

# SIMPLIFIED EARLY ACTION PROTOCOL ANNUAL REPORT

## El Salvador | Extreme Rainfall Associated with Tropical Cyclones

March 2026



Results analysis of the simplified EAP simulation for extreme rainfall, conducted as an inter-institutional exercise through the National Commission for Anticipatory Action and the Early Warning System. Source: Salvadorean Red Cross

sEAP No: <b>sEAP2024SV02</b>	Operation No: <b>MDRSV018</b>	Period covered by this annual report: <b>17/02/2025 to 31/12/2025</b>
sEAP approved: <b>17/02/2025</b>	sEAP timeframe: <b>2 Years</b>	

**sEAP Budget: 219,174 CHF**

# SUMMARY OF THE EARLY ACTION PROTOCOL




Cash Transfer Programming workshop aligned with the CEA approach. Source: Salvadoran Red Cross.

The IFRC Disaster Response Emergency Fund (DREF) has allocated **CHF 219,174** for the implementation of anticipatory actions to reduce and mitigate the impact of **extreme rainfall associated with tropical cyclones in El Salvador**. This simplified Early Action Protocol includes an allocation of **CHF 105,998** for annual readiness activities and **CHF 12,416** for prepositioning, in order to implement early actions when the trigger is reached. The early actions to be conducted have been pre-agreed with the National Society and are described in the [simplified Early Action Protocol summary](#).

This report summarizes the annual readiness and prepositioning activities done in the reporting period. The report also includes updates to the initially agreed plan.

## SUMMARY OF ANNUAL PROGRESS BY PLANNED OPERATION

	CHF budget:	CHF actual:
<b>Multi-purpose Cash</b>	83,293	14,035

### Narrative description of plan vs achievements


During the reporting period, the Multi-purpose Cash component of the simplified EAP for extreme rainfall strengthened institutional and operational readiness to deliver Cash Transfer Programming under an Anticipatory Action approach. With technical support from IFRC and the German Red Cross, the National Society conducted a training and **refresher workshop on Cash Transfer Programming aligned with the Community Engagement and Accountability approach**. The workshop reached 23 participants, including volunteers and administrative staff, and reinforced capacities on cash-based assistance, anticipatory action, and accountability mechanisms.

In parallel, the National Society updated the **Cash Transfer Programming feasibility and market study**, including an assessment of potential Financial Service Providers. Through technical meetings and continued advisory support, the National Society initiated the development of terms of reference to establish framework agreements with Financial Service Providers, with the aim of meeting the short implementation time window required under the simplified EAP for extreme rainfall.

A **simplified EAP activation simulation** was also carried out as an inter-institutional exercise through the National Commission for Early Warning Systems and Anticipatory Action, led by the General Directorate of

Civil Protection. The simulation supported the review and strengthening of information flows, roles and coordination mechanisms to enable timely activation if triggers are met.

Finally, readiness advanced towards the prepositioning of transfer values and banking costs for 300 families. Implementation remains contingent on the formalization of framework agreements with Financial Service Providers, currently under development, to ensure timely delivery and compliance with established standards.

 <b>Water, Sanitation and Hygiene</b>	<b>CHF budget:</b>	<b>CHF actual:</b>
	78,250	41,355

**Narrative description of plan vs achievements**

During the reporting period, the Water, Sanitation and Hygiene component advanced technical, operational and community readiness to support anticipatory activation for extreme rainfall. A technical training for National Intervention Team WASH personnel was scheduled for January 2026 to strengthen field capacity on water quality assessments and the appropriate use of water treatment plants.

In parallel, a session plan was developed, and progress was made in standardizing operational processes for a community awareness workshop on appropriate water use and the prevention of gastrointestinal diseases, integrating the Community Engagement and Accountability approach. Once these processes are approved, volunteer capacities will be strengthened to support the subsequent dissemination of key messages at community level.

Preparation also advanced for an **integrated community awareness campaign** focused on hygiene promotion, filter management and maintenance, household water treatment and safe storage, and risks associated with vector borne diseases, using participatory approaches and community feedback. In addition, **market and price monitoring** was carried out for priority items such as water containers, filters and chlorine, without financial investment, to strengthen the technical basis for operational planning.

On the logistics side, **arrangements progressed for the transport of safe water**, with tanker trucks ready for deployment. Water treatment plants are currently undergoing repairs to ensure operability during the early action phase.

**Educational materials** in digital and printed formats were developed and validated on hygiene and safe water management, as well as materials for awareness sessions related to the use of cash assistance.

Finally, procurement processes advanced for inputs to assemble 200 household WASH kits for water treatment. An operational update was identified as needed to ensure smooth execution of funds during the early action phase. Supplies for water treatment in water plants were also procured, and provisioning will continue to be strengthened during the second year of implementation.

	<b>CHF budget:</b>	<b>CHF preposition actual:</b>
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### Community Engagement and Accountability

21,987

175

#### Narrative description of plan vs achievements

The Community Engagement and Accountability component strengthened community engagement processes and institutional ownership of the simplified EAP for extreme rainfall. A **context analysis** was conducted to identify key community stakeholders, including the mapping of existing communication and feedback channels, to support effective engagement with prioritized communities.

Based on this work, **participation and accountability mechanisms** were established, including community feedback spaces, perception surveys, and the use of accessible communication channels that were identified together with communities.

In parallel, institutional review workshops were conducted to support a shared understanding of the protocol, including its content, lead time and planned actions, strengthening operational clarity across internal units.

Targeted sessions with area managers were also delivered to support the socialization and review of the simplified EAP, alongside a lessons learned workshop to systematize experiences and good practices that contribute to strengthening the anticipatory approach. Community level socialization meetings were scheduled for the second year of implementation as part of a phased strategy. During the first year, priority was placed on strengthening internal capacities, defining key messages, and aligning the Multi-purpose Cash and WASH components, to ensure that community awareness and training processes are implemented coherently, in a timely manner, and with fully functional participation mechanisms during the early action phase.

## Enabling approaches



### Coordination and Partnerships

CHF budget:

CHF actual:

673


597

#### Narrative description of plan vs achievements

During the reporting period, actions were carried out to strengthen coordination with key stakeholders through socialization and review processes related to the implementation of the simplified EAP for extreme rainfall. Engagement included local actors such as government institutions, including Civil Protection, the Ministry of Environment and Natural Resources, the Ministry of Agriculture and Livestock, and the Ministry of Health, as well as United Nations agencies present at national level, civil society organizations, and National Society administrative staff and volunteers.


These spaces enabled clear communication of the sEAP objectives, activation criteria and planned actions, and facilitated the collection of inputs from both community and institutional levels. They also supported stronger ownership of the Anticipatory Action approach and contributed to a shared understanding of roles,

responsibilities and participation and feedback mechanisms, with a view to ensuring timely and people centred activation if triggers are met.

 <b>Secretariat Services</b>	<b>CHF budget:</b>	<b>CHF actual:</b>
	19,407	4,599

#### Narrative description of plan vs achievements

Part of the budget has been allocated to **cover the salaries** of the finance officer, the Planning, Monitoring, Evaluation and Reporting (PMER) officer, as well as the risk management coordinator of the Central America Cluster. These technical profiles have provided specialized support to the Salvadorean Red Cross throughout the entire process, from the formulation of the simplified Early Action Protocol (sEAP) to the technical follow-up of the implementation of preparedness actions. This support has helped ensure methodological coherence, accountability, and compliance with the operational standards established within the sEAP framework.

 <b>National Society Strengthening</b>	<b>CHF budget:</b>	<b>CHF actual:</b>
	15,565	2,424

#### Narrative description of plan vs achievements

The Salvadoran Red Cross expenses related to the implementation of the EAP have been covered, including communication supplies, office materials, and salaries for personnel directly involved in the planned activities. Budget has also been allocated for per diems for technical staff responsible for monitoring and follow-up of the plan's implementation, ensuring continuous oversight and maintaining the quality of planned actions during the reporting period.

## CHALLENGES, LESSONS LEARNED, PROPOSED ADJUSTMENTS

During the reporting period, implementation of the simplified EAP for extreme rainfall highlighted relevant challenges related to the internalization and consistent application of the Anticipatory Action approach as an integral part of the disaster risk management cycle. While significant progress was made in strengthening technical and operational capacities, there remains a need to further reinforce the understanding of Anticipatory Action as a preventive process that complements traditional preparedness and response mechanisms, both within the National Society and among external stakeholders.

Based on the first year of implementation, high-value lessons learned were identified. In particular, opportunities were recognized to strengthen and formalize clear and timely communication mechanisms during critical periods, especially with institutions that comprise the National Civil Protection System. This learning underscores the importance of structured coordination to reinforce the National Society auxiliary role to public authorities, ensuring effective and complementary participation based on shared information during the period preceding high impact events.

Regarding proposed adjustments, an opportunity was identified to improve the triggers defined in the simplified EAP in order to strengthen the operational specificity of the information used for anticipatory decision making. In this context, it is proposed that information provided by the national meteorological service includes a higher level of detail aligned with the trigger thresholds, enabling a more precise interpretation of risk scenarios and supporting more timely activation consistent with the operational needs of the simplified EAP.

## FINANCIAL REPORT

As of the 2025 reporting period, a total of CHF **63,185** has been expended for the implementation of readiness, pre-positioning, and early action activities. This represents approximately **28.82 per cent** of the overall two-year budget of CHF **219,174**.

## Contact information

**For further information, specifically related to this operation please contact:**

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- **General Director:** Rigoberto Hernandez, [rigoberto.hernandez@cuzrojasal.org.sv](mailto:rigoberto.hernandez@cuzrojasal.org.sv)
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### Reference



Click here for:

- [EAP Summary and budget](#)

# FBAF Early Actions

## INTERIM FINANCIAL REPORT

Selected Parameters		
Reporting Timeframe	2025/02-2025/1	Operation PSV522
Budget Timeframe	2025/02-2027/0	Budget APPROVED

Prepared on 16/Mar/2026

All figures are in Swiss Francs (CHF)

### MDRSV018 - El Salvador -Extreme Rainfall sEAP / EAP2024SV02

Early Actions Timeframe: 17 feb 2025 to 28 feb 2027

## I. Summary

<b>Opening Balance</b>	<b>0</b>
<b>Funds &amp; Other Income</b>	<b>219.174</b>
DREF Anticipatory Pillar	219.174
<b>Expenditure</b>	<b>-63.185</b>
<b>Closing Balance</b>	<b>155.989</b>

## II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction	21.987	175	<b>21.812</b>
AOF2 - Shelter			<b>0</b>
AOF3 - Livelihoods and basic needs	83.293	14.035	<b>69.259</b>
AOF4 - Health			<b>0</b>
AOF5 - Water, sanitation and hygiene	78.250	41.355	<b>36.895</b>
AOF6 - Protection, Gender & Inclusion			<b>0</b>
AOF7 - Migration			<b>0</b>
<b>Area of focus Total</b>	<b>183.530</b>	<b>55.565</b>	<b>127.965</b>
SFI1 - Strengthen National Societies	15.565	2.424	<b>13.141</b>
SFI2 - Effective international disaster management			<b>0</b>
SFI3 - Influence others as leading strategic partners	673	597	<b>76</b>
SFI4 - Ensure a strong IFRC	19.407	4.599	<b>14.808</b>
<b>Strategy for implementation Total</b>	<b>35.644</b>	<b>7.620</b>	<b>28.024</b>
<b>Grand Total</b>	<b>219.174</b>	<b>63.185</b>	<b>155.989</b>

# FBAF Early Actions

## INTERIM FINANCIAL REPORT

Selected Parameters		
Reporting Timeframe	2025/02-2025/1	Operation PSV522
Budget Timeframe	2025/02-2027/0	Budget APPROVED

Prepared on 16/Mar/2026

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### MDRSV018 - El Salvador -Extreme Rainfall sEAP / EAP2024SV02

Early Actions Timeframe: 17 feb 2025 to 28 feb 2027

### III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
<b>Personnel</b>	<b>15.246</b>		<b>15.246</b>
National Staff	15.246		15.246
<b>General Expenditure</b>	<b>12.771</b>	<b>12.468</b>	<b>303</b>
Travel	4.484	4.181	303
Financial Charges	8.287	8.287	0
<b>Contributions &amp; Transfers</b>	<b>177.780</b>	<b>46.860</b>	<b>130.920</b>
Cash Transfers National Societies	177.780	46.860	130.920
<b>Indirect Costs</b>	<b>13.377</b>	<b>3.856</b>	<b>9.520</b>
Programme & Services Support Recover	13.377	3.856	9.520
<b>Grand Total</b>	<b>219.174</b>	<b>63.185</b>	<b>155.989</b>