

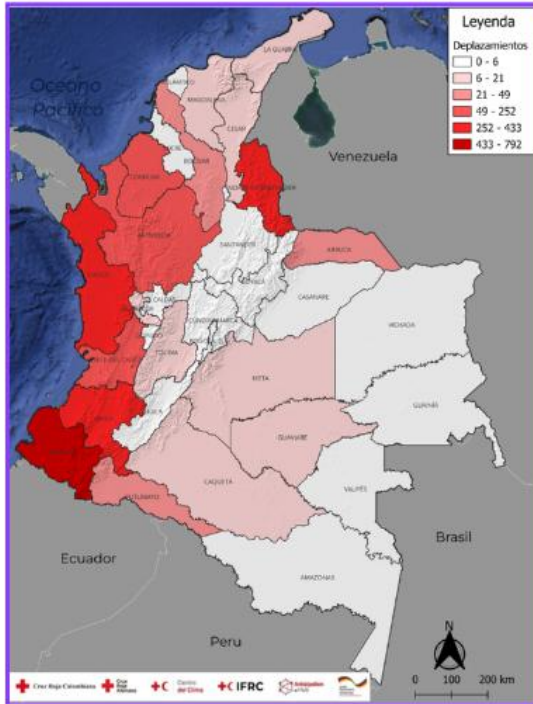


Crisis Protection Workshop, developed as part of the preparation process for the eventual activation of the simplified Early Action Protocol (sEAP). Valle del Cauca, Colombia, November 2025. Source: Colombian Red Cross.

EAP No: EAP2024CO02	Operation No.: MDRCO031	Period covered by this annual report: 28/03/2025 to 31/12/2025
EAP approval: 28/03/2025	Term of the EAP: 2 years	

Year 1 budget: CHF 118,931
sEAP Budget: CHF 202,616

Summary of the Early Action Protocol



The IFRC Disaster Response Emergency Fund (DREF) allocated CHF 202,615 for the implementation of anticipatory actions to mitigate the possible impacts of massive, forced displacement due to the armed conflict in Colombia. This Early Action Protocol includes an allocation of CHF 118,931 for annual readiness activities and prepositioning of stock as well as an allocation of CHF 75,119 for the implementation of early actions when the trigger is reached. The early actions to be taken have been previously agreed with the National Society and are described in the summary of the Early Action Protocol. This report summarizes the annual readiness and prepositioning activities carried out, and additionally includes changes or updates made to the initially agreed plan.

SUMMARY OF ANNUAL PROGRESS BY PLANNED OPERATION

Below is a summary of the planned intervention actions carried out during year 1, with a cut-off date of December 31, 2025. Those activities that are carried out in the first quarter of 2026 will be reported in the year 2 report.

 Health & Care	Prepositioning budget in CHF:	Current prepositioning in CHF:
	8,086.54	4,347.02
	Readiness budget in CHF:	Current readiness in CHF:
	3,360.64	1,384.59

Narrative description of plan vs. achievements

The Health sector is 60% complete, with 6 out of 10 activities fully executed by December 2025. The 4 pending activities will be carried out during the months of January and February 2026. During the period of this report, priority was given to the implementation of activities associated with operational readiness and prepositioning as follows:

Readiness – 8 planned activities (5 activities accomplished)

- **3 Physical first aid workshops:** developed in the Cauca, Valle del Cauca and Nariño Branches, under the approach of First Aid for Weapon Injuries, in response to the risks associated with the context of the armed conflict. During the training sessions, the capacities of the participants were strengthened in bleeding control techniques, initial management of wounds caused by projectiles and primary

stabilization of traumas derived from the activation of explosive devices, contributing to the preparation of volunteers for vital risks in scenarios of armed violence.

- **2 Psychological first aid workshops:** developed in the Nariño and Cauca Branches with the aim of strengthening the capacities of volunteers for the implementation of Psychological First Aid as part of the Mental Health and Psychosocial Support (MHPSS) component of the Red Cross in emergency contexts derived from the armed conflict, guaranteeing an immediate psychosocial response, safe and principled, which contributes to emotional containment, the reduction of acute stress, the early identification of psychosocial risks in coherence with humanitarian standards and the protection approach.
- **3 Activities pending execution:** which could not be carried out in December, since there was no availability of agenda in the schedule and there was no availability of volunteers to schedule the workshops during the month.
 - o 1 physical first aid workshop in the Chocó Branch, which is planned to take place on the last weekend of February.
 - o 1 psychological first aid workshop in the Chocó Branch, which is planned to take place on the last weekend of February.
 - o 1 psychological first aid workshop in the Valle del Cauca Branch, which will be held during the month of January 2026.

Prepositioning – 2 planned activities (1 activity accomplished)

- **Purchase of differentiated kits for psychological first aid:** The Psychological First Aid kits were acquired to support early psychosocial care during the activation of the sEAP, particularly in the first days of care and distribution of aid, when there are higher levels of stress, emotional impact and psychosocial dysregulation in the population affected by the armed conflict. Its use allows strengthening immediate emotional containment, self-regulation, safe emotional expression and initial psychosocial accompaniment, in coherence with the MHPSS component.

It is worth mentioning that the purchase made was subdivided into three purchases, while the offers per supplier exceeded the available budget; therefore, the technical evaluation and the comparative analysis carried out showed the need to acquire the elements of the first aid kits separately. Taking into account the above, it will be necessary to contemplate voluntary support for the assembly of the 500 differentiated first aid kits. The prepositioning of these elements is expected in February.

The differentiated first aid kits are contemplated as follows:

- o 250 kits for Adults: aimed at emotional regulation, management of acute stress and the strengthening of coping strategies and self-care in adults during crisis situations.
 - o 250 first aid kits for children and adolescents: designed to facilitate emotional expression, psychosocial containment and a sense of security in children and adolescents through playful and creative resources adapted to age.
- **1 Prepositioning activity pending execution:**
 - o **Purchase of supplies for physical first aid:** Although the process of acquiring supplies for physical first aid was advanced during the 2025 term, the invoice was not sent by the supplier to the email indicated in the purchase order, which prevented its causation within the term and required its registration and processing in January 2026. Pre-positioning is expected in February.



Water, Sanitation and Hygiene

Prepositioning budget in CHF:	Current prepositioning in CHF:
29,829.86	24,031.24
Readiness budget in CHF:	Current Readiness in CHF:
2,100.00	1,395.77

Narrative description of plan vs. achievements

The Water, Sanitation and Hygiene (WASH) sector is 75% complete, with the execution of 6 of the 8 activities planned for Year 1. During the reporting period, implementation focused on technical readiness and pre-positioning actions, including the definition of operational guidelines, the preparation of inputs, and the strengthening of capacities for early response in emergency contexts associated with the armed conflict.

Readiness – 4 planned activities (3 activities accomplished)

- **3 Water, Sanitation and Hygiene workshops:** developed in the Valle del Cauca, Nariño and Cauca Branches, reinforcing volunteers' knowledge on safe management of excreta and wastewater, the prevention of diseases associated with the lack of safe water and hygiene, and the control of vectors and solid waste in emergency contexts. Likewise, knowledge was strengthened on the technical bases for the operation of electrical equipment and treatment plants, defining actions for the deployment and operation of immediate response teams in WASH.

It is worth mentioning that the Chocó Branch will not carry out the WASH workshop activity planned in the project, because the water treatment plant donated by the ICRC is under maintenance in Bogotá, without a definite return date, which prevents its use for training purposes in the preparation phase. As an adjustment measure, the participation of two volunteers from the Chocó branch was facilitated in the workshop held in Valle del Cauca, which implies the revision of the adjustment of the goal from four (4) to three (3) workshops in Year 1. The budget that the branch had for this activity was allocated to cover travel expenses, maintaining coherence with the objectives of the sector and the approved budget.

Prepositioning – 4 planned activities (3 activities accomplished and 1 activity started unfinished)

- **3 Purchases in the safe water and treatment component:** These purchases strengthen the capacity for water treatment, storage and distribution for an immediate response during the activation of the sEAP:
 - o Purchase of 500 Jerry-can: facilitate the portability and safe transport of water, allowing its temporary storage and efficient distribution during early action.
 - o Purchase of 8 tanks: Initially, the acquisition of four (4) 1,000-liter tanks was contemplated; however, after the operational and logistical analysis, the purchase of eight (8) 500-liter tanks was chosen, since this configuration improves portability, facilitates transport and installation in the territory, and allows greater flexibility in deployment during the activation of the sEAP, without affecting the total planned storage capacity.
 - o Partial purchase of elements for the water treatment plant: The acquisition of elements for the water treatment plant was structured in four (4) differentiated purchasing processes: (i) elements for the Fast Tank water treatment plant, (ii) emergency filtration kit, (iii) complementary hardware supplies, hoses and chemical elements, and (iv) tent for operational deployment. As of December 31, 2025, two (2) processes are completed; the remaining two (2) could not be closed in the term, presenting an advance of 50%.

- **1 Purchase in the Hygiene component:** differentiated hygiene kits were acquired, in order to support the promotion of essential hygiene practices and the reduction of health risks in the population affected by the armed conflict.
 - o 2,000 differentiated hygiene kits: for women, men, children and babies, with the aim of responding in a relevant and age- and gender-sensitive manner to the basic hygiene needs of the population affected by the armed conflict. The purchase process presented delays associated with the stages of definition of terms of reference, offer, quotation and correction requirements, derived from the technical evaluations carried out by the Risk Management area, in order to guarantee the quality and relevance of the inputs. This purchase was completed.
- **1 Activity pending of execution:** The purchase of the elements for the water treatment plant has (2) requests still in process because, in the case of hardware supplies, chemicals and accessories, no bidders were received during the month of December, and in the process of purchasing tent, the quotes received exceeded the assigned budget. This purchase is expected to be completed in February 2026.

 <p>Protection, Gender and Inclusion</p>	Prepositioning budget in CHF:	Current prepositioning in CHF:
	8,820.00	3,251.07
	Readiness budget in CHF:	Current readiness in CHF:
	9,519.70	3,928.02

Narrative description of plan vs. achievements

The Protection, Gender and Inclusion (PGI) sector is 46% complete, with the execution of 6 of the 13 activities planned for Year 1. During the reporting period, implementation focused on readiness and capacity-building actions, aimed at preparing volunteers and territorial teams for a safe, ethical, and contextualized protection response in emergency scenarios associated with the armed conflict.

Readiness – 9 planned activities (5 activities accomplished)

- **2 Local workshops on Operational Communication and Safer Access:** developed in the Cauca and Valle del Cauca Branches, with the aim of strengthening the capacities of volunteers and operational personnel to analyse and manage security risks and make safe operational decisions, in order to reduce risks for personnel and communities. The workshop addressed the Operational Security standards and procedures (Series 1,000 – 2024), with emphasis on the essential elements of the Safer Access Framework (SSA) and its foundations, as well as the basic principles of operational security applicable to humanitarian contexts. Through these contents, the understanding of institutional guidelines for risk management, safe decision-making, and operational planning was strengthened, contributing to a safer and more coherent implementation of the sEAP activities.
- **3 Workshops – Course for volunteers on PGI:** developed by the National Headquarters in the Branches of Nariño, Cauca and Valle del Cauca, with the aim of strengthening the capacities of the local team to analyze risks and needs in contexts of armed conflict, and provide guidance for the coordination of early care for victims of mass forced displacement, in the event that the Early Action Protocol is activated in these Branches. As a result of the workshops, the participants acquired, clarified and strengthened their knowledge on protection from the State (on the system for the prevention of human rights violations and protection of victims of the armed conflict) and from

humanitarian organizations (protection principles of the sphere manual, minimum approach and PGI approach in the Red Cross and Red Crescent Movement). Likewise, they learned to carry out risk analysis with a specific tool for this purpose, in the scenario of non-international armed conflict, for risks of Recruitment, Exploitation of Children and Adolescents, forced displacement and Contamination by Weapons. Likewise, the training of the local team for an eventual activation of the early action phase of the sEAP in the Branches were highlighted as an achievement, the groups were formed by service to be provided in the emergency due to mass displacement, and the pocket sEAP was validated.

4 activities pending execution: 3 workshops that were rescheduled due to the availability of personnel and the internal agenda of the Branches, which are projected to be completed in February 2026.

- 1 local workshop on operational safety and safer access in Chocó Branch
- 1 local workshop on operational safety and safer access in Nariño Branch
- 1 workshop – Course for volunteers on PGI in Chocó Branch
- Design of material with PGI key messages: reprogrammed due to a technical decision to adjust the design and content based on the real needs of volunteering identified in the PGI workshops, prioritizing relevance in the construction of the printed material. This activity will be completed in March 2026.

Pre-positioning – 4 planned activities

Activities completed with changes:

- **Purchase of 4 basic RFL backpacks:** The process of acquiring the PVF Kit was subdivided into specific components i) 4 cell phones, ii) 4 power strips, iii) 4 backpacks and iv) 1 EcoFlow solar charging system, in order to optimize purchase management, adjust to market availability and guarantee the technical relevance of each input according to its operational function in the response of the PAT. These elements are prepositioned at the national headquarters. Although the purchase of five (5) backpacks had initially been scheduled, the technical decision was made to acquire four (4), one per Branch, in order to optimize the use of available resources and allocate the remainder to the acquisition of a solar station consisting of a panel and battery, considering the limitations of access to electricity in many of the territories where the emergencies attended within the framework of the PAT occur.

Activities in partial state of execution:

- **Partial purchase of educational play kits for Friendly Spaces:** the acquisition of the playful-pedagogical kits for Friendly Spaces was subdivided into four purchasing processes: i) electronic, ii) stationery, iii) toys and iv) musical instruments, in order to optimize management, adjust to the specialization of suppliers and guarantee the relevance and technical quality of the supplies intended for the care of children. girls and adolescents. During the 2025 term, the purchase of stationery and musical instruments was completed, elements that are prepositioned at the National Headquarters. Although initially the purchase of kits for each branch was contemplated, the technical decision was made to acquire a single kit and leave it pre-positioned at the National Headquarters, in order to optimize the use of resources, facilitate its strategic deployment according to the needs of the context and guarantee a flexible and timely allocation during the activation of the PAT. In the first quarter of 2026, the purchase of electronic items, toys and books is expected to be completed.
- **Partial purchase of tent and furniture for Friendly Spaces:** this purchase was subdivided into (2) two purchase processes i) furniture (tables, chairs, rugs, shelves, tabletop, chest of drawers) and ii) tent. At the end of the term, the purchase of the furniture was completed, and it is prepositioned at the National Headquarters. The tent purchase process continues in flux and is expected to be completed in March 2026.


3 prepositioning activities pending completion of execution: they are expected to be completed in February.

- **Buy RFL basic backpack:** buy RFL basic backpack: the acquisition of 12 chargers with type C cable, 4 USB cables for iOS and 5 SIM cards is pending. It is worth mentioning that, although 4 cell phones were acquired, the purchase of 1 additional SIM card for the RFL cell phone of the National Headquarters is planned, at the request of the PVF referent. This purchase was not made in 2025 due to the need to validate specifications and final requirements before its acquisition, so the process was rescheduled for January 2026.
- **Purchase of pedagogical play kits for friendly spaces:** the purchase of toys and electronic elements is pending, which is expected to be completed during the months of January and February, since the times of receipt of quotes and the completion of the technical evaluation did not allow its closure within the validity.
- **Purchase of tent:** the purchase of the tent has not been finalized to date because the quotations initially received exceeded the assigned budget; however, the process is in the phase of review and technical evaluation of new quotations, advancing according to the established administrative flow.

1 activity pending execution:

- **Printing of PGI material:** The activity of printing PGI material was not completed in the term because its execution depended on the process of design and definition of contents, in front of which a technical decision of adjustment was made. Although initially the printing of banners, leaflets and formats on GBV, PEAS, CPA and Access to Rights was contemplated, priority was given to redirecting the emphasis towards material on access to victims' rights and awareness-raising material for officials, focused on the appropriation of the differential approach in victim care within the framework of Law 1448 of 2011. However, the printing of PVF and PEAS banners is maintained, and the printing of the material is rescheduled for the following period. This activity is expected to be carried out in March 2026.

Enabling Approaches

 <p>Community Participation and Accountability</p>	Prepositioning budget in CHF:	Current prepositioning in CHF:
	0	0
	Readiness budget in CHF:	Current readiness in CHF:
	0	0

Plan narrative description vs. achievements


The enabling approach for early action as of December 31, 2025 registers an advance of 0%, given that none of the three (0 of 3) planned activities were executed during the term. The non-execution responds to technical and operational adjustments associated with the sequence of activities and the prioritization of planned intervention activities, for which its implementation was rescheduled for the following period, without affecting the scope or the expected results of the project. It is worth mentioning that this activity does not have an assigned budget.

Readiness – 2 planned activities (0 completed)

- **2 Activities pending execution:** During the phase, a course on feedback mechanisms aimed at volunteering and the activation of the feedback mechanism were contemplated. However, these activities did not make progress during the 2025 term, due to the prioritization of other enabling processes of the project and the need to articulate their implementation with the technical adjustments defined for the PGI sector. Its execution is scheduled for April-May since, during the previous months, the Branches will be in the final execution of the activities.

Prepositioning – 1 planned activity (0 completed)

- **1 Activity pending execution:** In the pre-positioning phase, the printing and sending of informative material to the Branches was scheduled; however, this activity did not advance during the term, the activity is scheduled for execution in February 2026.

 Coordination and partnerships	Prepositioning budget in CHF:	Current pre-positioning in CHF:
	525.00	0
	Readiness budget in CHF:	Current readiness in CHF:
	5,272.70	2,980.60

Narrative description of plan vs. achievements

As of December 31, 2025, the Coordination and Partnership component is 20% complete, with the execution of 5 of the 19 activities planned for Year 1. During the reporting period, implementation focused on initial readiness and planning actions, aimed at laying the foundations for inter-institutional coordination and relations with key actors in the prioritized territories.

Readiness – 19 planned activities (5 activities completed)

- **2 sEAP socialization meetings with Movement partners:** these meetings were held in the months of July and August, 2025, in order to align approaches, roles and articulation mechanisms, and strengthen coordination for a timely and coherent response in emergency scenarios. Likewise, virtual meetings were held for the initial socialization of the sEAP with the Branches in July.
- **1 Local Coordination and Security Committee, socialization of the sEAP with ICRC:** In the Valle del Cauca Branch, a space for socialization of the sEAP project was developed within the framework of the last ordinary session of the Local Coordination Team (ELC) of the department, which made it possible to inform humanitarian organizations about the existence of the project and its potential activation in emergency scenarios. This exercise facilitated the formalization of the ELC as a priority space for the coordination of the response in the sEAP . Likewise, an adjustment was made in the actor initially prioritized for the committee, derived from the withdrawal of the ICRC sub-delegation in the department of Valle del Cauca, strengthening the ELC as the main mechanism of articulation in humanitarian architecture.
- **Inter-institutional meetings to monitor the context and coordinate the response:** An inter-institutional meeting was held in the Valle del Cauca Branch with the Undersecretariat for Victim Care, aimed at monitoring the context and coordinating the response. During this space, the sEAP of complex crises – forced displacements was socialized, managing to inform about the existence of complementary humanitarian support that can be activated in cases of mass displacement that overwhelm institutional capacity. The meeting made it possible to advance in the alignment of administrative and operational efforts for the processes of readiness and care, strengthening inter-institutional coordination and preparedness for emergency response.

- **Follow-up, monitoring of the context and permanent recording of information in the National Logbook:** Within the framework of the follow-up, monitoring of the context and permanent recording of information in the National Log, the construction of a follow-up and context monitoring matrix was carried out, led by the Coordinator of Safer Access (AMS) of the National Headquarters. This tool allows systematizing relevant information on context dynamics, risks and alerts, strengthening continuous analysis and providing technical input for timely decision-making and the eventual activation of the sEAP. The context follow-up and monitoring matrix was socialized with the Branches, highlighting the need to designate a person in charge of each sectional for its permanent completion, since this tool will be key to guarantee the traceability of events, systematize information continuously and analysed patterns and behaviour of the phenomenon, providing technical inputs for monitoring the context and decision-making within the framework of the sEAP .
- **Follow-up visits by the national team:** six (6) follow-up visits were made to the Nariño, Valle del Cauca and Cauca branches, during which coordination meetings were held with the management and technical teams. In Nariño and Cauca, the meetings were held with the Executive Directors and the leaders of CPDI and Risk Management; while in Valle del Cauca, meetings were held with the Volunteer Coordinator, the CPDI Coordinator and the CPDI leader. These visits made it possible to learn first-hand about the departmental context, identify the municipalities with the highest levels of criticality and recognize the institutional strengthening needs of the Branches, providing key inputs for the operational adjustment and planning of the sEAP .

14 pending activities to be executed:

- o **3 Local committee for coordination and security, socialization of the sEAP with ELC/ICRC:** pending the development of this committee in Chocó, Cauca and Nariño branches. It is worth mentioning that, in the case of Cauca, the meeting will be held with the ICRC while the sub-delegation for the southwest is based in Popayán. The sectional team carried out the socialization in an ELC session; however, it is not counted as a completed activity because the means of verification of the activity were not collected.
- o **3 inter-institutional meetings for monitoring the context and coordination of the response:** pending development in the Chocó, Cauca and Nariño branches.
- o **4 local mapping exercises of the institutional offer:** the completion of the mappings in the Nariño, Valle del Cauca, Cauca and Chocó branches are pending, to identify actors, services and capacities available in the territory, strengthening inter-institutional articulation and timely activation/safe referral to care routes within the framework of the sEAP .
- o **4 Workshops for the strengthening of local authorities:** pending the development of these spaces aimed at strengthening institutional capacities, promoting the application of the differential approach and improving the articulation for comprehensive care for victims in emergency scenarios.

Prepositioning – 1 planned activity (0 developed activity)

1 Pending prepositioning activity

- **Pocket-size sEAP printing:** the printing of the pocket-size sEAP was not carried out in force, despite having a preliminary design, due to the need to validate the functionality and relevance of the content during the workshops – Course for volunteers on PGI held in the Branches. Likewise, it was necessary to adjust the graphic and structural design to the pocket format of the volunteers' uniform to ensure its real usability in operational contexts. The activity will be completed in March.



Strengthening the National Society

Prepositioning budget in CHF:	Current prepositioning in CHF:
9,460.61	3,093.51
Readiness budget in CHF:	Current readiness in CHF:
18,261.99	14,324.09

Narrative description of plan vs. achievements

As of December 31, 2025, the Development component of the National Society registers an advance of 18%, with the execution of 2 of the 22 activities planned for Year 1. During the reporting period, implementation focused on institutional readiness and internal capacity building aimed at preparing the National Society and its branches for a more efficient, coordinated, and sustainable response in scenarios of complex crises and forced displacement.

Readiness – 22 activities (2 activities completed)

- **1 Regional induction workshop to the sEAP:** held from October 6 to 8, 2025 in Bogotá with the aim of qualifying the teams of the branches focused on the Pacific area of Colombia on Anticipatory Actions and socializing the Protocol of Early Actions for Complex Crises in the framework of the Colombian armed conflict, to define mechanisms of articulation and coordination in the event of possible activation.
- **1 Regional workshop on safety for staff and volunteers:** held from 6 to 8 October 2025 in Bogotá within the framework of the regional induction workshop to the sEAP, with the aim of strengthening the capacities of staff and volunteers for the management of safety in complex crisis contexts, through the identification of risks and threats, secure decision-making and enforcement of security guidelines and the Safer Access Framework, to reduce operational risks and ensure secure and consistent implementation of the sEAP during activation.

20 activities to be carried out:

- **4 Kick-off workshops to the sEAP:** pending to be carried out in the Branches of Chocó, Valle del Cauca, Cauca and Nariño. In the Valle del Cauca branch, the workshop is scheduled to be held in the municipality of Buenaventura in February 2026, taking into account that the volunteers were not able to participate in the course for volunteers on PGI held in Cali.
- **4 Registrations for volunteers on operational communication:** the registration of the 40 quotas per Branch is pending, due to delays in the submission of the registration forms by the Branches, a necessary requirement to move forward with the management before the Education area. In addition, it has been identified that the Nariño and Chocó Branches do not currently have a sufficient number of volunteers to fill the available quotas, which has required operational adjustments and the review of alternatives to ensure that the training offer is taken advantage of. It is expected to be completed between January and February 2026.
- **4 Registrations for volunteers on safer access:** the registration of the 40 places per sectional is pending, due to delays in the submission of the registration forms by the Branches, a necessary requirement to move forward with the management before the Education area. In addition, it has been identified that the Nariño and Chocó Branches do not currently have a sufficient number of volunteers to fill the available quotas, which has required operational adjustments and the review of alternatives to ensure that the training offer will be developed. It is expected to be completed between January and February 2026.
- **4 Acquisitions of flags and visibility material:** pending the purchase to prepare the shipment to the branches, this activity did not materialize during the term due to delays in the submission of the required information by the branches, necessary input to advance the purchase process assigned to the National Headquarters. This situation generated an adjustment in the schedule of the activity,

which was rescheduled for the following period, maintaining its planned execution without affecting the scope or objectives of the project.

- **4 adaptations, cabinets and plastic boxes for repositioning:** the acquisition of the four (4) adaptations, cabinets and plastic boxes for repositioning is pending, due to delays in the definition of technical specifications and needs by the branches responsible for the purchase. This situation has required adjustments in the schedule of the activity, which was rescheduled for February 2026.

Repositioning – 1 activity (1 activity partially performed)

- **Partial purchase of uniforms:** A purchase of 30 uniforms is made for volunteers, 1 complete uniform for the national coordinator, 2 polo shirts for the national coordinator, 2 polo shirts for administrative analysts, 1 polo shirt for Protection Officer and 1 polo shirt for administrative analyst of the CPDI area.

Pending completion of this purchase activity in the line of uniforms: during the reporting period, the need to acquire executive vests for submission to the Branches was identified, in response to requirements raised by the managers, who reported insufficient identification uniforms for the development of institutional and operational management. This need was incorporated as an operational adjustment to strengthen institutional visibility and the identification of management personnel during coordination and response scenarios. On the other hand, in March the purchase of useful elements in the service of volunteers in early action (small bottles, dynamo flashlight, mask, whistle) will be carried out.

CHALLENGES, LESSONS LEARNED, PROPOSED ADJUSTMENTS

During the implementation period reported in this report, the following **difficulties and lessons learned have been** evidenced:

1. Overlapping schedules at the branch level:

Description: There was an overlap of schedules of activities in the branches, associated with the simultaneous execution of other local projects, which generated limitations in the implementation of some activities of the sEAP on the initially planned dates.

Corrective measure: adjustments were agreed in the work schedules with each branch, prioritizing those that had projects in the closing phase, in order to redistribute operational burdens and guarantee the participation of key personnel.

Lesson learned: While the schedules were built jointly between the National Office and the branches, the lag between planning and implementation resulted in new local commitments that affected staff availability, particularly for Readiness activities. From now on, it is necessary to incorporate greater margins of flexibility in programming and to carry out periodic validations of availability.

2. Delays in the formalization of operating agreements and disbursements:

Description: The time foreseen for the formalization of the operating agreements with the branches was extended, which impacted the timely disbursement of resources and generated a cascading effect on cash flow, delaying the execution of initial activities and altering the agreed schedule.

Corrective measure: some activities were technically and financially assumed from the national level, which made it possible to speed up their preparation and execution. With this support in logistical, methodological and thematic planning, the branches were able to convene their teams and execute the activities on the rescheduled dates, avoiding further delays.

Lesson learned: it is necessary to adjust administrative preparation times to ensure more agile and timely disbursements to the branches, ensuring the availability of resources at critical moments of execution and compliance with local schedules.

3. **Difficulties in purchasing processes during the last quarter:**

Description: The execution of some purchasing processes associated with the repositioning phase was concentrated in the last quarter of the year, facing limitations related to the availability of suppliers, delivery times and compliance with quality and relevance criteria.

Corrective measure: The logistics and purchasing area was accompanied and committed, which made it possible to streamline the processes and complete most of the planned acquisitions.

Lessons learned: It is necessary to adjust purchasing plans with more realistic schedules, considering periods of high demand and year-end, in order to improve supplier response times and ensure timely availability of inputs.

4. **Effects of Year 1 Implementation on Year 2 Resource Operational Planning and Resource Enablement**

Description: The concentration of most activities in Year 1, coupled with delays in the formalization of operational agreements and disbursements, limited the level of execution reached at the end of the period, preventing reaching the 80% threshold required to enable the disbursement of Year 2 resources. This situation restricted the possibility of anticipating the adjustment and rescheduling of Year 2 activities during the first quarter, affecting the progressive planning of the project.

Corrective measure: An adjustment was made in the sequencing and rescheduling of activities, prioritizing those with the greatest impact on execution during the end of Year 1 and concentrating its implementation in the first two months of the following period, in order to recover the required level of execution and facilitate the authorization of the disbursement of Year 2. Likewise, inter-area coordination was strengthened to streamline the administrative and operational processes associated with the execution.

Lesson learned: It is necessary to distribute activities in a more balanced way between the implementation periods and ensure the timely formalization of operational agreements and disbursements, to guarantee sustained progress that allows the activation of the resources of the next period and to have greater margin for the early adjustment of activities in Year 2.

During the implementation period reported, the following have been evidenced:

Good practices:

- The commitment of the branches to the implementation of the sEAP , recognizing it as a strategic support for the strengthening of local capacities, aimed at a more efficient and timely response to situations arising from the armed conflict.
- Constant and fluid communication between the national team and the branches, which has allowed the exchange of clear, transparent and timely information, as well as the provision of technical support for the development of activities of the readiness phase.
- The budgetary distribution for the management of resources in the branches, which has contributed to strengthening processes not only with the human talent teams of the departmental capitals, but also with the participation of Municipal Units and Support Groups, expanding the capacity for territorial response to events associated with the armed conflict.
- The support and commitment of the Executive Directorates of the Branches, which has facilitated decision-making in a timely, agile and efficient manner to resolve complex operational situations presented during implementation.
- The technical support of the Risk Management and Health areas, which has been key to advancing in the components under their responsibility within the sEAP , both in the execution of readiness activities and in the monitoring of the purchasing processes for repositioning.
- The clarity and solidity of the technical approach of the sEAP , framed in the logic of Anticipatory Actions, which has favored the interest, appropriation and commitment of the branches to be actively involved in the readiness phase.

During the implementation period reported, the following adjustment needs have been identified:

- **Adjustment in the repositioning strategy:** It is recommended to adjust the repositioning strategy of the sEAP , moving from a partial distribution scheme by branch to a centralized repositioning model for strategic inputs from the Water, Health-MHPSS sectors, uniforms, recreational kits and furniture for Friendly Spaces, in order to mitigate the logistical difficulties associated with intersectional shipping during activation. Considering that transportation costs were not contemplated in the initial planning. In addition, it is proposed to maintain the direct shipment of physical first aid supplies, RFL backpacks and printed material to the branches, prioritizing a single shipment per sectional, with a specific budget from the health sector for the transport of physical supplies, which will optimize response times, reduce operational risks and strengthen efficiency in the activation of the sEAP .
- **Evolution of the pattern of forced displacement and its implications for the activation of the sEAP:** it should be noted that the dynamics of mass displacement have presented significant changes compared to the scenarios identified during the initial exercise of analysis and statistical projection used to define the thresholds for activation of the sEAP . This situation has been expressed both by humanitarian organizations with which coordination spaces have been held, and by the directors of the branches, who agree that the thresholds defined are high in the face of the current reality of the phenomenon. In the recent context, there has been evidence of the occurrence of smaller displacements, characterized by more frequent events, but with a smaller number of people affected per event, which does not imply a decrease in the problem, but a transformation in its pattern of occurrence, which poses challenges for the timely activation of the sEAP under current criteria.
- Adjustment in the goal of the Wash workshops considering that there is 1 workshop that cannot be carried out in the preparation phase of the project, because the water purification plant is not available, the available budget was allocated to the participation of two (2) volunteers in another of the water, sanitation and hygiene workshops carried out.

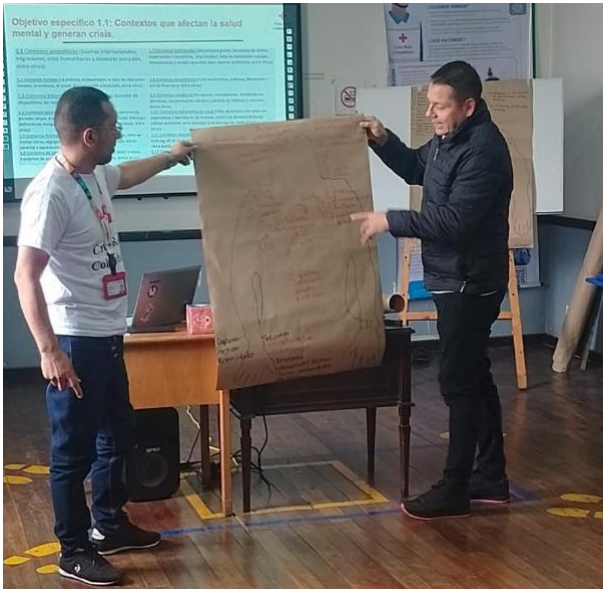
PHOTOGRAPHIC RECORD



WASH Workshop – Cauca Branch, 11-Dec-25



WASH Workshop – Valle del Cauca Branch, 12 and 13 – Dec -25



Psychological First Aid Workshop – Cauca Branch, 18-Dec-25



Psychological First Aid Workshop – Nariño Branch, 19-Dec-25



Physical First Aid Workshop – Nariño Branch, 18- Dec -25



Physical First Aid Workshop – Valle del Cauca Branch, 20 and 21- Dec 25



Regional EAP Induction Workshop. Bogota, 6 to 8- Oct -25



Crisis Protection Workshop, Pasto, 21 and 22- Nov -25



Regional EAP Induction Workshop. Bogota, 6 to 8- Oct -25



Crisis Protection Workshop, Popayán, 13 and 14 -Dec -25



Crisis Protection Workshop, Popayán, 13 and 14- Dec -25



Crisis Protection Workshop, Cali, 29 and 30 Nov -25

FINANCIAL REPORT

As of December 31, 2025 the financial execution amounts to **CHF 112,532**, which is equivalent to **55%** of the total budget of the sEAP. The main expenses executed include the Year 1 fund transfer to the National Society, financial charges, PSSR and monitoring visits done by the IFRC.

Regarding the Year 1 fund transfer allocated to the National Society, **CHF 96,741.20** were transferred to the Colombian Red Cross on May 2025. The execution of such funds corresponds to **CHF 58,735.91** for the direct execution of the planned intervention, while **CHF 1,664.89** is recorded as efficiencies derived from the monetization received. These efficiencies were allocated to: i) CHF 24.02 for the acquisition of antivirus licenses; (ii) CHF 284.28 for the Unit4 license for 5 months; and (iii) CHF 1,356.59 as a contribution to a CASH workshop. The latter reflects an execution of **62.4%** of the funds allocated to the National Society.

Contact Information

For more information, specifically related to this operation, please contact:

At the Colombian Red Cross-National Society

- **Director of the Social and Humanitarian Development Unit:** Marylin Bonfante Zarate, marylin.bonfante@cruzrojacolombiana.org

At the IFRC

- **IFRC Country Cluster Support Team:** Name, title, email, phone number
- **IFRC Regional Office Coordinator for xx DM:** Name, Title, Email, Phone
- **IFRC Geneva DREF Team:** Name, Title, Email, Phone

Reference



Click here to:

- [EAP Summary and Budget](#)

FBAF Early Actions

FINAL FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2025/03-2025/1	Operation	PCO612
Budget Timeframe	2025/03-2027/0	Budget	APPROVED

Prepared on 14/Abr/2026

All figures are in Swiss Francs (CHF)

MDRCO031 - Colombia - Forced Displacement sEAP / sEAP2024CO02

Early Actions Timeframe: 28 mar 2025 to 31 mar 2027

I. Summary

Opening Balance	0
Funds & Other Income	202.616
DREF Anticipatory Pillar	202.616
Expenditure	-112.532
Closing Balance	90.084

II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction	12.366	144	12.223
AOF2 - Shelter			0
AOF3 - Livelihoods and basic needs			0
AOF4 - Health	20.139	18.384	1.755
AOF5 - Water, sanitation and hygiene	50.026	33.999	16.027
AOF6 - Protection, Gender & Inclusion	36.842	18.339	18.503
AOF7 - Migration			0
Area of focus Total	119.374	70.866	48.508
SFI1 - Strengthen National Societies	54.463	34.266	20.197
SFI2 - Effective international disaster management	9.773	5.578	4.196
SFI3 - Influence others as leading strategic partners			0
SFI4 - Ensure a strong IFRC	19.005	1.822	17.183
Strategy for implementation Total	83.242	41.666	41.576
Grand Total	202.616	112.532	90.084

FBAF Early Actions

FINAL FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2025/03-2025/1	Operation	PCO612
Budget Timeframe	2025/03-2027/0	Budget	APPROVED

Prepared on 14/Abr/2026

All figures are in Swiss Francs (CHF)

MDRCO031 - Colombia - Forced Displacement sEAP / sEAP2024CO02

Early Actions Timeframe: 28 mar 2025 to 31 mar 2027

III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
Personnel	9.765		9.765
National Staff	9.765		9.765
General Expenditure	9.240	8.922	318
Travel	6.300	1.711	4.589
Information & Public Relations	1.470		1.470
Communications	210		210
Financial Charges	1.260	7.211	-5.951
Contributions & Transfers	171.244	96.741	74.503
Cash Transfers National Societies	171.244	96.741	74.503
Indirect Costs	12.366	6.868	5.498
Programme & Services Support Recover	12.366	6.868	5.498
Grand Total	202.616	112.532	90.084