



**International Federation of Red Cross
and Red Crescent Societies (IFRC), Geneva**

Independent Auditor's Report

To the Management of IFRC
On the IFRC's Financial Statements for the
Bangladesh Population Movement Appeal
(MDRBD018)
for the year ended 31 December 2021



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Independent Auditor's Report on the IFRC's Financial Statements for the Bangladesh Population Movement Appeal (MDRBD018) to the Management of

International Federation of Red Cross and Red Crescent Societies (IFRC), Geneva

Opinion

We have audited the accompanying grant financial statements for the Bangladesh Population Movement Appeal (MDRBD018) of the International Federation of Red Cross and Red Crescent Societies ("IFRC"), which comprise the income and expenditure statement and notes to the financial statements, including a summary of significant accounting policies ('the financial statements') for the year ended 31 December 2021.

In our opinion, the accompanying financial statements for Bangladesh Population Movement Appeal (MDRBD018) for the year ended 31 December 2021 are prepared, in all material respects, in accordance with the IFRC accounting policies as described in the notes to the financial statements.

Basis of Opinion

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the IFRC in accordance with the requirements of the International Ethics Standards Board for Accountants (IESBA) Code of Ethics for Professional Accountants, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter - Basis of Accounting

We draw attention to Notes 2 and 3 to the financial statements, which describes the basis of accounting. The financial statements are prepared to assist the IFRC to comply with the financial reporting provisions of the IFRC.

Responsibilities of the Management for the Financial Statements

The Management of the IFRC is responsible for the preparation of the financial statements in accordance with the basis of accounting described in the notes and for such internal control as Management determines is necessary to enable the preparation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with International Standards on Auditing (ISAs) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.



As part of an audit in accordance with ISAs, we exercise professional judgement and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis of our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the IFRC's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.

We communicate with the Management and those charged with governance of IFRC regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG SA

Hélène Béguin
Licensed Audit Expert
Auditor in Charge

Steven Gras

Geneva, 8 December 2023

Enclosure:

- Financial statements (income and expenditure statement and explanatory notes) for the year ended 31 December 2021

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES
EMERGENCY APPEAL (MDRBD018) – BANGLADESH POPULATION MOVEMENT**

**INCOME AND EXPENDITURE STATEMENT
FOR THE YEAR ENDED 31 DECEMBER 2021**

		Year ended 31-Dec-2021	Year ended 31-Dec-2020
	Notes	CHF	CHF
OPERATING INCOME			
Voluntary contributions	4	1,073,548	1,502,653
Donations	5	11,800,924	8,996,482
Total INCOME		<u>12,874,472</u>	<u>10,499,135</u>
OPERATING EXPENDITURE			
Other resources: Humanitarian Response			
Employee benefits		3,273,575	3,256,542
Relief supplies, transportation and storage		7,941,835	4,850,237
Supplementary services cost recoveries		419,041	483,183
Other costs & allocations	6	<u>1,302,548</u>	<u>644,747</u>
Total direct costs		<u>12,936,999</u>	<u>9,234,709</u>
Indirect cost recovery		833,195	608,997
Pledge fees		125,480	102,816
Total OPERATING EXPENDITURE		<u>13,895,674</u>	<u>9,946,522</u>
NET (DEFICIT)/ SURPLUS FROM OPERATING ACTIVITIES		(1,021,202)	552,613
Finance income, net		<u>15,803</u>	<u>37,255</u>
NET (DEFICIT)/ SURPLUS FOR THE YEAR		<u>(1,005,399)</u>	<u>589,868</u>
FUNDS HELD FOR OPERATIONS			
Brought forward		5,360,269	4,770,401
Reallocation from Bangladesh Floods apeal MDRBD025		100,000	-
Allocations from IFRC funds		321,246	-
Net (deficit)/ surplus for the year		<u>(1,005,399)</u>	<u>589,868</u>
FUNDS HELD FOR OPERATIONS		<u>4,776,116</u>	<u>5,360,269</u>

The notes on pages 4 to 10 are an integral part of these Appeal Financial Statements.

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES
EMERGENCY APPEAL (MDRBD018) – BANGLADESH POPULATION MOVEMENT**

**NOTES TO THE APPEAL FINANCIAL STATEMENTS
FOR THE YEAR ENDED 31 DECEMBER 2021**

1. Activities

Founded in 1919, the International Federation of Red Cross and Red Crescent Societies (IFRC) is a membership organisation comprising 191 member Red Cross and Red Crescent societies governed by a Governing Board and with management support provided by a Secretariat with more than 60 delegations to support activities around the world. The Secretariat headquarters' address is 17, Chemin des Crêts, Petit-Saconnex, 1209 Geneva, Switzerland.

The IFRC's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. Working through its 191 member National Societies, the IFRC acts before, during and after disasters and health emergencies to meet the needs and improve the lives of vulnerable people. It does so with impartiality as to nationality, race, gender, religious beliefs, class and political opinions.

The IFRC coordinates international support for large-scale disasters and health crises, strengthens the capacities and leadership of its member National Societies, and acts at the international level to raise resources and persuade decision makers to act at all times in the interests of vulnerable people.

Guided by *Strategy 2030* – a collective plan of action for the IFRC and its member National Societies to tackle the major humanitarian and development challenges of this decade – the IFRC is committed to 'saving lives and changing minds'.

During the last quarter of 2016, an upsurge of violence in Myanmar northern area of Rakhine state led to mass population movements including an influx to Cox's Bazar, Bangladesh. On 17 January 2017, the IFRC allocated CHF 273,151 from the Disaster Relief Emergency Fund (DREF) to provide up to 3 months relief assistance targeting 10,000 people. On 18 March 2017, an Emergency Appeal was launched seeking CHF 3.3 million to support the Bangladesh Red Crescent Society to assist up to 25,000 people for 9 months. In the following years, the appeal and timeframe were revised several times. The most recent revision published on 20 November 2021 increased the population supported to over 1.2 million people, increased the budget to CHF 133 million and extended the timeframe to 31 December 2024.

The financial statements presented comprise the Income and Expenditure Statement and supporting notes of the Bangladesh Population Movement Appeal (MDRBD018) and are hereto referred to as the Appeal Financial Statements.

2. Basis of accounting

The Appeal Financial Statements are presented in Swiss Francs and have been prepared using the accrual basis of accounting, under which, the effects of transactions and other events are recognised when they occur (and not as cash or its equivalent is received or paid) and they are recorded in the accounting records and reported in the financial statements of the periods to which they relate.

The 2021 Consolidated Financial Statements of the IFRC are prepared in accordance with International Financial Reporting Standards (IFRS). The information contained in these appeal financial statements has been extracted from the Consolidated Financial Statements of the IFRC, except for the following:

- a) payments made under leases, as covered in the consolidated financial statements by IFRS 16 Leases, are included in operating expenditure in the appeal financial statements and are recognised on a straight-line basis over the periods of the leases;
- b) obligations for contributions to post-employment benefit plans (the IFRC's pension arrangements), as covered by IAS 19 Employee benefits in the consolidated financial statements, are included within operating expenditure in the appeal financial statements and are recognised as contributions fall due for payment.

The IFRC has concluded that with respect to these appeal financial statements, the adopted bases of accounting for leases and post-employment benefit plan contributions provide more relevant and useful information to users of these appeal financial statements, notably contributors and donors to the Bangladesh Population Movement Emergency Appeal (MDRBD018).

The Appeal Financial Statements present operating expenditure by function (see note 3.3(a)). All operating expenditure included within the appeal financial statements is classified under the Humanitarian Response functional category. For information purposes, the Income and Expenditure Statement provides further analysis of operating expenditure.

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES
EMERGENCY APPEAL (MDRBD018) – BANGLADESH POPULATION MOVEMENT**

**NOTES TO THE APPEAL FINANCIAL STATEMENTS
FOR THE YEAR ENDED 31 DECEMBER 2021**

3. Significant accounting policies

3.1 Foreign currency transactions

The presentation and functional currency of the IFRC is the Swiss Franc, as operating cash flows are primarily denominated in, and influenced by, the Swiss Franc. The IFRC's operations are not concentrated in any one economic environment, but appeals, including the Bangladesh population movement emergency appeal, are always launched in Swiss Francs and expenditure is budgeted and managed in Swiss Francs.

Monetary assets and liabilities denominated in foreign currencies are translated into Swiss Francs using the exchange rate at the reporting date. Foreign currency transactions are translated into Swiss Francs using actual rates that were applied to transactions or rates which approximate to the prevailing rate at the date of the transactions. Exchange gains and losses resulting from the settlement of foreign currency transactions and from translation are included under Finance income, net in the Income and Expenditure Statement, except for realised and unrealised exchange gains and losses on voluntary contributions and donations, which are included under Voluntary contributions and Donations, net in the Income and Expenditure Statement.

3.2 Income

Income comprises voluntary contributions and donations earmarked for the Bangladesh Population Movement Appeal (MDRBD018). Voluntary contributions are contributions to the IFRC voluntarily made by National Societies. Donations are donations or other financial assistance to the IFRC, voluntarily made by private individuals, States, or any other public or private institutions. Voluntary contributions and Donations are recognised when a signed agreement (pledge) has been received from the National Society or other donor. In the absence of a signed agreement, the contribution is recognised upon receipt of cash.

Government grants for specific projects and donations that are subject to specific contractual obligations similar to government grants, are reported as deferred income and recognised as income when expenditure is incurred and contractual obligations are fulfilled. Government grants that are neither for specific projects nor identifiable assets, and are both earmarked and managed at appeal level, are recognised when a confirmed written pledge has been received from the donor and accepted by the IFRC.

Donations where receipt of funding is conditional and contingent upon uncertain future events not wholly within the IFRC's control are not accounted for but are disclosed as contingent assets.

After initial recognition, subsequent changes to Voluntary contributions and Donations are recognised as additions to, or reductions of income, in the period in which the change is agreed. The IFRC is unable to evaluate the impact of such changes on the income reported in these appeal financial statements.

In-kind contributions of services are recognised equally as both income and expenditure at their estimated fair value on the dates of receipt.

Earmarked voluntary contributions from National Societies and donations from non-National Societies are identified based on the level of earmarking, as summarised in the below table:

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**NOTES TO THE APPEAL FINANCIAL STATEMENTS
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3.2 Income (continued)

Earmarked	<p><i>Fully under the control of the IFRC</i></p> <p>Can be restricted in terms of nature, timeframe, or subject matter Amounts are recognised within restricted income Unspent amounts included within restricted reserves at the end of the accounting period</p>
	<p><i>Not fully under the control of the IFRC</i></p> <p>Can be restricted in terms of nature, timeframe, or subject matter Earmarked for use in a future period Amounts are recognised as deferred income in the current period Amounts are recognised within restricted income in the future period for which they are earmarked Subject to specific contractual obligations, similar to government grants Amounts are recognised within restricted income as expenditure is incurred and contractual obligations are fulfilled Amounts received but not recognised are included in deferred income</p>

Income recognition policy for voluntary contributions from National Societies and donations from non-National Societies is summarised in the below table:

Donors	Category	Earmarking	Income recognition
National Societies	Fully under the control of the IFRC	Unearmarked	Recognised upfront in the current period
	Not fully under the control of the IFRC	Earmarked for use in a future period	Deferred in the current period and recognised in the future period for which the funds are earmarked
Non-National Societies (Governments, multi-lateral agencies, corporations, and others)	Fully under the control of the IFRC (e.g., non-refundable donations, funding managed at appeal level, contribution towards multi-donor action)	Unearmarked or earmarked at an appeal level	Recognised upfront in the current period
		Earmarked for use in a future period	Deferred in the current period and recognised in the future period for which they are earmarked
	Not fully under the control of the IFRC	Subject to specific contractual obligations, similar to government grants	Recognised as expenditure is incurred and contractual obligations are fulfilled. Amounts received but not recognised in the current period are included in deferred income

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES
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**NOTES TO THE APPEAL FINANCIAL STATEMENTS
FOR THE YEAR ENDED 31 DECEMBER 2021**

3.2 Income (continued)

Voluntary contributions and Donations are mainly received in cash but may be received as in-kind relief supplies or services (staff). The fair value of in-kind goods is taken as the value indicated by the donor. This value is tested for reasonableness by comparing it to the cost that the IFRC would incur if it were to buy in the open market similar goods for the same intended use. If the market value is found to be significantly different to the value indicated by the donor, the value is revised to the market value. The fair value of in-kind staff is taken as the average cost that would be incurred by the IFRC, if it were to directly employ a person in a similar position.

In-kind contributions are recognised at their estimated fair value in accordance with the following table:

In-kind contribution category	Income recognition	Expenditure recognition
Relief supplies	Recognised on date of receipt equally as both income and expenditure	
Services	Recognised on date of receipt equally as both income and expenditure	

3.3 Expenditure

(a) Functional expenditure categories

All IFRC expenditure is classified under functional expense categories that aggregate costs related to each category. Expenditure incurred as part of this emergency appeal activities is classified under the Other resources: Humanitarian response programmes functional expense category, which comprises coordination during the immediate response phase of disasters and crises which require international assistance, in order to ensure adequate resources are available to meet the needs of disaster affected people. Within this functional expense category, the classification of operational expenditures by nature has been aligned with the consolidated financial statements of the IFRC.

(b) Costing principles

The IFRC applies a full cost recovery principle to its activities and operations. As such, each functional expense category includes all associated direct costs, indirect costs and pledge fees.

Direct costs

Direct costs are those costs that can be readily and specifically identified with a particular project or service. These include costs recovered from operations for the provision of specific supplementary services.

Indirect costs

The direct costs of programmes and services are subject to standard indirect cost recovery rate to fund the costs of providing indirect support services, essential to the success of operations. Such indirect support services include management and leadership, information and communication technology and professional and services functions in the areas of programme quality, reporting, resource mobilisation, finance, information technology and human resources.

Pledge fees

Costs are incurred to meet specific donor requirements. These requirements may include the tracking of expenses where a donation has been given for a specific activity or needs to be spent within a specific timeframe or requires customised financial and / or narrative reports. Pledge fees are charged to contributions and donations to cover the costs associated with meeting these specific donor requirements.

(c) Provisions for operations and Contributions to National Societies

The IFRC advances funds to member Red Cross and Red Crescent National Societies. Depending on the IFRC's assessment of risk, one of two approaches to make cash contributions may be adopted, cash working advances or cash contributions.

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(i) Cash working advances - Provisions for operations

The IFRC provides cash working advances to National Societies for them to implement activities on behalf of the IFRC. Amounts advanced are recognised as receivables until such time as recipient National Societies report to the IFRC on their use of the funds. A provision is recognised for the value of working advances which has not been reported on by the recipient National Societies, and the related expense is recorded as Provisions for operations included in Other costs & allocations in the Income and Expenditure statement. When recipient National Societies report on their use of the funds, the provision is reversed, and the expense is reclassified according to its nature.

(ii) Contributions to National Societies

There are no contributions to National Societies in these appeal financial statements.

3.4 Finance income, net

Exchange gains and losses resulting from the settlement of foreign currency transactions and from translations are included under Finance income, net, in the Income and Expenditure Statement, with the exception of realised and unrealised exchange gains and losses on voluntary contributions and donations, which are included under Voluntary contributions and Donations, net in the Income and Expenditure Statement.

3.5 Funds held for operations

The cumulative excess of income received over operating expenditure incurred is recorded as Funds held for operations. In the event that the funds cannot be spent, the IFRC obtains agreement from the donors to reallocate the unspent funds for a different use or reimburses them to the donors.

4. Voluntary contributions

	Cash	Services	Year ended	Year ended
	CHF	In-Kind	31-Dec-2021	31-Dec-2020
	CHF	CHF	TOTAL	TOTAL
	CHF	CHF	CHF	CHF
American Red Cross	-	-	-	(190,277)
Australian Red Cross	140,000	43,500	183,500	73,532
British Red Cross	467,987	-	467,987	(15,665)
Hong Kong Red Cross, Branch of the Red Cross Society of China	58,601	-	58,601	-
Japanese Red Cross Society	29,329	59,329	88,658	-
New Zealand Red Cross	947	-	947	65,574
The Canadian Red Cross Society	-	-	-	(4,495)
The Canadian Red Cross Society (from Canadian Government)	-	-	-	417,838
The Netherlands Red Cross	273,855	-	273,855	-
The Netherlands Red Cross (from Netherlands Government)	-	-	-	1,150,403
Other donors (including online donations and those with donations less than CHF 10,000)	-	-	-	5,743
	970,719	102,829	1,073,548	1,502,653

The Cash column includes realised gains and losses from settlement of foreign currency pledges during the period and unrealised gains and losses from translation of outstanding foreign currency pledges as at the reporting date (see note 3.4).

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES
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5. Donations

	Year ended 31-Dec-2021	Year ended 31-Dec-2020
	Cash and Total CHF	Cash and Total CHF
European Commission - DG ECHO	165,896	-
Islamic Development Bank IsDB	2,453,241	1,403,847
Republic of Korea Government	449,020	637,930
The OPEC Fund for International Development	-	53
The Prince Albert II of Monaco Foundation	331,679	-
United States Government - PRM	8,401,088	6,954,652
	<u>11,800,924</u>	<u>8,996,482</u>

The figures include realised gains and losses from settlement of foreign currency pledges during the period and unrealised gains and losses from translation of outstanding foreign currency pledges as at reporting date (see note 3.4).

6. Other costs & allocations

	Year ended 31-Dec-2021	Year ended 31-Dec-2020
	CHF	CHF
Administration, office and general	36,678	51,438
Consultancy fees	68,525	129,181
Information	32,923	48,305
Travel	26,309	15,173
Vehicles and equipment	34,262	57,086
Workshops & training	363,523	223,481
Other costs and allocations	740,328	120,083
	<u>1,302,548</u>	<u>644,747</u>

Included within Other Costs and allocations is a provision for cash working advances not yet reported by the National Society amounting to CHF 579,557 (2020: reversal of provision for cash working advances not yet reported amounting to CHF 7,295).