



**International Federation of Red Cross  
and Red Crescent Societies (IFRC), Geneva**

**Independent Auditor's Report**

To the Management of IFRC  
On the IFRC's Financial Statements for the  
Sudan Floods Emergency Appeal  
(MDRSD028)  
for the period 12 August 2020 to 31 December 2021



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## **Independent Auditor's Report on the IFRC's Financial Statements for the Sudan Floods Emergency Appeal Appeal (MDRSD028) to the Management of**

### **International Federation of Red Cross and Red Crescent Societies (IFRC), Geneva**

#### **Opinion**

We have audited the accompanying grant financial statements for the Sudan Floods Emergency Appeal (MDRSD028) of the International Federation of Red Cross and Red Crescent Societies ("IFRC"), which comprise the income and expenditure statement and notes to the financial statements, including a summary of significant accounting policies ('the financial statements') for the period 12 August 2020 to 31 December 2021.

In our opinion, the accompanying financial statements for Sudan Floods Emergency Appeal (MDRSD028) for the period 12 August 2020 to 31 December 2021 are prepared, in all material respects, in accordance with the IFRC accounting policies as described in the notes to the financial statements.

#### **Basis of Opinion**

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the IFRC in accordance with the requirements of the International Ethics Standards Board for Accountants (IESBA) Code of Ethics for Professional Accountants, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### **Emphasis of Matter - Basis of Accounting**

We draw attention to Notes 2 and 3 to the financial statements, which describes the basis of accounting. The financial statements are prepared to assist the IFRC to comply with the financial reporting provisions of the IFRC.

#### **Responsibilities of the Management for the Financial Statements**

The Management of the IFRC is responsible for the preparation of the financial statements in accordance with the basis of accounting described in the notes and for such internal control as Management determines is necessary to enable the preparation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with International Standards on Auditing (ISAs) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.



As part of an audit in accordance with ISAs, we exercise professional judgement and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis of our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the IFRC's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.

We communicate with the Management and those charged with governance of IFRC regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG SA

Hélène Béguin  
Licensed Audit Expert  
Auditor in Charge

Steven Gras

Geneva, 8 December 2023

Enclosure:

- Financial statements (income and expenditure statement and explanatory notes) for the period 12 August 2020 to 31 December 2021

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES  
EMERGENCY APPEAL (MDRSD028) – SUDAN FLOODS**

**INCOME AND EXPENDITURE STATEMENT  
FOR THE PERIOD 12 AUGUST 2020 TO 31 DECEMBER 2021**

		<b>Period from 12-Aug-2020 to 31-Dec-2021</b>
<b>OPERATING INCOME</b>	<b>Notes</b>	<b>CHF</b>
Voluntary contributions	4	2,682,702
Donations	5	1,066,697
<b>Total INCOME</b>		<u>3,749,399</u>
 <b>OPERATING EXPENDITURE</b>		
<b>Other resources: Humanitarian Response</b>		
Employee benefits		441,012
Relief supplies, transportation and storage		1,187,544
Supplementary services cost recoveries		141,351
Other costs & allocations	6	<u>550,355</u>
<b>Total direct costs</b>		<u>2,320,262</u>
Indirect cost recovery		149,451
Pledge fees		13,490
<b>Total OPERATING EXPENDITURE</b>		<u>2,483,203</u>
 <b>NET SURPLUS FROM OPERATING ACTIVITIES</b>		 1,266,196
Finance expense, net		<u>1,778</u>
<b>NET SURPLUS FOR THE PERIOD</b>		<u><u>1,264,418</u></u>
 <b>FUNDS HELD FOR OPERATIONS</b>		
Net surplus for the period		<u>1,264,418</u>
<b>FUNDS HELD FOR OPERATIONS</b>		<u><u>1,264,418</u></u>

The notes on pages 4 to 9 are an integral part of these Appeal Financial Statements.

**INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT SOCIETIES  
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**NOTES TO THE APPEAL FINANCIAL STATEMENTS  
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**1. Activities**

Founded in 1919, the International Federation of Red Cross and Red Crescent Societies (IFRC) is a membership organisation comprising 191 member Red Cross and Red Crescent societies governed by a Governing Board and with management support provided by a Secretariat with more than 60 delegations to support activities around the world. The Secretariat headquarters' address is 17, Chemin des Crêts, Petit-Saconnex, 1209 Geneva, Switzerland.

The IFRC's mission is to improve the lives of vulnerable people by mobilizing the power of humanity. Working through its 191 member National Societies, the IFRC acts before, during and after disasters and health emergencies to meet the needs and improve the lives of vulnerable people. It does so with impartiality as to nationality, race, gender, religious beliefs, class, and political opinions.

The IFRC coordinates international support for large-scale disasters and health crises, strengthens the capacities and leadership of its member National Societies, and acts at the international level to raise resources and persuade decision makers to act at all times in the interests of vulnerable people.

Guided by *Strategy 2030* – a collective plan of action for the IFRC and its member National Societies to tackle the major humanitarian and development challenges of this decade – the IFRC is committed to 'saving lives and changing minds'.

Heavy rainfalls which commenced in late July 2020, intensified during August and September. This intensification came at a time when the Blue Nile River from Ethiopia had swollen and burst its banks. The combination of the rains, flash floods, and swollen rivers caused flooding, destruction of infrastructure, health facilities, houses, both private and public buildings, agricultural lands and affected close to 900,000 people in 18 states across the country.

Supported with an allocation of CHF 476,272 from the IFRC's Disaster Relief Emergency Fund (DREF), on 13 August 2020, the Sudanese Red Crescent Society (SRCS) launched a response operation to meet the immediate humanitarian needs of 17,500 flood-affected people. On 11 September 2020, following a deterioration of the situation, the IFRC launched a Federation-wide (FW) Sudan Floods Emergency Appeal (MDRSD028) seeking 12 million Swiss francs to increase the geographical reach of its response and deliver assistance and early recovery support to an anticipated 200,000 people affected by floods for 24 months.

The financial statements presented comprise the Income and Expenditure Statement and supporting notes of the Sudan Floods Emergency Appeal (MDRSD028) and are hereto referred to as the Appeal Financial Statements.

**2. Basis of accounting**

The Appeal Financial Statements are presented in Swiss Francs and have been prepared using the accrual basis of accounting, under which, the effects of transactions and other events are recognised when they occur (and not as cash or its equivalent is received or paid) and they are recorded in the accounting records and reported in the financial statements of the periods to which they relate.

The 2021 Consolidated Financial Statements of the IFRC are prepared in accordance with International Financial Reporting Standards (IFRS). The information contained in these appeal financial statements has been extracted from the Consolidated Financial Statements of the IFRC, except for the following:

- a) payments made under leases, as covered in the consolidated financial statements by IFRS 16 Leases, are included in operating expenditure in the appeal financial statements and are recognised on a straight-line basis over the periods of the leases;
- b) obligations for contributions to post-employment benefit plans (the IFRC's pension arrangements), as covered by IAS 19 Employee benefits in the consolidated financial statements, are included within operating expenditure in the appeal financial statements and are recognised as contributions fall due for payment.

The IFRC has concluded that with respect to these appeal financial statements, the adopted bases of accounting for leases and post-employment benefit plan contributions provide more relevant and useful information to users of these appeal financial statements, notably contributors and donors to the Sudan Floods Emergency Appeal (MDRSD028).

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**NOTES TO THE APPEAL FINANCIAL STATEMENTS  
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**2. Basis of accounting (continued)**

The Appeal Financial Statements present operating expenditure by function (see note 3.3(a)). All operating expenditure included within the appeal financial statements is classified under the Humanitarian Response functional category. For information purposes, the Income and Expenditure Statement provides further analysis of operating expenditure.

**3. Significant accounting policies**

**3.1 Foreign currency transactions**

The presentation and functional currency of the IFRC is the Swiss Franc, as operating cash flows are primarily denominated in, and influenced by, the Swiss Franc. The IFRC's operations are not concentrated in any one economic environment, but appeals, including the Bangladesh population movement emergency appeal, are always launched in Swiss Francs and expenditure is budgeted and managed in Swiss Francs.

Monetary assets and liabilities denominated in foreign currencies are translated into Swiss Francs using the exchange rate at the reporting date. Foreign currency transactions are translated into Swiss Francs using actual rates that were applied to transactions or rates which approximate to the prevailing rate at the date of the transactions. Exchange gains and losses resulting from the settlement of foreign currency transactions and from translation are included under Finance expense, net in the Income and Expenditure Statement, with the exception of realised and unrealised exchange gains and losses on voluntary contributions and donations, which are included under Voluntary contributions and Donations, net in the Income and Expenditure Statement.

**3.2 Income**

Income comprises voluntary contributions and donations. Voluntary contributions are contributions to the IFRC voluntarily made by National Societies. Donations are donations or other financial assistance to the IFRC, voluntarily made by private individuals, States, or any other public or private institutions. Voluntary contributions and Donations are recognised when a signed agreement (pledge) has been received from the National Society or other donor. In the absence of a signed agreement, the contribution is recognised upon receipt of cash.

Government grants for specific projects and donations that are subject to specific contractual obligations similar to government grants, are reported as deferred income and recognised as income when expenditure is incurred and contractual obligations are fulfilled. Government grants that are neither for specific projects nor identifiable assets, and are both earmarked and managed at appeal level, are recognised when a confirmed written pledge has been received from the donor and accepted by the IFRC.

Donations where receipt of funding is conditional and contingent upon uncertain future events not wholly within the IFRC's control are not accounted for but are disclosed as contingent assets.

After initial recognition, subsequent changes to Voluntary contributions and Donations are recognised as additions to, or reductions of income, in the period in which the change is agreed. The IFRC is unable to evaluate the impact of such changes on the income reported in these appeal financial statements.

Voluntary contributions from National Societies and donations from non-National Societies are recognised based on the level of earmarking, as summarised in the below table:

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**3.2 Income (continued)**

Earmarked	<p><i>Fully under the control of the IFRC</i></p> <p>Can be restricted in terms of nature, timeframe, or subject matter Amounts are recognised within restricted income Unspent amounts included within restricted reserves at the end of the accounting period</p>
	<p><i>Not fully under the control of the IFRC</i></p> <p>Can be restricted in terms of nature, timeframe, or subject matter Earmarked for use in a future period Amounts are recognised as deferred income in the current period Amounts are recognised within restricted income in the future period for which they are earmarked Subject to specific contractual obligations, similar to government grants Amounts are recognised within restricted income as expenditure is incurred and contractual obligations are fulfilled Amounts received but not recognised are included in deferred income</p>

Income recognition policy for voluntary contributions from National Societies and donations from non-National Societies is summarised in the below table:

<b>Donors</b>	<b>Category</b>	<b>Earmarking</b>	<b>Income recognition</b>
National Societies	Fully under the control of the IFRC	Unearmarked	Recognised upfront in the current period
	Not fully under the control of the IFRC	Earmarked for use in a future period	Deferred in the current period and recognised in the future period for which the funds are earmarked
Non-National Societies (Governments, multi-lateral agencies, corporations, and others)	Fully under the control of the IFRC (e.g., non-refundable donations, funding managed at appeal level including DREF, contribution towards multi-donor action)	Unearmarked or earmarked at an appeal level	Recognised upfront in the current period
		Earmarked for use in a future period	Deferred in the current period and recognised in the future period for which they are earmarked
	Not fully under the control of the IFRC	Subject to specific contractual obligations, similar to government grants	Recognised as expenditure is incurred and contractual obligations are fulfilled. Amounts received but not recognised in the current period are included in deferred income

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**3.2 Income (continued)**

Voluntary contributions and Donations are mainly received in cash but may be received as in-kind goods (relief supplies) or services (staff). The fair value of in-kind goods is taken as the value indicated by the donor. This value is tested for reasonableness by comparing it to the cost that the IFRC would incur if it were to buy in the open market similar goods for the same intended use. If the market value is found to be significantly different to the value indicated by the donor, the value is revised to the market value. The fair value of in-kind staff is taken as the average cost that would be incurred by the IFRC if it were to directly employ a person in a similar position.

In-kind contributions are recognised at their estimated fair value in accordance with the following table:

<b>In-kind contribution category</b>	<b>Income recognition</b>	<b>Expenditure recognition</b>
Relief supplies	Recognised on date of receipt equally as both income and expenditure	
Services	Recognised on date of receipt equally as both income and expenditure	

**3.3 Expenditure**

***(a) Functional expenditure categories***

All IFRC expenditure is classified under functional expense categories that aggregate costs related to each category. Expenditure incurred as part of this emergency appeal activities is classified under the Other resources: Humanitarian response programmes functional expense category, which comprises Coordination during the immediate response phase of disasters and crises which require international assistance, in order to ensure adequate resources are available to meet the needs of disaster affected people. Within this functional expense category, the classification of operational expenditures by nature has been aligned with the consolidated financial statements of the IFRC.

***(b) Costing principles***

The IFRC applies a full cost recovery principle to its activities and operations. As such, each functional expense category includes all associated direct costs, indirect costs and pledge fees.

*Direct costs*

Direct costs are those costs that can be readily and specifically identified with a particular project or service. These include costs recovered from operations for the provision of specific supplementary services.

*Indirect costs*

The direct costs of programmes and services are subject to standard indirect cost recovery rate to fund the costs of providing indirect support services, essential to the success of operations. Such indirect support services include management and leadership, information and communication technology and professional and services functions in the areas of programme quality, reporting, resource mobilisation, finance, information technology and human resources.

*Pledge fees*

Costs are incurred to meet specific donor requirements. These requirements may include the tracking of expenses where a donation has been given for a specific activity or needs to be spent within a specific timeframe or requires customised financial and / or narrative reports. Pledge fees are charged to contributions and donations to cover the costs associated with meeting these specific donor requirements.

***(c) Provisions for operations and Contributions to National Societies***

The IFRC advances funds to member Red Cross and Red Crescent National Societies. Depending on the IFRC’s assessment of risk, one of two approaches to make cash contributions may be adopted, cash working advances or cash contributions.

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**3.3 Expenditure (continued)**

*(i) Cash working advances - Provisions for operations*

The IFRC provides cash working advances to National Societies for them to implement activities on behalf of the IFRC. Amounts advanced are recognised as receivables until such time as recipient National Societies report to the IFRC on their use of the funds. A provision is recognised for the value of working advances which has not been reported on by the recipient National Societies, and the related expense is recorded as Provisions for operations included in other costs & allocations in the Income and Expenditure statement. When recipient National Societies report on their use of the funds, the provision is reversed, and the expense is reclassified according to its nature.

*(ii) Contributions to National Societies*

There are no contributions to National Societies in these appeal financial statements.

**3.4 Finance expense, net**

Exchange gains and losses resulting from the settlement of foreign currency transactions and from translations are included under Finance expense, net, in the Income and Expenditure Statement, with the exception of realised and unrealised exchange gains and losses on voluntary contributions and donations, which are included under Voluntary contributions and Donations, net in the Income and Expenditure Statement.

**3.5 Funds held for operations.**

The cumulative excess of income received over operating expenditure incurred is recorded as Funds held for operations. If the funds cannot be spent, the IFRC obtains agreement from the donors to reallocate the unspent funds for a different use or reimburses them to the donors.

**4. Voluntary contributions**

	Cash CHF	Services In-Kind CHF	Period from 12-Aug-2020 to 31-Dec-2021 TOTAL CHF
American Red Cross	226,583	-	226,583
Bahrain Red Crescent Society	88,999	46,016	135,015
British Red Cross	178,993	-	178,993
Finnish Red Cross	107,370	-	107,370
Irish Red Cross Society	3,906	-	3,906
Japanese Red Cross Society	43,788	-	43,788
Qatar Red Crescent Society	45,833	-	45,833
Red Cross of Monaco	32,374	-	32,374
Swedish Red Cross	460,443	-	460,443
The Canadian Red Cross Society	108,979	-	108,979
The Canadian Red Cross Society (from Canadian Government)	27,014	-	27,014
The Netherlands Red Cross	-	22,800	22,800
The Netherlands Red Cross (from Netherlands Government)	1,062,009	-	1,062,009
The Netherlands Red Cross (from Netherlands - Private Donors)	217,595	-	217,595
Turkish Red Crescent Society	10,000	-	10,000
	2,613,886	68,816	2,682,702

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**4. Voluntary Contributions (continued)**

The Cash column includes realised gains and losses from settlement of foreign currency pledges during the period and unrealised gains and losses from translation of outstanding foreign currency pledges as at reporting date (see note 3.4).

**5. Donations**

	<b>Period from 12-Aug-2020 to 31-Dec-2021 Cash and Total CHF</b>
Czech Government	195,908
European Commission - DG ECHO	108,174
Irish Government	216,439
Johnson & Johnson foundation	88,745
The OPEC Fund for International Development	276,277
United States Government - USAID	166,121
Other donors (including online donations and those with donations less than CHF 10,000)	15,033
	<u>1,066,697</u>

The figures include realised gains and losses from settlement of foreign currency pledges during the period and unrealised gains and losses from translation of outstanding foreign currency pledges as at reporting date (see note 3.4).

**6. Other costs & allocations**

	<b>Period from 12-Aug-2020 to 31-Dec-2021 CHF</b>
Administration, office and general	135,486
Consultancy fees	11,156
Information	2,420
Travel	102,715
Vehicles and equipment	2,901
Workshops & training	115,118
Other costs and allocations	180,559
	<u>550,355</u>

Included within Other Costs and allocations is a provision for cash working advances not yet reported by National Society amounting to CHF (135,347).