

# EARLY ACTION PROTOCOL ANNUAL 2024 REPORT

**Philippines | Typhoon**

31 March 2025



Installation of Shelter Strengthening Kits in Villa Leonora, Buguey, Cagayan as part of Typhoon Marce Activation on 6 November 2024. (Photo: PRC)

EAP No: <b>EAP2024PH03</b>	Operation No: <b>MDRPH055</b>	Period covered by this annual report: <b>23/09/2024 to 31/12/2024</b>
EAP approved: <b>23/09/2024</b>	EAP timeframe: <b>5 Years</b>	

**Annual Budget: 173 731 CHF**  
**EAP Budget: 535 290 CHF**

# SUMMARY OF THE EARLY ACTION PROTOCOL

The IFRC Disaster Response Emergency Fund (DREF) has allocated CHF 535,290 for the implementation of anticipatory actions to reduce and mitigate the impact of typhoon in the Philippines. This Early Action Protocol includes an allocation of **CHF 318,890** for readiness and prepositioning. It undertakes annual readiness activities in order to implement early actions if and when the trigger is reached. The early actions to be conducted have been pre-agreed with the National Society and are described in the [Early Action Protocol summary](#).

This report summarizes the annual readiness and prepositioning activities done in the reporting period. The report also includes any changes or updates done to the initially agreed plan.


In 2022, the Typhoon EAP ([MDRPH049/EAP2019PH01](#)) was activated during Typhoon Paeng, and a lessons-learned workshop was conducted by the Philippine Red Cross (PRC) with support from IFRC. The issue of the trigger being too high was highlighted in this workshop, and one of the recommendations was to review the Typhoon EAP ([MDRPH049/EAP2019PH01](#)). The PRC conducted a review of the EAP for revision with significant involvement from the chapters associated with the operation, leading to the revision of triggers, the addition of six new chapters (Apayao, Kalinga, Nueva Vizcaya, Nueva Ecija, Quirino, and Quezon), improvements in the M&E approach, and an update to the Typhoon EAP budget.

By September 2024, the Typhoon EAP was validated by the Validation Committee and formally approved in the IFRC systems. Following the series of cyclones that affected the Philippines in November 2024, the PRC successfully activated installation of shelter strengthening kits (SSKs) early action. This early action was implemented during Typhoon Marce (Yinxing), providing SSKs to 17 households in Cagayan, and during Super Typhoon Pepito (Man-Yi), where 124 houses were reinforced using SSKs in Aurora, Quirino, Isabela, and Northern Samar. This early action was activated with support from the German Federal Foreign Office and the German Red Cross under the Advancing Disaster Risk Reduction and Anticipation in the Most Vulnerable Communities (AdRRA) project. Thus, the EAP was not activated through IFRC Funding last year as the EAP was revised in September 2024 and the project agreement was signed early December 2024.

While the revision of this EAP is relatively recent, some readiness activities were initiated during the last months of 2024. Under IFRC EAP, the PRC worked closely with local chapters to conduct readiness activities and prepositioning. This included planning, formulating work plans, and coordinating with chapters to assess the SSK inventory. The assessment focused on evaluating the status of SSK materials, storage availability, and identifying potential regional storage or warehouse locations. The rollout of remaining readiness and prepositioning activities is planned for 2025.



# SUMMARY OF ANNUAL PROGRESS BY PLANNED OPERATION

 <b>Shelter, Housing and Settlements</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	0	0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 10,306	0

## Narrative description of plan vs achievements

### German Red Cross ADRRA Project

Following the multiple cyclones that impacted the Philippines in November 2024, the PRC successfully activated the the installation of SSKs. This early action was implemented during Typhoon Marce (Yinxing), providing SSKs to 17 households in Cagayan, and during Super Typhoon Pepito (Man-Yi), where 124 houses were reinforced using SSKs in Aurora, Quirino, Isabela, and Northern Sam To further support these efforts, a re-orientation for 40 volunteers and staff on the activation of Shelter Strengthening Kits was conducted in November 2024. These initiatives were made possible through funding support from the German Federal Foreign Office and the German Red Cross under the AdRRA project.

### IFRC Typhoon EAP

PRC continuously coordinated with local chapters to implement readiness activities and prepositioning, including the planning and formulation of work plans. Local chapters provided inputs on the Shelter Strengthening Kit (SSK) inventory, assessing the status of SSK materials, availability of storage, and identifying potential regional storage or warehouse locations.

Additionally, the PRC conducted a thorough monitoring of prepositioned SSKs across all chapters to evaluate their condition and assess storage capacity for future prepositioning. This initiative ensured that all prepositioned materials remained in optimal condition and that chapters were well-equipped to store and deploy these kits efficiently in times of need. Through this effort, PRC strengthened its disaster preparedness strategy, enhancing its ability to respond swiftly and effectively to emergencies.

Below is the summary of planned shelter readiness activities and pre-positioning to be carried out in 2025:

- Conduct training of chapters, LGUs, BarComs and volunteers on EAP
- Conduct simulation on EAP activation at the local level
- Identification and Pre-registration of beneficiaries
- Pre-agreements with service providers for Shelter Strengthening Kit (SSK) materials
- Prepositioning of Shelter Strengthening Kits


 <b>Livelihoods</b>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 7,730	0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	0	0

## Narrative description of plan vs achievements

The Philippine Red Cross is committed to enhancing community resilience through various livelihood protection activities, particularly focusing on Livestock Evacuation and Early Harvesting initiatives. Readiness activities will also be carried out to strengthen the implementation process and improve response mechanisms.

Below is the summary of planned livelihood readiness activities and pre-positioning to be carried out in 2025:

- Conduct training of chapters, LGUs, BarComs and volunteers on EAP
- Conduct awareness raising to communities on early actions
- Pre-identification and pre-registration of beneficiaries
- Designing early harvesting and livestock evacuation IEC materials
- Prepositioning of Security Kits
- Prepositioning of IEC materials

 <p><b>Community Engagement and Accountability</b></p>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 1,288	0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	0	0

## Narrative description of plan vs achievement

The PRC has actively disseminated hazard monitoring and alert messages to communities affected by Typhoon Marce. These alerts were shared through various communication channels, including the PRC website, official Facebook page, and chapter group chats in the provinces of Cagayan, Aurora, Quirino, Isabela, and Northern Samar. This effort aimed to keep communities informed and prepared for potential risks.


The PRC worked with its chapters and communities in advance to ensure that the typhoon information and preparedness messages were aligned with the communities' needs, culture, and level of understanding. Furthermore, communities were informed early on about the process of their selection as beneficiaries, and they were provided with details regarding the assistance they would receive. Engagement with the chapters and communities was ensured throughout the process—from beneficiary selection and validation, to gathering community members for distribution and sharing information about the assistance provided.

After the intervention, PRC collected feedback from the beneficiaries to assess whether the SSK was successfully implemented/installed, its effectiveness, usefulness, and to gather any additional comments or suggestions.

In addition to these early warning efforts, Post-Distribution Monitoring (PDM) was conducted following the distribution of shelter strengthening kits in the same provinces. Using the KoBo Tool, PRC gathered community feedback to assess the effectiveness and efficiency of the distributed kits in reinforcing household resilience.

As of now, no official report has been shared, and findings from the monitoring are still being processed. The results will be reflected in the next reporting cycle once the analysis is complete.

## Enabling approaches

 <p><b>Secretariat Services</b></p>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	0	0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 33,319	0

### Narrative description of plan vs achievements

The IFRC provided technical support in the revision of the Early Action Protocol (EAP) and assisted in securing the approval of the project agreement, ensuring smooth implementation and coordination of early action initiatives. Monitoring visits are planned to be conducted annually to ensure that the implementation is aligned with the planned EAP readiness activities. In addition, monitoring visits can also be conducted on pre, during and post activation phases.

 <p><b>National Society Strengthening</b></p>	<b>CHF preposition budget:</b>	<b>CHF preposition actual:</b>
	CHF 3,865	0
	<b>CHF readiness budget:</b>	<b>CHF readiness actual:</b>
	CHF 113,557	0

### Narrative description of plan vs achievements

Orientation on the activation of the Typhoon Early Action Protocol was successfully conducted by the PRC for 20 volunteers and staff across five provinces under German Red Cross funding support. Additionally, the IFRC in collaboration with the German Red Cross supported the PRC facilitated initiatives within ADDRA projects to strengthen disaster preparedness. One of the HR positions for readiness and implementation under PRC DMS was filled.

## CHALLENGES, LESSONS LEARNED, PROPOSED ADJUSTMENTS

### Challenges in Implementing Readiness Activities for Chapters under the Typhoon EAP

Implementing readiness activities for chapters under the Typhoon EAP presents various challenges at both the National Headquarters (NHQ) and chapter levels. The following are the key challenges experienced at both levels:

- **Outdated Data on Readiness Activities:** The most recent available data is from 2022, making it difficult to implement readiness activities effectively. This issue also affected activation efforts last year due to outdated information on beneficiaries, workers, and suppliers. To mitigate this problem, a rapid validation of the beneficiary listing was conducted to finalize the list during recent activations. A thorough beneficiary selection and validation process in line with the readiness roll-out for the EAP is planned to be carried out in 2025.
- **Chapter's Prioritization:** It has been identified that some PRC Chapters place less importance on EAP related activities because it is not part of their standard Key Performance Indicators (KPIs). To mitigate this

identified challenge, and in line with the revised EAP, PRC DMS intends to strengthen its existing M&E framework and to streamline its standard KPI to include EAP related data in the future.

## **FINANCIAL REPORT**

As of the reporting period, no expenditures have been incurred under the MDRPH055 - Philippines - Typhoon EAP / EAP2024PH03 project. This amount remains unspent and there have been no recorded expenditures across all designated areas. The lack of expenditure is attributed to the early phase of the project. Future reports will reflect any financial movements as activities progress.

## Contact information

For further information specifically related to this operation please contact:

### At the Philippine Red Cross

- Dr Gwendolyn Pang, Secretary General; email: [gwenpang@redcross.org.ph](mailto:gwenpang@redcross.org.ph)
- Criselda Longga, Manager, Disaster Management Services, email: [criselda.longga@redcross.org.ph](mailto:criselda.longga@redcross.org.ph) +63 920 618 2194

### At the IFRC Philippine Country Delegation

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- Emilia Fagerlund, Operations Delegate; email: [Emilia.fagerlund@ifrc.org](mailto:Emilia.fagerlund@ifrc.org) +63 998 972 9195

### At the IFRC Asia Pacific Regional Office, Kuala Lumpur

- Farah Wahyuni, Operations Coordinator; email: [OpsCoord.SouthEastAsia@ifrc.org](mailto:OpsCoord.SouthEastAsia@ifrc.org) +6013 650 3391

### At IFRC Geneva

- Malika Noisette, DREF (Anticipatory Pillar) Senior Officer; email: [malika.noisette@ifrc.org](mailto:malika.noisette@ifrc.org)

### Reference



Click here for:

- [EAP Summary](#)

# FBAF Early Actions

## INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2024/9-12	Operation	PPH550
Budget Timeframe	2024/9-2029/9	Budget	APPROVED

Prepared on 27/Feb/2025

All figures are in Swiss Francs (CHF)

### MDRPH055 - Philippines - Typhoon EAP / EAP2024PH03

Early Actions Timeframe: 23 Sep 2024 to 30 Sep 2029

## I. Summary

<b>Opening Balance</b>	<b>0</b>
<b>Funds &amp; Other Income</b>	<b>535,290</b>
DREF Anticipatory Pillar	535,290
<b>Expenditure</b>	<b>0</b>
<b>Closing Balance</b>	<b>535,290</b>

## II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction			0
AOF2 - Shelter			0
AOF3 - Livelihoods and basic needs			0
AOF4 - Health			0
AOF5 - Water, sanitation and hygiene			0
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
<b>Area of focus Total</b>			<b>0</b>
SFI1 - Strengthen National Societies			0
SFI2 - Effective international disaster management			0
SFI3 - Influence others as leading strategic partners			0
SFI4 - Ensure a strong IFRC			0
<b>Strategy for implementation Total</b>			<b>0</b>
<b>Grand Total</b>			<b>0</b>

# FBAF Early Actions

## INTERIM FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2024/9-12	Operation	PPH550
Budget Timeframe	2024/9-2029/9	Budget	APPROVED

Prepared on 27/Feb/2025

All figures are in Swiss Francs (CHF)

### MDRPH055 - Philippines - Typhoon EAP / EAP2024PH03

Early Actions Timeframe: 23 Sep 2024 to 30 Sep 2029

### III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
			0
<b>Grand Total</b>			<b>0</b>