

EARLY ACTION PROTOCOL 2025 ANNUAL REPORT

Bangladesh | Cyclone

5 March 2026

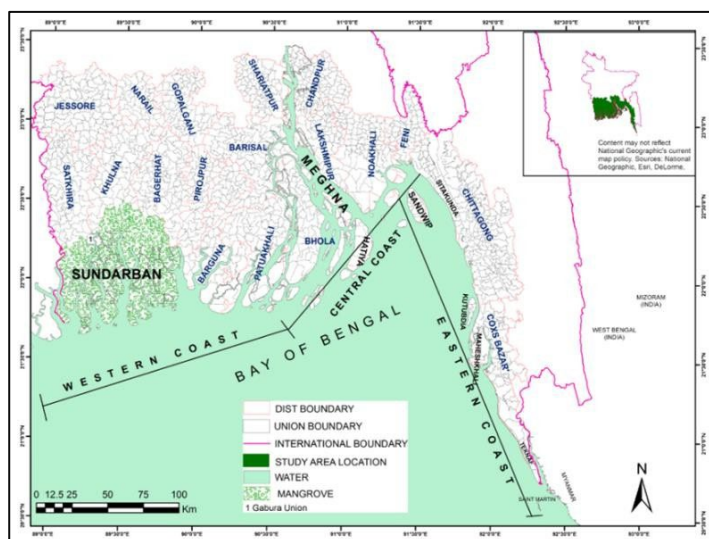


Red Crescent Youth volunteers conducting SWOT analysis of one of the BDRCS units to implement Anticipatory Action (Photo: BDRCS)

<p>EAP No: EAP2021BD06</p>	<p>Operation No: MDRBD033</p>	<p>Period covered by this annual report: 01/01/2025 to 31/12/2025</p>
<p>EAP approved: 16/01/2024</p>	<p>EAP timeframe: 5 Years (16/01/2024 - 15/01/2029) Y1: Jan 2024-Jan 2025 Y2: Jan 2025-Jan 2026 Y3: Jan 2026-Jan 2027 Y4: Jan 2027-Jan 2028 Y5: Jan 2028-Jan 2029</p>	

Annual Budget: 43,515 CHF
EAP Budget: 499,987CHF

SUMMARY OF THE EARLY ACTION PROTOCOL



In January 2024, the IFRC Disaster Response Emergency Fund (DREF) allocated CHF 499,987 for the Bangladesh Red Crescent Society (BDRCS) to implement early actions to reduce and mitigate the impact of Cyclone in Bangladesh. The early actions to be conducted were pre-agreed with the National Society and are described in the Early Action Protocol (EAP) [Summary](#).

The geographical coverage of this EAP includes the 14 most cyclone vulnerable districts of Bangladesh and is intended to be implemented in the most likely affected districts based on Impact based Forecast (IbF) analysis. This EAP aims to provide humanitarian assistance to the vulnerable

populations exposed to cyclones associated with tidal surge particularly during the pre-monsoon months of April-May and post-monsoon months of October-November.

This EAP has been developed and implemented by BDRCS with support from IFRC, Participating National Societies (PNSs), Cyclone Preparedness Programme (CPP), and Bangladesh Meteorological Department (BMD). In this EAP, along with the potential early actions, Disaster Risk Reduction (DRR) activities have also been incorporated to strengthen preparedness at the community level. Further, the readiness actions ensured that the trained BDRCS teams and systems are ready to act and implement the early actions in a timely manner. By addressing potential risks and impacts such as loss of lives and livelihoods, livestock mortality, and injuries to the people, this EAP considers the following early actions to be implemented in pre-identified risk zones:

1. Early warning dissemination (approx. 150,000 people) and transport arrangements to evacuate people and livestock to cyclone shelters (based on requirement), including household movable assets to safeguard livelihood.
2. Distribution of dry food (50,000 people), drinking water (50,000 people), and ORS (50,000 people) at cyclone shelters.
3. Provision of basic first aid service at cyclone shelters.
4. Provide hygiene items at cyclone shelters.

This EAP covers cyclone-related early actions that are triggered based on forecasts issued by BMD and Indian Meteorological Department (IMD) and other global forecast models. The BDRCS Anticipatory Action (AA) team continuously monitored and analyzed weather forecasts throughout the cyclone season. However, the EAP was not activated during the reporting period, as the trigger criteria were not met. The EAP also includes preparedness measures and the pre-positioning of early action stocks at the local level to enable the timely implementation of pre-planned early actions when activation thresholds are reached.

The pre-activation stage operates with a lead time of 72 hours or more, while the activation stage requires a lead time of 30 hours or more. Once the pre-activation and activation of the triggers are met, specific EAP activities are carried out in vulnerable areas/unions of the coastal districts, based on risk mapping. This EAP provides step-by-step instructions for implementing selected actions in a specific sequence when activated. It also defines who takes what action, when, where, and with what funds.

This report summarizes the annual readiness activities carried out in the **reporting period (January to December 2025)**. The report also includes any changes or updates made to the initially agreed plan.

With support from IFRC, BDRCS implemented its planned activities under the Cyclone EAP in 2025. As part of its preparedness and readiness efforts, BDRCS organized a Training of Trainers (ToT) course on Anticipatory Action (AA), which led to the establishment of a pool of 34 trained RCY volunteer trainers (male: 28, female: 6). Leveraging this resource pool, BDRCS subsequently trained 125 RCY volunteers (male-82, female-43), from the most cyclone-prone upazilas, on the Cyclone EAP, AA, Community Engagement and Accountability (CEA), Protection Gender and Inclusion (PGI), and other related thematic areas. To further strengthen health preparedness, 30 RCY volunteers also received First Aid training.

In addition, BDRCS conducted capacity-building training on the Cyclone National Early Action Protocol (NEAP) for CPP officials and volunteers. BDRCS also organized an orientation on AA and Cyclone NEAP for 153 Upazila Disaster Management Committee (UzDMC) members (male: 139, female: 14). A cyclone simulation exercise focusing on NEAP was planned; however, it could not be implemented due to administrative changes at the field level following changes in government. The simulation exercise has been rescheduled and will be conducted in the first quarter of 2026.

As part of its coordination and partnership efforts, BDRCS organized two FbF/AA Taskforce meetings along with multiple AA TWG and Sub-Technical Working Group meetings to support the development of NEAP. Furthermore, BDRCS convened a kick-off workshop on the AA Framework in collaboration with Ministry of Disaster Management and Relief (MoDMR) and other key AA stakeholders. Three RCRC Movement-wide coordination meetings were also conducted with IFRC and other Partner National Societies. In addition, BDRCS organized a three-day Training on the AA Contextualized Training Module of Asia Pacific for national level AA Actors.


Additionally, BDRCS, in collaboration with other AA actors, hosted two Divisional Dialogue Platforms on Anticipatory Humanitarian Action in the Rajshahi and Khulna divisions, engaging a total of 240 participants (male: 138, female: 102) from the humanitarian and development sectors.

Continuous weather monitoring was carried out before and during the cyclone seasons. Situation reports were regularly produced, and risk assessments were undertaken based on cyclone exposure and vulnerability analyses. These reports and risk maps were disseminated within the RCRC Movement and AA TWG and were also shared with relevant external stakeholders, including clusters and sectoral working groups.

A planned cyclone simulation exercise under the NEAP was not conducted due to administrative changes at the field level following government restructuring. Nevertheless, collaboration with the CPP demonstrated that joint training and coordination strengthen community readiness for Anticipatory Action, with CPP volunteer engagement improving clarity on roles and early action triggers under the EAP.


SUMMARY OF ANNUAL PROGRESS BY PLANNED OPERATION

Note: The disaggregated breakdown figures for actual prepositioning and readiness activity expenditures are not available at this time and will be reflected in the next report, to the extent possible.

 Health & Care	CHF readiness budget:	CHF readiness actual:
	2,619	NA
Narrative description of plan vs achievements		
<u>First Aid training for BDRCS and CPP volunteers</u> Under the EAP, 30 Unit Level Volunteers (male: 18, female: 12) received First Aid training. The training was held from 25 to 26 November 2025, in Jhalokathi RC Unit. To facilitate the sessions, BDRCS engaged an experienced trainer from its Training Department. The objective of the training was to strengthen volunteers' knowledge and skills to provide First Aid services during the implementation of anticipatory actions in a cyclone scenario.		



RCY volunteers are participating in First Aid training to strengthen emergency health preparedness under Cyclone EAP. (Photo: BDRCS)

 Protection, Gender and Inclusion	CHF readiness budget:	CHF readiness actual:
	2,357	NA

Narrative description of plan vs achievements

PGI orientation for staff and volunteers

As part of the readiness activities, BDRCS provided orientation on Protection, Gender, and Inclusion (PGI) sessions within the AA trainings across multiple RC Units. The sessions were held on 27–30 April (two batches) at Chattogram RC Unit, 27–28 April at Feni RC Unit, 4–5 May at Pirojpur RC Unit, and 7–8 May at Jhalokathi RC Unit. A total of 125 RCY volunteers (82 male, 43 female) as well as staff, National Disaster Response Team (NDRT) members, and volunteers participated in the sessions. Key topics covered during the PGI orientations included: understanding PGI in AA, Gender and Diversity, Dignity, Access, Participation, and Safety (DAPS), Sex and Age Disaggregated Data (SADD), Sexual and Gender-Based Violence (SGBV), and policies such as the Child Protection Policy, the Prevention and Response to Sexual Exploitation and Abuse (PSEA) Policy, and the Code

of Conduct (CoC). As a result, volunteers and response teams are now better equipped to identify and address protection risks, ensuring that early actions are inclusive and responsive to the needs of vulnerable groups.



Risk Reduction, climate adaptation and Recovery

CHF readiness budget:

14,840

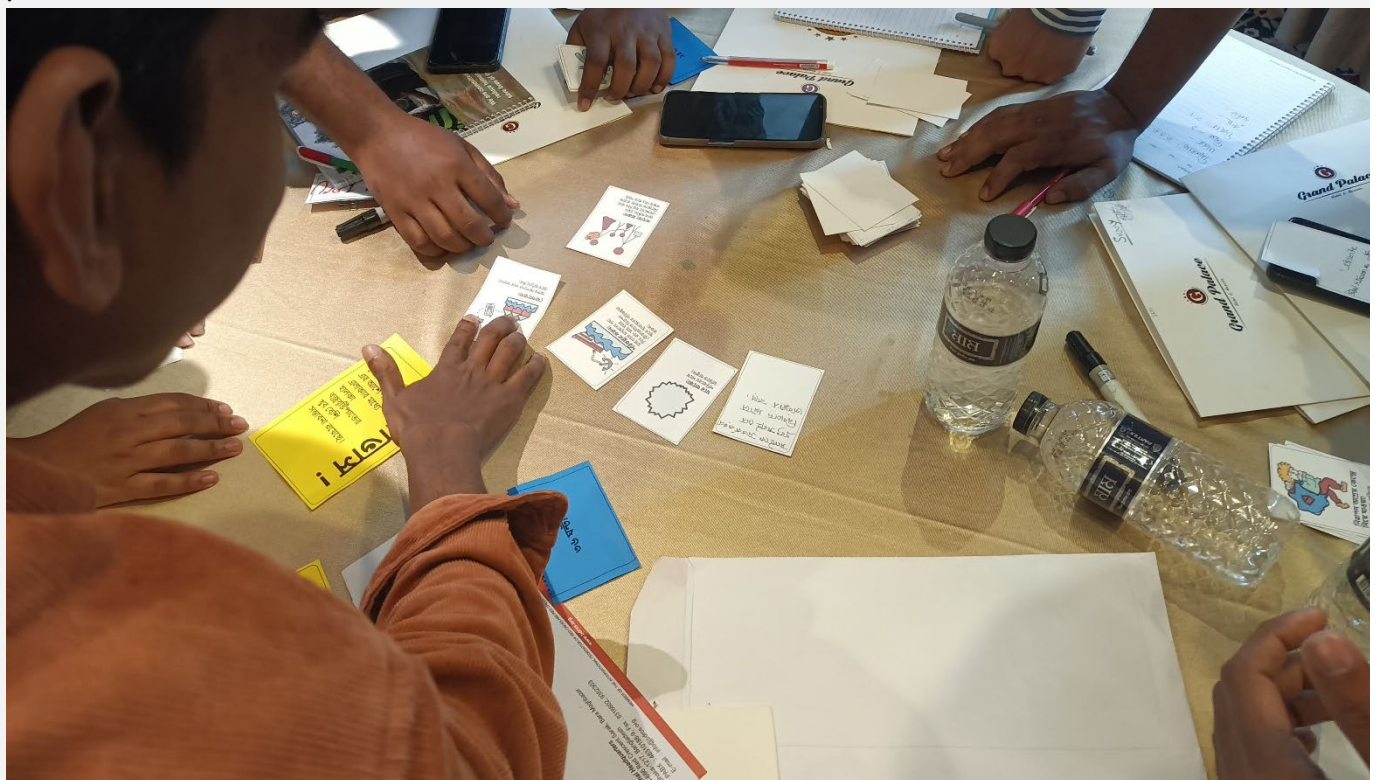
CHF readiness actual:

NA

Narrative description of plan vs achievements

Orientation and Training for staff and volunteers

As part of its preparedness and readiness efforts, BDRCS organized a Training of Trainers (ToT) course on Anticipatory Action (AA), from 23 -26 February at Hotel Grand Palace, Dhaka, which led to the establishment of a pool of 34 trained RCY volunteer trainers (male: 28, female 6). Leveraging this resource pool, BDRCS subsequently trained 125 RCY volunteers (male: 82, female: 43), from the most cyclone-prone upazilas on the Cyclone EAP, AA, CEA, PGI, and other related thematic areas. To further strengthen health preparedness, RCY volunteers also received First Aid training.



ToT participants learning Anticipatory Action through a card game, focusing on forecast, lead time, and early actions. (Photo: BDRCS)

In addition, BDRCS conducted capacity-building training on the Cyclone National Early Action Protocol (NEAP) for CPP officials and volunteers. BDRCS also organized an orientation on AA and Cyclone NEAP for 153 Upazila Disaster Management Committee (UzDMC) members (male: 139, female: 14).

Simulation of Cyclone EAP

A cyclone simulation exercise focusing on NEAP was planned; however, it could not be implemented due to administrative changes at the field level following changes in government. The simulation exercise has been rescheduled and will be conducted in the first quarter of 2026.



Community Engagement and Accountability

CHF readiness budget:

175

CHF readiness actual:

NA

Narrative description of plan vs achievements

CEA orientation for staff and volunteers

BDRCS delivered comprehensive Community Engagement and Accountability (CEA) orientations to 159 participants (110 male, 49 female), including staff, NDRT/NDWRT members, and unit-level volunteers through ToT, unit level trainings and orientations. The sessions strengthened participants’ understanding of CEA principles, accountability mechanisms, the Feedback and Complaint Response Mechanism (FCRM), and the Code of Conduct (CoC) contributing to more inclusive and accountable community programming.

Enabling approaches



Coordination and partnership

CHF readiness budget:

611

CHF readiness actual:

NA

Narrative description of plan vs achievements

Advocacy and coordination meeting

As part of its coordination and partnership efforts, BDRCS organized two Fb/AA Taskforce meetings along with multiple AA TWG and Sub-Technical Working Group meetings to support the development of NEAPs of lightning, flash flood, and drought. Furthermore, BDRCS convened a kick-off workshop on the AA Framework in collaboration with Ministry of Disaster Management and Relief (MoDMR) and other key AA stakeholders.

Three RCRC Movement-wide coordination meetings were also conducted with IFRC and other Partner National Societies. In addition, BDRCS organized a three-day Training on the AA Contextualized Training Module of Asia Pacific for national level AA Actors. BDRCS played a key role in organizing the 3rd National Dialogue Platform 2025 in collaboration with AA actors. The dialogue brought together around 200 participants from the humanitarian and development sectors.

Additionally, BDRCS, in collaboration with other AA actors, hosted two Divisional Dialogue Platforms on Anticipatory Humanitarian Action in the Rajshahi and Khulna divisions, engaging a total of 240 participants (male: 138, female: 102) from the humanitarian and development sectors.



Participants from the Government, RCRC Movement, UNO organization, and other I/NGOs on 3rd Divisional Dialogue Platform (Photo: BCRCS)



Participants from the Government, RCRC Movement, UNO organization, and other I/NGOs on 3rd National Dialogue Platform (Photo: BDRCS)



CHF readiness budget:

9,384

CHF readiness actual:

NA

Secretariat Services

Narrative description of plan vs achievements

The IFRC Bangladesh Delegation closely coordinated with BDRCS and in-country Movement partners to implement Cyclone EAP activities. IFRC also provided technical and monitoring support to BDRCS to ensure the timely completion of EAP readiness tasks ahead of the cyclone season. IFRC assisted BDRCS in carrying out sectoral activities in accordance with the approved Cyclone EAP.



National Society Strengthening

CHF readiness budget:

13,529

CHF readiness actual:

NA

Narrative description of plan vs achievements

Under the National Society Development component, BDRCS strengthened its institutional capacity at both National Headquarters (NHQ) and unit levels to enhance the operational effectiveness and sustainability of Anticipatory Action initiatives. The team ensured smooth office functioning and strengthened coordination, documentation, communication, and reporting systems, which improved overall programme management.

Dedicated staff provided direct support for planning, supervision, and the effective implementation of readiness activities. BDRCS also delivered training and orientation sessions on the Early Action Protocol (EAP), PGI, CEA, and related areas to unit and upazila-level staff and RCY volunteers, further enabling the National Society to implement Anticipatory Action in a timely and effective manner. In addition, BDRCS conducted capacity-building training on the Cyclone NEAP for CPP officials and volunteers. BDRCS also organized an orientation on AA and the Cyclone NEAP for 153 Upazila Disaster Management Committee (UzDMC) members (male: 139, female: 14), strengthening local-level understanding and coordination for early actions.

CHALLENGES, LESSONS LEARNED, PROPOSED AJUSTMENTS

Challenge:

- A cyclone simulation exercise focusing on NEAP was planned; however, it could not be implemented due to administrative changes at the field level following changes in government.

Lessons Learned:

- Collaboration with the Cyclone Preparedness Programme (CPP) demonstrated that joint training and coordinated planning significantly enhance community-level readiness for Anticipatory Action. Integrating CPP volunteers into orientation and training sessions strengthened mutual understanding of roles, responsibilities, and early action triggers under the Early Action Protocol (EAP).

Adjustments:

- The simulation exercise has been rescheduled and will be conducted in the first quarter of 2026.

FINANCIAL REPORT

Item	Amount (CHF)	%
Total Approved Budget (5 Years)	499,987	100%
Budget Allocated – Year 2025	43,515	–
Expenditure – Year 2025	32,636	75% (annual utilization)
Cumulative Expenditure to Date	191,858	39% (overall utilization)
Remaining Balance (Overall EAP)	308,129	62%

The annual budget was **CHF 43,515** for implementing readiness activities in 2025 of the Cyclone EAP, with a recorded expenditure of **CHF 32,636** (75 per cent of annual budget). The variance is mainly due to the challenges mentioned earlier.

Please refer to the interim financial report attached for more details (note: the financial report shows the cumulative expenditure from the start of the EAP till 31 December 2025).

Contact information

For further information, specifically related to this operation please contact:

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At IFRC Geneva

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Reference



Click here for:

- [EAP Summary and budget](#)
- [Annual reports 2024](#)

FBAF Early Actions

Interim FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2024/2-2025/12	Operation	PBD065
Budget Timeframe	2024/2-2029/2	Budget	APPROVED

Prepared on 27/Feb/2026

All figures are in Swiss Francs (CHF)

MDRBD033 - Bangladesh - Cyclone EAP / EAP2023BD06

Early Actions Timeframe: 05 Feb 2024 to 28 Feb 2029

I. Summary

Opening Balance	0
Funds & Other Income	499,987
DREF Anticipatory Pillar	499,987
Expenditure	-191,858
Closing Balance	308,129

II. Expenditure by area of focus / strategies for implementation

Description	Budget	Expenditure	Variance
AOF1 - Disaster risk reduction	237,340	-62,665	300,005
AOF2 - Shelter			0
AOF3 - Livelihoods and basic needs	188,893		188,893
AOF4 - Health			0
AOF5 - Water, sanitation and hygiene			0
AOF6 - Protection, Gender & Inclusion			0
AOF7 - Migration			0
Area of focus Total	426,233	-62,665	488,898
SFI1 - Strengthen National Societies		248,976	-248,976
SFI2 - Effective international disaster management	2,787		2,787
SFI3 - Influence others as leading strategic partners			0
SFI4 - Ensure a strong IFRC	70,966	5,547	65,419
Strategy for implementation Total	73,754	254,523	-180,770
Grand Total	499,987	191,858	308,128

FBAF Early Actions

Interim FINANCIAL REPORT

Selected Parameters			
Reporting Timeframe	2024/2-2025/12	Operation	PBD065
Budget Timeframe	2024/2-2029/2	Budget	APPROVED

Prepared on 27/Feb/2026

All figures are in Swiss Francs (CHF)

MDRBD033 - Bangladesh - Cyclone EAP / EAP2023BD06

Early Actions Timeframe: 05 Feb 2024 to 28 Feb 2029

III. Expenditure by budget category & group

Description	Budget	Expenditure	Variance
Logistics, Transport & Storage		492	-492
Storage		69	-69
Distribution & Monitoring		423	-423
Personnel	40,451	4,919	35,532
National Staff	40,451	4,919	35,532
Workshops & Training	2,787		2,787
Workshops & Training	2,787		2,787
General Expenditure		835	-835
Travel		600	-600
Communications		24	-24
Financial Charges		16	-16
Shared Office and Services Costs		194	-194
Contributions & Transfers	426,233	173,903	252,330
Cash Transfers National Societies	426,233	173,903	252,330
Indirect Costs	30,516	11,710	18,806
Programme & Services Support Recover	30,516	11,710	18,806
Grand Total	499,987	191,858	308,128