

# EARLY ACTION PROTOCOL ANNUAL 2024 REPORT

Philippines | Floods

31 March 2025



The Philippine Red Cross (PRC) initiated anticipatory action relocation for small and medium enterprises (SMEs) in Cagayan during Severe Tropical Storm Kristine (Trami) (Photo: PRC)

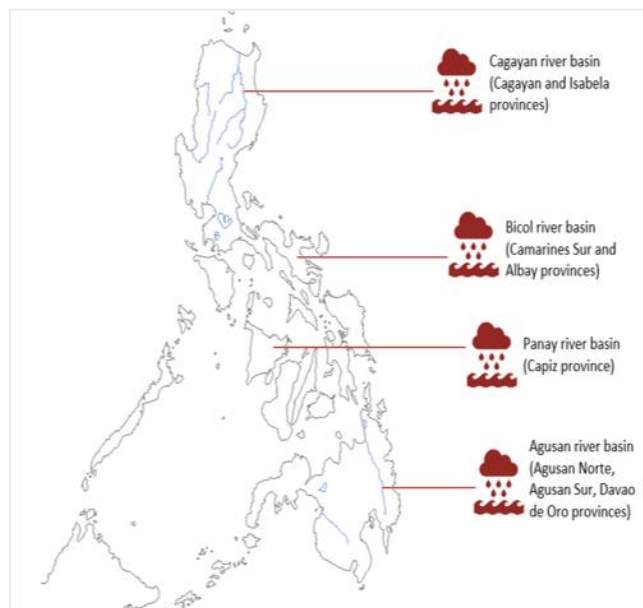
EAP No: <b>EAP2021PH02</b>	Period covered by this annual report: <b>1/1/2024 to 31/12/2024</b>
EAP approved: <b>01/02/2021</b>	EAP timeframe: <b>5 Years</b>

**Annual Budget: 12,646 CHF**  
**EAP Budget: 234,809 CHF**

# SUMMARY OF THE EARLY ACTION PROTOCOL

The IFRC Disaster Response Emergency Fund (DREF) has allocated CHF 157,751 to implement anticipatory actions to reduce and mitigate the impact of floods in the Philippines. This Early Action Protocol includes an allocation of CHF 79,215 for readiness and prepositioning and undertakes annual readiness activities to implement early actions if and when the trigger is reached. The early actions to be conducted have been pre-agreed with the National Society and are described in the Early Action Protocol summary [\[Link to the EAP summary on IFRC’s appeals website\]](#).

This report summarizes the annual readiness and prepositioning activities during the reporting period and includes any changes or updates to the initially agreed-upon plan.



The Philippine Red Cross (PRC) chapters in the areas which the Flood EAP covers have implemented readiness activities such as beneficiary data updating, core group formation, beneficiary validation, supplier mapping, and orientation of communities and government partners. The eight chapters under the Flood EAP—Cagayan, Isabela, Camarines Sur, Albay, Capiz, Agusan del Norte, Agusan del Sur, and Davao de Oro—were able to request a cash advance with the support of the Advancing Disaster Risk Reduction and Anticipation in the Most Vulnerable Communities (AdRRA) project of the German Red Cross. Six of the eight chapters under the Flood EAP conducted readiness activities in their respective areas of responsibility. These chapters are Cagayan, Isabela, Capiz, Agusan del Norte, Agusan del Sur, and Davao de Oro. The two chapters that were unable to conduct readiness activities—Camarines Sur and Albay—were affected by multiple cyclones that hit the Bicol region last year. These disasters disrupted readiness activities and shifted the focus to response operations.

## SUMMARY OF ANNUAL PROGRESS BY AREA OF FOCUS

 <p><b>Livelihoods and basic needs</b></p>	<b>CHF preposition budget:</b>	<b>CHF preposition actual: 0</b>
	Not applicable	Not applicable
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	Not applicable	Not applicable

### Narrative description of plan vs achievements

The Philippine Red Cross (PRC) has completed procurement of prepositioned stocks with support from German Red Cross (GRC) during years 1-2 of this EAP. The Philippine Red Cross aims to conduct simulation exercises and pilot tests on livelihoods such as livestock farming, early harvesting, and the relocation of SMEs in the first half of 2025. Additionally, various project prototypes and feasibility studies relating to updated early actions will be presented to assess their potential integration and implementation within this EAP.

## STRATEGIES FOR IMPLEMENTATION

 <p><b>Strengthening National Society</b></p>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	Not applicable	Not applicable
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	<b>30,073</b>	<b>26,937</b>

### Narrative description of plan vs achievements

IFRC and GRC supported the Philippine Red Cross to strengthen its disaster preparedness efforts by implementing the Flood Early Action Protocol (EAP) across its chapters. Readiness activities included updating beneficiary data, forming core groups, validating beneficiaries, mapping suppliers, and conducting orientations for communities and government partners. These are still on-going activities to identify beneficiaries and update their status and family members to ensure qualification, and transparency. The core groups are being formed in the communities led by barangay committees who are RC 143 serve as support team in implementation and manpower mobilization. In addition, linkages and partners such as local government (Local Disaster Risk Reduction Management Office) in charge of advisory in communities and coordination to implement and activate of early actions.

With support from the Advancing Disaster Risk Reduction and Anticipation in the Most Vulnerable Communities (AdRRA) project of the German Red Cross, all eight chapters under the Flood EAP—Cagayan, Isabela, Camarines Sur, Albay, Capiz, Agusan del Norte, Agusan del Sur, and Davao de Oro—successfully secured cash advances to support their activities. Among them, six chapters—Cagayan, Isabela, Capiz, Agusan del Norte, Agusan del Sur, and Davao de Oro—effectively carried out readiness initiatives in their respective areas.

Although Camarines Sur and Albay were unable to conduct readiness activities due to multiple cyclones that impacted the Bicol region, the chapters demonstrated resilience by shifting their focus to immediate response operations.

## CHALLENGES, LESSONS LEARNED, PROPOSED ADJUSTMENTS

Implementing the readiness activities for the eight chapters under the Flood EAP presents various challenges at both the National Headquarters (NHQ) and chapter levels. The following are the key challenges experienced at both levels:

- **Lack of Manpower:** One of the primary challenges in implementing the Early Action Protocol (EAP) is the shortage of human resources. While NHQ faces manpower limitations, the chapters are more significantly affected, as chapter staff are already burdened with multiple responsibilities, including various projects. Additionally, EAP activities are not included in their Key Performance Indicators (KPIs), making them a lower priority. To address this in the short term, NHQ and the chapters proposed appointing a focal person or volunteer team leader to focus on implementation.
- **High Volunteer Turnover:** Frequent turnover among volunteers and improper handovers of essential documents and data contribute to delays and obstacles in implementing readiness activities.

- **Impact of Multiple Cyclones:** Due to the multiple cyclones in 2024, the implementation of readiness activities was disrupted as chapter staff had to shift their focus to response operations. Continuous weather disturbances over several months further affected the chapters' capacity to collect data, as their primary focus remained on the response operations.
- **Financial Liquidation Issues:** Another major factor delaying fund disbursement to chapters is the presence of ongoing and unliquidated cash advances. This results in delays, as multiple processes are required to justify new cash advances. The issue lies at both the chapter and NHQ levels—some chapters have already liquidated their cash advances, but these transactions are not always reflected in the NHQ system. To address this, data such as liquidation forms and reports have been gathered from the chapters to cross-check with NHQ records.
- **Change of local government:** Frequent changes in local government unit (LGU) administrations pose a challenge to EAP implementation, as each administration varies in its acceptance and support of the programme.

## FINANCIAL REPORT

This financial report highlights that while some activities under the EAP have been initiated, a substantial portion of the budget remains unspent due to pending implementation plans and a significant amount of funds originally allocated to 2024 (CHF 39,369) remains available for further initiatives. PRC plans to carry out the remaining readiness activities during the remainder of the year.

## Contact information

For further information, specifically related to this operation please contact:

### At the Philippine Red Cross

- Dr Gwendolyn Pang, Secretary General; email: [gwenpang@redcross.org.ph](mailto:gwenpang@redcross.org.ph)
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### At the IFRC Philippine Country Delegation

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### At IFRC Geneva

- Malika Noisette, DREF (Anticipatory Pillar) Senior Officer; email: [malika.noisette@ifrc.org](mailto:malika.noisette@ifrc.org)

### Reference



Click here for:

- [EAP Summary and budget](#)
- [Annual reports from previous years](#)

# FBAF Early Actions

## INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2024/1-12	Operation	PPH073
Budget Timeframe	2021/4-2026/3	Budget	APPROVED

Prepared on 27/Feb/2025

All figures are in Swiss Francs (CHF)

### MAAPH001 - Philippines / EAP2021PH02

Early Actions Timeframe: 01 Apr 2021 to

## I. Summary

<b>Opening Balance</b>	<b>67,089</b>
<b>Expenditure</b>	<b>-27,720</b>
<b>Closing Balance</b>	<b>39,369</b>

## II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction	46,391	783	<b>45,608</b>
AOF2 - Shelter			<b>0</b>
AOF3 - Livelihoods and basic needs	8,816		<b>8,816</b>
AOF4 - Health			<b>0</b>
AOF5 - Water, sanitation and hygiene			<b>0</b>
AOF6 - Protection, Gender & Inclusion			<b>0</b>
AOF7 - Migration			<b>0</b>
<b>Area of focus Total</b>	<b>55,206</b>	<b>783</b>	<b>54,423</b>
SFI1 - Strengthen National Societies	30,073	26,937	<b>3,136</b>
SFI2 - Effective international disaster management			<b>0</b>
SFI3 - Influence others as leading strategic partners			<b>0</b>
SFI4 - Ensure a strong IFRC			<b>0</b>
<b>Strategy for implementation Total</b>	<b>30,073</b>	<b>26,937</b>	<b>3,136</b>
<b>Grand Total</b>	<b>85,279</b>	<b>27,720</b>	<b>57,560</b>

# FBAF Early Actions

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### MAAPH001 - Philippines / EAP2021PH02

Early Actions Timeframe: 01 Apr 2021 to

### III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
<b>Relief items, Construction, Supplies</b>	<b>7,196</b>		<b>7,196</b>
Shelter - Relief	4,916		4,916
Teaching Materials	2,280		2,280
<b>Personnel</b>	<b>3,952</b>		<b>3,952</b>
Volunteers	3,952		3,952
<b>Workshops &amp; Training</b>	<b>29,680</b>		<b>29,680</b>
Workshops & Training	29,680		29,680
<b>General Expenditure</b>		<b>735</b>	<b>-735</b>
Financial Charges		735	-735
<b>Contributions &amp; Transfers</b>	<b>35,410</b>	<b>25,293</b>	<b>10,117</b>
National Society Expenses	35,410	25,293	10,117
<b>Indirect Costs</b>	<b>9,041</b>	<b>1,692</b>	<b>7,349</b>
Programme & Services Support Recover	9,041	1,692	7,349
<b>Grand Total</b>	<b>85,279</b>	<b>27,720</b>	<b>57,560</b>