

# EARLY ACTION PROTOCOL 2025 ANNUAL REPORT

Pakistan | Riverine Floods

5 March 2026



Management level meeting with in-country Movement Partners (GRC and IFRC) led by the Chairperson PRCS to review the EAP for the Indus River Basin and its major tributaries (Photo Source: PRCS Media & Communications Department) (Photo: PRCS)

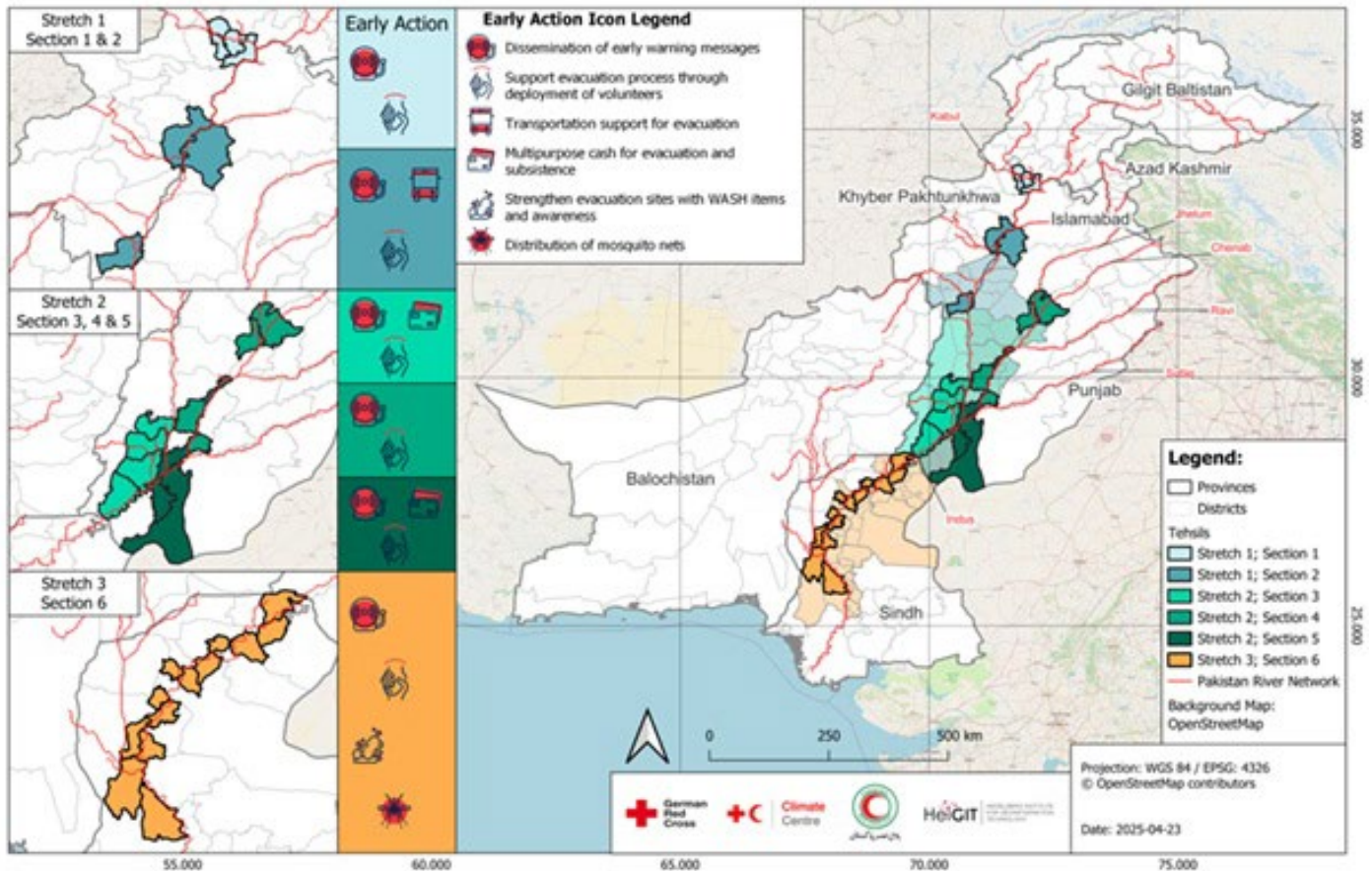
EAP №: <b>EAP2025PK02</b>	Operation №: <b>MDRPK029</b>	Period covered by this annual report: <b>15/09/2025 to 31/12/2025</b>
EAP approved: <b>15/09/2025</b>	EAP timeframe: <b>5 Years (15/09/2025 to 30/09/2030)</b> Y1: Sep 2025 to Sep 2026 Y2: Sep 2026 to Sep 2027 Y3: Sep 2027 to Sep 2028 Y4: Sep 2028 to Sep 2029 Y5: Sep 2029 to Sep 2030	

**Annual Budget: 101,152 CHF<sup>1</sup>**  
**EAP Budget: 829,824 CHF**

<sup>1</sup> This amount reflects the full Y1 allocated budget (Sep 2025 to Sep 2026), not the 2025 calendar year only



# SUMMARY OF THE EARLY ACTION PROTOCOL



The IFRC Disaster Response Emergency Fund (DREF) has allocated CHF 829,824 for the implementation of anticipatory actions to reduce and mitigate the impact of riverine floods in Pakistan.

This Early Action Protocol (EAP) includes an allocation of CHF 272,263 to preposition stock and CHF 177,152 to undertake annual readiness activities to implement early actions, and CHF 380,409, automatically allocated to implement early actions once the defined triggers are met.

The early actions have been pre-agreed with the National Society and are described in the EAP [Summary](#).

This report summarizes the annual readiness and prepositioning activities undertaken during the reporting period of September to December 2025. It also includes any changes or updates made to the initially agreed plan.

During the reporting period (**September to December 2025**), the Pakistan Red Crescent Society (PRCS) and the IFRC signed a five-year Project Funding Agreement (PFA) to operationalize the EAP for the Indus River and its major tributaries. This agreement provides a structured framework for anticipatory actions, enabling timely interventions to mitigate flood risks and safeguard vulnerable communities across the high-risk districts of Khyber Pakhtunkhwa (KP), Punjab, and Sindh.


Furthermore, the PRCS has initiated a Memorandum of Understanding (MoU) with the Benazir Income Support Programme (BISP) and the National Socio-Economic Registry (NSER) to access data on vulnerable households along the Indus River. This collaboration will support targeted cash transfers and other pre-approved early actions.

Staff at the Provincial Headquarters (PHQs) in KP, Punjab, and Sindh have been assigned additional responsibilities to facilitate the effective implementation of the EAP.

Additionally, a summarized version of the EAP has been prepared and shared with the IFRC and German Red Cross (GRC) for their technical review ahead of the final printing. This summary will serve as a concise and accessible reference for key stakeholders, including PRCS staff, partners, and local authorities, to understand the operational strategy of the Indus River EAP, which will ultimately lead to better understanding and successful implementation in case of a trigger.

The key challenges included minor delays in the initiation and implementation of EAP activities due to the late signing of the project funding agreement, delays in cash processing and fund transfers to Provincial Headquarters, and the pending transfer of funds from IFRC, which also affected procurement processes.

## SUMMARY OF ANNUAL PROGRESS BY PLANNED OPERATION

 <p><b>Multi-purpose Cash</b></p>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	NA	NA
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	4,380	0


### Narrative description of plan vs achievements

During the reporting period, agreements with Financial Service Providers (FSPs) have been updated to strengthen operational preparedness and ensure the timely implementation of cash assistance.

Coordination has also been established with the Benazir Income Support Programme (BISP) and the National Socio-Economic Registry (NSER) to facilitate data sharing of potential beneficiaries, enabling more efficient targeting and verification processes.

In parallel, the finalization and operationalization of the Application Programming Interface (API) for Anticipatory Action (AA) is currently underway to streamline digital processes and enhance efficiency and speed of response delivery.


In addition, the remaining activities will be completed in the first half of the year as per the agreed timeline.

 <p><b>Health &amp; Care</b></p>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	25,404	0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	1,460	0

### Narrative description of plan vs achievements

For Year 1 of the EAP, several readiness and pre-positioning are planned under the health component. These include the printing and pre-positioning of IEC materials, training of volunteers to support distributions, and the procurement and pre-positioning of 7,000 mosquito nets.


The procurement process for 7,000 mosquito nets has been initiated and is progressing in line with established procedures. Completion of procurement, along with the planned readiness and pre-positioning activities, is planned in 2026 as per the implementation timeline.

 <b>Water, Sanitation and Hygiene</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	34,091	0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	NA	NA

#### Narrative description of plan vs achievements


Under Year 1 of the EAP, key readiness and pre-positioning measures have been planned within the WASH component. These include the printing and pre-positioning of IEC materials, training/refresher for volunteers, as well as the procurement and pre-positioning of 3,500 hygiene kits, 7,000 jerry cans, and 17,500 Aqua Tabs to ensure timely response in the event of activation.

The procurement processes for these supplies have been initiated and are progressing in accordance with standard procedures. Completion of procurement and pre-positioning of the items, alongside the planned readiness activities, is scheduled for 2026 in line with the EAP implementation plan.

 <b>Protection, Gender and Inclusion</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	NA	NA
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	NA	NA

#### Narrative description of plan vs achievements

The planned activities of PGI, including orientation of staff and volunteers on Protection, Gender and Inclusion (PGI) as part of all sectoral trainings, assessment of identified evacuation sites with necessary adaptations such as installation of ramps for persons with disabilities, older persons, and women, as well as the provision of dignity items integrated within hygiene kits to support menstrual hygiene management, are cross-cutting in nature. These interventions are embedded within respective sectoral components and will be implemented in an integrated manner; therefore, they do not carry separate direct costs. All activities will be carried out in line with the agreed implementation plan and timeline.


	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	2,920	0

<b>Risk Reduction, climate adaptation and recovery</b>	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	17,351	0

#### Narrative description of plan vs achievements

Under the Risk Reduction, Climate Adaptation, and Recovery component, several readiness activities are planned to strengthen preparedness and anticipatory action. These include the updating and adaptation of flood early warning messages, development of comprehensive SOPs for the EAP, identification and upgrading of evacuation sites, conducting a feasibility study for transportation support during evacuations, and training of staff and volunteers. These readiness measures are scheduled to be completed prior to the 2026 monsoon season to ensure timely and effective activation, if required.

In addition, under the pre-positioning component, 200 megaphones will be procured and strategically pre-positioned to support early warning dissemination and community mobilization. The procurement process has been initiated and is expected to be finalized in early 2026.


 <b>Community Engagement and Accountability</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	1,168	0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	NA	NA

#### Narrative description of plan vs achievements

Under the Community Engagement and Accountability (CEA) component, two key pre-positioning activities are planned to support effective communication and feedback mechanisms during activation. These include the printing and pre-positioning of IEC materials to ensure timely dissemination of early warning and response messages, as well as the pre-positioning of standardized feedback forms to facilitate systematic community feedback and complaints handling.

In addition, training on CEA for staff and volunteers will be conducted at the concerned district and provincial branches. These measures aim to strengthen two-way communication and accountability throughout the implementation of the EAP and will be completed in 2026.

## Enabling approaches

 <b>Secretariat Services</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	NA	NA
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	1,022	0

#### Narrative description of plan vs achievements

Under Secretariat services, technical support will be provided to PRCS for the implementation of readiness and pre-stocking activities. This will be complemented by ongoing monitoring of readiness actions to ensure alignment with the EAP timeline and quality standards, as well as coordination with relevant stakeholders to facilitate effective planning, information sharing, and operational coherence. These functions will contribute to the timely and efficient execution of the planned activities.



### Coordination and Partnerships

**CHF preposition budget:**

NA

**CHF preposition actual:**

NA

**CHF readiness budget:**

1,679

**CHF readiness actual:**

0



*PRCS, IFRC and GRC representatives meet with Mr. Arif at BISP/NSER to discuss the Indus Early Action Protocol, and initiate the process of MoU signing (Photo Source: BISP)*

### Narrative description of plan vs achievements

During the reporting period, PRCS initiated the process of renewing its MoU with BISP and the NSER to be able to access data on vulnerable households along the Indus River. The new MoU explicitly includes provisions for the Anticipatory Action (AA) program, supporting targeted cash transfers and other pre-approved early actions for high-risk communities. The MoU draft was also shared with all relevant internal PRCS staff and in-country movement partners for their review and feedback before finalization. Following the internal review, the finalized draft was shared with BISP and NSER for establishing mutual understanding.

Coordination with relevant stakeholders including the FSPs is ongoing to ensure that anticipatory actions are feasible, rapid, and well-aligned with the local needs, thereby preventing the creation of

parallel, inefficient systems. However, no specific Quarterly Coordination meetings with in-country movement partners and PRCS FbF Technical Working Group were held during the reporting period.



### National Society Strengthening

**CHF preposition budget:**

2,628

**CHF preposition actual:**

0

**CHF readiness budget:**

9,044

**CHF readiness actual:**

0

### Narrative description of plan vs achievements

The relevant staff at PHQs in KP, Punjab and Sindh have been nominated as Focal Persons, for the implementation of the Indus River EAP. They will carry out the readiness activities at their respective PHQs

and oversee the overall execution of the programme. Additionally, they will receive training on the operationalization of the EAP and the dissemination of early warning messages in the first quarter of 2026.

A concise and user-friendly version of the EAP Pocket Guide was prepared to provide stakeholders and field teams with a clear and accessible overview of the early actions, triggers, and other operational procedures.

The draft summary of the EAP has been shared with the IFRC and the GRC for their technical review and feedback. Their inputs were incorporated into the document to ensure that the document was accurate, practical, and aligned with international standards prior to its finalization. In addition to content development, attention was given to the media and design aspects of the summary. The layout, formatting, and visual elements were carefully considered to enhance readability and usability, ensuring that key information could be quickly located and easily understood by field teams and stakeholders. The summary is intended to serve as a reliable reference for capacity-building sessions and stakeholder sensitizations, providing effective preparedness guidance in a visually accessible format.

The process for the procurement of visibility items has been initiated and will be completed in the first half of 2026.

## CHALLENGES, LESSONS LEARNED, PROPOSED AJUSTMENTS

### Challenges:

- There was a slight delay in the signing of the project funding agreement, which caused a minor setback in the initiation of EAP activities.
- Delays in cash processing and the transfer of funds to the Provincial Headquarters affected the timely implementation of activities at the field level.
- Procurement processes and the implementation of planned activities were also delayed due to the pending transfer of funds from IFRC.

## FINANCIAL REPORT

Item	Amount (CHF)	%
<b>Total Approved Budget (5 Years)</b>	829,824	100%
<b>Budget Allocated - Year 2025-2026</b>	101,152	-
<b>Expenditure - Year 2025</b>	0	0% (annual utilization)
<b>Cumulative Expenditure to Date</b>	0	0% (overall utilization)
<b>Remaining Balance (Overall EAP)</b>	829,824	100%

No expenditure was recorded during the short reporting period (September-December 2025) due to delays and challenges highlighted earlier. With these processes now progressing, implementation is expected to pick up, and expenditure will increase in the next reporting period in line with planned activities.

## Contact information

For further information, specifically related to this operation please contact:

### In the Pakistan Red Crescent Society

- **Secretary General:** Abaid Ullah Khan; phone: +92-304-1030290; email: [sg@prcs.org.pk](mailto:sg@prcs.org.pk),
- **Deputy Director FbF:** Hazrat Rahman, phone: +92-304-1030321; email: [dd.fbf@prcs.org.pk](mailto:dd.fbf@prcs.org.pk)

### At the Pakistan Country Delegation

- **Head of Delegation:** Andreas WEISSENBURG; phone: + 92 308 8888053; email: [andreas.weissenberg@ifrc.org](mailto:andreas.weissenberg@ifrc.org),

### At the IFRC Asia Pacific Regional Office, Kuala Lumpur

- **DREF Coordinator:** Sarah Mohammad Iqbal; email: [sarah.iqbal@ifrc.org](mailto:sarah.iqbal@ifrc.org)
- **Regional Coordinator, Anticipatory Actions:** Raymond Etienne Zingg; email: [Raymond.zingg@ifrc.org](mailto:Raymond.zingg@ifrc.org)
- **Operations Coordinator:** Saara Ilmonen; email: [opscoord.southasia@ifrc.org](mailto:opscoord.southasia@ifrc.org)
- **PMER in Emergencies Coordinator:** Mursidi Unir; email: [pmeremergencies.apkl@ifrc.org](mailto:pmeremergencies.apkl@ifrc.org)

### At the IFRC Geneva

- **DREF Senior Officer:** Malika Noisette; email: [malika.noisette@ifrc.org](mailto:malika.noisette@ifrc.org)

#### Reference



Click here for:

- [EAP Summary and budget](#)
- Annual reports from previous years (*not applicable*)

# FBAF Early Actions

## Interim FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2025/9-12	Operation	*
Budget Timeframe	2025-2030	Budget	APPROVED

Prepared on 27/Feb/2026

All figures are in Swiss Francs (CHF)

### MDRPK029 - Pakistan - Riverine Floods EAP / \*

## I. Summary

<b>Opening Balance</b>	<b>0</b>
<b>Funds &amp; Other Income</b>	<b>829,824</b>
DREF Anticipatory Pillar	829,824
<b>Expenditure</b>	<b>0</b>
<b>Closing Balance</b>	<b>829,824</b>

## II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction	121,310		121,310
AOF2 - Shelter			0
AOF3 - Livelihoods and basic needs	305,855		305,855
AOF4 - Health	66,518		66,518
AOF5 - Water, sanitation and hygiene	194,443		194,443
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
<b>Area of focus Total</b>	<b>688,126</b>		<b>688,126</b>
SFI1 - Strengthen National Societies	86,727		86,727
SFI2 - Effective international disaster management			0
SFI3 - Influence others as leading strategic partners	7,957		7,957
SFI4 - Ensure a strong IFRC	47,013		47,013
<b>Strategy for implementation Total</b>	<b>141,697</b>		<b>141,697</b>
<b>Grand Total</b>	<b>829,823</b>		<b>829,823</b>

**FBAF Early Actions**

## Interim FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2025/9-12	Operation	*
Budget Timeframe	2025-2030	Budget	APPROVED

Prepared on 27/Feb/2026

All figures are in Swiss Francs (CHF)

**MDRPK029 - Pakistan - Riverine Floods EAP / \*****III. Expenditure by budget category & group**

Description	Budget	Expenditure	Variance
<b>Personnel</b>	<b>31,304</b>		<b>31,304</b>
National Staff	31,304		31,304
<b>General Expenditure</b>	<b>15,709</b>		<b>15,709</b>
Travel	7,300		7,300
Shared Office and Services Costs	8,409		8,409
<b>Contributions &amp; Transfers</b>	<b>732,163</b>		<b>732,163</b>
National Society Expenditure	732,163		732,163
<b>Indirect Costs</b>	<b>50,647</b>		<b>50,647</b>
Programme & Services Support Recover	50,647		50,647
<b>Grand Total</b>	<b>829,823</b>		<b>829,823</b>