and planning processes

Longer-term support from the IFRC network

The IFRC will support the Moldova Red Cross Society in adapting to risks of climate and environmental crisis through fostering closer collaboration with local authorities and communities. It will contribute to improved environmental management and climate change mitigation through integration of climate change element in disaster risk management and response.

The **Swedish Red Cross** and the **Swiss Red Cross** will provide the National Society with technical support in institutional and community-based disaster risk reduction and climate adaptation in communities.



Disasters and crises

For real-time information on IFRC emergencies, visit IFRC GO page [Republic of Moldova](#).

Moldova faces a complex and evolving disaster risk environment shaped by both natural and man-made hazards. The country has medium to high-risk exposure, driven by climatic variability, socioeconomic vulnerability and limited coping capacity. These factors combine to create significant challenges for disaster risk management and humanitarian response.

Natural hazards such as droughts, floods, severe storms and extreme temperatures are the most frequent and impactful threats. Their intensity and frequency have increased due to climate variability and projected climate change, including rising temperatures and rainfall volatility. Earthquakes, though less common, can have severe consequences, while technological and industrial accidents pose additional risks due to ageing infrastructure and Moldova's energy dependency on imports.

The humanitarian impact of these hazards is considerable. Moldova's economy and rural livelihoods are highly dependent on agriculture, making droughts particularly devastating. For instance, the 2020 drought reduced agricultural production by nearly 30 per cent, triggering cascading effects on food security and income stability. Seasonal flash floods regularly damage housing, public infrastructure and productive assets, especially in rural areas with inadequate drainage and flood control systems. These disasters lead to loss of lives, destruction of housing, and widespread livelihood disruptions. Droughts exacerbate food insecurity and rural poverty, while floods often displace communities and destroy essential services.

Compounding these climate-related risks are pressures from regional instability and population movements. The influx of displaced people from Ukraine following the 2022 conflict placed additional strain on Moldova's already fragile social protection, health and basic services. These overlapping challenges highlight the structural weaknesses in Moldova's disaster preparedness and coping capacity.

According to the INFORM Risk Index, Moldova ranks 90 out of 191 countries, with a high vulnerability score of 6.2 out of 10 and moderate coping capacity. This indicates significant susceptibility to natural hazards compared to global averages. While Moldova has established disaster management institutions such as the Civil Protection and Emergency Situations Service and the General Inspectorate for Emergency Situations, supported by national legislation and frameworks aligned with the Sendai Framework and the EU Civil Protection Mechanism, coping capacity remains constrained. Resource limitations, outdated infrastructure and weak local-level preparedness hinder effective response. Access to remote communities is further complicated by poor infrastructure and seasonal conditions.

Looking ahead, climate projections indicate increasing frequency and severity of extreme weather events, leading to heightened risks of food insecurity, reduced crop yields, and reliance on imports. Structural vulnerabilities and regional instability will continue to compound humanitarian needs, underscoring the importance of multi-year resilience strategies that strengthen community preparedness and reduce disaster risk.

Multi-year high-level objectives of the National Society

The Moldova Red Cross Society plays an essential role in disaster management as it collaborates with government institutions such as the GIES and participates in disaster management commissions at both national and regional levels. From 2026–2028, the Moldova Red Cross Society aims to reach 80,000 people through its disaster and crisis preparedness, response and resilience programmes. The National Society has also established a Disaster Response Management (DRM) Strategic Plan oriented by the Preparedness for Effective Response (PER) self-assessment and the National Society Strategic Development Plan 2022-2026. The National Society aims to:

- Enhance disaster preparedness and response capabilities to respond timely and effectively to emergencies
- Develop disaster preparedness information and education programmes to enhance community awareness, preparedness, and capacity to anticipate, respond to and recover from disasters and crises
- Increase collaboration with relevant stakeholders to coordinate disaster and crisis response efforts, including government authorities, the broader humanitarian community, civil society organizations and the Red Cross and Red Crescent Movement
- Reduce the impact of disasters through interventions in [first aid](#) services, emergency [needs assessment](#), relief distribution, cash and voucher assistance (CVA) and mental health and psychosocial support (MHPSS)
- Strengthen community resilience by conducting regular community drills, establishing local disaster response teams and providing targeted training programmes
- Ensure accountability and learning by implementing a framework for tracking disaster response activities, conducting after-action reviews and refining procedures based on insights gained

Planned activities in 2026

- Enhance disaster preparedness and response capabilities within PER recommendations and action plans
- Develop and distribute informational materials to encourage awareness and [community-based risk reduction](#)
- Enhance disaster risk awareness and preparedness by implementing information campaigns, community-based training and school programmes aimed at strengthening local capacity to anticipate, respond to and recover from crises

- Foster resilient communities through the creation of community disaster response teams, regular preparedness drills and targeted training initiatives for volunteers and local leaders
- Ensure accountability and continuous improvement by systematically monitoring disaster response activities, conducting after-action reviews and incorporating lessons learned into updated plans and procedures

Longer-term support from the IFRC network

The IFRC will support the National Society to respond effectively to the wide spectrum of evolving crises and disasters. It will work with the Moldova Red Cross Society to ensure people affected by crises and disasters, especially at the Refugees Accommodation Centres (RAC), have their needs met through access to assistance and support that is timely, adequate, flexible and strengthens their agency.

The **British Red Cross** will support call centre services within community engagement and accountability (CEA) capacity building and promote peer to peer exchange related to CVA programmes.

The **Canadian Red Cross** is committed to support elements of strengthening the National society's [disaster risk management](#) capacities.

The **Italian Red Cross** will ensure continued support for the development of Moldova Red Cross Society's disaster risk management capacities by seconding a Disaster Management Delegate to the IFRC Country Office, as well as by providing both bilateral and multilateral support to programmatic disaster management initiatives.

The **Netherlands Red Cross** will support the Moldova Red Cross Society call centre within capacity building through data and digital initiative 510 and provide technical support through its 510 team.

The **Swedish Red Cross** assists the strengthening of National Society's disaster risk management capacities, including mainstreaming of Protection, Gender and Inclusion (PGI) and community engagement and accountability (CEA). It contributes to meeting the needs of people affected by crisis, with a focus on displaced people and vulnerable host communities. It will also contribute to volunteer development and support initial response in emergencies.

The **Swiss Red Cross** supports the Moldova Red Cross Society activities in assisting displaced people from Ukraine and affected people from Moldova in vulnerable situations.



Moldova Red Cross Society volunteers unloading food parcels to deliver additional food for the most vulnerable people including lonely elderly, one headed families and families with many children. (Photo: Moldova Red Cross Society)



Health and wellbeing

Moldova's health profile reflects significant challenges linked to demographic trends, disease burden and systemic capacity gaps. According to [WHO data](#), life expectancy remains in the low 70s, and noncommunicable diseases (NCDs)—particularly cardiovascular conditions and cancer—are the leading causes of mortality. Service coverage and risk factor patterns are broadly like other Eastern European countries. The country is also experiencing rapid population ageing and a notable emigration of health professionals, which further strains the health system.

Access to healthcare is uneven, with rural areas facing persistent shortages of medical staff and weaker service readiness. The World Bank's recent assessment of primary health care highlights declining rural staffing levels and the need to strengthen emergency preparedness and telemedicine. Homecare, palliative care and integrated community services are concentrated in urban centres, leaving rural districts with limited availability, workforce gaps, long waiting times and inconsistent referral and caregiver support. Given the ageing population and high NCD burden, Moldova requires expanded multidisciplinary community teams—including nurses, social workers and psychologists—alongside standardized needs

assessments, case management systems, sustainable financing and stronger linkages between health and social protection, including telehealth follow-up. Out-of-pocket payments and high pharmaceutical costs [continue to influence](#) care-seeking behaviour and equity.

The influx of displaced people from Ukraine since 2022 has added pressure on primary care and social protection systems. While initial responses focused on emergency assistance, public policies have gradually shifted toward strengthening national systems to serve both displaced populations and vulnerable host communities. Moldova also faces ongoing communicable disease challenges. [Tuberculosis](#) incidence remains between 70 and 130 cases per 100,000, though improvements have been recorded since 2000. HIV epidemics remain concentrated, with continued prevention and treatment needs, while regional trends show rising new infections in Eastern Europe and Central Asia, reinforcing the importance of harm reduction and [community-led approaches](#).

Routine immunization coverage declined during the COVID-19 pandemic but has improved through community engagement and awareness campaigns. A recent study by UNICEF and the Ministry of Health found that over 88 per cent of parents adhered to vaccination schedules, though coverage remains

below the national target of 95 per cent, and some regions still lag. Malnutrition is not widespread, but economic shocks and food price volatility since 2022 have increased vulnerability among low-income households. NCDs account for most deaths, requiring integrated primary care for hypertension, diabetes, COPD and cancer screening—priorities embedded in Moldova's health reform agenda and EU integration processes. Climate change is emerging as a health risk multiplier, particularly through heatwaves, droughts, and extreme weather events that exacerbate cardiorespiratory illnesses.

Moldova has taken steps to strengthen health security and emergency preparedness. A Joint External Evaluation informed the adoption of the 'Health 2030' National Health Strategy in 2023, which provides a framework for universal health coverage, public health surveillance, and emergency coordination, with the National Agency for Public Health as a key actor. However, the Global Health Security Index places Moldova in the lower-middle tier globally, signalling the need to improve prevention, detection and rapid response capacities—especially in areas such as subnational surge capacity, risk communication and supply chain resilience.

Overall, Moldova's health priorities converge around equitable access to primary care, integrated NCD management, sustained TB and HIV prevention, catch-up immunization for unvaccinated children, resilient WASH and infection prevention systems, and climate-responsive health services. Addressing these needs will require systemic reforms, stronger community-based care models, and investments in preparedness and continuity of care.

Multi-year high-level objectives of the National Society

During 2026–2028, the Moldova Red Cross Society aims to reach a total of 45,000 people through Health and Care, including mental health and psychosocial support (MHPSS) interventions and 20,000 people through Water, Sanitation and Hygiene (WASH) initiatives. These targets reflect the National Society's commitment to improving population health, strengthening community resilience and ensuring access to essential health and WASH services, particularly among vulnerable communities, including older people.

The Moldova Red Cross Society seeks to strengthen its role as an auxiliary to public health authorities and to contribute to improved population health, particularly among vulnerable and underserved/remote communities. The National Society will focus on expanding access to essential health and WASH services, both in routine settings and during emergencies, while promoting healthy ageing.

Building on its Strategic Development Plan 2022–2026, and in alignment with national health priorities, the Moldova Red Cross Society aims to:

- Strengthen partnerships with local health authorities to improve access to primary healthcare, MHPSS (including

mobile teams), safe WASH promotion, especially during emergencies and disasters

- Build community health competencies and resilience through integrated health promotion, hygiene sessions in schools, and information, education and communication activities that empower communities to adopt healthier behaviours
- Support healthy ageing and services for older people through age-inclusive health promotion, NCD self-management support, fall-prevention and mobility safety, loneliness mitigation and MHPSS, caregiver education and linkages to social and protection services

Planned activities in 2026

- Improve preparedness and response capacity in First Aid by expanding specialized training for trainers, conducting demonstrations and scaling up the training of staff, volunteers, and communities in life-saving skills
- Address priority diseases by supporting the prevention of non-communicable and communicable diseases, and by contributing to immunization campaigns
- Promote psychosocial wellbeing by delivering inclusive, community-based psychosocial support services (particularly in remote areas) and reinforcing internal wellbeing structures for staff and volunteers
- Encourage voluntary, non-remunerated blood donation to strengthen the national blood supply and ensure blood availability for medical treatment and emergencies
- Integrate protection, gender and inclusion (PGI) and community engagement and accountability (CEA) into all health and WASH activities, ensuring feedback mechanisms are in place and the perspectives of minority groups and vulnerable communities inform programme design and implementation

Longer-term support from the IFRC network

The IFRC will support the Moldova Red Cross Society as the latter capitalizes on its auxiliary role, to ensure its position in relevant country-level public health strategy, advocacy and policy platforms and mechanisms. The IFRC and the National Society will work together to ensure the health and dignity of communities and vulnerable people by promoting access to quality health services and environmentally sustainable WASH services. Additionally, the IFRC will support the National Society in the development of its health strategy. It will also provide support to the Moldova Red Cross Society in conducting public health campaigns, developing its capacity in mental health and psychosocial support (MHPSS) services and promoting and implementing community-based MHPSS services.

The **French Red Cross** will continue its support for the Moldova Red Cross Society with an updated first aid training manual, based on the highest standards of the [Global First Aid Reference Centre](#). Additionally, the French Red Cross will support the National Society to secure the Global First Aid Reference Centre accreditation to offer commercial first aid training.

The **Swedish Red Cross** will support the National Society in strengthening its capacity in health programme management.

It will also provide technical support in applying [green response](#) in WASH interventions and provide technical support in MHPSS and community health initiatives.

The **Swiss Red Cross** supports the National Society in [healthy ageing](#) as a long-term project. It will also assist with the blood donation project to strengthen the role of the Moldova Red Cross Society in blood recruitment and voluntary non-remunerated blood donations.



Migration and displacement

Moldova is simultaneously a country of origin, transit and destination for diverse migration flows. Large-scale labour emigration has significantly shaped its demographic and economic landscape. Between 1.2 and 2 million Moldovans—over a quarter of the population—live and work abroad, primarily in Romania, Ukraine, Italy and Russia. Remittances from these migrants account for more than 16 per cent of [Moldova's GDP](#), making them a critical economic lifeline.

Since 2022, Moldova has also become a major transit point and destination for people displaced by the conflict in Ukraine. [As of July 2025](#), approximately 135,000 displaced individuals—mostly women, children, older persons and people with disabilities—were recorded in the country. This influx has resulted in one of the highest refugee-to-host population ratios in Europe, placing immense strain on Moldova's social services and institutional systems.

In addition to hosting refugees, Moldova [is home to](#) an estimated 313,000 internally displaced or stateless persons, including those affected by the protracted Transnistria conflict. Political and energy uncertainties in the region compound vulnerabilities, with risks of humanitarian hardship linked to potential energy disruptions. Displaced populations face urgent needs, including adequate housing, legal and documentation support, access to employment, social protection, psychosocial services and education. Resource limitations, particularly in rural areas, have constrained the ability to meet these needs effectively.

Moldova's governance frameworks have evolved to address these complex migration challenges. The National Strategy on Migration and Asylum (2021–2025) seeks to strengthen legal frameworks, data systems, institutional coordination and integration services for foreigners. Complementing this, the government is implementing the Management of Migration Flow, Asylum and Integration of Foreigners Program (2022–2025), which enhances capacities for reception, documentation, deportation processes and integration in line with EU standards.

In May 2025, Moldova approved the National Programme for the Integration of Foreigners ([2025–2027](#)), a comprehensive initiative aimed at ensuring equal rights and opportunities for foreign nationals residing in the country.

The European Union supports these reforms through a Twinning project (2025–2026), providing CHF 1.16 million and technical assistance to strengthen legislative frameworks, asylum procedures, reception conditions and inter-institutional coordination. Moldova is also advancing its role in global migration governance. It joined the European Migration Network as an observer in 2021, improving data exchange and policy cooperation. Under the Global Compact for Migration, Moldova has committed to integrating migration into climate adaptation planning, strengthening data systems and developing reintegration strategies for returnees, including the National Program for Return and Reintegration (2023–2027).

Despite these initiatives, significant challenges remain. Humanitarian needs are acute and growing, particularly for refugees from Ukraine and internally displaced persons near Transnistria. Labour migrants and their families continue to face entrenched vulnerabilities, especially in rural areas. While government policies and international partnerships emphasize integration, capacity building and rights-based protections, resource constraints, institutional limitations and geopolitical fragility underscore the need for stronger humanitarian collaboration and sustained investment.

Multi-year high-level objectives of the National Society

During 2026–2028, the Moldova Red Cross Society aims to reach 40,000 people through its migration and displacement programmes, supporting both people on the move and host communities. This target reflects the National Society's continued commitment to providing humanitarian assistance, protection and social inclusion services to migrants, refugees

and displaced persons in Moldova, in alignment with the IFRC Global Migration Strategy.

As migration and displacement continue to shape Moldova's humanitarian landscape, the Moldova Red Cross Society aims to strengthen its role in supporting people on the move and host communities alike. Building on its humanitarian mandate and in line with the IFRC Global Migration Strategy, the Moldova Red Cross Society has set the following multi-year objectives:

- Promote safe and informed migration pathways, with a particular focus on preventing irregular migration among young people, ensuring access to trusted information, restoring family links ([RFL](#)) and providing safe referrals to essential services
- Support the social and economic integration of migrants and displaced people by addressing specific vulnerabilities and needs, including access to health, education, protection and other basic services, with Community Centres serving as key platforms for support and inclusion
- Foster understanding, tolerance and empathy in host communities by raising public awareness of migration dynamics and promoting positive narratives around migrants and displaced people
- Strengthen coordination and partnerships with national authorities, local public administrations, civil society and international partners to ensure coherent and effective assistance to migrants and displaced populations
- Expand the use of multipurpose cash assistance ([CVA](#)), including in Humanitarian Service Points ([HSPs](#)) to provide timely, flexible and dignified support that meets the diverse needs of people on the move

Planned activities in 2026

- Work in communities, initiate grants and supportive programmes which promote social integration and [inclusion](#)
- Regularly monitor HSPs to ensure a safe environment and high-quality services and gather feedback to improve the services provided continuously
- Liaise with government agencies, UNHCR, International Organization for Migration (IOM) and other relevant actors to ensure coordination, identify gaps in the response and work to identify trends in migration

- Conduct meetings and workshops with relevant local authorities and government representatives, institutions and NGOs
- Monitor and collect data on population movements through branch offices to assess evolving needs
- Develop relevant training tools and print out informational materials

Longer-term support from the IFRC network

The **IFRC** supports the Moldova Red Cross Society's migration and displacement programmes and its capacity to increase access to humanitarian assistance for migrants and displaced persons and protection at key points along migratory routes, as well access to durable solutions. The IFRC collaborates with the Moldova Red Cross Society to enhance engagement with migrants, displaced persons and host communities, and ensuring more effective assessment, understanding and response to their priorities by integrating [PGI](#) and [CEA minimum standards](#) into its migration and displacement programming.

The **British Red Cross** will support Community Centres in Calarasi, Criuleni, Falesti and Ungheni districts assisting people from Ukraine and people from Moldova in vulnerable situations through the provision of social integration services.

The **Swedish Red Cross** will support the National Society in integrating community engagement and accountability ([CEA](#)) and PGI, focusing on migration and displacement. It will contribute to strengthening humanitarian assistance to affected people on the move and cross-border collaboration by the National Society with other actors. Additionally, the Swedish Red Cross also supports the National Society's Community Centre in Balti, which serves as a key support centre for refugees.

The **Swiss Red Cross** will contribute to reducing the consequences of the Russia-Ukraine International Armed Conflict by supporting people from Ukraine and people from Moldova in vulnerable situations through Community Centres in Chisinau and Comrat.



Values, power and inclusion

Moldova has made notable progress in recent years advancing gender equality and addressing violence against women and girls, in line with its international commitments and national priorities. However, persistent challenges remain, particularly regarding the inclusion and protection of women, ethnic minorities, refugees, LGBTQI+ people and persons with disabilities. These challenges are compounded by socio-economic instability, the spillover effects of the Russia–Ukraine international armed conflict and the demographic pressure linked to migration and depopulation.

Moldova's education system continues to face mounting pressures from demographic decline and the integration of children displaced from Ukraine. As of 2025, 3,510 displaced children are enrolled in general education institutions of Moldova, creating additional demand for infrastructure, language support and teachers. While this demonstrates Moldova's commitment to the continuity of education during crises, capacity constraints, especially in rural areas, limit equitable access.

Participation in early childhood education is uneven, particularly in disadvantaged communities, due to poverty, discrimination and inadequate transportation in rural settlements. In addition, children from ethnic minorities remain disproportionately excluded from education, with significantly higher out-of-school rates than national averages.

Digital access remains unequal: rural schools and vulnerable households face significant gaps in connectivity, which hinders participation in remote or blended learning. UNESCO monitoring highlights teacher shortages, limited resources and regional disparities in educational quality. While Moldova is investing in teacher training and school infrastructure, progress remains uneven.

Gender equality is a national priority, in line with Moldova's commitment stemming from the ratification of the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW). National authorities, with the support of UN Women, have intensified efforts to combat gender-based violence through expanded legal protections and public awareness campaigns. Despite these efforts, domestic violence remains widespread, and many survivors face barriers to accessing justice and protection services.

The European Commission against Racism and Intolerance (ECRI) has highlighted persistent intersectional discrimination, particularly against Roma children and women, who experience overlapping vulnerabilities due to gender, ethnicity and religion. Roma communities more broadly continue to face disproportionate risks of poverty, unemployment and exclusion.

Persons with disabilities represent about 6.5 per cent of Moldova's population, including nearly 11,000 children.

The adoption of the National Disability Strategy 2024–2030 nation-wide is a step forward, but implementation remains limited, as stigma and barriers in healthcare, employment and education continue to limit inclusion.

Migration dynamics further complicate the protection environment. Moldova continues to host large numbers of people displaced from Ukraine, particularly women, children and unaccompanied minors who face the risk of trafficking, exploitation and economic insecurity.

LGBTQI+ people remain among the most marginalized groups. Despite Moldova's commitments under European frameworks, anti-discrimination laws are unevenly implemented, and hate speech, particularly online, has been increasing and rising far-right and populist rhetoric in 2024–2025 has contributed to normalized discrimination against LGBTQI+ people and ethnic minorities.

Public trust in state institutions and humanitarian actors remains fragile, particularly in rural areas where access to services is limited and perceptions of inequality are strong. Disinformation campaigns, often linked to geopolitical tensions, have undermined trust in authorities and complicated communication on sensitive issues such as vaccination, refugee support and disaster preparedness.

Communication preferences vary significantly: urban populations rely mainly on television, social media (especially Facebook) and messaging apps, while rural communities depend more on radio and interpersonal networks. These differences highlight the importance of tailored communication strategies to ensure inclusive, accurate and timely information-sharing during crises. Migrant and refugee communities often report limited participation in decision-making processes, underscoring the need for stronger feedback mechanisms and accountability systems to build trust and improve services.

Multi-year high level objectives of the National Society

During 2026–2028, the Moldova Red Cross Society aims to reach 6,000 people through its values, power and inclusion initiatives, ensuring that dignity, equity and participation are strengthened across all aspects of its work. This target reflects the National Society's commitment to promoting inclusion, preventing discrimination and empowering individuals and communities to have a voice in decisions that affect them.

To ensure integration of protection, gender and inclusion (PGI) and community engagement and accountability (CEA) in all programmes, the National Society aims to establish relevant standards, policies and procedures and sensitize volunteers in inclusion. To achieve this, the Moldova Red Cross Society will:

- Strengthen integrity, safeguarding and accountability mechanisms by adopting and operationalizing a PSEA Policy and Action Plan, supported by Movement best practices
- Institutionalize safeguarding and accountability mechanisms across all operations by embedding CEA, feedback collection and PGI into programmes, ensuring all voices including minorities inform planning and delivery
- Improve evidence and communication on diversity and perception of the National Society by conducting regular communication assessments and periodic perception studies, using findings to adapt programming and strengthen trust
- Ensure effective volunteers' recruitment and management system for the development and engagement of the youth
- Actively involve young people in decision-making processes by encouraging their participation in meetings and providing platforms for expressing their views

Longer-term support from the IFRC network

The IFRC supports the Moldova Red Cross Society in fostering positive change in communities by promoting a wider understanding, ownership, and practical application of humanitarian values and Fundamental Principles, with a particular focus on strengthening young people's knowledge, skills and behaviours. The IFRC guides the National Society in promoting and supporting equitable access to quality education for boys and girls affected by disasters, crises, or displacement. The focus is on engaging youth volunteers in the delivery of educational support and services, in line with the National Society's broader strategy to empower young people and strengthen community resilience.

The IFRC also collaborates with the Moldova Red Cross Society in adopting a comprehensive PGI approach across all operations and programmes, ensuring that humanitarian action is inclusive and equitable. It supports the National Society in enhancing community engagement and accountability (CEA) mechanisms, enabling people and communities affected by crises to influence decisions that impact them and maintain trust in the Red Cross and Red Crescent Movement.

The **Swedish Red Cross** will support the Moldova Red Cross Society in integrating PGI, strengthening CEA mechanisms and enhancing volunteer management to ensure a more inclusive, accountable and sustainable National Society capable of effectively responding to community needs.

Planned activities in 2026

- Develop comprehensive modules to work with vulnerable groups such as lonely older people, people with disabilities, orphans/children from disadvantaged families, homeless people, migrants/refugees, people in difficult life situations and unemployed women
- Improve interaction with target communities through enabling access, provision of necessary services, advocacy, capacity strengthening and livelihoods support
- Provide training for community leaders and members on developing an inclusive society
- Strengthen the capacity of communities and key groups through their active involvement in programmes to improve their quality of life
- Raise awareness around migration, preventing illegal movement among young people, and help migrant beneficiaries and host families through the inclusion of migrant assistance in its current programmes



Moldova Red Cross Society volunteers continue supporting people from Ukraine with hot drinks and food. (Photo: Moldova Red Cross Society)

ENABLING LOCAL ACTORS

The Moldova Red Cross Society is committed to pursuing institutional strengthening and carried out the self-assessment part of the [Organizational Capacity Assessment and Certification \(OCAC\)](#) process in 2022. The self-assessment is intended to capture the strengths and weaknesses of National Societies as a whole in relation to a wide range of organizational capacities. The Moldova Red Cross Society is also committed to the [Preparedness for Effective Response](#) process and is at the work plan phase. The PER approach is a continuous and flexible process that enables National Societies to assess, measure and analyse the strengths and gaps of its preparedness and response mechanism and ultimately take necessary action to improve it.



Key Institutional Indicators

The National Society has put in place the following:

- Health, accident and death compensation for volunteers
- Youth engagement strategies
- National Society development plan
- Data management system
- Protection of Sexual Exploitation and Abuse (PSEA) policy



Strategic and operational coordination

Multi-year high level objectives of the National Society

- Enhance participation in coordination platforms at national, regional and global levels by actively engaging with authorities, NGOs, UN agencies, EU structures and Movement coordination forums
- Promote its [auxiliary role](#) through advocacy with national authorities and international partners, clarifying mandates and expectations in law and practice
- Strengthen sectoral and operational coordination through regular Movement coordination meetings (including sectorial working groups in disaster management, human resources, finance and logistics) and improved collaboration with governmental and civil society partners

Longer-term support from the IFRC network

The IFRC will continue [working and guiding](#) the National Society in enhancing and reviewing/updating its strategic and operational plan aligned with the changing landscape of the situation and needs in Moldova. The IFRC will support the Moldova Red Cross Society by expanding the office through recruitment for various positions, ensuring strategic direction and governance and strengthening partnerships with government, UN agencies and other partners. It will provide expertise and experience from its membership, especially considering Moldova's candidacy to the European Union. To ensure complementarity, there will be regular technical meetings within the Movement and coordination meetings with the IFRC, the ICRC and participating National Societies.

The IFRC will continue to focus on response to the consequences of the international armed conflict in Ukraine, including support to the National Society with relevant services and information for population in vulnerable situations.



Multi-year high level objectives of the National Society

- Strengthen institutional capacity by developing a comprehensive National Society Development Plan aligned with its strategic and sectoral strategies, including youth development and human resource (HR) development
- Build sustainable volunteer management systems by standardizing volunteer onboarding and training packages, establishing a Volunteer Management System and introducing retention measures such as internships and career pathways
- Establish volunteer insurance, ensuring legal compliance under the new Volunteer Law of Moldova
- Advance organizational learning and leadership development by implementing Branch Organizational Capacity Assessment (BOCA), peer-to-peer mentoring, leadership coaching and management training informed by Movement good practices

Longer-term support from the IFRC network

The **IFRC** will support in alignment and coordination of technical capacity building in the areas of volunteer management, branch development, logistics development, cash preparedness, resource mobilization, [shelter](#), communications and preparedness for effective response ([PER](#)).

The IFRC will also support the Moldova Red Cross Society in strengthening its overall capacity through the development and implementation of a comprehensive National Society development plan. This plan is designed to equip the Moldova Red Cross Society with the tools and strategies necessary to respond effectively to the country's needs, while providing strategic advice and technical guidance to ensure timely, accountable and high-quality emergency operations. Additionally, the support includes building the necessary skills by conducting assessments, developing key policies and procedures and creating a National Society development action plan with both mid-term and long-term goals.

The **French Red Cross** will contribute to branch development and volunteer management activities.

The **Swedish Red Cross** is supporting the Moldova Red Cross Society through peer-to-peer fundraising and knowledge sharing in resource mobilization and partnerships. Additionally, it will assist with potential technical support to strengthen volunteer management.

The **Swiss Red Cross** is committed to supporting development of the National Society through branch development and programmes at the branch or regional level. This support will focus on strengthening the finance, human resources and logistics management of the National Society.



Multi-year high level objectives of the National Society

- Reinforce its voice and influence by developing a Communication Strategy and Standard Operating Procedures for social media and public messaging, relying on Movement technical resources
- Advance humanitarian advocacy through joint study visits, participation in regional forums and strengthened partnerships with other National Societies in the region around shared strategic priorities
- Promote its auxiliary role through strengthened visibility, [humanitarian diplomacy](#) and advocacy with national authorities and international partners, clarifying mandates and expectations in law and practice
- Contribute to the development of supportive legal and policy frameworks by working with authorities on

clarifying its auxiliary role, developing a code of conduct and aligning internal strategies with national legislation and international commitments

Longer-term support from the IFRC network

The **IFRC** will guide and support the National Society in prioritizing advocacy and communication, [humanitarian diplomacy](#), coordination with authorities, inter-agency coordination and engaging with donors. Humanitarian diplomacy is also set to be further developed as part of the Moldova Red Cross Society's strategic plan which will target decision makers and policy makers, international and national partners and community organizations at national and subnational levels. Building on its humanitarian diplomacy approach and goals, the National Society leadership will be supported as part of a collective effort to enhance its positioning and stakeholder engagement skills in priority areas.



Accountability and agility (cross-cutting)

Multi-year high level objectives of the National Society

- Improve personnel and systems management through strengthened financial, logistics, HR, IM and planning, monitoring, evaluation and reporting (PMER) systems
- Develop standardized PMER tools for data collection, disaggregation and reporting
- Enhance transparency and financial sustainability by developing Standard Operating Procedures (SOPs) and legal frameworks for fundraising, donations and information dissemination, ensuring compliance with Moldovan law
- Strengthen integrity and risk management mechanisms by introducing tools and policies to prevent reputational, operational and compliance risks, leveraging Movement technical support
- Accelerate [digital transformation](#) by assessing its digital capacity gaps and implementing the IFRC Digital Transformation Strategy to enable agile, data-driven decision-making and more effective [community engagement](#)

Longer-term support from the IFRC network

The IFRC will provide tailored support focused on strengthening institutional systems, accountability and resilience across all levels of the Moldova Red Cross Society. This support aligns with the priorities outlined under the Volunteering and Preparedness for Institutional Development framework. The

IFRC will support the Moldova Red Cross Society in developing SOPs and legal frameworks for fundraising, donations management and public information dissemination. This will ensure full compliance with national legislation and best practices, promoting trust and financial accountability among partners, donors and the communities served.

The IFRC will also provide technical assistance in introducing and operationalizing tools, policies and systems to manage and mitigate reputational, operational and compliance risks. This includes strengthening internal controls and decision-making processes in line with Movement-wide standards and risk management frameworks.

The Moldova Red Cross Society will work closely with the IFRC and partners to embed Community Engagement and Accountability (CEA), feedback mechanisms and Protection, Gender and Inclusion (PGI) standards across all programmes and operations. Special emphasis will be placed on ensuring that the voices of groups in vulnerable situations are meaningfully included in planning, implementation and monitoring processes. This approach will help foster a culture of inclusion, transparency and trust across the National Society.

With support from the IFRC Digital Transformation Strategy, the Moldova Red Cross Society will undergo a comprehensive assessment of its digital capabilities and infrastructure. Based on identified gaps, the IFRC will assist in implementing scalable digital solutions to strengthen data-driven decision-making, streamline internal operations and enhance community engagement through accessible digital platforms.

THE IFRC NETWORK

The IFRC

The IFRC is present in Moldova to support the Moldova Red Cross Society through the IFRC Moldova country office. The country office is part of the IFRC Country Cluster Delegation based in Warsaw, Poland, covering Ukraine, Poland, Moldova, Lithuania, Estonia and Latvia. The IFRC provides technical support directly to the Moldova Country Office in relevant services such as programming, [CEA](#), [PGI](#), [PMER](#), information management (IM), human resources (HR) and other support services functions.

The primary objectives of IFRC's support to the Moldova Red Cross Society are tailored to the current context. It aims to optimize assistance to National Societies engaged in responding to the Ukraine crisis and its impact on neighbouring countries. It also seeks to strengthen the preparedness of National Societies, enabling them to better anticipate and respond to future disasters. This includes enhancing their capacity and ensuring long-term sustainability to deliver effective humanitarian action.

IFRC membership coordination

IFRC membership coordination involves working with National Societies to assess the humanitarian context, agree on common priorities and jointly develop common strategies. This includes addressing issues such as obtaining greater humanitarian acceptance and access, mobilizing funding and other resources, clarifying consistent public messaging and monitoring progress. It also entails ensuring that strategies and programmes in support of people in need incorporate clarity of humanitarian action while linking with development assistance and contribute to reinforcing National Societies in their respective countries, including through their auxiliary role.

The **American Red Cross** has a particular interest in National Society development in communication and brand management. A communications delegate based in Warsaw, was hired on behalf of the American Red Cross, covering five National Societies to coordinate communication areas.

The **British Red Cross** aims to explore the current situation, investigate areas and fill in gaps. Areas of support could be National Society development, programmatic support, cash response and safeguarding.

The **Canadian Red Cross** is ready to support with the strengthening of the National Society infrastructure. There is a commitment in disaster management capacity building. It also aims to finalize the disaster risk management strategic plan with frames and budgets.

The **French Red Cross** has a presence of more than ten years and signed a long-term cooperation with the Moldova Red Cross Society. It supports with the improvement and strengthening of first aid skills by conducting training. The aim is the establishment of a first aid system at the headquarter and branch level.

The **Italian Red Cross'** cooperation started years before bilateral relations in 2020 within PPRD East programme funded by the Directorate-General for European Civil Protection and Humanitarian Aid Operations (DG ECHO). This programme covers several countries including Moldova. The main support

is to increase the civil protection capacity of each country involved. Additionally, the Italian Red Cross is committed to supporting the efforts of the Moldova Red Cross Society in the migration sector through the Unity Hubs project, ensuring social integration between local communities and refugees affected by the crisis.

The **Norwegian Red Cross** has been working with the National Society for almost eight years. The cooperation was established by implementing a Twinning Programme in seven branches, and the partnership focuses on branch development and implementation of health and disaster response-related interventions. The Norwegian Red Cross will support the Moldova Red Cross Society with organizing the 'Red Cross School for Volunteers from Moldova and Norway' initiative- alongside other topics and events such as the Red Cross Volunteer Leaders Forums.

The **Swedish Red Cross** supports the Moldova Red Cross Society in assisting Ukrainian refugees and vulnerable host communities. Their collaboration includes activities such as MHPSS, promoting integration and social cohesion, supporting displaced families in children's learning and development and meeting urgent humanitarian needs.

The **Swiss Red Cross** has a longstanding presence in Moldova and collaborates closely with the Moldova Red Cross Society. During the COVID-19 response to the Ukrainian crisis, the Swiss Red Cross supported the Moldova Red Cross Society through a cash and voucher assistance (CVA) programme. It is now developing a four-year country programme (2025–2028) that leverages its core strengths in ageing, health and blood donation, while aligning with the National Society development pipeline to ensure long-term sustainability and enhanced organizational capacity for the Moldova Red Cross Society. Current support focuses on capacity building in finance, human resources and logistics, with plans to assist three or more selected branches, and additional fundraising activities will be incorporated alongside refugee response projects.

Movement coordination

The Moldova Red Cross Society ensures regular exchanges with the IFRC, the International Committee of the Red Cross (ICRC) and participating National Societies, for the alignment of support and action between Movement partners. In times of emergencies, closer coordination is organized. This is carried out in line with the [SMCC](#) principles, and the newly adopted [Seville Agreement 2.0](#).

The ICRC was active in Moldova during the 1991–1992 tensions to monitor the situation, and in 2022 it established a full-fledged delegation to address the humanitarian needs arising from the armed conflict in Ukraine. This delegation focuses on promoting respect for International Humanitarian Law ([IHL](#)) and reducing protection risks linked to the crisis.

In the coming years, the ICRC will continue its support to the Moldova Red Cross Society's Bender branch, with a strong focus on building branch and volunteer capacity. This includes equipping volunteers with the necessary knowledge and tools in areas such as Mental Health and Psychosocial Support ([MHPSS](#)), ensuring the National Society has a solid foundation in this area. Another priority area is dissemination on the Red Cross and Red Crescent Movement and the [Fundamental Principles](#). To strengthen this, the ICRC will continue promoting education and awareness, with a standard curriculum available for nationwide use. In addition, support will extend to activities within the ICRC mandate, including Economic Security (EcoSec) and livelihoods, as well as Restoring Family Links ([RFL/PFL](#)).

Coordination with other actors

As an [auxiliary](#) to the public authorities, the Moldova Red Cross Society maintains close collaboration with several ministries and state institutions. Key partnerships include the Ministry of Labour and Social Protection (MLSP), with which the Moldova Red Cross Society has a formal cooperation agreement, the Ministry of Education and the General Inspectorate for Emergency Situations (IGSU) of the Ministry of Internal Affairs, with which the National Society has signed a Memorandum of Understanding. The Moldova Red Cross Society has also collaborated with the National Agency for Public Health, part of the Ministry of Health, with which it has an MoU. In addition, the Moldova Red Cross Society works with municipal and district-level authorities to provide support to communities in vulnerable situations across the country.

The collaboration with IGSU is guided by a formal agreement that sets out roles and responsibilities for preparedness and disaster response. This includes coordination in assessments, first response to people affected and joint preparedness activities. Going forward, the Moldova Red Cross Society and IGSU plan to strengthen pre-disaster coordination by holding annual preparedness meetings ahead of seasonal hazards, complemented by monthly coordination meetings with relevant departments and partners.

At the inter-agency level, the IFRC and the Moldova Red Cross Society regularly participate in the [Refugee Coordination Forum](#) and thematic working groups convened by UNHCR and hosted by MLSP. These platforms facilitate joint planning, information sharing and alignment of support for refugees and host communities. Participation ensures that the Moldova Red Cross Society is represented in all key inter-agency coordination mechanisms and contributes to collective humanitarian responses.

Beyond formal coordination platforms, the Moldova Red Cross Society engages with a wide range of actors including public authorities, civil protection services, knowledge-based institutions, the private sector, the broader humanitarian community and civil society organizations, including those working with marginalized groups. This broad engagement reflects the Moldova Red Cross Society's role in bridging humanitarian response with longer-term development efforts and ensures that its auxiliary role is exercised effectively and inclusively within Moldova's humanitarian landscape.



The International Federation of Red Cross and Red Crescent Societies (IFRC) is the world's largest humanitarian network, with 191 National Red Cross and Red Crescent Societies and around 16 million volunteers. Our volunteers are present in communities before, during and after a crisis or disaster. We work in the most hard to reach and complex settings in the world, saving lives and promoting human dignity. We support communities to become stronger and more resilient places where people can live safe and healthy lives, and have opportunities to thrive.

About the plan

The plan reflects the priorities of the host National Society, the IFRC and National Societies providing international support, for 2026 and subsequent years. It is aligned with IFRC [Strategy 2030](#), representing the collective ambitions of the IFRC membership, and is the result of a joint planning process and will serve for joint monitoring and reporting. It will be revised on an annual basis to adjust priorities and funding requirements to the needs in-country.

Explanatory note on funding requirements and definitions

- The total funding requirements show what the IFRC network seeks to raise for the given year through different channels: funding through the IFRC, through participating National Societies as bilateral support, and through the host National Society from non-IFRC network sources. All figures should include the administrative and operational costs of the different entities
- Host National Society funding requirements not coming from IFRC network sources can comprise a variety of sources, as demonstrated when reporting on income in the [IFRC network databank](#)
- Participating National Society funding requirements for bilateral support are those validated by respective headquarters, and often represent mainly secured funding
- IFRC funding requirements comprise both what is sourced from the IFRC core budget and what is sought through emergency and thematic funding. This includes participating National Societies' multilateral support through IFRC, and all other IFRC sources of funding
- Figures for the years beyond 2026 most often represent partial requirements that are known at time of publication. Many National Societies have annual internal approval processes for funding requirements, and lower figures do not mean a decrease in funding requirements in future years
- Missing data and breakdowns: data may not be available from all IFRC network members for funding requirements. This may lead to inconsistencies across different reporting tools as well as potential under-estimation of the efforts led by all
- Reporting bias: the data informing this Federation-wide overview is self-reported by each National Society (or its designated support entity) which is the owner and gatekeeper, and responsible for accuracy and updating. IFRC tries to triangulate the data provided by the National Societies with previous data and other data in the public domain
- **Definitions:**
 - » **Local units:** ALL subdivisions of a National Society that coordinate and deliver services to people. These include ALL levels (provincial, state, city, district branches, sections or chapters, headquarters, and regional and intermediate offices, as well as community-based units)
 - » **Branches:** A Branch has its roles, responsibilities and relationship with the National Headquarters defined through the National Society's Statutes, including the level of autonomy given, especially in the area of its legal status, mobilising local resources and building local partnerships, and the decisions it makes. It has a local-level decision-making mechanism through its Branch members, board and volunteers, equally defined through the National Society's Statutes

Additional information

- [IFRC network country plans](#) • [All plans and reports](#)
- Data on National Societies on [IFRC network databank](#)
- Live data on active emergency operations on [IFRC GO platform](#)
- Live data on [IFRC-Disaster Response Emergency Fund Response and Anticipatory pillars](#)
- [Evaluations and research bank](#) • [Donor response reports](#)

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