



BENIN

2025 IFRC network annual report, Jan-Dec



30 June 2026

IN SUPPORT OF THE RED CROSS OF BENIN



24

National Society branches



103

National Society local units



85

National Society staff



12,600

National Society volunteers

PEOPLE REACHED

Climate and environment



78,762

Disasters and crises



479,346

Health and wellbeing



7,637

Migration and displacement



2,163

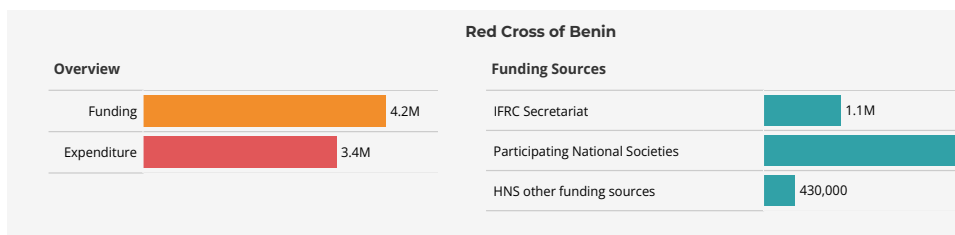
Values, power and inclusion



8,400

FINANCIAL OVERVIEW

in Swiss francs (CHF)



IFRC network		
Country	Funding Requirement	
IFRC Secretariat	Longer-term Funding Requirement	7.2M
	Funding	985,000
	Expenditure	846,000
	Emergency Operations	
	Funding	311,000
	Expenditure	291,000
Participating National Societies	Funding Requirement	1.3M
	Funding	627,000
	Expenditure	627,000
HNS other funding sources	Funding Requirement	1.8M
	Funding	430,000

Appeal number **MAACO02**

*Information on data scope and limitations is available on the back page

STRATEGIC PRIORITIES

Climate and environment	National Society has received IFRC Network's support to adapt to longer-term impacts of climate change	Yes
	National Society implements environmental or climate campaigns focused on behaviour change, plastic reduction, clean-ups or reducing GHG emissions	Yes
	National Society implements nature-based solutions (including those with a particular focus on the planting of trees and mangroves)	Yes
	Number of people reached with activities to address environmental problems	79,000
Disasters and crises	Number of people reached with disaster risk reduction	12,000
	Number of people reached with emergency response and early recovery programmes	479,000
	Number of people reached with livelihoods support	84,000
	Number of people reached with shelter support	12,000
	Percentage of assistance delivered using cash and vouchers	100%
Health and wellbeing	Number of people donating blood	3,000
	Number of people reached by the National Society with contextually appropriate health services	411,000

	Number of people reached by the National Society with contextually appropriate water, sanitation and hygiene services	103,000
	Number of people reached by the National Society with training in first aid	3,000
	Number of people reached with psychosocial and mental health services	8,000
Migration and displacement	National Society has undertaken any advocacy, dialogues, educational or communication initiatives to change the legal, policy, or operational environment to better assist and protect people on the move	Yes
	National Society has undertaken any data collection, research, analysis or other information management initiatives to better assist and protect people on the move	Yes
	Number of Humanitarian Service Points (HSPs) providing assistance and/or protection to people on the move along migration routes	2
	Number of migrants and displaced persons reached with services for assistance and protection	2,000
Values, power and inclusion	National Society has a Community Engagement and Accountability policy, strategy or plan	Yes
	Number of people reached by protection, gender and inclusion programming	3,000
	Number of people reached by the National Society's educational programmes	8,000
	Number of people whose access to education is facilitated through National Society's programming	8,000

ENABLING FUNCTIONS

Accountability and agility	National Society has a functioning data management system that informs decision making and supports monitoring and reporting on the impact and evidence of its actions	Yes
	National Society has a Protection of Sexual Exploitation and Abuse (PSEA) policy to enforce prevention and support survivors	Yes
	National Society has strengthened its integrity and reputational risk mechanism	Yes
	National Society is implementing a digital transformation roadmap in line with the IFRC strategy	Yes
Humanitarian diplomacy	National Society has a domestic advocacy strategy developed aligning, at least in part, with global IFRC advocacy strategies	Yes
	National Society participates in IFRC-led campaigns	Yes
National Society development	National Society covers health, accident and death compensation for all of its volunteers	Yes
	National Society has created and implemented youth engagement strategies	Yes
	National Society has developed and/or implemented a strategy for strengthening their auxiliary role	Yes
	There is a National Society Development plan in place	Yes

IFRC NETWORK BILATERAL-SUPPORTED ACTIVITIES

	Funding Reported	Climate and environment	Disasters and crises	Health and wellbeing	Migration and displacement	Values, power and inclusion	Enabling Functions
National Society							
American Red Cross				●			
Belgian Red Cross	272,000		●	●			
French Red Cross			●				
Luxembourg Red Cross			●				
Swiss Red Cross	354,000		●	●		●	●

Total Funding Reported **CHF 627,000**



The Red Cross of Benin volunteers support women in the internally displaced people's camp in Malanville. (Photo: Red Cross of Benin)

Q1. OVERALL PERFORMANCE

Context

Located in the Gulf of Guinea, the Republic of Benin in West Africa is bordered by Niger in the north, Burkina Faso in the northwest, Togo in the west, Nigeria in the east and the Atlantic Ocean in the south. The country has several areas of action that require short and long-term support from humanitarian organizations. Benin's valuable wetlands and fisheries which have high potential for tourism in the country are increasingly being affected by rapid urbanization along its coast with increased demand for land, water and other natural resources. Military infrastructure and extraction of sand present significant threat to its coastal areas. Like most West African countries, the country suffers from the adverse effects of climate variability and change, the manifestations of which result in increased recurrence of extreme weather events such as devastating floods, long droughts, heat waves and torrential rains among others. Climatic emergencies lead to waves of cross-border movement which leads to social conflicts between herders and farmers in several municipal areas of the country.

While the government has adopted laws to combat the rising threat of climate change in the country, especially its marine ecosystems and human settlements, the situation remains bleak. Natural hazards often provoke waves of cross-border migration, which is compounded by security threats in northern Benin, leading to already vulnerable populations abandoning their crops and residences.

Benin faces health emergencies such as epidemics of viral haemorrhagic fever such as that of Lassa, malaria, cholera, meningitis, measles, yellow fever and most recently, Mpox. The health situation in Benin also highlights the unsatisfactory quality of healthcare, the poor development of human resources, poor planning for the acquisition, construction and maintenance of infrastructure and equipment. More than 38,122 children under the age of five die each year in Benin, with 37.8 per cent of the deaths occurring due to malaria, diarrhoea and acute respiratory infections. While the government has launched several public initiatives to improve health indicators, such as immunization programmes for children, promoting family planning, fighting malaria, improving water and sanitation facilities, and raising awareness of best hygiene practices, the vulnerability and social needs of Beninese are far from being met.

The World Bank estimates that several global and regional socioeconomic shocks could affect poverty reduction trends in the country. Benin faces volatility in the price of food, energy, and fertilizers due to factors such as the COVID-19 pandemic, impact of WAEMU sanctions against neighbouring Niger, the fallout from the Russian invasion of Ukraine, political instability in neighbouring Sahel countries, growing insecurity, and social tensions in the North. These will adversely impact poor and vulnerable households, thereby slow poverty reduction and pushing more households into situations of fragility.

Key achievements

Climate and environment

The Red Cross of Benin strengthened climate resilience and anticipatory action by enhancing institutional capacity, expanding risk analysis tools and integrating climate considerations into its programming. Through community-based assessments and the development of anticipatory mechanisms, the National Society improved preparedness for climate-related hazards. These efforts were complemented by the promotion of sustainable practices and environmental awareness initiatives, reinforcing community ownership and long-term resilience to climate risks.

Disasters and crises

The Red Cross of Benin strengthened its disaster preparedness and response systems through a combination of capacity building, institutional development and direct support to affected communities. The National Society enhanced its operational readiness by improving first aid and disaster management capacities, strengthening cash assistance systems and standardizing training approaches. At the same time, it provided timely assistance to populations affected by floods and storms, while reinforcing coordination, security management and learning systems, contributing to more effective and consistent emergency response.

Health and wellbeing

The Red Cross of Benin advanced community health and wellbeing through integrated interventions focused on behaviour change, service delivery and social support. It strengthened community capacities on key health issues, expanded access to essential services and promoted inclusive initiatives such as healthy ageing and blood donation. These efforts were complemented by targeted social support to vulnerable groups, contributing to improved health awareness, strengthened community systems and enhanced resilience.

Migration and displacement

During the reporting period, the Red Cross of Benin strengthened its response to displacement and migration through a comprehensive, multi-sectoral approach addressing both immediate needs and longer-term recovery. By enhancing needs analysis, response planning and operational delivery, the National Society provided targeted support to displaced populations and host communities, while strengthening protection mechanisms and coordination with partners. These actions contributed to improved living conditions, strengthened resilience and more effective responses to evolving displacement dynamics.

Values, power and inclusion

The Red Cross of Benin reinforced inclusive, accountable and community-centred programming by strengthening capacities in community engagement, protection and inclusion. It enhanced communication with communities, improved feedback systems and promoted humanitarian values through awareness initiatives and youth engagement. These efforts contributed to increased trust, strengthened participation and more inclusive service delivery, particularly for vulnerable and marginalized groups.

Enabling local actors

In 2025, the Red Cross of Benin strengthened its organizational capacity and local presence through enhanced governance, network expansion and capacity building across all levels. By improving institutional frameworks, reinforcing leadership structures and expanding community-level engagement, the National Society enhanced its ability to deliver decentralized, community-driven services. These efforts were further supported by ongoing organizational assessments and learning processes, strengthening long-term sustainability and institutional resilience. Complementary reforms in human resources, audit systems and digital tools further strengthened institutional performance, positioning the National Society for more agile and effective humanitarian action.

Q2. CHANGES AND AMENDMENTS

While the Red Cross of Benin implemented the activities outlined in its 2025 Unified Plan, the operating context significantly deteriorated due to escalating insecurity in northern Benin. A series of attacks between 2024 and 2025, including major incidents in the tri-border area, Banikoara, Alibori and Tanguiéta, resulted in substantial casualties among security forces and civilians, as well as displacement of approximately 4,404 people. In parallel, cross-border movements increased, with nearly 1,932 refugees arriving from Niger into northern municipalities.

In response to this evolving context, the National Society adapted its approach by conducting a comprehensive needs assessment in affected areas, in coordination with Movement partners and external actors. This led to the development of an integrated response plan aimed at addressing emerging humanitarian needs and consolidating partner contributions.

Q3. MEASURING RESULTS OF THE IFRC NETWORK ACTION

STRATEGIC PRIORITIES



Climate and environment

Progress by the National Society against objectives

In 2025, the Red Cross of Benin strengthened its climate risk reduction and anticipatory action capacities through the implementation of the REBUMAA project in partnership with the University of Abomey-Calavi. Key achievements include building the capacity of staff and volunteers on the enhanced Vulnerability and Capacity Assessment (eVCA) methodology, with a focus on flood risks, and conducting eVCAs in Cotonou, Malanville and Bonou to generate baseline data for future interventions. Based on these findings, an Early Action Protocol (EAP) was developed to guide [anticipatory actions](#).

The National Society also promoted sustainable practices, including the use of improved cookstoves through mothers' clubs, and carried out tree-planting initiatives across several municipalities combined with community awareness campaigns on climate change. These efforts strengthened community preparedness, environmental protection and resilience to climate-related risks.

IFRC network joint support

The IFRC supported the Red Cross of Benin as a key partner in the implementation of climate-related initiatives, providing continuous technical guidance and operational support. This included support through field visits, joint planning meetings and regular technical exchanges, which contributed to improving programme quality and inform implementation. The IFRC support particularly focused on interventions in Malanville, Cotonou and Bonou, ensuring alignment with anticipatory action approaches and strengthening the overall effectiveness of climate resilience programming.



Disasters and crises

For real-time information on emergencies, visit IFRC GO page [Benin](#).

In 2025, four IFRC Disaster Response Emergency Fund (IFRC-DREF) were approved for floods, storms and population movement. Details of the population movement emergencies can be found under 'Migration and displacement'.

1.

Name of Operation	Benin Flood in Lalo
MDR-Code	MDRBJ019
People Targeted	10,215
Duration	6 months (12 July 2024 to 31 Jan 2025)
Funding Allocation	CHF 254,682
Latest Operations Update	Benin Flood in Lalo DREF Operation Final Report

Heavy rainfall on 26 June 2024 caused flooding in southern Benin, particularly in Couffo Department, affecting 3,679 people, destroying 2,482 houses, damaging crops and impacting livestock across 13 villages. The Red Cross of Benin, in coordination with local authorities, responded by mobilizing volunteers, supporting evacuations and raising awareness. With DREF support of CHF 254,682, assistance targeted 615 of the most affected households with health, food and shelter support, while broader prevention and hygiene activities reached over 10,000 people at risk.

2.

Name of Operation	Benin Strong Wind 2025
MDR-Code	MDRBJ021
People Targeted	10,215
Duration	6 months (12 July 2024 to 31 Jan 2025)
Funding Allocation	CHF 254,682
Latest Operations Update	Benin Flood in Lalo DREF Operation Final Report

The DREF allocation of CHF 37,052 helped the Red Cross of Benin assist 1,266 people affected by the storm surge in the districts of Akiza, Kpokissa and Tanwe-Hessou. This operation targeted 211 households affected by the strong wind in the commune of Zogbodomey and the intervention consisted mainly of support for the supply of construction materials and the reconstruction of [shelters](#).

Progress by the National Society against objectives

The Red Cross of Benin strengthened its disaster preparedness and response capacity through a combination of large-scale capacity building and direct assistance to affected communities. Key achievements include the training of 2,510 staff, volunteers and community members in [first aid](#) across various modalities, alongside capacity building of 136 individuals in disaster management, including eVCA, shelter construction and safer access. The National Society also strengthened its Cash and Voucher Assistance ([CVA](#)) systems through staff training, development of Standard Operating Procedures, initiation of agreements with financial service providers and feasibility assessments, while advancing the standardization of first aid training to improve quality and consistency. Operationally, the National Society provided direct assistance to crisis-affected populations, including reconstruction of shelters for 218 households affected by windstorms in Zogbodomey and support to 270 flood-affected households in Bembéréké. These efforts were complemented by the development of a normative framework for safety and security and the organization of lessons learned workshops and active participation in coordination platforms, further strengthening institutional preparedness and response capacity.

IFRC network joint support

The IFRC supported the Red Cross of Benin through technical, operational and financial assistance, particularly in strengthening CVA systems, first aid standardization and disaster preparedness capacities. This included support for training, development of operational tools and frameworks, and direct assistance to affected populations, such as shelter reconstruction following windstorms. Collaboration with partners facilitated knowledge sharing, coordination through disaster management platforms and enhanced overall response effectiveness and institutional capacity.

IFRC mechanisms such as the Disaster Response Emergency Fund ([IFRC-DREF](#)) and Emergency Appeals will be drawn on as needed for the National Society to respond to disasters and crises.



Health and wellbeing

Progress by the National Society against objectives

In 2025, the Red Cross of Benin strengthened community health and wellbeing through integrated interventions focused on behaviour change, service delivery and social support. Key achievements include the training of 1,130 volunteers, staff and community actors on health-related topics such as blood donation, [healthy ageing](#) and water, sanitation and hygiene ([WASH](#)), enhancing community-level capacity to promote health practices.

Community-based healthy ageing initiatives were implemented with the establishment of seniors' clubs, intergenerational dialogue platforms and delivery of home visits and psychosocial support for older people, improving inclusion and wellbeing of elderly populations. In parallel, the National Society significantly expanded its blood donation programme, reaching 22,358 people through awareness campaigns and supporting mobile blood drives that resulted in the collection of 2,914 blood bags, alongside the provision of essential equipment to strengthen national blood transfusion services.

Additional social action initiatives further supported vulnerable groups, including assistance to people with disabilities and distribution of 500 relief kits to underprivileged households. These combined efforts contributed to improved community health awareness, increased access to essential services and strengthened support to vulnerable populations.

IFRC network joint support

The **IFRC** supported the Red Cross of Benin in health and social action programmes through technical and financial contributions.

The **Swiss Red Cross** supported the implementation of community-based healthy ageing initiatives, while the **Belgian Red Cross (Flanders)** supported blood donation activities, including awareness campaigns, equipment provision and mobile collection efforts, contributing to strengthened health service delivery and community outreach.



Migration and displacement

In 2025, two IFRC Disaster Response Emergency Fund ([IFRC-DREF](#)) were approved for population movement in Benin.

1.

Name of Operation	CHF 50,000
MDR-Code	MDRBJ020
People Targeted	13,453
Duration	3 months (4 Feb 2025 to 31 May 2025)
Funding Allocation	CHF 50,000
Latest Operations Update	Benin Population Movement DREF Operation Final Report

Escalating insecurity linked to the Sahel crisis has increasingly affected northern Benin since 2021, with recurrent attacks in Alibori and Atacora triggering large-scale displacement, rising from around 2,200 people in 2021 to over 12,000 by 2024, alongside ongoing refugee arrivals and access constraints. In response the IFRC DREF allocation of CHF 50,000 supported the Red Cross of Benin to monitor the situation, support approximately 13,453 affected people and convened stakeholders, leading to an assessment (January–May 2025) to strengthen data collection, prioritize needs and inform a comprehensive preparedness and response plan for scaling up assistance.

2.

Name of Operation	Benin Population Movement 2025
MDR-Code	MDRBJ022
People Targeted	3,000
Duration	4 months (19 June 2025 to 31 October 2025)
Funding Allocation	CHF 215,172
Latest Operations Update	Benin Population Movement 2025 DREF Operation Final Report

Repeated attacks on the Tanougou police post in Tanguiéta (Atacora) on 14 May and 4 June 2025 triggered large-scale displacement in northern Benin, affecting a total of 766 households (over 7,400 people). Many displaced families were hosted by local households, leading to overcrowded living conditions and limited access to water, healthcare and basic services. Following a rapid assessment by the Red Cross of Benin, a DREF-supported response with a budget of CHF 215,172 was launched on 19 June 2025 to assist 500 households (around 3,000 people) through Cash and Voucher Assistance ([CVA](#)), health and Water, Sanitation and Hygiene ([WASH](#)) interventions.

Progress by the National Society against objectives

In 2025, the Red Cross of Benin strengthened its migration and displacement response through a coordinated, multi-sectoral approach. A comprehensive needs assessment was conducted in Alibori, Atacora and Donga, informing the development of an integrated response plan targeting the most affected areas. The National Society provided direct humanitarian assistance to affected populations, including the distribution of food kits to 4,775 households, essential household items to 670 households and agricultural seeds to 2,000 households to support recovery and livelihoods. Additional support included the construction of a transit centre for displaced people, as well as assistance to displaced households in Toucountouna and Tanguiéta. Restoring Family Links ([RFL](#)) activities were also implemented, resulting in at least one successful family reconnection. These combined efforts improved protection, access to basic services and resilience among displaced populations and host communities.

IFRC network joint support

The IFRC provided continuous technical and operational support to the Red Cross of Benin, particularly in the design and implementation of the multisectoral needs assessment and response planning.

The ICRC contributed to both assessment processes and direct assistance activities, reinforcing coordination and ensuring a more coherent and effective response to the needs of displaced populations.



Values, power and inclusion

Progress by the National Society against objectives

During the reporting period, the Red Cross of Benin strengthened its commitment to inclusion, accountability and community engagement by enhancing capacities and outreach efforts across programmes. Key achievements include building Community Engagement and Accountability ([CEA](#)) and Protection, Gender and Inclusion ([PGI](#)) capacities of 423 volunteers, members and staff, strengthening communication through training and field-level follow-up, and improving feedback management through systematic collection and processing of community inputs. The National Society further promoted humanitarian values and social inclusion through awareness initiatives, including the commemoration of International Women's Day (reaching 239 women) and World Red Cross and Red Crescent Day, as well as the organization of a national youth camp mobilizing over 300 young people. In addition, support to vulnerable groups included the distribution of 200 school furniture items in northern Benin, contributing to improved educational conditions and reinforcing community resilience and inclusion.

ENABLING LOCAL ACTORS



Strategic and operational coordination

IFRC membership coordination

IFRC membership coordination involves working with member National Societies to assess the humanitarian context, humanitarian situations and needs; agreeing on common priorities; jointly developing common strategies to address issues such as obtaining greater humanitarian access, acceptance and space; mobilizing funding and other resources; clarifying consistent public messaging; and monitoring progress. This also means ensuring that strategies and programmes in support of people in need, incorporate clarity of humanitarian action, links with development assistance, and efforts to reinforce National Societies in their respective countries, including through their auxiliary role. The Red Cross of Benin takes part in the IFRC-facilitated sub-regional network of National Societies called the [West Coast Group](#), which is currently chaired by the President of the Nigerian Red Cross Society. The Red Cross of Benin is also part of the four [IFRC Pan-African initiatives](#). The National Society is supported by several participating National Societies to achieve the objectives in its strategic development plan:

The **Belgian Red Cross (Flanders)** supports the Red Cross of Benin in its implementation of community resilience programming to respond to health risks, especially for women and children. It also supports the development of National Society.

The **French Red Cross** supports the Red Cross of Benin on organizational development through capacity building in human resources. Formalization of the partnership with the French Red Cross was also marked by the establishment of a new delegation in Benin.

The **Luxembourg Red Cross** supports the Red Cross of Benin through operations focused on the security situation in northern Benin, flooding and security.

The **Swiss Red Cross** launched two new projects with the Red Cross of Benin focused on health and organizational development under the 2025–2028 sub-regional program framework.

Movement coordination

The Red Cross of Benin ensures regular exchanges with the IFRC, the International Committee of the Red Cross and participating National Societies, for the alignment of support and action between Movement partners. In times of emergencies, closer coordination is organized. This is carried out in line with the [Strengthening Movement Coordination and Cooperation \(SMCC\)](#) principles, and the newly adopted [Seville Agreement 2.0](#).

The ICRC supports the Red Cross of Benin from its office in Lomé, Togo, focusing on strengthening the capacities of the National Society to prepare and respond to situations of crises and on National Society development.

Coordination with other actors

The Red Cross of Benin is recognized as an [auxiliary](#) of the public authorities. The Red Cross of Benin is a member of the National Platform for Disaster Risk Reduction and Climate Change Adaptation (DRR-CCA), which convenes during emergencies. The platform brings together several international organizations, including the United Nations agencies, national organizations and other formally structured associations. It is led by the Benin Ministry of Interior and Public Security through the civil protection agency. The Red Cross of Benin is also fully integrated in the national contingency plan for floods, epidemics, wildfires, and socio-political crises. It regularly participates in other in-country working group meetings which comprise government counterparts.

The Red Cross of Benin has the support of organizations including the UNFPA, UNICEF and GIZ in the implementation of the maternal and child food security project. It works in close collaboration with the World Food Programme (WFP) for the distribution of food. The Red Cross of Benin is an important partner of the USAID and ECOWAS for health and disaster management interventions. The Red Cross of Benin maintains partnerships within and outside the IFRC network to work collectively on the key challenges facing communities.

During the reporting period, the Red Cross of Benin strengthened its external coordination through active engagement with government and humanitarian partners at national and local levels. It participated in government-led coordination platforms, including the national humanitarian coordination mechanism, and institutionalized regular coordination meetings within the Movement. The National Society also took part in thematic exchanges on Community Engagement and Accountability (CEA), Protection, Gender and Inclusion (PGI), disability and disaster management, while hosting partner field visits that fostered collaboration and partnership development. These efforts contributed to positioning the Red Cross of Benin as a key implementing actor in Cash and Voucher Assistance (CVA) programmes and reinforced its auxiliary role to public authorities.



National Society development

Progress by the National Society against objectives

In 2025, the Red Cross of Benin strengthened its organizational development across all levels of its structure through enhanced governance, network expansion and capacity building. Key achievements include the development of an organizational development plan to guide institutional strengthening efforts, and the regular convening of statutory meetings, including four National Bureau sessions and two Board of Directors meetings, reinforcing governance and strategic oversight.

The National Society further strengthened its local presence through the organization of departmental and municipal general assemblies and the progressive expansion of its network by establishing local sections and sub-sections at school, university and district levels. Capacity building for governance members and volunteers was prioritized through training on Movement coordination, good governance and volunteering policies. In addition, the National Society conducted an Organization Capacity Assessment and Certification (OCAC) process to measure progress since 2021, informing future organizational strengthening efforts and ensuring continuous institutional development.

IFRC network joint support

The IFRC provided support for the OCAC process and the of organizational development plan.



Humanitarian diplomacy

Progress by the National Society against objectives

During the reporting period, the Red Cross of Benin demonstrated strong commitment to enhancing its visibility and community presence. This included recognizing and celebrating volunteers who donated blood and exemplified dedication to the National Society's mission during World Blood Donor Day.

IFRC network joint support

The IFRC provided support to strengthen the National Society's communication and humanitarian diplomacy efforts.



Accountability and agility (cross-cutting)

Progress by the National Society against objectives

In 2025, the Red Cross of Benin strengthened accountability, transparency and organizational agility by embedding Community Engagement and Accountability (CEA) across all phases of its interventions. A grassroots feedback system including suggestion boxes, community meetings, focus group discussions and post-distribution monitoring enabled systematic collection and use of community feedback to inform programme adjustments and improve service quality. Capacity building of volunteers further enhanced their ability to engage with and respond to community needs, although the experience also highlighted the need to continue awareness-raising to improve uptake of feedback mechanisms.

Complementing this, the National Society conducted multiple assessments across thematic areas, improving understanding of local dynamics and ensuring that interventions were better tailored, relevant and responsive to community priorities. This contributed to stronger participation and ownership of programmes by affected populations.

At the institutional level, the National Society strengthened governance, risk management and internal accountability systems. Key achievements include the development of a Protection, Gender and Inclusion (PGI) policy, the organization of planning and review workshops and the update of the Strategic Development Plan. Oversight and accountability were reinforced through supervision missions, post-distribution monitoring and the completion of the 2023 external audit, alongside the launch of the 2024 audit and project-level audits.

Further progress was made in strengthening internal systems through the review of the human resources management policy, the development of a digital system for managing individual staff performance plans and the establishment of an internal audit charter, audit plan and risk mapping framework. Collectively, these efforts enhanced institutional governance, accountability and data-driven decision-making, positioning the National Society for more agile and responsive operations.

IFRC network joint support

The IFRC provided technical and financial support to strengthen internal systems, promote transparency and improve performance monitoring and evaluation.



The Red Cross of Benin supported vulnerable households through the distribution of food kits and financial envelopes for Ramadan with the support of Kuwait Red Crescent. (Photo: Red Cross of Benin)

Q4. AFFECTED PERSONS (PEOPLE REACHED)

See cover pages

Q5. PARTICIPATION AND ACCOUNTABILITY FOR AFFECTED PEOPLE – COMMUNITY ENGAGEMENT AND ACCOUNTABILITY

See Strategic Priority on 'Values, power and inclusion' under Q3: MEASURING RESULTS OF THE IFRC NETWORK ACTION

Q6. RISK MANAGEMENT

This information is not available in Annual Reports

Q7. EXIT STRATEGY AND SUSTAINABILITY

See Strategic Priorities or Enabling Local Actors, where relevant under Q3: MEASURING RESULTS OF THE IFRC NETWORK ACTION

Q8. LESSONS LEARNED

- Participatory approaches and community mobilization are critical to project acceptance and effectiveness as it helps strengthen coordination mechanisms with stakeholders across all levels
- There is a need to address logistical delays through better planning and cross-sectoral communication, strengthen volunteer capacities for crisis response, enhance the National Society's overall disaster preparedness, improve safety and security plans at all levels, and develop more robust mechanisms for continuous beneficiary needs assessment

ANNEX 1. IFRC APPLICATION OF THE 8+3 REPORTING TEMPLATE

The IFRC network structures its result-based management along five Strategic priorities and four Enabling functions, developed based on the IFRC network's [Strategy 2030](#):

IFRC network Strategic Priorities	IFRC network Enabling Functions
SP 1 - Climate and environment	EF 1- Strategic and operational coordination
SP 2 - Disasters and crises	EF 2 - National Society development
SP 3 - Health and wellbeing	EF 3 - Humanitarian diplomacy
SP 4 - Migration and displacement	EF 4 - Accountability and agility
SP 5 - Values, power and inclusion	

The Federation-wide results matrix provides a standard way for the IFRC network to measure its progress towards Strategy 2030 implementation and supports consistent quality of the IFRC network planning, monitoring and reporting. To further advance coherence in monitoring across the IFRC network, a [Federation-wide Indicator Bank](#) has been developed and integrated into the Federation-wide monitoring systems for emergencies and longer-term work, structured along the Federation-wide results matrix as well. Signatory of the Grand Bargain Agreement, the IFRC has committed to its monitoring and reporting standards through integration of the [8+3 reporting template](#) contents into its results-based management approach. The following mapping demonstrate the way in which this report aligns with 8+3 reporting:

8+3 template	IFRC network Annual Report (with variance in structure in red)
Core Questions	
1. Overall Performance	Overall Performance
2. Changes and Amendments	Changes and amendments
3. Measuring Results	Measuring Results
4. Affected Persons	Cover pages with indicators values
5. Participation & AAP	Under Q3 Strategic Priority 5: Values, power and inclusion – Community Engagement and Accountability
6. Risk management	Risk management
7. Exit Strategy and Sustainability	Under Q3 sub-sections by Strategic Priority/Enabling Function where relevant
8. Lessons Learned	Lessons learned
Additional Questions	
1. Value for Money/ Cost Effectiveness	Not included in annual reports
2. Visibility	Not included in annual reports
3. Coordination	Under Q3 Enabling Function 1: Strategic and operational coordination
4. Implementing Partners	Cross-cutting, with a focus on support to localization through the Q3 Enabling Functions 1 to 4
5. Activities or Steps Towards implementation	Cross-cutting in Q3 Strategic Priorities and Enabling Functions
6. Environment	Under Q3 Strategic Priority 1: Climate and environment



The International Federation of Red Cross and Red Crescent Societies (IFRC)

is the world's largest humanitarian network, with 191 National Red Cross and Red Crescent Societies and around 15 million volunteers. Our volunteers are present in communities before, during and after a crisis or disaster. We work in the most hard to reach and complex settings in the world, saving lives and promoting human dignity. We support communities to become stronger and more resilient places where people can live safe and healthy lives, and have opportunities to thrive.

DATA SCOPE AND LIMITATIONS

- **Timeframe and alignment:** The reporting timeframe for this overview is covering the period from 1 January to 31 December 2025. However, due to the diversity of the IFRC and differences in fiscal years, this coverage may not fully align for some National Societies.
- **Financial overview:** This overview consolidates data reported by the National Society and its IFRC network partners, as well as data extracted from IFRC's financial systems. All reported figures should include the administrative and operational costs of the different entities. The financial data with a grey background is solely reported by the National Society, including the funding sources. Financial reporting is often times estimated depending on availability of financial figures, closing of financial periods, and may be incomplete. 'Not reported' could sometimes mean 'not applicable'. Also note that funding requirements are already reflected in the published 2025 IFRC network country plan. The total funding requirements show what the IFRC network has sought to raise for the given year through different channels: funding through the IFRC, through participating National Societies as bilateral support, and through the host National Society from non-IFRC network sources. All figures should include the administrative and operational costs of the different entities.
 - » Host National Society funding requirements not coming from IFRC network sources can comprise a variety of sources, as demonstrated when reporting on income in the IFRC Federation-wide Databank and Reporting System
 - » Participating National Society funding requirements for bilateral support are those validated by respective headquarters, and often represent mainly secured funding
 - » IFRC funding requirements comprise both what is sourced from the IFRC core budget and what is sought through emergency and thematic funding. This includes participating National Societies' multilateral support through IFRC, and all other IFRC sources of funding
- **Missing data and breakdowns:** National Societies have diverse data collection systems and processes that may not align with the standardized indicators. Data may not be available for some indicators, for some National Societies. This may lead to inconsistencies across different reporting tools as well as potential under or over-estimation of the efforts led by all.
- **Reporting bias:** The data informing this Federation-wide overview is self-reported by each National Society (or its designated support entity) which is the owner and gatekeeper, and responsible for accuracy and updating. IFRC tries to triangulate the data provided by the National Societies with previous data and other data in the public domain.
- **Definitions:**
 - » **Local units:** ALL subdivisions of a National Society that coordinate and deliver services to people. These include ALL levels (provincial, state, city, district branches, sections or chapters, headquarters, and regional and intermediate offices, as well as community-based units)
 - » **Branches:** A Branch has its roles, responsibilities and relationship with the National Headquarters defined through the National Society's Statutes, including the level of autonomy given, especially in the area of its legal status, mobilising local resources and building local partnerships, and the decisions it makes. It has a local-level decision-making mechanism through its Branch members, board and volunteers, equally defined through the National Society's Statutes

ADDITIONAL INFORMATION

- [BJ_Benin AR Financials.pdf](#) (Note: For emergencies for which a financial report is not yet available, see [MDRBJ019](#), [MDRBJ020](#), [MDRBJ021](#) and [MDRBJ022](#))
- [IFRC network country plans](#)
- [Subscribe for updates](#)
- [Live Disaster Response Emergency Fund \(DREF\) data](#)
- Operational information: [IFRC GO platform](#)
- National Society data: [IFRC Federation-wide Databank and Reporting System](#)
- [Evaluations database](#)

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