

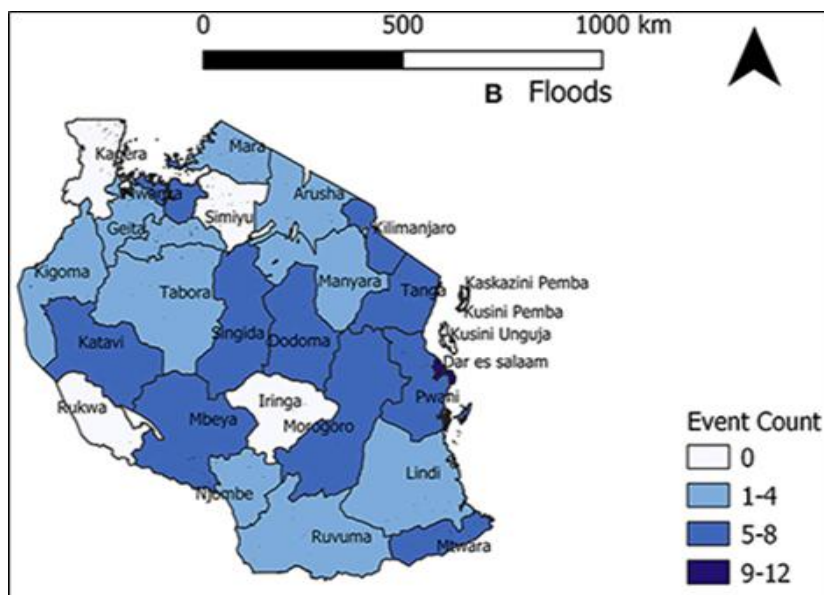


*TRCS community volunteers during the EPiC training*

<p>EAP No: <b>EAP2022TZ01</b></p>	<p>Operation No: <b>MDRTZ041</b></p>	<p>Period covered by this annual report: <b>15/05/2025 to 31/12/2025</b></p>
<p>EAP approved: <b>15/05/2025</b></p>	<p>EAP timeframe: <b>5 Years</b></p>	

**Annual Budget: 185,710 CHF**  
**EAP Budget: 550,000 CHF**

# SUMMARY OF THE EARLY ACTION PROTOCOL




The IFRC Disaster Response Emergency Fund (DREF) has allocated CHF 550,000 for the implementation of anticipatory actions to reduce and mitigate the impact of Floods in Tanzania. This Early Action Protocol includes an allocation of CHF 133,299 to preposition stock and undertake annual readiness activities in order to implement early actions, if and when the trigger is reached. The early actions to be conducted have been pre-agreed with the National Society and are described in the [Early Action Protocol Summary](#)

This report summarizes the annual readiness and prepositioning activities done in the reporting period.

No revision has been made to the Tanzania Flood Early Action Protocol (EAP) during the reporting period. The agreed-upon trigger thresholds were not met; therefore, early-action activities were not activated. Consequently, no changes were made to the EAP’s geographical coverage, targeted population, intervention strategy, timeframe, or budget.

Despite the non-activation of early actions, the operation progressed as planned through the implementation of the year one readiness activities and pre-positioning of EAP stock, in line with the approved EAP. These included institutional readiness strengthening, procurement and pre-positioning of early action activities, capacity building and coordination. These activities were implemented to maintain operational readiness and ensure the National Society can promptly activate early actions based on forecast-based triggers, enabling timely support before flood impacts occur.

## SUMMARY OF ANNUAL PROGRESS BY PLANNED OPERATION

 <b>Shelter, Housing and Settlements</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 66,456	CHF 0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 0	CHF 0

### Narrative description of plan vs achievements

As part of its preparedness and prepositioning strategy, the Tanzania Red Cross Society (TRCS) identified the procurement of emergency tents as a critical early activity to ensure timely support for populations likely to be displaced by disasters or emergencies. This proactive measure aimed to build sufficient stock in advance, reducing response time during crises.

The priority early actions outlined under this initiative included two interconnected components. First, the prepositioning and subsequent distribution of tents to strategic locations, enabling rapid deployment to affected communities when needed. Second, the mobilization and deployment of trained TRCS volunteers to the designated safe areas or evacuation sites. These volunteers were tasked with providing hands-on technical support and guidance to displaced families, assisting them in the safe and efficient pitching of tents to create dignified, habitable temporary shelters. This combination of material readiness and human resource mobilization was designed to deliver immediate, coordinated, and compassionate assistance during the early stages of an emergency.

As part of the **achievements**, the Tanzania Red Cross Society has successfully executed the planned procurement of emergency tents, acquiring a total of 15 high-quality units. These tents have been pre-positioned at TRCS's main central warehouse located in Dodoma, positioning them strategically for quick dispatch when required.



Figure 1: Photo shows one of the tents as EAP stock

 <b>Health &amp; Care</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 12,731	CHF 7,884
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 39,533	CHF 10,689

**Narrative description of plan vs achievements**

The Tanzania Red Cross Society (TRCS) set clear health and epidemic preparedness targets measured through the following key indicators: reaching 3,000 people with first aid services, reaching 12,000 people with Epidemic Preparedness and Community (EPiC) services, procuring and prepositioning 125 first aid kits, training 30 community-based volunteers in First Aid, and training 60 community-based volunteers in EPiC.

To deliver on these goals, TRCS planned structured readiness activities focused on building local capacity. These included comprehensive Basic First Aid training for community volunteers to equip them with essential emergency response skills, and specialized EPiC training to strengthen community-level epidemic prevention, hygiene promotion, and early warning capabilities. In parallel, prepositioning efforts centered on the procurement of 125 fully equipped first aid kits, which were to be stored in strategic locations for immediate access once an Early Action Protocol (EAP) was triggered.

Priority early actions, to be implemented rapidly upon EAP activation, involved the swift deployment of trained First Aid teams to provide on-site emergency care, alongside the mobilization of EPiC-trained volunteers to disseminate targeted Early Warning messages, particularly on critical hygiene practices, to help prevent disease spread among affected populations.

**Achievements**

In 2025, working in close partnership with regional health departments, TRCS successfully exceeded its volunteer training targets. In Morogoro Region (Kilosa and Ulanga districts), TRCS conducted Basic First Aid

training for 32 community-based volunteers, surpassing the target of 30 and achieving 107% of the planned figure. Simultaneously, EPiC training was delivered to 62 volunteers, 31 in Mtwara Region and 31 in Dodoma Region, exceeding the target of 60 and reaching 103% of the goal. These newly trained volunteers are now better prepared to deliver life-saving first aid and to lead grassroots epidemic prevention and hygiene awareness efforts.

On the material side, TRCS fully achieved its prepositioning objective by procuring and strategically storing exactly 125 first aid kits. All kits have been inspected, fully stocked, and maintained in ready-to-deploy condition at designated locations. This ensures that trained response teams can provide immediate first aid support to affected communities as soon as the Early Action Protocol is activated, thereby strengthening overall health emergency readiness across the targeted regions.



Figure 3: Photo shows TRCS volunteers during EPiC training doing group work assignment



Figure 4: Photo shows TRCS volunteers during Basic First Aid Training



### Water, Sanitation and Hygiene

#### CHF preposition budget:

CHF 28,320

#### CHF preposition actual:

CHF 23,542

#### CHF readiness budget:

CHF 8,902

#### CHF readiness actual:

CHF 4,713

### Narrative description of plan vs achievements

TRCS established a robust set of Water, Sanitation, and Hygiene (WASH) preparedness targets to ensure effective community-level response during emergencies. These targets include reaching 5,000 people with water treatment materials, 12,000 people with water treatment and hygiene messages, and 500 people with direct hygiene and sanitation services. Capacity-building efforts focus on training 60 community volunteers in safe drinking water treatment and good hygiene practices, while material prepositioning covers the procurement of 300 hygiene kits, 300 jerry cans, 200 hand washing facilities, 200,000 aqua tabs (water purification tablets), 200 units of cleaning materials, and the printing of 2,000 WASH IEC (Information, Education, and Communication) materials.

To deliver on these objectives, TRCS planned two main readiness activities: the development and technical review of high-quality, culturally appropriate IEC materials in collaboration with the Ministry of Health, and structured training for community volunteers to equip them with practical skills in household water treatment and hygiene promotion.

Prepositioning activities centered on the timely acquisition and strategic storage of essential WASH supplies at the central warehouse, specifically aqua tabs, hygiene kits, jerry cans, hand washing facilities, cleaning materials, and the printed IEC materials, ensuring all items would be immediately available for rapid distribution.

Upon activation of the Early Action Protocol, priority early actions include distributing IEC materials to raise awareness, conducting community-level risk communication and engagement on WASH-related health risks, prepositioning and distributing aqua tabs directly to households and communities, installing hand washing facilities at evacuation sites and safe areas, distributing hygiene kits, jerry cans, and hand washing buckets to affected families, and activating and deploying the trained volunteers to provide on-the-ground support in safe water treatment and hygiene promotion to help prevent waterborne diseases during crises

### Achievements

TRCS has made steady progress on its WASH preparedness activities, though some components remain scheduled for implementation in the first quarter of 2026.

Under readiness activities: Training of community volunteers on water treatment for drinking and good hygiene practices is planned for implementation during Q1 2026. Development of IEC materials is advancing well; TRCS, in close coordination with the Ministry of Health, is in the final stages of approval. Once approved, the materials will be printed and prepositioned as planned.

On prepositioning, TRCS successfully procured and stored the core WASH stockpile at its main warehouse in Dodoma. The prepositioned items are as follows:

S/N	Item	Unit	Quantity
1	Hygiene kit	Pc	300
2	Aqua Tabs	tabs	200,000
3	Jerry can	pc	300
4	Hand-washing bucket	pc	200

In addition, cleaning materials have been procured to the following detailed specifications:

S/N	Specification	Item	Qty
1	Mop Head + Stick	Cotton loop mop with detachable stick	30 pc
2	Buckets	Heavy-duty plastic or rubber, 20 lt	25 pc
3	Scrubbing Brush and handle	Handheld, heavy-duty	20 pc
4	Broom and Handle	120 cm, segmented	20 pc
5	Trash Bags	100 L, black PE plastic, 0.15 mm	40 pc
6	Liquid Detergent	Multipurpose, 5 L bottle	40 lt
7	Dustpan	Durable plastic or metal for 20 lt	25 pc



Figure 2: Photo shows hygiene kits, jerry cane and hand-washing bucket

Prepositioning of the printed IEC materials will take place once the final approval is received and printing is completed in Q1 2026. Overall, the material stock is fully acquired, inspected, and ready for rapid deployment, while the remaining readiness and distribution activities are on track for early 2026 implementation to ensure timely WASH support during emergencies.



**Risk Reduction,  
Climate  
Adaptation and  
Recovery**

CHF preposition budget:	CHF preposition actual:
CHF 5,453	CHF 0
CHF readiness budget:	CHF readiness actual:
CHF 11,928	CHF 4,809

**Narrative description of plan vs achievements**

Readiness activities focused on strengthening evacuation preparedness in flood-prone river basins. These comprised the development of evacuation plans for four river basins, a review of existing evacuation plans for the same four basins, and the development of a plan for an additional three river basins to ensure comprehensive coverage and updated protocols.

Prepositioning activities centered on acquiring essential equipment to support community mobilization and physical risk reduction: megaphones for effective early warning dissemination and community engagement, and specialized tools for drainage cleaning to enable communities to clear waterways and reduce flood risk.

Priority early actions, to be implemented rapidly upon activation of the Early Action Protocol, included:

- Widespread dissemination of early warning messages and information to vulnerable communities at risk of flooding, to protect lives, livelihoods, and shelter.
- Supporting the safe evacuation of the most vulnerable individuals, such as pregnant women, people with disabilities, the elderly, child-headed households, households headed by chronically ill persons, and households with more than five children, while advocating for other community members in

identified high-risk flood areas to move to designated safer locations or host households; non-food items (NFIs) were to be provided to those evacuated.

- Prepositioning and distribution of cleaning materials to facilitate immediate action.
- Community-led cleaning of drainage systems, trenches, and waterways around homes in high-risk areas through mobilized volunteer efforts, with the understanding that some participating households in the highest-risk zones might also require evacuation depending on the assessed threat level.

### Achievements


As of early 2026, progress on readiness activities is on schedule, with the development of evacuation plans for the four targeted river basins planned for implementation during the first quarter of 2026.

On the prepositioning front, TRCS has successfully procured and stored the required stock at its main warehouse in Dodoma. The prepositioned items include:

S/N	Item	Unit	Quantity
1	Reachable Megaphone	Pc	36

In addition, drainage cleaning tools have been procured in kit form (one kit per 5 volunteers/community members), with specifications and quantities scaled for 20 kits to support activities across the target 20 villages as follows:

S/N	item	specification	quantity per 1 kit	quantity per 20 kits
1	Shovels	Heavy-duty steel blade - round point with Y handle, total length approx 1m	3	60
2	Rakes	Steel with a wooden handle	2	40
3	Hoes	HOE, with long handle, large type	3	60
4	Wheelbarrows	Heavy-duty, min. 60-100L	2	40
5	Pickaxe	steel with a long handle	2	40

 <b>Community Engagement and Accountability</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 0	0 CHF
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 4,090	0 CHF

### Narrative description of plan vs achievements

The TRCS planned targeted readiness and early action measures to embed Community Engagement and Accountability (CEA) and Protection, Gender, and Inclusion (PGI) principles into its forecast-based early action system.

Readiness activities focused on orienting community-based volunteers on integrated CEA and PGI concepts, incorporating local knowledge into Early Warning (EW) systems and dissemination channels to make alerts more trusted and relevant, and conducting community awareness sessions to help people recognize and understand key EW signs of impending hazards. Prepositioning efforts ensured the operational readiness of the CEA desk and related tools for rapid activation. Once forecast-based triggers are reached, priority early actions include immediate activation of the CEA desk to monitor and address community feedback, rumors, and misinformation, followed by a lessons-learned workshop to capture insights and improve future

responses. These combined steps aim to deliver safe, inclusive, accountable, and community-centered early actions that prioritize the protection of vulnerable groups and maintain trust during emergencies.


### **Achievements**

TRCS successfully oriented 92 community-based volunteers on Community Engagement and Accountability (CEA) integrated with Protection, Gender, and Inclusion (PGI). This training has equipped volunteers to apply these principles consistently, enabling early identification and mitigation of protection risks, meaningful inclusion of vulnerable groups (such as women, children, persons with disabilities, and the elderly), and accountable community engagement throughout the response cycle. When forecast-based triggers are met, these trained volunteers will actively implement PGI and CEA through outreach, inclusive assistance delivery, protection concern identification and referral, and activation of the CEA desk. The CEA desk plays a critical role in systematically tracking community feedback, countering rumors, and ensuring accurate information flow, thereby reinforcing trust and effectiveness in TRCS's early action interventions.



Figure 3: Photo show TRCS volunteers with special need participated on CEA and PGI training

## Enabling approaches

 <b>Coordination and Partnerships</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 0	CHF 0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 7,975	CHF 0

### Narrative description of plan vs achievements

The Tanzania Red Cross Society planned targeted readiness activities to strengthen coordination and early warning systems ahead of the rainy season. These included organizing and conducting six bi-yearly Technical Working Group (TWG) meetings, scheduled strategically before the onset of heavy rains to facilitate joint planning, information sharing, risk assessment, and alignment among key stakeholders on flood and severe weather preparedness. In addition, TRCS intended to contribute actively to the Tanzania Meteorological Authority's (TMA) severe weather alert system, supporting enhancements in forecasting accuracy, timely dissemination of alerts, and overall integration of meteorological information into community-level early warning mechanisms.

Priority early actions, to be implemented upon activation of the Early Action Protocol, focused on joint regional coordination engagement meetings. These meetings were intended to bring together relevant stakeholders at the regional level during an emergency to ensure harmonized decision-making, resource allocation, information exchange, and coordinated response efforts across agencies and communities.

Despite the above plans, no implementation has been reported in the period under review.


 <b>Secretariat Services</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 0	CHF 0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 35,358	CHF 0

### Narrative description of plan vs achievements

Readiness activities centered on facilitating IFRC monitoring and support missions. These periodic visits by IFRC technical staff and delegates were intended to provide external oversight, assess progress on preparedness measures, offer guidance on best practices, identify gaps or areas for improvement, and deliver targeted capacity-building or technical assistance to TRCS teams ahead of the activation season.

Priority early actions, to be implemented during or following activation of the Early Action Protocol, included the deployment of IFRC monitoring and support missions. These missions were designed to provide real-time accompaniment to TRCS operations, ensure adherence to established protocols and standards, offer on-the-ground technical support, facilitate learning and adaptive management, and help document lessons from the response for future enhancements.

Despite the above plans, no implementation has been reported in the period under review.

 <b>National Society Strengthening</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 20,339	CHF 16,059
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 115,657	CHF 17,658

### Narrative description of plan vs achievements

The Tanzania Red Cross Society (TRCS) outlined key readiness and prepositioning measures to ensure effective monitoring, volunteer safety, and operational support during the implementation of its Early Action Protocol (EAP).

Readiness activities focused on two core components: the development of a comprehensive monitoring and evaluation (M&E) plan to guide systematic tracking, data collection, performance assessment, and reporting throughout the EAP cycle, and the provision of ongoing monitoring support to maintain quality assurance and adaptive management during preparedness and response phases.

Prepositioning activities centered on the procurement and strategic storage of Personal Protective Equipment (PPE) for volunteers, ensuring that frontline responders would have adequate protective gear to safeguard their health and safety while delivering services in potentially hazardous emergency environments.

Priority early actions, to be activated upon triggering of the EAP, included:

- Activation of volunteer insurance coverage to provide financial and medical protection for community-based volunteers engaged in response activities.
- Deployment of monitoring support to enable real-time oversight, data verification, and technical guidance during the implementation of early actions.

### Achievements

Under readiness activities, TRCS successfully developed a monitoring and evaluation plan with technical assistance from the Planning, Monitoring, Evaluation, and Reporting (PMER) unit. This plan was designed to support the effective implementation of the EAP. However, slight adjustments were made to some planned activities originally scheduled for the fourth quarter of 2025. The M&E plan is set to be revised during the first quarter of 2026, again with technical support from the PMER unit, to reflect any updated timelines or priorities. On prepositioning, TRCS fully procured and stored the required Personal Protective Equipment (PPE) stock at its main warehouse in Dodoma. The prepositioned items are detailed in the table below:

S/N	Item	Specification	Unit	Quantity
1	Face mask	Disposable mask	pc	400
2	Gloves	Heavy-duty reusable cleaning gloves	pc	400
3	Raincoat	Waterproof with logo	pc	400
4	Boots	Rubber boot (knee-length), size 40–45	pc	400

## CHALLENGES

The planned bi-yearly Technical Working Group (TWG) meetings and engagement with the Tanzania Meteorological Authority (TMA) were not implemented during the reporting period due to operational

scheduling constraints among multiple stakeholders, although we have been having meetings with TMA regarding the forecast and added to the TMA stakeholders group to receive the forecast

Adjustments to the implementation timeline affected the completion of some readiness activities initially planned for the fourth quarter of 2025.

The Early Action Protocol was not activated during the reporting period as forecast-based trigger thresholds were not met, limiting the opportunity to test early action implementation under real emergency conditions.

Some readiness activities, particularly evacuation planning, volunteer trainings, and finalization of WASH IEC materials, could not be completed within the reporting period due to scheduling constraints, coordination requirements with government counterparts, and the alignment of activities with seasonal timelines.

## **LESSONS LEARNED**

Early and proactive scheduling with key stakeholders is critical to ensure that coordination platforms, such as Technical Working Group meetings and early warning engagements, are implemented as planned.

The absence of EAP activation highlights the importance of strengthening readiness activities and conducting simulations or drills to test systems and procedures even when forecast-based triggers are not met.

Some sensitive activities require technical review and government approval, such as evacuation planning and development of WASH IEC materials. These require early engagement and realistic timelines to avoid delays.

## **PROPOSED ADJUSTMENTS**

Strengthen routine engagement with the Tanzania Meteorological Authority through regular technical exchanges and information-sharing sessions, even outside formal TWG meetings.

Finalize pending readiness activities, including evacuation plan development, volunteer trainings, and finalization and printing of WASH IEC materials, during the first quarter of 2026.

# FINANCIAL REPORT

## DREF Operation

Selected Parameters			
Reporting Timeframe	2025/05-11	Operation	MDRTZ041
Budget Timeframe	2025/05-2030/5	Budget	APPROVED

### INTERIM FINANCIAL REPORT

Prepared on 27/Jan/2026

All figures are in Swiss Francs (CHF)

### MDRTZ041 - Tanzania - Flood EAP

Operating Timeframe: 15 May 2025 to 31 May 2030

#### I. Summary

Opening Balance	0
<b>Funds &amp; Other Income</b>	<b>550,000</b>
DREF Anticipatory Pillar	550,000
<b>Expenditure</b>	<b>-106,500</b>
Closing Balance	443,500

#### II. Expenditure by planned operations / enabling approaches

Description	Budget	Expenditure	Variance
PO01 - Shelter and Basic Household Items			0
PO02 - Livelihoods			0
PO03 - Multi-purpose Cash			0
PO04 - Health			0
PO05 - Water, Sanitation & Hygiene			0
PO06 - Protection, Gender and Inclusion			0
PO07 - Education			0
PO08 - Migration			0
PO09 - Risk Reduction, Climate Adaptation and Recovery	502,976	106,500	396,476
PO10 - Community Engagement and Accountability			0
PO11 - Environmental Sustainability			0
<b>Planned Operations Total</b>	<b>502,976</b>	<b>106,500</b>	<b>396,476</b>
EA01 - Coordination and Partnerships			0
EA02 - Secretariat Services	47,024		47,024
EA03 - National Society Strengthening			0
<b>Enabling Approaches Total</b>	<b>47,024</b>		<b>47,024</b>
<b>Grand Total</b>	<b>550,000</b>	<b>106,500</b>	<b>443,500</b>

## DREF Operation

Selected Parameters			
Reporting Timeframe	2025/05-11	Operation	MDRTZ041
Budget Timeframe	2025/05-2030/5	Budget	APPROVED

### INTERIM FINANCIAL REPORT

Prepared on 27/Jan/2026

All figures are in Swiss Francs (CHF)

### MDRTZ041 - Tanzania - Flood EAP

Operating Timeframe: 15 May 2025 to 31 May 2030

#### III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
<b>Personnel</b>	<b>47,024</b>		<b>47,024</b>
International Staff	47,024		47,024
<b>Contributions &amp; Transfers</b>	<b>469,408</b>	<b>100,000</b>	<b>369,408</b>
Cash Transfers National Societies	469,408	100,000	369,408
<b>Indirect Costs</b>	<b>33,568</b>	<b>6,500</b>	<b>27,068</b>
Programme & Services Support Recover	33,568	6,500	27,068
<b>Grand Total</b>	<b>550,000</b>	<b>106,500</b>	<b>443,500</b>

## Contact information

For further information, specifically related to this operation please contact:

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### Reference



Click here for:

- [EAP Summary and budget](#)